Financial Statements December 31, 2012

(With Independent Auditor's Report Thereon)



2012 ANNUAL AUDIT REPORT
AND
COMPREHENSIVE ANNUAL FINANCIAL REPORT
For the Year Ended December 31, 2012

## NEW JERSEY MEADOWLANDS COMMISSION (A Component Unit of the State of New Jersey) Financial Statements December 31, 2012

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## NEW JERSEY MEADOWLANDS COMMISSION (A Component Unit of the State of New Jersey) Financial Statements December 31, 2012

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## **New Jersey Meadowlands Commission**

Administration Building: One DeKorte Park Plaza Phone: 201-460-1700 Fax: 201-460-1722

Meadowlands Environment Center: Two DeKorte Park Plaza Phone: 201-460-8300 Fax: 201-842-0630

Lyndhurst, NJ POTOTI REW WWW.njmeadowlands.gov

April 24, 2013

The Board of Commissioners New Jersey Meadowlands Commission

RE: Letter of Transmittal

The Comprehensive Annual Financial Report of the New Jersey Meadowlands Commission ("NJMC" or "Commission") for the year ended December 31, 2012 is submitted herewith. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the NJMC. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the NJMC's financial position, results of operations, and cash flows in accordance with generally accepted accounting principles. In accordance with the accounting principles, the NJMC is a component unit of the State of New Jersey, and as such, is included in the State of New Jersey's Annual Report. The accompanying Management Discussion and Analysis provides detailed narrative information on the financial statements provided in the Comprehensive Annual Financial Report.



## **Independent Audit**

The certified independent public accounting firm of Ferraioli, Wielkotz, Cerullo & Cuva was retained by the Commission to perform an audit of the 2012 fiscal year in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. In June 1999, the GASB adopted their Statement No. 34, Basic Financial Statements and Management Discussion and Analysis for state and local governments. The Commission adopted GASB Statement No. 34 in fiscal year 2001, including the Management Discussion and Analysis (MD&A). The MD&A is considered to be required supplemental data and precedes the financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The accounting firm of Ferraioli, Wielkotz, Cerullo & Cuva reports directly to the audit committee of the Board of Commissioners. An initial meeting prior to the start of the audit and a subsequent exit conference was held to discuss the results of the audit.

## Profile of the New Jersey Meadowlands Commission

The NJMC, formerly known as the Hackensack Meadowlands Development Commission, was established within the Department of Community Affairs through an Act of Legislation in 1968. The name was officially changed to the New Jersey Meadowlands Commission under Chapter 232, Laws of 2001. The Commission operates with a seven-member Board of Commissioners and is given mandates on environmental protection, solid waste management and economic development over a 20-square mile region in Northern New Jersey known as the Hackensack Meadowlands District (HMD). The District is comprised of 10 towns in Bergen and 4 towns in Hudson counties. The NJMC's executive director heads a staff of professional, technical and operating personnel totaling 113 employees.

The NJMC holds monthly board meetings scheduled on the fourth Wednesday of each month. Action may be taken, and motions and resolutions adopted by the NJMC at such meetings by the affirmative vote of at least four members of the Board. All meetings held by the NJMC are in accordance with the Open Public Meetings Act, which requires that all meetings of public bodies be open to the public.

## **Accounting System and Budgetary Controls**

The NJMC's financial statements are prepared in accordance with generally accepted accounting principles. The Commission operates and reports the following major governmental funds:

- General Fund is the general operating fund of the Commission. It is used to account for all financial resources except those required to be accounted for in another fund.
- The NJMC's Environmental Center Fund includes revenues and expenditures associated with the operation of the Commission's Environmental Center.
- The NJMC Business Accelerator Fund includes the revenues and expenditures associated with the operation of this facility. The operation was concluded effective 10/1/2012, yet there will be peripheral expenses through early 2013.

The Commission also reports using an Enterprise Fund for its solid waste landfill operations. This fund includes revenues and expenditures associated with the operation of the Commission's landfills, as well as the closure and post-closure costs of such landfills.

In an effort to ensure compliance with the Commission's By-Laws and to safeguard its assets, an internal control structure has been developed and implemented by management.

#### The internal control areas include:

- authorization levels for expenditures of Commission's funds;
- specific procedures to follow when initiating purchase requisitions, processing purchase orders, receiving goods and paying for services;
- separation of the accounts payable and receivable functions;
- solid waste revenue and scale house operations;
- bank reconciliation review;
- controls over deposits; and
- production of system-generated and manual checks.

The internal control structure also includes approved organization structures and approved budgets for capital and operating expenditures.

The Commission has also set up standards for procurement, which have been codified in a Purchasing Procedures Manual. The standards include a threshold, over which the Board of Commissioners must approve all transactions. The Commission is in compliance with Executive Order No. 37 (2006) with respect to procurement and has amended its procedures to ensure 100% compliance.

The Commission adopts an annual budget for its governmental operations. The solid waste operations and tariff are regulated by the New Jersey Department of Environmental Protection. Each year during the budget process, senior management, along with the Board of Commissioners, reviews operations to identify cost savings which when implemented will provide direct budget savings. This is an important step since the Commission's operations are entirely self-funded without any appropriations from the State of New Jersey.

In calendar year 2012, the Commission continued to take steps to implement cost savings and reduce the overall cost of its operations, including continuation of several initiatives:

- In 2010, the Commission was awarded \$10 million, one of the largest federal grants it has ever received, for the implementation of a Meadowlands Adaptive Signal System for Traffic Reduction. In 2012, the Commission continues with the installation of the system;
- In cooperation with SunDurance Energy, LLC, construction of a 3- megawatt solar facility was completed on the Commission's 1A Landfill in Kearny. Funding for this grid-connect project was provided by a federal stimulus grant and the PSE&G Solar 4 All Program. The Commission now collects lease revenues from PSE&G, which are reserved for future renewable energy projects;
- The Commission's very successful shared equipment pool continues to enable towns to save tens of thousands of tax payer dollars by providing the District municipalities with a vac truck, camera van, portable light tower and portable pump systems. In addition, for the past several years the Commission has leased a pothole filling truck to support the municipalities by augmenting the amount of potholes that can be filled on a daily basis;
- The Meadowlands Environmental Research Institute made enhancements to its'
  early warning flood-alert system, which provides timely information 24/7 to
  emergency responders, through the addition of text message alerts. A tidegate
  monitoring system was also implemented. In addition, the Institute has
  provided critical data to both local and regional authorities regarding the tidal
  surge created by Superstorm Sandy.

 The Commission staff continued its efforts to reduce the cost of operations by consolidations of job functions, elimination of discretionary spending, where possible, and by keeping outside consulting costs at a minimum.

If you have any questions about this report or need additional financial information, contact the Director of Finance's office at 1 DeKorte Park Plaza, Lyndhurst, New Jersey.

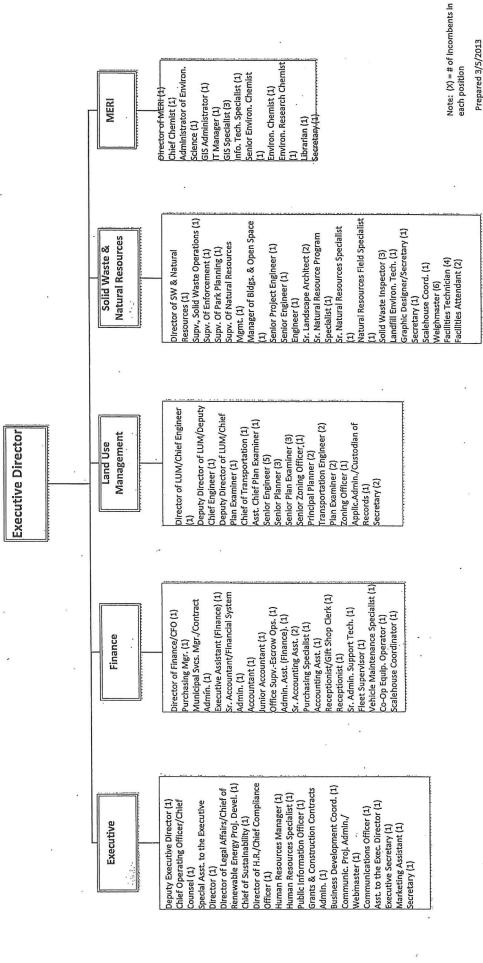
Mareia A. Karrow

Executive Director

Edward H. Bulmer

Director of Finance and Chief Fiscal Officer

# New Jersey Meadowlands Commission Incumbent List by Division March 2013



-7-



*Governor*Chris Christie



## Chairman

Richard E. Constable, III Commissioner, New Jersey Department of Community Affairs

Executive Director
Marcia A. Karrow

## Commissioners

James V. Bocchino Albert E. Cameron, Jr. Mauro DeGennaro Robert Dowd Jay C. Nadel Thomas Quirico

## Ferraioli, Wielkotz, Cerullo & Cuva, P.A.

Charles J. Ferraioli, Jr., MBA, CPA, RMA Steven D. Wielkotz, CPA, RMA James J. Cerullo, CPA, RMA Paul J. Cuva, CPA, RMA Thomas M. Ferry, CPA, RMA Certified Public Accountants 401 Wanaque Avenue Pompton Lakes, New Jersey 07442 973-835-7900 Fax 973-835-6631 Newton Office 100B Main Street Newton, N.J. 07860 973-579-3212 Fax 973-579-7128

#### INDEPENDENT AUDITOR'S REPORT

The Board of Commissioners New Jersey Meadowlands Commission:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the New Jersey Meadowlands Commission (the Commission), (A Component Unit of the State of New Jersey), as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United Sates of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.



The Board of Commissioners New Jersey Meadowlands Commission Page 2.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of New Jersey Meadowlands Commission as of December 31, 2012, and the respective changes in financial position and, where applicable, cash flows, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



The Board of Commissioners New Jersey Meadowlands Commission Page 3.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the New Jersey Meadowlands Commission's basic financial statements. The supplementary information listed in the table of contents and schedule of expenditures of federal awards, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments*, and *Non-Profit Organizations* and the schedule of expenditures of state financial assistance as required by NJ OMB 04-04 and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information listed in the table of contents and the schedule of expenditures of federal awards, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments*, and *Non-Profit Organizations*, the schedule of federal financial awards and the schedule of expenditures of state financial assistance as required by NJ OMB 04-04 are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information listed in the table of contents, schedule of expenditures of federal awards, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and the schedule of expenditures of state financial assistance as required by NJ OMB 04-04 are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The letter of comments and recommendations section has not been subject to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2013 on our consideration of the New Jersey Meadowlands Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of



The Board of Commissioners New Jersey Meadowlands Commission Page 4.

internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the New Jersey Meadowlands Commission's internal control over financial reporting and compliance.

Steven D. Wielkotz, C.P.A.

Registered Municipal Accountant

Ferely W. Cullve Curs. P.A.

No. CR00413

FERRAIOLI, WIELKOTZ, CERULLO & CUVA, P.A.

Certified Public Accountants

March 19, 2013



(A Component Unit of the State of New Jersey)

Management Discussion and Analysis

December 31, 2012

This section of the New Jersey Meadowlands Commission's (NJMC) annual financial report represents our discussion and analysis of the NJMC's financial performance during the fiscal year that ended December 31, 2012. Please read it in conjunction with the NJMC's financial statements.

#### Financial Highlights

- The Commission's governmental net position decreased by \$2.1 million or 3% due primarily to decreased fee income and the utilization of reserves to fund the budget. In CY2011, the Commission's net position decreased by \$5.4 million or 10% due to the failure to complete the sale of properties.
- The total revenues for governmental funds decreased by 26% or \$4.1 million due to reduced grant funding. In CY2011, the total revenues for governmental funds had decreased by 47% or \$13.6 million due to the extraordinary income received in 2010. Net of the extraordinary income in 2010, total revenues in 2011 increased by \$2.7 million or 21% due to increases in fee income and other revenues.
- The total revenues for business type activities increased by \$1.6 million to \$25.7 million due to a July 1, 2012 increase in tipping fees at Keegan Landfill, increased lease revenues and a reduction in landfill liabilities. In CY2011, the total revenues for business type activities had increased by \$6.5 million to \$24.1 million due to increased volume received at the Keegan Landfill, partially due to excess tonnage from Hurricane Irene storm damages.

#### **Overview of the Financial Statements**

The annual report consists of three parts — management's discussion and analysis (this section), the basic financial statements and required supplementary information. The basic financial statements include two kinds of statements that present different views of the Commission:

- The first two statements are **government wide financial statements** that provide long-term and short-term information about the Commission's overall financial status.
- The remaining statements are **fund financial statements** that focus on the individual parts of the Commission, reporting operations in more detail than the government wide statements.
- The **governmental funds statements** tell how the Commission services were financed in the short-term and what remains for future spending.
- **Proprietary funds statements** offer short and long-term financial information about the solid waste activities that are operated like a business.
- **Fiduciary funds** provide information about the financial relationships where the Commission acts as a trustee for the benefit of those outside of the government.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary financial information that sets forth comparisons of actual activity to the budgets of the General and Environmental Center Funds.

(A Component Unit of the State of New Jersey)

#### Management Discussion and Analysis

December 31, 2012

#### **Financial Summary**

The Commission's total net position decreased by \$2.1 million in 2012, from \$66.9 million to \$64.8 million. The Commission's net position had decreased \$4.0 million in 2011, from \$70.8 million to \$66.8 million. A comparative condensed summary of the Commission's statement of net position at December 31 is shown in Figure 1.

Figure 1
Condensed Summary of Net Position (Balance Sheets)
(in millions of dollars)

Capital assets Total assets	\$	40.6	40.1	(0.9)	1.2%
Other liabilities Total liabilities	\$	11.0	9.7	1.3	13.4% 13.4%
Invested in capital assets, net Restricted Unrestricted Total net position	\$	40.6 7.6 (1.7) 46.5	40.1 8.0 0.7 48.8	0.5 (0.4) (2.4) (2.3)	1.2% (5.0)% (342.9)% (4.7)%
Business type activities  Current and other assets  Capital assets  Total assets	\$ - \$ :	24.4 1.7 26.1	26.3 2.2 28.5	(1.9) (0.5) (2.4)	(7.2)% (22.7)% (8.4)%
Other liabilities Total liabilities	\$ :	7.8	10.4	(2.6)	(25.0)% (25.0)%
Invested in capital assets, net Restricted Unrestricted Total net position	\$ ]	1.7 13.7 2.9 18.3	2.2 11.5 4.4 18.1	(0.5) 2.2 (1.5) 0.2	(22.7)% 19.1% (34.1)% 1.1%

(A Component Unit of the State of New Jersey)

#### Management Discussion and Analysis

December 31, 2012

### Revenue Highlights

While the Balance Sheet shows the change in the financial position of net position, the Statements of Revenues, Expenses and Net position indicates the nature and source of these changes. The NJMC solid waste facility averaged approximately 1,162 tons per day in CY2012 compared to 1,175 tons per day in CY2011.

Figure 2
Condensed Summary of Statement of Activities
(in millions of dollars)

			57		
		2012	2011	Dollar change	Percent change
Governmental activities	-	-			
Program revenue	\$	4.8	1.8	3.0	166.7%
General revenues					
and transfers		6.7	13.8	(7.1)	(51.4)%
Total revenues	\$ _	11.5	15.6	(4.1)	(26.3)%
Commission operations	\$	10.7	14.7	(4.0)	(27.2)%
Environmental Center		1.9	2.6	(0.7)	(26.9)%
MAGNET funds		0.2	2.9	(2.7)	(93.1)%
Business Accelerator		0.4	0.8	(0.4)	(50.0)%
Other Governmental Funds		0.6	0.0	0.6	0.0
Miscellaneous		0.0	0.0	0.0	0.0
Total expenses	\$	13.8	21.0	(7.2)	(34.3)%
Change in net position	\$	(2.3)	(5.4)	3.1	(57.4)%
Beginning net position		48.8	54.2	(5.4)	(10.0)%
Ending net position	\$	46.5	48.8	(2.3)	(4.7)%
Program revenue General revenues	\$	20.8	20.1	0.7	3.5%
and transfers		5.0	4.0	1.0	25.0%
Total revenues	\$ _	25.8	24.1	1.7	7.1%
Solid Waste		25.7	22.7	3.0	13.2%
Keegan Landfill Remediation		0.0	0.0	0.0	0.0%
Total expenses	\$ _	25.7	22.7	3.0	13.2%
Change in net position	\$	0.1	1.4	(1.3)	(92.9)%
Beginning net position		18.1	16.7	1.4	8.4%
Ending net position	\$ _	18.2	18.1	0.1	0.6%

(A Component Unit of the State of New Jersey)

Management Discussion and Analysis

December 31, 2012

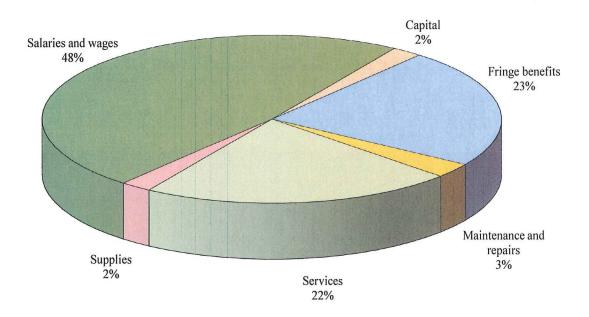
#### **Budgetary Highlights**

As required by its By Laws, the NJMC adopts an Operating and Capital Budget for its governmental operations prior to the start of its fiscal year. This budget remains in effect the entire year and can be revised by the NJMC Board of Commissioners during the fiscal year.

The NJMC solid waste operations are regulated as a utility by the Department of Environmental Protection and operate under a maximum permissible tariff inclusive of Host Community Payments and solid waste taxes. On July 1, 2012 the disposal rate was increased from \$50.00 to \$52.00 per ton inclusive of taxes and host community fees.

The following graphs show the breakdown of the NJMC governmental fund budgets.

#### GENERAL OPERATIONS

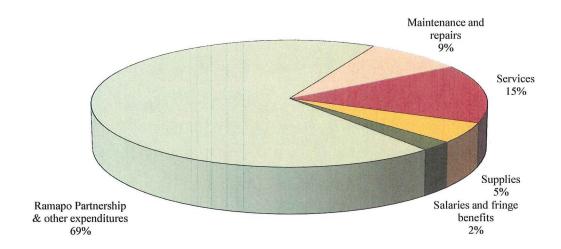


(A Component Unit of the State of New Jersey)

Management Discussion and Analysis

December 31, 2012

#### **ENVIRONMENT CENTER OPERATIONS**



#### Meadowlands Area Grants for Natural and Economic Transformation (MAGNET)

In calendar year 2005, the NJMC launched the MAGNET Program. The intention of the MAGNET is to set aside funds to be used for tax relief incentives for District municipalities. A detailed budget outlining the amounts appropriated for MAP, environmental, economic development and improvement initiatives is currently in place. As of December 31, 2012, the balance in the MAGNET fund was \$2.4 million. There were commitments of \$1.79 million outstanding as of the end of the year.

#### Properties Sold and Available for Resale

The NJMC, in 2012, completed the sale of the former Bergen County Utilities Authority transfer station site located in North Arlington for \$4.1 million. In 2013, the NJMC intends to sell the Bethlehem Steel site located in North Arlington as per a previously advertised RFP.

(A Component Unit of the State of New Jersey)

#### Management Discussion and Analysis

December 31, 2012

#### **Capital Assets and Debt Administration**

At the end of 2012, the Commission had invested \$71.9 million in a broad range of capital assets, including open space acquisition, land, solid waste facilities, its headquarters, and in equipment as shown in the following table:

# Capital Assets (in millions of dollars)

				Dollar	Percent
		2012	2011	change	change
NJMC/Environment center	_				
Building	\$	16.4	21.4	(5.0)	(23.4)%
Land		28.3	30.3	(2.0)	(6.6)%
Infrastructure		1.1	1.1	0.0	0.0%
Construction in Progress		2.7	0.0	2.7	0.0%
Equipment		3.7	3.2	0.5	15.6%
Total	\$ =	52.2	56.0	(3.8)	(6.8)%
Solid waste facilities					
Building	\$	11.4	11.4	0.0	0.0%
Land		5.9	5.9	0.0	0.0%
Equipment	_	2.4	2.4	0.0	0.0%
Total	\$ _	19.7	19.7	0.0	0.0%

#### **Long-Term Debt**

As of December 31, 2012, the NJMC did not have any outstanding debt.

#### **Economic Factors**

For calendar year 2013, the Commission does not expect a significant change in operating requirements, and the tonnage received at its solid waste facility is expected to stabilize with anticipated additional tonnage from Superstorm Sandy on-going clean up.

#### **Contacting Financial Management**

The financial report is designed to provide citizens, people served by the Commission, vendors, and creditors with a general overview of the NJMC's finances. If you have any questions about this report or need additional financial information, contact the Director of Finance's office at 1 DeKorte Park Plaza, Lyndhurst, New Jersey.

# (A Component Unit of the State of New Jersey) Statement of Net Position December 31, 2012

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and cash equivalents	7,711,663	2,373,102	10,084,765
Cash management fund	1,7.22,000	45,299	45,299
Investments	7,136,987	12,722,933	19,859,920
Receivables, net:	1,100,000	,,	,,-
Accounts		1,068,408	1,068,408
Other	108,956	-,,	108,956
Interfund	1,955,015	2,885,287	4,840,302
Capital Assets, net	40,559,420	1,646,441	42,205,861
Restricted assets:	,	-,,	,,
Cash management fund		3,300,970	3,300,970
Interest receivable		23,894	23,894
Investments		1,992,618	1,992,618
Total Assets	57,472,041	26,058,952	83,530,993
LIABILITIES			
Accounts payable	10,540	468,504	479,044
Accrued liabilities	879,468	1,200,521	2,079,989
Deferred revenue	,	1,319,980	1,319,980
Due to other funds	2,892,737	1,433,464	4,326,201
Noncurrent liabilities:	-,,	-,,	-,,,
Due in more than one year	7,244,302	3,336,234	10,580,536
Total liabilities	11,027,047	7,758,703	18,785,750
NET POSITION			
Invested in capital assets	40,559,420	1,646,441	42,205,861
Restricted for:			
Closure and post-closure		6,793,144	6,793,144
Open space acquisition	46,000		46,000
Facilities maintenance	2,407,997		2,407,997
Capital additions and replacements	813,178		813,178
Insurance	25,000	1,035,000	1,060,000
Keegan landfill remediaiton		5,037,060	5,037,060
Flood Control	1,730,177		1,730,177
Student Transportation	32,486		32,486
Renewable Energy	198,655	883,930	1,082,585
Project commitments	2,366,135		2,366,135
Unrestricted (Deficit)	(1,734,054)	2,904,674	1,170,620
Total net position	46,444,994	18,300,249	64,745,243

#### NEW JERSEY MEADOWLANDS COMMISSION (A Component Unit of the State of New Jersey) Statement of Activities

Year Ended December 31, 2012

Net (Expense) Revenue and

		Program Revenues	Changes in Net Position		n
Functions/Programs	Expenses	Charges for Services	Governmental Activities	Business-type Activities	Total
Governmental activities:					
Commission operations	10,729,485	2,305,027	(8,424,458)		(8,424,458)
Environmental center	1,856,927	2,488,835	631,908		631,908
MAGNET fund	175,789		(175,789)		(175,789)
Business accelerator	397,270		(397,270)		(397,270)
Other Government funds	598,963	-	(598,963)		(598,963)
Total governmental activities	13,758,434	4,793,862	(8,964,572)		(8,964,572)
Business-type activities:					
Solid waste	25,664,482	20,830,055		(4,834,427)	(4,834,427)
Total business-type activities	25,664,482	20,830,055		(4,834,427)	(4,834,427)
Total primary government	39,422,916	25,623,917	(8,964,572)	(4,834,427)	(13,798,999)
	General revenues: Lease payments Investment earn Proerty Sales Grants Beneficial reuse Keegen Landfil Business accele Transfer In - Re	e materials I remediation costs rator	109,499 4,114,595 1,848,483 60,849	338,210 137,613 999,371 2,354,173 1,203,979	338,210 247,112 4,114,595 1,848,483 999,371 2,354,173 60,849 1,203,979
	Rental of compo	osting site	100,000		100,000
	Rental income -	solar	198,655		198,655
	Miscellaneous		241,559		241,559
	Total general re	venues	6,673,640	5,033,346	11,706,986
	Change in N	et Position	(2,290,932)	198,919	(2,092,013)
	Net Position—beg	ginning	48,735,926	18,101,330	66,837,256
	Net Position—end	ling	46,444,994	18,300,249	64,745,243

#### NEW JERSEY MEADOWLANDS COMMISSION (A Component Unit of the State of New Jersey) Balance Sheet Governmental Funds December 31, 2012

		General Fund	Environmental Center Fund	MAGNET Funds	Business Accelerator	Other Governmental Funds	Total Governmental Funds
ASSETS Cash and cash equivalents Investments Receivables, net:		4,482,335 7,136,987	225,892	2,487,235	65,207	450,994	7,711,663 7,136,987
Other Due from other funds		98,358 947,722	1,274,477	10,598	3,471		108,956 2,225,670
Total assets		12,665,402	1,500,369	2,497,833	68,678	450,994	17,183,276
LIABILITIES AND FUND BALANC Liabilities:	ES				ž		
Accounts payable		6,938	1,661	1,813	128		10,540
Accrued liabilities		393,746	462,605	19,195	3,922		879,468
Due to other funds		2,888,758	267,184			7,450	3,163,392
Total liabilities		3,289,442	731,450	21,008	4,050	7,450	4,053,400
Fund Balances:		3,207,442	731,430	21,000	1,000	,,,,,,	1,020,100
Restricted for:							
Maintenance		2,389,433	18,564				2,407,997
Additions and replacements		734,087	79,091				813,178
Student transportation			32,486				32,486
Open space acquisition		46,000					46,000
Insurance		25,000					25,000
Flood Control		1,730,177					1,730,177
Renewable Energy		198,655					198,655
Committed to:		,					
Project Commitments Assigned to:		571,768		1,794,367			2,366,135
Environmental Center			638,778				638,778
MAGNET Funds				682,458			682,458
Business Accelerator					64,628		64,628
Other Reserves						443,544	443,544
Unassigned		3,680,840				-	3,680,840
Total Fund balances		9,375,960	768,919	2,476,825	64,628	443,544	13,129,876
Total liabilities and fund balances		12,665,402	1,500,369	2,497,833	68,678	450,994	
Amounts reported for governmental activities in the statement of net assets (A-1) are different because:							
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. The cost of the assets is \$52,214,534 and the accumulated depreciation is \$11,655,114.						40,559,420	
	Postemploym	ent Healthcare Be	enefits Other than Pe	nsion Obligation			(6,670,092)
	Accrued liabi	lity for compensa	ted absences				(574,210)
Net assets of governmental activities						46,444,994	

# (A Component Unit of the State of New Jersey) Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended December 31, 2012

	General Fund	Environmental Center Fund	MAGNET Fund	Business Accelerator Fund	Other Governmental Funds	Total Governmental Funds
REVENUES						
Fees and Charges Baler overhead reimbursements Composting Revenues	791,408 1,513,619 100,000	2,387,791				791,408 3,901,410 100,000
Grant revenue Property sales Lease revenue	1,844,410 4,114,595 57,124			60,355	4,073	1,848,483 4,114,595 117,479
Mitigation Trust reimbursements User Fees - NJMCEC Other income Rental income - Solar	132,587 34,953 198,655	101,044 16,895				132,587 101,044 51,848
Interest Income	90,853	2,896	12,857	494	2,893	198,655 109,993
Total revenues	8,878,204	2,508,626	12,857	60,849	6,966	11,467,502
EXPENDITURES						
Commission operations Environmental center MAGNET operations	8,612,657	605,433	175,789			8,612,657 605,433 175,789
Business accelerator operations Capital expenditures Maintenance expenditures from reserve Amounts expended against prior year	46,524 24,541	2,813 14,002		397,270		397,270 49,337 38,543
revenue allocations Solar Array 1-A Expenses Ramapo college partnership	976,540	4,899 1,715,061				4,899 976,540 1,715,061
Other expenditures	24,970	4,354			598,963	628,287
Total expenditures	9,685,232	2,346,562	175,789	397,270	598,963	13,203,816
Excess(deficiency) of revenues over expenditures	(807,028)	162,064	(162,932)	(336,421)	(591,997)	(1,736,314)
Other Financing Sources (Uses): Transfers Out Transfers In	(420,000)			420,000		(420,000) 420,000
Total other financing sources (uses)	(420,000)			420,000		
Excess of revenues and other financing sources over expenditures and other financing uses	(1,227,028)	162,064	(162,932)	83,579	(591,997)	(1,736,314)
Fund balance, beginning of year	10,602,988	606,855	2,639,757	(18,951)	1,035,541	14,866,190
Fund balance, end of year	9,375,960	768,919	2,476,825	64,628	443,544	13,129,876
Net change in fund balance - total governmental funds Amounts reported for governmental activities in the statement Capital outlays, net of depreciation expense Write-off of capital assets, net	nt of activities are	different because:				(1,736,314) 399,390 (24,520)
Expenses in the statement of activities that do not require therefore are not reported as expenditures in the gove Postemployment Healthcare Benefits Other than Pension	rnmental funds	resources and				14,341 (943,829)
Change in net assets of governmental activities						(2,290,932)

## (A Component Unit of the State of New Jersey)

## **Statement of Net Position**

Proprietary Funds December 31, 2012

Decem	ber	31,	20	12

	Solid Waste Enterprise Fund
ASSETS	
Current assets:	
Cash and cash equivalents	2,373,102
Due from other funds	2,885,287
Receivables, net:	
Accounts	1,068,408
Total current assets	6,326,797
Noncurrent assets:	
Investments	12,768,232
Restricted assets:	
Cash management fund	3,300,970
Interest receivable	23,894
Investments	1,992,618
Capital assets	1,646,441
Total noncurrent assets	19,732,155
Total assets	26,058,952

## (A Component Unit of the State of New Jersey)

## **Statement of Net Position**

Proprietary Funds December 31, 2012

	Solid Waste Enterprise Fund
LIABILITIES	
Current liabilities:	
Accounts payable	468,504
Accrued liabilities	1,200,521
Deferred revenue	1,319,980
Due to other funds	1,433,464
Total current liabilities	4,422,469
Noncurrent liabilities: Compensated absences Accrued liability for closure and post-closure costs	448,343 2,887,891
received into inty for closure and post closure costs	2,007,091
Total noncurrent liabilities	3,336,234
NET POSITION	
Invested in capital assets	1,646,441
Restricted	13,749,134
Unrestricted	2,904,674
Total net position	18,300,249
Total liabilities and net position	26,058,952

#### (A Component Unit of the State of New Jersey)

## Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds

## Year Ended December 31, 2012

	Solid Waste Enterprise Fund
Operating revenues:	
Fees for services	20,830,055
Lease revenues	338,210
Beneficial reuse materials	999,371
Total operating revenues	22,167,636
Operating expenses:	
Balefill	5,293,003
Hudson/Union County Authorities	4,206,025
General operating	9,254,552
Equipment maintenance and garage	70,266
Parks and Open Space	1,513,453
MERI/Laboratory	2,378,233
Methane Monitoring Expense	116,941
Depreciation	557,017
Closure Expenses	2,157,504
Total Operating Expenses	25,546,994
Operating income (loss)	(3,379,358)
Nonoperating revenues (losses):	
Keegan landfill remediation liabilities cancelled	2,354,173
Transfer In - Reserves from Net Position	1,203,979
Net change in fair value of investments	(117,488)
Investment income	137,613
Total nonoperating revenues (losses), net	3,578,277
Change in net position	198,919
Total net position, beginning of year	18,101,330
Total net position, end of year	18,300,249

# (A Component Unit of the State of New Jersey) Statement of Cash Flows Proprietary Funds

#### Year Ended December 31, 2012

	Solid Waste Enterprise Fund
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	18,625,050
Payments to employees	(3,133,924)
Payments to suppliers	(19,293,565)
Beneficial reuse materials	999,371
Miscellaneous	(121,518)
Net cash provided by (used for) operating activities	(2,924,586)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Landfill remediation and post-closure	(2,865,978)
Net cash provided by (used for) noncapital financing activities	(2,865,978)
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES	
Purchase of capital assets	(37,759)
Net cash provided by (used for) capital financing activities	(37,759)
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest	294,415
Proceeds from sales of investments	589,350
Net cash provided by (used for) investing activities	883,765
Net increase (decrease) in cash and cash equivalents	(4,944,558)
Cash and cash equivalents, beginning of year	7,317,660
Cash and cash equivalents, end of year	2,373,102
Reconciliation of operating income (loss) to net cash provided	
(used) by operating activities:	(2.270.250)
Operating income (loss) Depreciation expense	(3,379,358)
Depreciation expense  Change in assets and liabilities:	557,017
Receivables, net	(248,798)
Prepaid costs	25,000
Accounts payable	43,976
Accrued liabilities	244,389
Deferred revenue	(577,200)
Due to/from other funds	410,388
Net cash provided by (used for) operating activities	(2,924,586)

# (A Component Unit of the State of New Jersey) Statement of Fiduciary Net Position Fiduciary Funds December 31, 2012

ASSETS	
Cash and cash equivalents	7,341,456
Accounts Receivable	3,106,422
Due from other funds	166,437
Total assets	10,614,315
LIABILITIES	
Accounts payable and accrued liabilities	1,319,902
Kingsland environmental remediation	1,988,577
Construction deposits	352,792
Rutherford post closure security	156,584
Security Deposit - ELS/SAJO	63,351
Contract retainage	559,964
Due to other funds	680,539
Total liabilities	5,121,709
NET POSITION	
Net position held in trust	5,492,606
Total net position	5,492,606

## (A Component Unit of the State of New Jersey) Statement of Changes in Fiduciary Net Position Fiduciary Funds

## Year Ended December 31, 2012

ADDITIONS	
Transportation Planning District Fees	766,469
Other	99,600
Interest	27,812
Grant Revenues	3,355,218
Operating Transfer In	2,070
Blackstrap Escrow	2,097
Appropriated from Restricted Net Position	425,665
Total additions	4,678,931
DEDUCTIONS	
Mitigation Expenses	230,516
Transportation Planning District Fund Expenditures	3,820,343
Operating Transfers Out	2,070
	4,052,929
Change in net position	626,002
Net position, beginning of the year	4,866,604
Net position, end of the year	5,492,606

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the New Jersey Meadowlands Commission, formerly known as Hackensack Meadowlands Development Commission conform to accounting principles generally accepted in the United States of America as applicable to governmental entities. The following is a summary of the more significant policies:

#### A. Reporting Entity

New Jersey Meadowlands Commission (the Commission), which is considered a component unit of the State of New Jersey, was established in 1968. The Commission operates with a board of commissioners and provides oversight of the solid waste removal, environmental protection, and development in the Hackensack Meadowlands district.

The basic financial statements include all funds of the Commission over which the Commission exercises oversight responsibility. The decision to include a potential component unit in the Commission's reporting entity is based on several criteria including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the Commission has no component units. Furthermore, the Commission is includable in the State of New Jersey reporting entity on the basis of such criteria.

#### B. Basis of Presentation - Fund Accounting

#### **Government-wide Statements**

The statement of net position and the statement of activities display information which include the overall financial activities of the Commission. Eliminations have been made to minimize the double counting of internal activities. These statements distinguish between the governmental and business-type activities of the Commission. Governmental activities generally are financed through intergovernmental revenues and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the Commission's business-type activity and for each function of the Commission's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (continued)

#### **Fund Financial Statements**

The fund financial statements provide information about the Commission's funds. Separate statements for each fund category applicable to the Commission -governmental and proprietary - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary fund operating revenues, such as fees for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as investment income, result from nonexchange transactions or ancillary activities.

The Commission reports the following major governmental funds:

- General fund. This is the general operating fund of the Commission. It is used to account for all financial resources except those required to be accounted for in another fund.
- New Jersey Meadowlands Commission Environmental Center fund. This fund accounts for the proceeds of revenues generated by the Commission's Environmental Center.
- The New Jersey Meadowlands Commission Business Accelerator Fund includes the revenues and expenditures associated with the operation of this facility.

The Commission reports the following major enterprise fund:

• Solid Waste Enterprise fund. This fund accounts for the activities of the landfills operated by the Commission, as well as the closure and post-closure costs of such landfills.

#### Fiduciary Fund

This fund accounts for the proceeds of deposits held in trust for others. Mitigation, tax sharing and environmental activities are reported in this fund.

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

#### NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>, (continued)

The accounts of the Commission are maintained in accordance with the principles of fund accounting to ensure observance of limitations and restrictions on the resources available. The principles of fund accounting require that resources be classified for accounting and reporting purposes into funds or in accordance with activities or objectives specified for the resources. Each fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Funds are classified into three categories: governmental, proprietary and fiduciary.

#### C. Basis of Accounting

Effective for the year ended December 31, 2001, the Commission adopted three pronouncements of the Governmental Accounting Standards Board (GASB). GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, No. 37, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments: Omnibus and No. 38, Certain Financial Statement Note Disclosures.

As a result of its adoption, the financial statements herein present a section for Management's Discussion and Analysis and present a statement of cash flows using the direct method as specified in GASB Statement No. 9.

#### **Government-wide Statements**

On January 1, 2012, the New Jersey Meadowlands Commission adopted the provisions of Governmental Accounting Standards Board Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and net Position, which amends the net asset reporting requirement of Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, and other pronouncements by incorporating deferred outflows from resources into the definitions of the required components of the residual measure and by renaming that measure as net position, rather than net assets. The classifications of net position are defined as follows:

## NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

## NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (continued)

#### Government-wide Statements, (continued)

- Invested in capital assets, net of related debt This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are any significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of invested in capital assets, net of related debt. Rather that portion of the debt is included in the same net assets component as the unspent proceeds.
- Restricted This component of net position consists of constraints placed on net assets used through external constraints imposed by creditors (such as through debt convents), grantors, contributions, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted* This component of net position consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt.

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Commission gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants and other contributions. Revenue from such nonexchange transactions is recognized in the fiscal year in which all eligibility requirements have been satisfied.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>, (continued)

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available to pay liabilities of the current period. The Commission recognizes revenues that are expected to be collected within 90 days of year end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest of general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in government funds. Proceeds of long-term debt are reported as other financing sources.

GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Funds, provides proprietary activities with a choice of authoritative guidance after November 30, 1989. The Commission has elected to follow GASB pronouncements exclusively after that date for all business-type activities and enterprise funds. The following is a summary of other significant accounting policies of the Commission.

### D. Investments

Investments are stated in the financial statements at fair value based upon quoted market prices.

### E. Accumulated Unpaid Vacation and Sick Pay

The Commission employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation days up to the actual days accrued. Reimbursement for accumulated sick leave is only made to employees at retirement, based upon a formula contained in the Commission personnel manual. Accumulated unpaid vacation and sick pay is accrued when incurred in the government-wide and proprietary funds. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>, (continued)

### F. Deferred Revenues

Revenues from the sale of solid waste disposal tickets are deferred until such time as the tickets are turned in by haulers at the Commission landfill facility. In calendar year 2004, the NJMC discontinued the use of the prepaid ticketing system and replaced it with a prepaid hauler escrow account system.

# G. Capital Assets

Capital assets are stated at cost or estimated historical cost. Contributed fixed assets are recorded at their estimated fair market value at the time received. Depreciation is provided using the straight-line method over estimated useful lives ranging from five to ten years for all assets. There is no capitalized interest included in capital assets.

### H. Accrued Liability for Closure and Post-closure Costs

The accrued liability for closure and post-closure costs represents funds collected as part of the solid waste tariff, which are required to be established to pay for the cost of closure and post-closure of landfills.

### I. Payable from Restricted Assets - Landfill Closure

The payable from restricted assets - landfill closure, represents funds collected as part of the solid waste surcharge, which is determined by the Department of Environmental Protection, which are required to be established to pay for the cost of closure and post-closure of landfills. These amounts are based upon engineering studies which are evaluated on a yearly basis.

### J. Cash and Cash Equivalents

Cash and cash equivalents are stated at cost. Cash and cash equivalents include cash in banks and certificates of deposit with original maturities of less than three months from date of purchase.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 1: <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>, (continued)

# K. Fund Balances

- Restricted fund balance includes amounts that can be spent only for the specific purposes stipulated by external resource providers (for example, grant providers), constitutionally, or through enabling legislation (that is, legislation that creates a new revenue source and restricts its use). Effectively, restrictions may be changed or lifted only with the consent of resource providers.
- Committed fund balance includes amounts that can be used only for the specific purposes determined by a formal action of the Commission's highest level of decision-making authority. Commitments may be changed or lifted only by the government taking the same formal action that imposed the constraint originally.
- Assigned fund balance comprises amounts *intended* to be used by the Commission for specific purposes. Intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority. In governmental funds other than the general fund, assigned fund balance represents the amount that is not restricted or committed. This indicates that resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.
- Unassigned fund balance is the residual classification for the general fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose. If another governmental fund has a fund balance deficit, then it will be reported as a negative amount in the unassigned classification in that fund. Positive unassigned amounts will be reported only in the general fund.

### L. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, and expenditures during the reporting period. Actual results could differ from those estimates.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

### NOTE 2: CASH AND INVESTMENTS

# Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposit may not be returned to it. The year-end amount on deposit with banks was \$43,348,585. The Commission's deposits at year-end were partially insured by Federal Depository insurance in the amount of \$500,000. The Commission's primary depository has provided to a third-party trustee collateral in the name of the Commission to cover the remaining interest bearing account balance of the Commission.

The Commission's investment policy permits the investing of funds in the following types of investments:

- (a) Any direct and general obligation of the United States of America;
- (b) Any bond, debenture, note, or participation certificate issued by any of the following Federal agencies: Bank for Cooperatives, Federal Intermediate Credit Bank, Federal Home Loan Bank Systems, Federal Land Banks, Export-Import Bank, Tennessee Valley Authority, Federal National Mortgage Association, Government National Mortgage Association, or Farmers Home Administration;
- (c) Negotiable or nonnegotiable certificates of deposit issued by any bank, savings and loan association, or national banking association, if qualified to serve as a depository for public funds under the provisions of the Governmental Unit Deposit Protection Act, N.J.S.A. 17:9-41, et seq.;
- (d) Negotiable or nonnegotiable certificates of deposit issued by any bank, savings and loan association, trust company, or national banking association having capital and surplus of more than \$25,000,000, and which certificates of deposit are continuously secured by direct obligations of the United States of America that shall have a market value (exclusive of accrued interest) at all times at least equal to the principal amount of such certificates of deposit and shall be lodged with the Commission or a designated custodian;

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 2: <u>CASH AND INVESTMENTS</u>, (continued)

- (e) Deposits in the State of New Jersey Cash Management Fund; and
- (f) Deposits in interest-bearing accounts in any bank, savings and loan association, trust company, or national banking association, if qualified to serve as a depository for public funds under the provisions of the Governmental Unit Deposit Protection Act, N.J.S.A. 17:9-41, et seq., or if having capital and surplus of more than \$25,000,000.

The Commission's investments are summarized below as category 1 which include investments that are insured or registered or for which the securities are held by the Commission or its agent in the Commissions's name.

The following is a summary of investments at December 31, 2012:

	Fair Value	Category
Categorized:		
United States Agency Notes	\$851,178	1
United States Treasury Notes	12,478,770	1
Treasury Inflation Protected Securities	258,687	
Money Market Funds:		
United States Government	8,261,383	1
	21,850,018	
Noncategorized:		
State of New Jersey Cash Management Fund -		
pooled investments	3,346,269	
	<u>\$25,196,287</u>	

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

### NOTE 3: <u>CAPITAL ASSETS</u>

The following is a summary of capital asset activity for the year ended December 31, 2012:

	Balance Dec. 31, 2011	Additions	Deletions	Balance Dec. 31, 2012
Governmental activities:	200, 31, 2011	raditions	Beletions	<u>B00. 51, 2012</u>
Capital assets that are not being depreciated:				
Land	\$30,349,101	\$ .	(\$2,000,000)	\$28,349,101
Infrastructure	1,090,300			1,090,300
Construction in Progress		2,681,165		2,681,165
Total capital assets not being depreciated	31,439,401	2,681,165	(2,000,000)	32,120,566
Building and building improvements	21,437,468		(5,000,000)	16,437,468
Machinery and equipment	3,215,827	465,193	(24,520)	3,656,500
Totals at historical cost	24,653,295	465,193	(5,024,520)	20,093,968
Less accumulated depreciation for:				
Building, improvements and equipment	(12,934,125)	(552,362)	5,000,000	(8,486,487)
Machinery and equipment	(2,974,021)	(219,126)	24,520	(3,168,627)
Total accumulated depreciation	(15,908,146)	(771,488)	5,024,520	(11,655,114)
Total capital assets being depreciated,	*			
net of accumulation depreciation	8,745,149	(306,295)		8,438,854
Government activities capital assets, net	<u>\$40,184,550</u>	<u>\$2,374,870</u>	(\$2,000,000)	<u>\$40,559,420</u>
Business-type activities:				
Land and landfills	5,902,134			5,902,134
Total historical cost	5,902,134			5,902,134
Less accumulated amortization for:				
Landfills	(3,870,006)	(508,033)		(4,378,039)
Total accumulated depreciation	(3,870,006)	(508,033)		(4,378,039)
Total landfill life being amortized,				
net of accumulated amortization	2,032,128	(508,033)		1,524,095
Building and building improvements	11,375,083			11,375,083
Machinery and equipment	2,382,898	_37,759	(1,950)	2,418,707
Total historical cost	13,757,981	37,759	(1,950)	13,793,790
Less accumulated depreciation for:				
Building, improvements and equipment	(11,375,083)			(11,375,083)
Machinery and equipment	(2,247,376)	<u>(50,935)</u>	<u>1,950</u>	(2,296,361)
Total accumulated depreciation Total building, improvements and	(13,622,459)	(50,935)	<u>1,950</u>	(13,671,444)
Equipment assets being depreciated,				
net of accumulated depreciation	135,522	(13,176)		122,346
are or accommissed depresention	100,000	(13,170)		122,340
Business-type activities capital assets, net	<u>\$2,167,650</u>	<u>(\$521,209)</u>	<u>\$</u>	<u>\$1,646,441</u>

Depreciation for buildings and furniture, fixtures and equipment for the year was \$771,488 allocated as follows: Commission operations - \$586,331 and Environmental Center - \$185,157.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 4: OPERATING LEASES

The Commission has commitments to lease certain buildings and office equipment under operating leases that expire in 2031. Total operating lease payments made during the year ended December 31, 2012 were \$430,317. Future minimum lease payments are as follows:

Year Ending	
December 31,	<u>Amount</u>
2013	\$255,369
2014	249,748
2015	216,845
2016	194,969
2017	194,969
2018-2022	974,843
2023-2027	974,843
2028-2032	731,130
	\$3,792,716

### NOTE 5: RETIREMENT SYSTEMS

Substantially all of the Commission's employees participate in the Public Employees' Retirement System (PERS) contributory defined benefit retirement system (retirement system) which has been established by State statute and is sponsored and administered by the State of New Jersey Division of Pensions and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the system will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. This report may be obtained by writing to the Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey 08625.

The Public Employees' Retirement System was established in January, 1955 under the provisions of N.J.S.A. 43:15A to provide coverage including post-retirement health care to substantially all full time employees of the State or any county, municipality, school district or public agency provided the employee is not required to be a member of another State-administered retirement system. Membership is mandatory for such employees and vesting occurs after 8-10 years of service and 25 years for health care coverage. Members are

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 5: <u>RETIREMENT SYSTEMS</u>, (continued)

eligible for retirement at age 60 with an annual benefit generally determined to be 1/55th of the average annual compensation for the highest three fiscal years' compensation for each year of membership during years of creditable service. Early retirement is available to those under age 60 with 25 or more years of credited service. Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of related interest earned on contributions. In case of death before retirement, members' beneficiaries are entitled to full interest credited to the members' accounts.

Chapter 103, P.L. 2007 amended the early retirement reduction formula for members hired on or after July 1, 2007 and retiring with 25 years of service to be reduced by 1% for every year between age 55 and 60, plus 3% for every year under age 55.

Chapter 89, P.L. 2008 increased the PERS eligibility age for unreduced benefits from age 60 to age 62 for members hired on or after November 1, 2008; increased the minimum annual compensation required for membership eligibility for new members. Also, it amended the early retirement reduction formula for members hired on or after November 1, 2008 and retiring with 25 years of service to be reduced by 1% for every year between age 55 and 62, plus 3% for every year under age 55.

Chapter 1, P.L. 2010, effective May 21, 2010, changed the membership eligibility criteria for new members of PERS from the amount of compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to 1/60 from 1/55, and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. This law also closed the Prosecutors Part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time 5 years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined as 1/7th of the required amount, beginning in fiscal year 2012.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 5: RETIREMENT SYSTEMS, (continued)

Chapter 3, P.L. 2010, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

# Significant Legislation

On March 17, 2009, the legislative of the State of New Jersey enacted Public Laws 2009, c.19(S-21) the "Pension Deferral Program". This law allows the Division of Pensions and Benefits to provide non-state government pension system employers the option of paying their full amount, or an amount that reflects a 50 percent reduction of the normal and accrued liability component of the Public Employees' Retirement System and/or the Police and Firemen's Retirement System obligation for payment due to the State Fiscal Year ending June 30, 2009. The amount deferred will be repaid starting in April 2012 over a 15-year period at 8½ percent. The amount will fluctuate based on pension system investment earnings on the deferred amount. The local employer is allowed to payoff the obligation at any time prior to April 2012.

The Commission opted for this deferral in the amount of \$258,746.

### Contribution Requirements

The contribution policy is set by laws of the State of New Jersey and, in most retirement systems, contributions are required by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. The pension funds provide for employee contributions based on 5.5% for PERS. This amount will increase to 6.5% plus an additional 1% phased in over 7 years beginning 2012, of the employee's annual compensation, as defined by law. Employers are required to contribute at an actuarially determined rate in all Funds except the SACT. The actuarially determined employer contribution includes funding for cost-of-living adjustments and noncontributory death benefits in the PERS and PFRS. In the PERS and PFRS, the employer contribution includes funding for post-retirement medical premiums.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

### NOTE 5: <u>RETIREMENT SYSTEMS</u>, (continued)

The Commission's contribution to the public employee's retirement system, equal to the required contributions for each year, were as follows:

Year Ended	
December 31,	<u>Amount</u>
2012	\$1,016,343
2011	983,434
2010	750,310

# NOTE 6: <u>CLOSURE AND POST-CLOSURE REQUIREMENTS</u>

The Commission has set aside funds for closure and post-closure for its landfills. In the event the monies in the statutory accounts are not sufficient, the State of New Jersey will address any future liabilities for closure and post-closure for its landfills. The assumption of this liability by the State occurred in CY2003, when the Commission transferred \$50 million from its closure and post-closure accounts to the State's General Fund to meet its statutory obligations under the New Jersey State 2003-2004 budget.

### NOTE 7: REMEDIATION OF KEEGAN LANDFILL

On June 14, 2005, the NJMC entered into a lease agreement with the Town of Kearny for the remediation of Keegan Landfill through future reopening of the facility for construction and demolition waste. It is expected that sufficient revenues will be generated through the tipping fees at Keegan Landfill to reimburse the Commission for all costs associated with this lease. At the completion of operations and closure of the Keegan Landfill, the NJMC will assist the Town of Kearny with the construction of recreational facilities at the site. The Commission has made payments to the Town of Kearny totaling \$9,750,151 since the agreement's inception.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 8: MEADOWLANDS AREA GRANTS FOR NATURAL AND ECONOMIC TRANSFORMATION (MAGNET)

In calendar year 2005, the NJMC launched the MAGNET Program. The intention of the MAGNET is to enhance the NJMC's existing Municipal Aid Program (MAP), by ensuring that monies are set aside for tax relief incentives for District municipalities. A detailed budget outlining the amounts appropriated for MAP, environmental, economic development and capital improvements initiatives is currently in place. As of December 31, 2012, the balance in the MAGNET fund was \$2,476,825. There were commitments of \$1,794,367 outstanding as of the end of the year.

# NOTE 9: DEFERRED COMPENSATION PLANS

The Commission participates in two deferred compensation plans as follows:

- (a) New Jersey State Employees Deferred Compensation Plan This Plan is an IRC Section 457 deferred compensation plan administered by the State of New Jersey and, accordingly, is included in the financial statements of the State. The Plan, available to all State employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or an unforeseeable emergency. The Plan is funded solely from voluntary employee contributions. Employee contributions and investment earnings thereon are a part of the State Plan. Employees may defer a maximum 50% of their salary or \$16,500, whichever is less. Investments are on an individual participant basis and the total investment for all the Commission employees is unknown.
- (b) AIG Retirement This 457(b) plan, which commenced operations on December 31, 1985, is funded solely from voluntary employee contributions. The Plan is administered by AIG Retirement. All amounts of compensation deferred under the Plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are (until paid or made available to the employee or other beneficiary) solely the property and rights of the participating employees, and are not included the accompanying financial statements. Employee contributions in 2012 were \$79,500.

### NOTE 10: PROPRIETARY FUND - RESTRICTED ASSETS

Assets are restricted for closure and post-closure expenses in the Solid Waste Enterprise Fund based upon management's estimate.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

### NOTE 11: INTERFUND BALANCES AND ACTIVITY

Balances due to/from other funds at December 31, 2012 consist of the following:

Dollar <u>Amount</u>	<u>Description</u>
\$2,885,287	Due to the Solid Waste Fund from the General Fund.
3,471	Due to the Business Accelerator from the General Fund.
639,840	Due to the General Fund from the Transportation Planning District.
267,183	Due to the General Fund from the Environment Center.
40,699	Due to the General Fund from the Mitigation Trust Fund.
7,450	Due to the Study Fund from the Mitigation Trust Fund
1,274,477	Due to the Environment Center from the Solid Waste Fund.
158,987	Due to the Mitigation Trust Fund from the Solid Waste Fund.
\$5,277,394	

It is anticipated that all interfunds will be liquidated during the fiscal year.

# NOTE 12: GOVERNMENT-WIDE NET ASSETS

Net assets are restricted in the General Fund as follows at December 31, 2012:

Maintenance	\$2,389,433
Additions and replacements	734,087
Open space acquisition	46,000
Renewable Energy	198,655
Insurance	25,000
Flood Control	1,730,177

\$5,123,352

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

### **NOTE 13: LITIGATION**

NJMC v. John P. Keegan, Block 205, Lot 28, Kearny (Superior Court). In January 2009, condemnation commissioners fixed compensation for property owned by John Keegan in The court entered final judgment in the amount of the amount of \$919,500.00. \$919,500.00 and directed that the funds be held in escrow pending NJMC's filing of a cost recovery action. This cost recovery action was filed and was concluded with a determination by the court that NJMC should be awarded \$711,635.42 and that Keegan may retain the remainder representing the value of the property. Although the court found that Keegan was not legally responsible for contamination on the parcel because he was a passive owner of the property after landfill operations had ceased, the court found that to allow Keegan to be awarded the full \$919,500.00 would result in unjust enrichment. Keegan has appealed the court's order to the Appellate Division and the NJMC has filed a cross-appeal with respect to the court's finding on liability as well as the amount of damages. Briefs have been filed in the appeal. Oral argument was held on September 12, 2012.

A remaining matter involves NJMC's action to partially condemn a small portion of Keegan's property (Lot 25) that has been used for access to the Keegan landfill. NJMC made a bona fide offer to purchase the parcel and Keegan refused to sell the parcel, making condemnation necessary. This parcel is also the subject of a trespass action filed by Keegan (the fourth action) in which Keegan argues a taking of property without compensation.

On the partial condemnation case, trial concluded and the judge awarded \$121,653 to plaintiff, taking into consideration all of the arguments. However, the judge has still not entered a judgment and NJMC has moved for reconsideration and entry of a judgment. The matter is not final until the judge enters an order. At this time, NJMC does not intend to appeal however; it is not known whether Keegan will.

Meadowlands Golf Redevelopment Project. As previously reported in 2000, EnCap agreed with the New Jersey Meadowlands Commission (NJMC) to remediate 785 acres within the Hackensack Meadowlands District in Bergen County comprising four former landfills. EnCap also agreed that upon completion of the remediation, it would develop 100 acres of the remediated land, with the remainder of the site preserved as open space. Financing for the project was secured by EnCap in the form of a loan of New Jersey Environmental Infrastructure Trust (NJEIT) bond proceeds in the approximate amount of \$107 million and a loan of Department of Environmental Protection (NJDEP) monies from the State Revolving Fund in the approximate amount of \$104 million.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 13: LITIGATION, (continued)

In 2007, EnCap defaulted under the agreement by failing to make required progress in the remediation. EnCap also defaulted under its loan agreements with the NJEIT and NJDEP, and ultimately defaulted under letters of credit issued by a bank syndicate led by Wachovia Bank. After efforts to cure the defaults and save the project failed, EnCap filed a Chapter 11 Reorganization petition in the U.S. Bankruptcy Court. However, the bankruptcy was ultimately dismissed and NJMC has since terminated the redevelopment agreement with EnCap and terminated EnCap's right, title and interest in the project site.

Immediately after dismissal of the bankruptcy, NJMC filed complaints in the Superior Court, Bergen County, to effectuate a reversion of the property from EnCap (quiet title) to the NJMC and to compel the surety to honor a \$148 million performance bond secured by EnCap, both as required under the agreement. Further, a foreclosure action previously filed by the banks under a mortgage they received from EnCap on the property in exchange for issuing the letters of credit was revived. The surety, American Home Assurance (AHA), has since agreed to perform under the performance security and a Takeover Agreement has since been executed allowing that to happen.

Virtually all related matters, involving these parties, including the banks' foreclosure action and the NJMC quiet title action, were consolidated before Judge Contillo. The parties to the matter were sent to mediation with former Chief Justice Zazzali. Through this process NJMC and AHA were able to settle the claims of the Banks and PS&S, an EnCap contractor.

Subsequent to mediation, AHA and NJMC filed joint motions for summary judgment against the remaining parties to the litigation, including Mactec, a construction company who did work for EnCap at the site and claimed damages of \$30+ million. The motions were granted in their entirety with Judge Contillo ruling that the properties reverted back to NJMC in 2008 free and clean of any mortgages or construction liens. Mactec moved for a stay of the decision which was granted.

After the issuance of the stay, Mactec reached a settlement with Lexington,an affiliate of AHA, regarding an additional policy covering the site whereby Mactec agreed to drop all of its claims in the Wachovia litigation including its appeal rights concerning the summary judgment decision in exchange for \$19.75 million out of that policy.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 13: LITIGATION, (continued)

NJMC has filed a new action which is before Judge Contillo to declare invalid and extinguish a putative' judgment lien which clouds the fee simple title to the above reference real property that was vested in the NJMC *nunc pro tunc* to May 9, 2008 by virtue of a March 31, 2011 Order ("Quiet Title Order"). This new putative judgment lien arises as a result of an apparent September 20, 2010 Consent Order to Enter Judgment in the amount of \$3 million against EnCap Golf Holdings, LLC ("EnCap") ("Jersey Meadows Judgment") entered in a matter last captioned *Jersey Meadows, LLC v. EnCap Golf Holdings, LLC, et al,* Docket No. L-6113-08 ("Jersey Meadows Action"). This matter has been settled between the parties and resulted in a \$100,000.00 payment to Jersey Meadows, LLC.

Litigation has been resolved between NJMC, Lyndhurst and tax sale certificate holders regarding liens on the reverted property. In addition, the two tax assessment challenges, regarding property located in Lyndhurst and North Arlington, and the resultant Tax Court litigation to address the assessments in place on the NJMC property have been resolved.

<u>Laino v. NJMC</u> (On remand to NJMC). Laino appealed NJMC's 2000 Final Decision imposing a \$399,000 fine on Laino for zoning violations permitted on its property by its tenant, BULC Corp. The Appellate Division remanded to the NJMC directing NJMC to articulate its reasoning for the amount of the civil penalty assessed and for imposing it solely on Laino.

In August 2011, Laino filed an action in Bergen County Superior Court, Law Division seeking to vacate and discharge the \$399,000 fine imposed by the 2000 Final Decision's order by alleging that NJMC did not follow statutory procedures when docketing the 2000 Final Decision as a final judgment in 2000. On October 14, 2011, a motion to dismiss or, in the alternative, to transfer this new suit from Bergen County Superior Court, Law Division, to the Appellate Division was filed. The dismissal of Laino's complaint is based on lack of jurisdiction, lack of ripeness, and failure to exhaust administrative remedies. Laino filed a counter motion for summary judgment. On December 5, 2011, the court issued an order granting NJMC's motion to dismiss and denying Laino's motion for summary judgment. On January 23, 2012, Laino filed a notice of appeal challenging the court's December 5, 2011 order.

The parties resolved this matter in December 2012, with Laino agreeing to pay \$100,000.00 to NJMC in settlement of this matter.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 13: LITIGATION, (continued)

Ditobarbi v. NJMC (Office of Administrative Law) Ditobarbi appealed, in the Office of Administrative Law, assessments issued by NJMC in the amount of \$606,150.00 related to occupancy, property maintenance, storage and illegal construction violations at the premises located at 2 Avenue A, Block 130, Lot 16, in the Borough of Carlstadt, New Jersey. The three assessments were for (1) Ditobarbi/Diamond Express Inc. CO related to a \$1,000.00 fine against Diamond Express Inc. based upon occupancy of the space at the subject premises without benefit of approvals from the NJMC, in violation of N.J.A.C. 19:4-4.8; (2) Ditobarbi/Site Improvement Violation relates \$309,750.00 assessment for violation of a February 18, 2009 zoning certificate for the installation of the concrete pad (originally installed without benefit of approval from this Office) and drainage improvements, which drainage improvements were determined by NJMC during an August 12, 2010 inspection not to have been installed by Ditobarbi in accordance with the approved plan; and (3) <u>Ditobarbi/Property Maintenance Violation relates to a \$295,400.00</u> assessment for outdoor storage in violation of N.J.A.C. 19:4-6.5(b)1 on the subject property in the form of unregistered and/or inoperable vehicles. The parties are currently in settlement negotiations, although testimony has been taken in the proceedings. The NJMC is working with Ditobarbi on a plan for Ditobarbi to come into zoning compliance.

# NOTE 14: POST-RETIREMENT BENEFITS

Chapter 384 of Public Laws 1987 and Chapter 6 of Public Laws 1990 required TPAF and PERS, respectively, to fund post-retirement medical benefits for those State employees who retire after accumulating 25 years of credited service or disability retirement. As of June 30, 2011, there were 93,323 retirees eligible for post-retirement medical benefits and the State contributed \$935.5 million on their behalf. The cost of these benefits is funded through contributions by the State in accordance with P.L. 1994 Chapter 62. Funding of post-retirement medical premiums changed from a prefunding basis to a pay-as-you-go basis beginning in fiscal year 1994 with an additional contribution beginning in fiscal year 1996 to maintain a medical reserve that increases by one half 1% of the active State payroll.

The State is also responsible for the cost attributable to P.L. 1992 Chapter 126, which provides free health benefits to members of PERS and the Alternate Benefit Program who retired from a board of education or county college with 25 years of service. In fiscal year 2011, the State paid \$144 million toward Chapter 126 benefits for 15,709 eligible retired members.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

### NOTE 15: RISK MANAGEMENT

### Property and Liability Insurance

The Commission maintains commercial insurance coverage for property, liability and surety bonds that covers the risks of loss related to torts; theft of, damages to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

There has been no significant reduction in insurance coverage from the previous year nor have there been any settlements in excess of insurance coverage.

### New Jersey Unemployment Compensation Insurance

The Commission has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method." Under this plan, the Commission is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The Commission is billed quarterly for amounts due to the State. There were no reimbursements which were required to be paid to the State for the current year.

### NOTE 16: POSTEMPLOYMENT HEALTHCARE PLAN

# Postemployment Benefits Other Than Pensions

The Commission sponsors a single employer postemployment benefits plan that provided benefits in accordance with State statute, through the State's Health Benefits Bureau to eligible retirees, their spouses/domestic partners and eligible dependent children and continues to be provided on behalf of the surviving spouse/domestic partner or a retiree. Employees and/or their spouses/domestic partners become eligible for these benefits upon 25 years or more of service in the Public Employees Retirement System (PERS) or those approved for disability retirement.

Pursuant to GASB Statement No. 45 ("GASB 45"), Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, the Commission obtained an actuarially determined calculation for this obligation.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 16: POSTEMPLOYMENT HEALTHCARE PLAN, (continued)

The Commission's annual other postemployment benefits ("OPEB") costs for the Plan, which is currently funded on a pay-as-you-go basis and is a non-contributory plan with all plan payments for plan benefits being funded by the Commission, is calculated based on the annual required contribution ("ARC"), an amount actuarially determined in accordance with the parameters of GASB 45. The ARC represents a level of funding that, if paid on an on-going basis, is projected to cover normal cost each year and interest on the net OPEB obligation and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The Commission's annual OPEB cost for the year ended December 31, 2012, and the related information for the plan, are as follows:

January 1, 2012 - Net OPEB Obligation (Initial) (NOO)	\$5,726,263
Annual OPEB Costs (AOC)	1,305,900
Contribution from Commission	(362,071)
December 31, 2012 - Net OPEB Obligation (NOO)	<u>\$6,670,092</u>

The Commission's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan and the net OPEB obligation for FY2012 were as follows:

Fiscal Year <u>Ended</u>	Annual OPEB <u>Cost</u> (Dollars	Percentage of Annual OPEB Cost Contributed in Thousands)	Net OPEB Obligation
2010 2011	\$1,305.9 1,370.8	17% 22%	\$4,655,094 5,726,263
2012	1,305.9	28%	6,670,092

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 16: POSTEMPLOYMENT HEALTHCARE PLAN, (continued)

						Unfunded
						Actuarial
	Actuarial	Actuarial				Liability
	Value of	accrued	Unfunded			as a
	Assets	Liability -	Actuarial			Percentage
Valuation	OPEB	Projected	Accrued	Funde	Covered	of Covered
<u>Date</u>	Cost	<b>Unit Credit</b>	<b>Liability</b>	d	<u>Payroll</u>	Payrol1
				Ratio		
		(Dolla	rs in Thousand	ds)		
01/01/10	\$-0-	\$14,427.6	\$14,427.6	0%	\$7,761.0	186%

The **Present Value of all Projected Benefits** is the total present value of all expected future benefits, based on certain actuarial assumptions. The Present Value of all projected benefits is a measure of total liability or obligation. Essentially, the Present Value of all projected benefits is the value (on the valuation date) of the benefits promised to current and future retirees. The Plan's present value of all projected benefits (at January 1, 2010) is \$24,618,000 assuming no prefunding of obligations. The majority of this liability is for current active employees (future retirees).

The Actuarial Accrued Liability is the liability or obligation for benefits earned through the valuation date, based on certain actuarial methods and assumptions. The Plan's Actuarial Accrued Liability (at January 1, 2010) is \$14,427,600 assuming no prefunding of obligations. The majority of this obligation is for active employees.

**Normal Cost** is the value of benefits expected to be earned during the current year, again based on certain actuarial methods and assumptions. The 2010 Fiscal Year Normal Cost is \$708,300 assuming no prefunding of obligations. In pension accounting, this is also known as "service cost."

Future Normal Costs represent the present value of the remaining balance of all projected benefits to be earned in future years.

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 16: POSTEMPLOYMENT HEALTHCARE PLAN, (continued)

### **Assumptions**

The results were calculated based upon plan provisions, as provided by the New Jersey Meadowlands Commission and the State of New Jersey, along with certain demographic and economic assumptions as recommended by Aon, in conjunction with the New Jersey Meadowlands Commission with guidance from the GASB statement.

# **Demographic Assumptions**

Data was provided by the New Jersey Meadowlands Commission as of January 1, 2010. Demographic assumptions used to project the data are the same as those used to value the SHBP PERS pension liabilities. There is no assumption for future new hires.

# **Economic Assumptions**

The GASB statement requires that the discount rate used to determine the retiree healthcare liabilities should be estimated long-term yield on the "investments that are expected to be used to finance the payments of benefits". Since the New Jersey Meadowlands Commission does not currently pre-fund the retiree healthcare liabilities, the discount rate for the "no prefunding" scenario should be based on the portfolio of the New Jersey Meadowlands Commission's "general assets" used to pay these benefits. The discount rate assumption selected by the Commission is 4.50%.

For the "with prefunding" scenario, we recommend using the same rate as used for valuing the State of New Jersey's PERS pension liabilities, which is 8.25%.

The trend assumption is used to project the growth of the expected claims over the lifetime of the healthcare recipients. The GASB statement does not require a particular source for information to determine healthcare trends, but it does recommend selecting a source that is "publicly available, objective and unbiased".

# NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2012 (continued)

# NOTE 16: POSTEMPLOYMENT HEALTHCARE PLAN, (continued)

Aon developed the trend assumption utilizing the short-term rates expected on the SHBP plan along with information in published papers from other industry experts (actuaries, health economists, etc.). For medical benefits, this amount initially is at 8.5% or 9.5% (depending on the medical plan) and decreases to a 5.0% long-term trend rate for all medical benefits after twelve years. For prescription drug benefits, the initial trend rate is 10.5%, decreasing to a 5.0% long-term trend rate after fourteen years. For Medicare Part B reimbursement, the trend rate is 5.0% for three years, with a long-term trend rate of 5.0% thereafter.

# NEW JERSEY MEADOWLANDS COMMISSION (A Component Unit of the State of New Jersey) Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Budgetary Basis) General Fund Year Ended December 31, 2012

		Budget			
	Original	Transfers/	Final	Lane Y	Variance
REVENUES:	Budget	Adjustments	Budget	Actual	Final to Actual
Property Sales		-2		4,114,595	4,114,595
Fees and charges	1,400,000	_	1,400,000	791,408	(608,592)
Reserve Utilization	6,330,000	-	6,330,000		(6,330,000)
Solid Waste Overhead Reimbursement	1,513,619	-	1,513,619	1,513,619	-
Composting Revenues	375,000	-	375,000	100,000	(275,000)
Lease Revenue		-		57,124	57,124
Other Income	55,000		55,000	34,953	(20,047)
Rental Income - Solar Array				198,655	198,655
Grant revenues	387,500	-	387,500	1,844,410	1,456,910
Mitigation Trust Reimbursement	12-15 G1550	-		132,587	132,587
Interest Income	25,000	<u>.</u>	25,000	90,853	65,853
Total Revenues	10,086,119		10,086,119	8,878,204	(1,207,915)
EXPENDITURES:					
Commission operations:					
Salaries and wages	4,560,774	-	4,560,774	3,753,187	807,587
Supplies	210,000	-	210,000	238,479	(28,479)
Services	2,105,000	-	2,105,000	1,828,193	276,807
Maintenance and repairs	267,000	-	267,000	305,671	(38,671)
Fringe benefits	2,194,345	-	2,194,345	2,425,587	(231,242)
Other		-		52,535	(52,535)
New equipment	6,000		6,000	3,810	2,190
Total commission operations	9,343,119		9,343,119	8,607,462	735,657
Other Expenditures:					
Capital expenditures	198,000	-	198,000	46,524	151,476
Maintenance expenditures from reserve		-		24,541	(24,541)
Other				24,970	(24,970)
Solar Array 1-A Expenses				976,540	(976,540)
Total other expenditures	198,000		198,000	1,072,575	(874,575)
Total Expenditures	9,541,119		9,541,119	9,680,037	(138,918)
Excess of revenues over expenditures	545,000		545,000	(801,833)	(1,346,833)
Other Financing Sources:					
Other Financing Uses - Business Accelerator Fund	(545,000)		(545,000)	(420,000)	(125,000)
Total other financing sources	(545,000)		(545,000)	(420,000)	(125,000)
Excess of revenues and other financing sources over expenditures and other financing uses				(1,221,833)	(1,221,833)
Fund balance, beginning of year				10,602,988	
Net change in fund balance				9,381,155	
Fund balance, end of year budgetary basis				9,381,155	
Noncurrent liability for compensated absences				(5,195)	
Fund balance, end of year governmental funds basis				9,375,960	

# (A Component Unit of the State of New Jersey) Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Budgetary Basis) Environmental Center Fund

Environmental Center Fund Year Ended December 31, 2012

	*	Budget			
	Original	Transfers/	Final		Variance
	Budget	Adjustments	Budget	Actual	Final to Actual
REVENUES:					
Fees and charges	2,387,791	-	2,387,791	2,387,791	-
Amounts appropriated for current year		-		4,438	4,438
Other Income	00.000	-	00.000	16,895	16,895
User Fees - NJMCEC	92,000	•	92,000	101,044	9,044
Reserve Utilization	16,000	-	16,000	2.006	(16,000)
Interest Income	2,000		2,000	2,896	896
Total Revenues	2,497,791		2,497,791	2,513,064	15,273
EXPENDITURES:					
Commission operations:					
Salaries and wages	41,483	-	41,483	46,499	(5,016)
Supplies	125,000	-	125,000	139,999	(14,999)
Services	374,335	-	374,335	263,474	110,861
Maintenance and repairs	217,000		217,000	135,203	81,797
Fringe benefits	19,912	-	19,912	21,034	(1,122)
New equipment	5,000		5,000		5,000
Total commission operations	782,730		782,730	606,209	176,521
Other Expenditures:					
Capital expenditures		-		2,813	(2,813)
Ramapo College Partnership	1,715,061	-	1,715,061	1,715,061	-
Amounts expended against prior year					
revenue allocations		-		4,899	(4,899)
Maintenance Expenses from reserve		-		14,002	(14,002)
Other				4,354	(4,354)
Total other expenditures	1,715,061	-	1,715,061	1,741,129	(26,068)
Total Expenditures	2,497,791		2,497,791	2,347,338	150,453
Net change in fund balances			-	165,726	165,726
Fund balance, beginning of year				606,855	
Net change in fund balance				772,581	
Less amounts appropriated for current year				(4,438)	
Fund balance, end of year budgetary basis				768,143	
Noncurrent liability for compensated absences				776	
Fund balance, end of year governmental funds basis				768,919	

(A Component Unit of the State of New Jersey)
Schedule of Revenues, Expenditures, and Changes in
Fund Balance - Budget and Actual
(Budgetary Basis)
Business Accelerator Fund
Year Ended December 31, 2012

		Budget			
	Original	Transfers/	Final		Variance
	Budget	Adjustments	Budget	Actual	Final to Actual
REVENUES:					
Lease Revenues	55,000		55,000	60,355	5,355
Interest Income	350		350	494	144
Total Revenues	55,350	<u> </u>	55,350	60,849	5,499
EXPENDITURES:					
Commission operations:					
Salaries and wages	92,700	Ψ.	92,700	80,723	11,977
Supplies	900	-	900	469	431
Services	234,496		234,496	227,704	6,792
Maintenance and repairs		-		1,040	(1,040)
Fringe benefits	47,254	-	47,254	48,583	(1,329)
Other		-		28,828	(28,828)
Total commission operations	375,350	-	375,350	387,347	(11,997)
•			· · · · · · · · · · · · · · · · · · ·		
Total Expenditures	375,350	-	375,350	387,347	(11,997)
Excess of revenues over expenditures	(320,000)	-	(320,000)	(326,498)	17,496
Other Financing Sources:					
Other Financing Sources - General Fund	320,000		320,000	420,000	(100,000)
Total other financing sources	320,000	-	320,000	420,000	(100,000)
Excess of revenues and other financing sources					
over expenditures and other financing uses			-	93,502	117,496
	-				
Fund balance, beginning of year				(18,951)	
Net change in fund balance				93,502	
Fund balance, end of year budgetary basis				74,551	
Noncurrent liability for compensated absences				(9,923)	
Fund balance, end of year governmental funds basis				64,628	

# **Capital Projects Fund**

# Schedule of Project Revenues, Expenditures, Project Balances and Project Status-Budgetary Basis Year Ended December 31, 2012

	<u>2012</u>	<u>2011</u>
Revenues and Other Financing Sources Interest Income	1,847	3,238
	1,847	3,238
Expenditures and Other Financing Uses Other Expenditures	460,000	
Excess (deficiency) of revenues over (under) expenditures	(458,153)	3,238
Fund Balance - Beginning	697,381	394,143
Fund Balance - Ending	239,228	397,381

NEW JERSEY MEADOWLANDS COMMISSION
(A Component Unit of the State of New Jersey)
Statement of Fiduciary Net Position
Fiduciary Funds
December 31, 2012

Third

Transportation

(A Component Office of the Statement of Changes in Fiduciary Net Position Fiduciary Funds

Year Ended December 31, 2012

			Transportation	Third
		Mitigation	Planning	Party
	TOTAL	Trust	District	Escrow
ADDITIONS				
Transportation Planning District Fees	766,469		766,469	
Other	009'66	000,66	009	
Interest	27,812	16,179	11,633	
Grant Revenues	3,355,218		3,355,218	
Operating Transfer In	2,070	2,070		
Blackstrap Escrow	2,097	2,097		
Appropriated from Restricted Net Position	425,665	425,665		
Total additions	4,678,931	545,011	4,133,920	1
DEDUCTIONS	230 516	230.516		
Mingation Expenses Transportation Planning District Fund Expenditures	3,820,343		3,819,444	668
Operating Transfer Out	2,070			2,070
	4,052,929	230,516	3,819,444	2,969
Change in net position	626,002	314,495	314,476	(2,969)
Net position, beginning of the year	4,866,604	2,459,680	2,403,955	2,969
Net position, end of the year	5,492,606	2,774,175	2,718,431	'

# NOTE TO SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL

# YEAR ENDED DECEMBER 31, 2012

### **Budgetary Procedures and Budgetary Accounting**

The Commission's General Fund budget is established by its Board of Commissioners. In addition, a budget has been approved for the Environmental Center Fund by the Board of Commissioners. The Commission prepares its budgets on a basis consistent with accounting principles generally accepted in the United States of America except for recognizing the appropriation of prior year fund balance as revenue and recognition of long-term liabilities for compensated absences and changes thereto. Appropriations unexpended at the close of the fiscal year may be carried forward to subsequent years. Expenditures cannot exceed appropriations at the total fund level for the General Fund and Environmental Center Fund, exclusive of amounts expended against prior year revenue allocations.

NEW JERSEY MEADOWLANDS COMMISSION SCHEDULE OF NET POSITION BY COMPONENT CALENDAR YEARS 2003 THROUGH 2012

	٠,,,	y 10	1 "
2003	93,993,537 16,689,281 110,682,818	10,742,314 52,378,495 63,120,809	16,689,281 5,365,969 25,506,759 47,562,009
2004	95,992,488 15,001,944 110,994,432	12,974,118 46,637,759 59,611,877	15,001,944 5,254,429 31,126,182 51,382,555
2005	86,848,612 20,294,175 107,142,787	5,494,656 16,993,365 22,488,021	20,294,175 57,872,127 6,488,464 84,654,766
2006	93,453,885 22,991,348 116,445,233	7,157,696 13,957,074 21,114,770	22,991,348 43,413,939 28,925,176 95,330,463
2007	92,882,517 28,871,789 121,754,306	7,890,723 17,431,391 25,322,114	28,871,789 57,021,102 10,539,301 96,432,192
2008	69,741,986 31,173,330 100,915,316	11,087,476 13,286,317 24,373,793	31,173,330 36,704,159 8,664,034 76,541,523
2009	55,375,989 29,890,227 85,266,216	5,778,487 13,200,328 18,978,815	29,890,227 28,107,188 8,289,986 66,287,401
2010	47,112,535 41,041,635 88,154,170	5,717,524 12,964,005 18,681,529	41,041,635 21,164,124 7,266,882 69,472,641
2011	44,853,142 42,352,201 87,205,343	7,990,480 15,463,334 23,453,814	42,352,201 17,092,453 4,306,875 63,751,529
2012	41,325,132 42,205,861 83,530,993	8,205,214 10,580,536 18,785,750	42,205,861 19,574,395 2,964,987 64,745,243
BALANCE SHEET	Assets: Current Non-current Total assets	Liabilities: Current Non-current Total Liabilities	Net Assets: Invested in capital assets net of related debt Restricted Unrestricted Total net assets

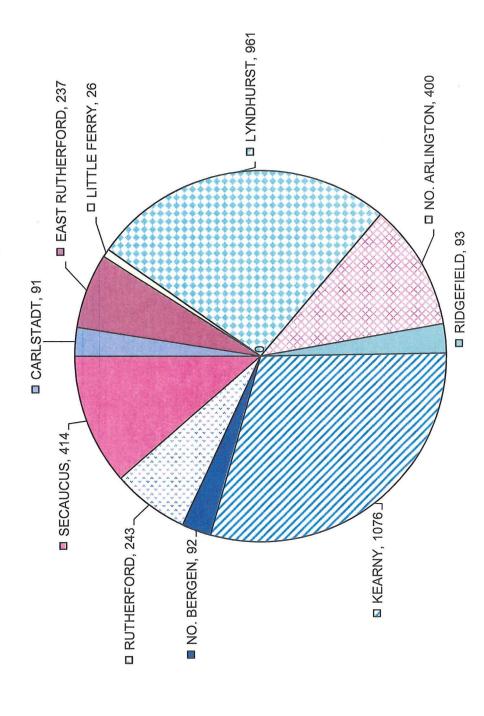
NEW JERSEY MEADOWLANDS COMMISSION SCHEDULE OF CHANGES IN NET POSITION CALENDAR YEARS 2003 THROUGH 2012

GOVERNMENTAL FUNDS	2012	2011	2010	2009	2008	2007	2006	2005	2004	2003
Statement of Revenues and Expenditures Revenues Expenditures	11,467,502	15,644,407	12,962,533 19,073,638	13,508,676 18,940,674	13,913,294 35,623,976	18,073,173 26,329,648	26,365,558 18,373,502	45,048,536 19,343,481	18,878,721 16,003,251	22,705,646 10,065,487
Excess of revenues over expend.	(1,736,314)	(6,112,443)	(6,111,105)	(5,431,998)	(21,710,682)	(8,256,475)	7,992,056	25,705,055	2,875,470	12,640,159
Fund balance - beginning or year Fund balance - end of year	13,129,876	14,866,190	20,978,633	27,089,737	32,512,667	53,934,649	62,199,721	54,207,665	28,502,610	25,627,140
SOLID WASTE OPERATIONS Operating Revenues	22,167,636	21,249,194	15,934,558	13,949,190	23,537,804	27,644,989	19,612,317	21,971,092	23,719,295	25,633,217
Operating Expense Income from Operations	(3,379,358)	(1,483,483)	(2,043,117)	(2,310,834)	(1,940,402)	3,067,010	(1,102,241)	(2,648,876)	(107,256)	(1,096,970)
Non-operating revenue	3,578,277	2,917,590	1,643,096	137,416	1,371,096	1,544,917	4,756,789	10,044,051	347,428	685,522
Non-operating expense Change in net assets	198.919	1.434.107	(400.021)	(2.671.338)	394,668	4,611,927	7,865	4,397,998	240,172	(2,974,428)
Net Assets - beginning of year	18.101,340	16,667,233 *	15,703,535	18,374,873	17,980,205	13,368,278	13,360,413	8,962,415	8,722,243	11,696,671
Net Assets - end of year	18,300,259	18,101,340	15,303,514	15,703,535	18,374,873	17,980,205	13,368,278	13,360,413	8,962,415	8,722,243
•		,								
STATEMENT OF ACTIVITIES (GOV'T) Revenues	11.467.502	15.644.407	29.247,533	13,463,010	13,913,293	18,073,173	18,515,557	41,048,536	17,816,575	22,705,646
Expenses	13,758,434	21,077,607	25,662,273	21,054,863	34,487,330	21,574,773	16,886,683	12,174,323	14,236,201	8,671,995
Change in net assets	(2,290,932)	(5,433,200)	3,585,260	(7,591,853)	(20,574,037)	(3,501,600)	1,628,874	28,874,213	3,580,374 38,839,766	14,033,651 24,806,115
Net assets - end of year	46,444,994	48,735,926	54,169,126	50,583,863	58,166,650	78,451,987	81,962,185	71,294,353	42,420,140	38,839,766
ALL OPERATIONS										
Revenues	37,213,415	39,811,191	46,835,286	27,549,615	47,290,843	47,263,079	39,237,980	70,066,502	41,883,298	46,461,405 35,402,182
Expenses	39,305,428	43,810,284	43,650,046	(10 263 101)	(20 179 369)	1 110 326	1 636 739	33 272 211	3.820.546	11.059.223
Onange in net assets Net assets - beginning of vear	66.837.256	70.836.349 *	66,287,401	76,550,588 *	96,720,892 *	95,321,866	93,693,724 *	51,382,555	47,562,009	36,502,786
Net assets - end of year	64,745,245	66,837,256	69,472,641	66,287,397	76,541,523	96,432,192	95,330,463	84,654,766	51,382,555	47,562,009

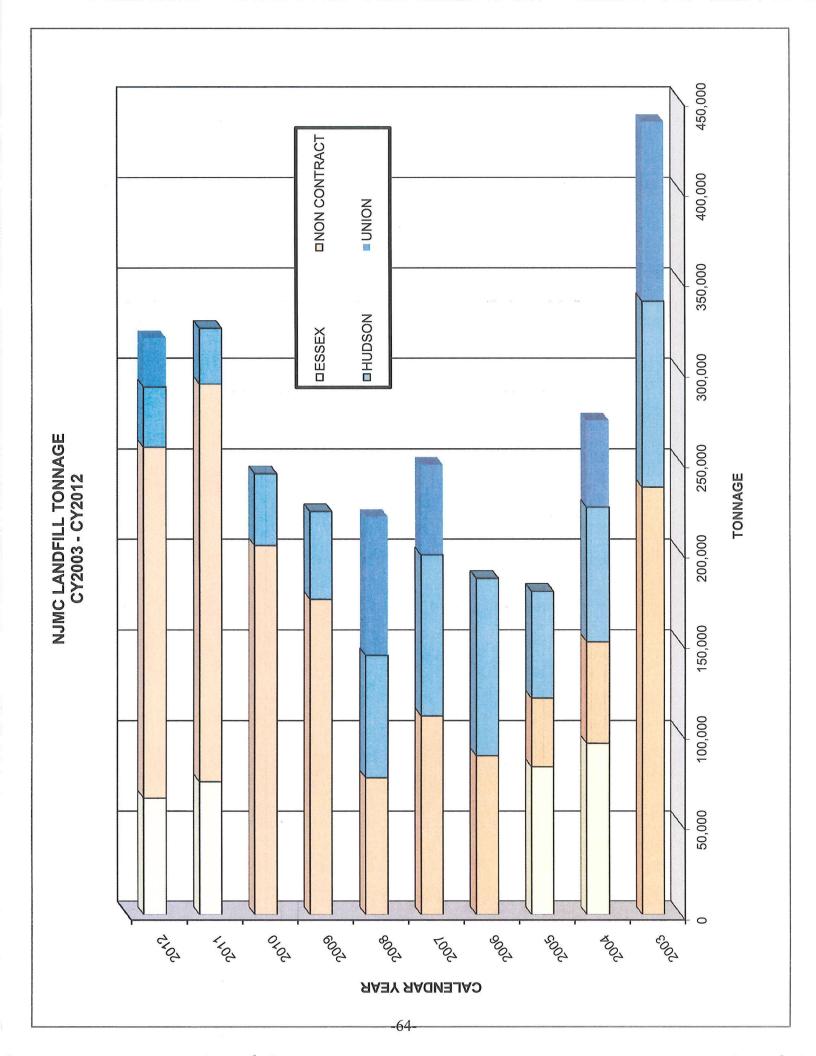
\* Restated for inclusion of infrastructure assets and prior period restatements.

# NJMC PROPERTY ACQUISITION TOTAL ACREAGE BY MUNICIPALITY





Total Land Acreage: 3,633 acres (as of 12/31/2012)



# Ferraioli, Wielkotz, Cerullo & Cuva, P.A.

Charles J. Ferraioli, Jr., MBA, CPA, RMA Steven D. Wielkotz, CPA, RMA James J. Cerullo, CPA, RMA Paul J. Cuva, CPA, RMA Thomas M. Ferry, CPA, RMA Certified Public Accountants 401 Wanaque Avenue Pompton Lakes, New Jersey 07442 973-835-7900 Fax 973-835-6631 Newton Office 100B Main Street Newton, N.J. 07860 973-579-3212 Fax 973-579-7128

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Commissioners New Jersey Meadowlands Commission:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the New Jersey Meadowlands Commission (the Commission) (A Component Unit of the State of New Jersey) as of and for the year ended December 31, 2012, and the related notes to the financial statements, which collectively comprise the New Jersey Meadowland's basic financial statements, and have issued our report thereon dated March 19, 2013.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the New Jersey Meadowlands Commission's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the New Jersey Meadowlands Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the New Jersey Meadowlands Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



The Board of Commissioners New Jersey Meadowlands Commission: Page 2.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

We did identify one immaterial deficiency in internal control that we have reported to management of the New Jersey Meadowlands Commission in the accompany other comments and recommendations section of this report.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the New Jersey Meadowlands Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

However, we noted one immaterial instance of noncompliance that we have reported to the management of the New Jersey Meadowlands Commission in the accompanying other comments and recommendations section of this report.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the New Jersey Meadowlands Commission internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the New Jersey Meadowlands Commission internal controls and compliance. Accordingly, this communication is not suitable for any other purpose.

Steven D. Wielkotz, C.P.A. Registered Municipal Accountant

No. CR00413

FERRAIOLÍ, WIELKOTZ, CERULLO & CUVA, P.A.

7. Cerller Cure, P. A.

Certified Public Accountants

**FWCC** 

# Ferraioli, Wielkotz, Cerullo & Cuva, P.A.

Charles J. Ferraioli, Jr., MBA, CPA, RMA Steven D. Wielkotz, CPA, RMA James J. Cerullo, CPA, RMA Paul J. Cuva, CPA, RMA Thomas M. Ferry, CPA, RMA

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# REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE AS REQUIRED BY OMB CIRCULAR A-133 AND N.J. OMB CIRCULAR 04-04

The Board of Commissioners New Jersey Meadowlands Commission:

### Report on Compliance for Each Major Federal and State Program

We have audited the New Jersey Meadowlands Commission (the Commission) (A Component Unit of the State of New Jersey) compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement and the New Jersey State Office of Management and Budget's State Aid/Grant Compliance Supplement that could have a direct and material effect on each of its major federal and state programs for the year ended December 31, 2012. The New Jersey Meadowlands Commission's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal and state programs.

# Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the New Jersey Meadowlands Commission's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, "*Audits of States, Local Governments, and Non-Profit Organizations*"; and the provisions of the New Jersey State Treasury Circular Letter 04-04, "Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid Payments." Those standards and OMB Circular A-133 and N.J. OMB Circular 04-04 require that we plan and perform the audit to obtain reasonable assurance



The Board of Commissioners New Jersey Meadowlands Commission: Page 2.

about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal and state program occurred. An audit includes examining, on a test basis, evidence about the New Jersey Meadowlands Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination on the New Jersey Meadowlands Commission's compliance.

# Opinion on Each Major Federal and State Program

In our opinion, the New Jersey Meadowlands Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended December 31, 2012.

# Report on Internal Control Over Compliance

Management of the New Jersey Meadowlands Commission is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the New Jersey Meadowlands Commission's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal and state program to determine our auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control over compliance with OMB Circular A-133 and N.J. OMB Circular 04-04, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the New Jersey Meadowlands Commission's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal and state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal and state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal and state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.



The Board of Commissioners New Jersey Meadowlands Commission: Page 3.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133 and N.J. OMB Circular 04-04. Accordingly, this report is not suitable for any other purpose.

Steven D. Wielkotz, C.P.A. Registered Municipal Accountant No. CR00413

Fendi D, Cally Cary, P.A.

FERRAIOLI, WIELKOTZ, CERULLO & CUVA, P.A. Certified Public Accountants

March 19, 2013



# Schedule of Expenditures of Federal Awards

# Year ended December 31, 2012

MEMO Cumulative Total Expenditures	2,211,996	2,211,996	199,735	50,407	379,693 337,439 577,400	1,544,674	8,500,000	8,500,000	2,595,463	2,595,463	14,852,133
Deferred Revenue at Dec. 31, 2012	*	* *	* * * *	* *	* * * *	* *	* * *	* *	* * *	* *	* *
(Accounts Receivable) at Dec. 31, $2012$									(2,595,463)	(2,595,463)	(2,595,463)
Adjustments	82,570	82,570	(265)		(6,007) (38,495) 288,700	243,933					326,503
Budgetary Expenditures							1,436,540	1,436,540	2,589,160	2,589,160	4,025,700
Cash <u>Received</u>							3,894,430	3,894,430			3,894,430
Balance at Dec. 31, 2011	(82,570)	(82,570)	265		6,007 38,495 (288,700)	(243,933)	(2,457,890)	(2,457,890)	(6,303)	(6,303)	(2,790,696)
Award <u>Amount</u>	4,178,800		200,000	124,000	385,700 375,934 288,700		8,500,000		10,008,056		69
	<b>⇔</b>										
Grant <u>Period</u>	10/1/02-09/30/05		10/1/04-09/30/05	10/1/03-9/30/04	9/1/04-3/31/08 10/1/05-9/30/06 1/1/06-9/30/07		10/28/10 - 2/28/12		3/2/11 - 3/29/19		
Federal CFDA Number	11.419		66.811	66.461	909'99		81.119		20.933		
Federal Grantor/Pass-through Grantor/ <u>Program Title</u>	National Oceanic and Atmospheric Administration Study Fund: Coastal Zone Management Administration Awards	Total National Oceanic and Atmospheric Administration	US Environmental Protection Agency Study Fund: Brownfield Pilots Cooperative Agreements	Wetlands Protection State Development Urban Tidal Wetlands Restoration	Kearny Marsh Surveys/Studies/Investigations & Special Purpose Grant Monitoring of Air Toxic Particulate Pollutants Secaucus High School Site	Total US Environmental Protection Agency	Board of Public Utilities ARRA - Landfill Solar Project	Total Board of Public Utilities	Federal Highway Administration: MASSTR Grant	Total Federal Highway Administration	Total Federal Financial Assistance

NEW JERSEY MEADOWLANDS COMMISSION

Schedule of Expenditures of State Awards

Year ended December 31, 2012

MEMO Cumulative Total Expenditures	30,000 40,000	96,071	30,000	196,071	2,550	2,550	198,621
Deferred Revenue at Dec. 31, 2012							
(Accounts Receivable) at Dec. 31, 2012							
Returned to Grantor		3,947		3,947			3,947
Adjustment		18		18	(255)	(255)	(237)
Budgetary Expenditures	6,775	1,199	15,540	23,514			23,514
Cash <u>Received</u>			į				
Balance at Dec. 31, 2011	6,775	5,128	15,540	27,443	255	255	27,698
Award Amount	30,000	100,000	30,000		668'9		φ"
Grant <u>Period</u>	06/30/05	06/30/11	12/31/09		2011		
Grant or State Project Number	08-2042-014-47	10-2042-014-40					
State and Local Grantor/Program Title	New Jersey Department of Environmental Protection: Study Fund: New Jersey Commission of Science & Technology: Business Accelerator	Business Incubator Support Business Incubator Support	New Jersey Business Incubator Network: Incubator Enhancement Program	Total State Financial Assistance	HEP/NEIWPCC Stewardship Grants	Total Local Financial Assistance	Total State/Local Financial Assistance

Note: This Schedule was not subject to an audit in accordance with N.J. OMB Circular 04-04.

# NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2012

### NOTE 1. GENERAL

The accompanying schedules of expenditures of awards present the activity of all federal financial assistance programs of the New Jersey Meadowlands Commission. The Commission is defined in Note 1A: Summary of Significant Accounting Policies, Reporting Entity, of the Commission's financial statements. All federal financial assistance received directly from federal financial assistance passed through other government agencies is included on the schedules of expenditures of federal awards.

### NOTE 2. RELATIONSHIP TO FINANCIAL STATEMENTS

Amounts reported in the accompanying schedules agree with amounts reported in the Commission's financial statements.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2012

# Section I - Summary of Auditor's Results

# **Financial Statements** Type of auditor's report issued: unqualified Internal control over financial reporting: 1. Significant deficiencies identified that are not considered to be material weaknesses? X none \_ yes reported 2. Material weakness(es) identified? \_ yes Noncompliance material to financial statements noted? X no \_\_\_\_ yes **Federal Awards Section** Dollar threshold used to distinguish between type A and type B programs: \$ 300,000 Auditee qualified as low-risk auditee? X\_\_\_no \_\_\_\_ yes Type of auditors' report on compliance for major programs: unqualified Internal Control over compliance: 1. Significant deficiencies identified that are not considered to be material weaknesses? none reported 2. Material weakness(es) identified? X\_\_\_no \_\_\_\_ yes Any audit findings disclosed that are required to be reported in accordance with OMB Circular A-133, as amended? X no yes Identification of major programs: **CFDA Number** Name of Federal Program 81.119 ARRA - Landfill Solar Project 20.933 MASSTR Grant

**State Awards Section** 

Not Applicable

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2012 (continued)

Section II - Schedule of Financial Statement Findings

This section identifies the reportable conditions, material weaknesses, and instances of noncompliance related to the general-purpose financial statements that are required to be reported in accordance with Chapter 5.18 of "General Auditing Standards".

NONE

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2012 (continued)

Section III - Federal Financial Assistance Findings and Questioned Costs

This section identifies the reportable conditions, material weaknesses, and instances of noncompliance including questioned costs, related to the audit of federal programs, as required by OMB Circular A-133, as amended.

**NONE** 

### OTHER COMMENTS AND RECOMMENDATIONS

# YEAR ENDED DECEMBER 31, 2012

### **OTHER COMMENTS**

It was noted that some receipts for Prepaid Dump Slips were not deposited in a timely manner.

### RECOMMENDATIONS

That all receipts be validated at time of collection and deposited in a timely manner.

# **Acknowledgment**

We received the complete cooperation of all of the officials of the Commission and we greatly appreciate the courtesies extended to all members of the audit team.

Respectfully submitted,

Steven D. Wielkotz

Registered Municipal Accountant

Ferreli, wo, Cully, Curs, P.A.

No. CR00413

FERRAIOLI, WIELKOTZ, CERULLO & CUVA, P.A.

Certified Public Accountants

March 19, 2013