

GRAND VALLEY DRAINAGE DISTRICT

BASIC FINANCIAL STATEMENTS AND  
INDEPENDENT AUDITOR'S REPORT

December 31, 2017

**E**

**RECEIVED**

Office of the State Auditor

September 27, 2018

# CONTENTS

Management's Discussion and Analysis (RSI).....	i
Independent Auditor's Report.....	1
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position.....	3
Statement of Activities.....	4
Fund Financial Statements	
Governmental Fund Financial Statements	
Balance Sheet.....	6
Reconciliation of Total Governmental Fund Balances to the Statement of Net Position.....	7
Statement of Revenues, Expenditures and Changes in Net Position.....	8
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Net Position of Governmental Funds to the Statement of Activities.....	9
Proprietary Fund Financial Statements	
Statement of Fund Net Position.....	10
Statement of Revenues, Expenditures and Changes in Net Position.....	11
Statement of Cash Flows.....	12
Notes to the Financial Statements.....	13
Required Supplementary Information Other Than MD&A	
Schedule of Revenues, Expenditures and Changes in Net Position – Budget and Actual Major Governmental Funds	
General Fund.....	21
Supplementary Information	
Schedule of Revenues, Expenses and Net Position – Budget and Actual Enterprise Fund.....	22

## **GRAND VALLEY DRAINAGE DISTRICT Management's Discussion and Analysis**

The Grand Valley Drainage District Board of Directors and management offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the year ended December 31, 2017.

### **FINANCIAL AND OPERATIONAL HIGHLIGHTS for 2017**

#### **Overview of the Financial Statements**

The Grand Valley Drainage District completed its second year of Storm Water Utility billing. The business cycle is being complete by the State of Colorado Central Collections. The District is having over a 90% success rate of collecting the fee of just under \$3 million annually. However, the lawsuit against this fee has been determined the fee to be a tax and runs afoul of the Colorado Tax Payer Bill of Rights. Subsequently, the District will be required to refund the money collected.

The District continues to maintain over 250 miles of open and pipe conveyance system with an annual mill levy which generated \$1.86 million in 2017.

#### **Government-wide Financial Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the Grand Valley Drainage District's finances in a manner similar to a private sector business.

The *statement of net position* presents information on all of the District's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether or not the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed over the past year. All changes in net position are reported as soon as an "event" causing a change occurs, regardless of when related cash flows actually take place. As a result, revenues and expenses are reported in this statement for some items that will only result in cash flows in future financial periods; for example, vacation leave which has been earned but not yet used.

During 2017, the District continued its two activities: 1) the maintenance, repair and construction of the District's historic drainage system (a governmental activity, and District general fund); and 2) The District's Urban Storm Water Enterprise that was created specifically to deal with "regulated water," that is, storm water which is defined by federal law as being a pollutant (a business-type activity). Funding for the new Enterprise is provided by the utility fee and facilities improvement fee.

Reconciling "schedules" are used in the financial statements to reconcile the "government-wide" financial statements to the "fund" financial statements. These schedules show reconciling amounts caused by the differences in measurement focus and basis of accounting between the two types of financial statements.

## **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been set aside for specific activities or purposes. Grand Valley Drainage District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the District's funds can be categorized into one fund type, governmental, for both the General Fund, and for the Enterprise Fund.

**Governmental Funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, governmental fund financial statements focus on near-term flows of spendable resources, as well as on balances of spendable resources available at the end of the year. This information is helpful in evaluating the District's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements, as readers may better understand the impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Proprietary Funds.** Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The District is authorized by § 37-45.1-101, et seq., C.R.S., to perform water activities, including management of regulated water, and to declare such activities to be a water activity enterprise, and to manage, fund and account for such activities as a water activity enterprise. The Urban Storm water Enterprise Fund accounts for service fees charged by the District for services provided to entities and individuals. These activities are intended to be self-supporting.

Grand Valley Drainage District has one governmental fund and one proprietary fund. Both the *General Fund* and the *Enterprise Fund* are considered to be a major fund by the requirements of Governmental Accounting Standards Board (GASB) Statement No. 34.

**Budgetary Comparisons.** Grand Valley Drainage District adopts an annual appropriated budget for all of its funds. Budget to actual comparisons for each fund are provided elsewhere in this report.

**Notes to the Financial Statements.** These notes provide additional information that is necessary in gaining a full understanding of the data provided in the government-wide and fund financial statements.

## DISTRICT-WIDE FINANCIAL ANALYSIS

**Net Position.** Net position may serve over time as a useful indicator of a government's financial position. As of December 31, 2017, assets exceeded liabilities by 10,471,195.

The following table provides condensed government-wide financial data for the years ended December 31, 2017 and 2016.

<b>Table 1</b>				
<b>Net Position</b>				
2017				
	Governmental	Business Type	2016	
	<u>Activities</u>	<u>Activities</u>	<u>Governmental</u>	<u>Business Type</u>
			<u>Activities</u>	<u>Activities</u>
<b>Assets</b>				
Current assets	\$ 2,845,404	\$ 2,867,378	\$ 2,569,717	\$ 1,859,430
Capital assets (net)	<u>7,195,170</u>	<u>4,795</u>	<u>6,788,475</u>	<u>86,747</u>
<b>Total assets</b>	<u>10,040,574</u>	<u>2,872,173</u>	<u>9,358,192</u>	<u>1,946,177</u>
<b>Liabilities</b>				
Current liabilities	203,206	28,997	163,052	174,480
Long-term liabilities	<u>354,555</u>		<u>244,943</u>	
<b>Total liabilities</b>	<u>557,761</u>	<u>28,997</u>	<u>407,995</u>	<u>174,480</u>
<b>Deferred Inflows</b>				
Property taxes receivable	1,854,794		1,771,740	
<b>Net Position</b>				
Invested in capital assets	6,723,080	4,795	6,470,175	
Restricted	53,377		56,918	
Unrestricted	<u>851,562</u>	<u>2,838,381</u>	<u>651,364</u>	<u>1,771,697</u>
<b>Total net position</b>	<u>\$ 7,628,019</u>	<u>\$ 2,843,176</u>	<u>\$ 7,178,457</u>	<u>\$ 1,771,697</u>

Grand Valley Drainage District's total assets were 5.3 times the District's total liabilities and deferred inflows at December 31, 2017. Total current assets were 24.60 times total current liabilities. The amount of the long-term liabilities included compensated absences payable, capital lease payments due within one year and capital leases payable.

At the end of 2017, Grand Valley Drainage District had positive balances in all categories of net position. Capital assets and net assets invested in capital assets increased (\$257,700) through utilization of the Equipment Repair/Replacement Fund and ordinary equipment upgrades.

## CHANGES IN NET POSITION

The net position of all of the District activities increased by \$1,521,041 in 2017 from 2016. Tax revenue slightly rose through ownership taxes and new construction. This was the second year of sending bills for the Storm Water Utility Fee to all property owners within the District's boundary, which netted \$1,070,098 to primarily put towards capital improvement projects identified in the Master Plan adopted by the Board.

The following table indicates the changes in net position for governmental activities for 2017 and 2016.

GRAND VALLEY DRAINAGE DISTRICT  
STATEMENT OF ACTIVITIES  
YEAR ENDED DECEMBER 31, 2017

Functions/Programs	Program Revenues			Net Expense/Revenue and Changes in Net Position		
	Expenses	Charges for Services & Fees	Capital Grants & Contributions	Governmental Activities	Business-type Activities	Total
<i>Governmental Activities:</i>						
Drainage system operations	\$ (1,876,375)	\$ 22,086	\$ -	\$ (1,854,289)	\$ -	\$ (1,854,289)
Total Governmental Activities	<u>(1,876,375)</u>	<u>22,086</u>	<u>-</u>	<u>(1,854,289)</u>	<u>-</u>	<u>(1,854,289)</u>
<i>Business Type Activities:</i>						
Enterprise Fund	(1,799,498)	2,869,596	-	-	1,070,098	1,070,098
Total Business-Type Activities	<u>(1,799,498)</u>	<u>2,869,596</u>	<u>-</u>	<u>-</u>	<u>1,070,098</u>	<u>1,070,098</u>
Total Primary Government	<u>\$ (3,675,873)</u>	<u>\$ 2,891,682</u>	<u>\$ -</u>	<u>(1,854,289)</u>	<u>1,070,098</u>	<u>(784,191)</u>
<b>General Revenues:</b>						
Property Taxes				1,758,686	-	1,758,686
Specific Ownership Taxes				273,245	-	273,245
Interest Income				128	1,381	1,509
<b>Total General Revenues</b>				<u>2,032,059</u>	<u>1,381</u>	<u>2,033,440</u>
<b>Change In Net Position</b>				177,770	1,071,479	1,249,249
<b>Other Financing Sources:</b>						
Capital Lease				271,792	-	271,792
Net Position, January 1,				7,178,457	1,771,697	8,950,154
Net Position, December 31,				<u>\$ 7,628,019</u>	<u>\$ 2,843,176</u>	<u>\$ 10,471,195</u>

The major general revenues for governmental activities were as follows:  
Property taxes of \$1,758,686 and specific ownership taxes of \$273,245.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As mentioned earlier, Grand Valley Drainage District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Fund** - The focus of the District's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

**Proprietary Fund** –The District's proprietary fund provides the same type of information found in the government-wide financial statements but in more detail.

## Major Activity for 2017

### Governmental Fund

- ) Receipt of \$2,031,931 of total tax revenues
- ) Expenditures of \$1,876,375 for operations
- ) Fixed Asset Capitalized \$502,608

### Proprietary Fund

- ) Receipt of \$2,823,715 in storm water utility fees
- ) Receipt of \$45,765 in Impact Fees
- ) Expenditures of \$1,799,498 for operations.

## BUDGETARY COMPARISON HIGHLIGHTS

- ) The estimated Budget compared to actual expenditure reflects a large amount of unexpended allowances for Reserves. Some of those funds are restricted by State statute for emergency reserves of 3% of the annual budget.
- ) The District's budget is prepared and approved according to Colorado statutes.

## CAPITAL ASSET AND DEBT ADMINISTRATION

The District's capital assets at December 31, 2017 and 2016 are presented in the following table.

**Table 3**  
**Capital Assets (net of depreciation)**

	<i>Governmental Activities</i>	
	<u>2017</u>	<u>2016</u>
Land	\$ 420,051	\$ 420,051
Infrastructure	4,621,527	4,591,789
Building and improvements	402,523	383,817
Vehicles	877,190	803,157
Equipment	856,707	572,735
Office furniture and equipment	17,172	13,926
Construction in Progress-Infrastructure	-	-
Total	<u>\$ 7,195,170</u>	<u>\$ 6,788,475</u>

**Table 3 Cont.**  
**Capital Assets (net of depreciation)**

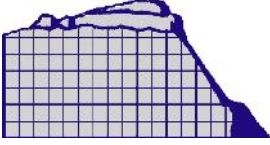
	<i>Business-Type Activities</i>	
	<u>2017</u>	<u>2016</u>
Office furniture & equipment	\$ 4,795	\$ -
Construction in Progress-Infrastructure	-	86,747
Total	<u>\$ 4,795</u>	<u>\$ 86,747</u>

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The Grand Valley drainage District, as a result of the court ruling determining the storm water fee a tax, will realize extreme financial hardship to repay the community the money collected and spent on storm water relate projects over the last three years. To prepare for this, The District has reduced the work force to a skeleton crew and will not complete any capital projects for several years to come. At this time, it is yet to be determined haw the District will proceed with the refunding of the fees collected.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of Grand Valley Drainage District's finances for all those with an interest in this local government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Grand Valley Drainage District, 722 23 Road, Grand Junction, CO 81505, or to the District's Manager at 242-4343.



INDEPENDENT AUDITOR'S REPORT

September 6, 2018

I have audited the accompanying financial statements of the governmental activities, business-type activities and each major fund of the Grand Valley Drainage District as of and for the year ended December 31, 2017, which collectively comprise the District's basic financial statements as listed in the table of contents, and the related notes to the financial statements.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

**Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities and each major fund, of the Grand Valley Drainage District, as of December 31, 2017, and the respective changes in financial position and cash flows for the business-type activity, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matter**

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Grand Valley Drainage District's financial statements as a whole. Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 24 and I through vi be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the

information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

### **Other Information**

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Grand Valley Drainage District's financial statements as a whole. Accounting principles generally accepted in the United States of America require that the budgetary comparison information for the enterprise fund on page 26 is presented for the purposes of additional analysis and is not a required part of the basic financial statements.

The budgetary comparison information for the enterprise fund are the responsibility of 1management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

### **Substantial Doubt about the District Enterprise Fund's Ability to Continue as a Going Concern**

The accompanying financial statements have been prepared assuming that the Grand Valley Drainage District's Enterprise Fund will continue as a going concern. As discussed in Note L to the financial statements, the District's Enterprise Fund has collected fees that have been determined to be in violation of TABOR. Management's evaluation of this event and conditions and management's plans regarding this matter also are described in Note L. The financial statements include adjustments that result from the court order disallowing the fees collected. My opinion is not modified with respect to this matter.

*Paul D. Miller, CPA, LLC*

Grand Junction, Colorado

## **Basic Financial Statements**

GRAND VALLEY DRAINAGE DISTRICT  
Statement of Net Position  
December 31, 2017

	Governmental Activities	Business Type Activities	Total
<b>ASSETS</b>			
Cash & Cash Equivalents	\$ 790,600	\$ 2,867,378	\$ 3,657,978
Investments	124,576	-	124,576
Due From Other Governments	21,672	-	21,672
Property Taxes Receivable	1,854,794	-	1,854,794
Prepaid Expenses	53,762	-	53,762
Capital Assets, Net	7,195,170	4,795	7,199,965
Total Assets	<u>10,040,574</u>	<u>2,872,173</u>	<u>12,912,747</u>
<b>LIABILITIES</b>			
Accounts Payable	3,453	798	4,251
Accrued Expenses	35,821	-	35,821
Unearned Fees Held	-	28,199	28,199
Capital Lease Payments due in one year	163,932	-	163,932
Noncurrent Liabilities			
Compensated Absences Payable	46,397	-	46,397
Capital Lease Payable	308,158	-	308,158
Total Liabilities	<u>557,761</u>	<u>28,997</u>	<u>586,758</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Property Taxes Receivable	<u>1,854,794</u>	-	<u>1,854,794</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	6,723,080	4,795	6,727,875
Restricted for Emergencies	53,377	-	53,377
Unrestricted	851,562	2,838,381	3,689,943
<b>TOTAL NET POSITION</b>	<u>\$ 7,628,019</u>	<u>\$ 2,843,176</u>	<u>\$ 10,471,195</u>

The accompanying notes are an integral part of these financial statements.

GRAND VALLEY DRAINAGE DISTRICT  
Statement of Net Position  
December 31, 2017

		Program Revenues	
Expenses	Charges For Services & Fees	Capital Grants & Contributions	
<b>Functions/Programs</b>			
Governmental Activities:			
Drainage System Operation	\$ (1,876,375)	\$ 22,086	\$ -
Total Governmental Activities	\$ (1,876,375)	\$ 22,086	\$ -
Business Type Activities:			
Enterprise Fund	(1,799,498)	2,869,596	-
Total Business Type Activities	(1,799,498)	2,869,596	-
<b>Total Primary Government</b>	<b>\$ (3,675,873)</b>	<b>\$ 2,891,682</b>	<b>\$ -</b>

**General Revenues:**  
Property Taxes  
Specific Ownership Taxes  
Interest Income  
Loss on Disposal of Capital Assets  
**Total General Revenues**

**Change in Net Position**

**Other Financing Sources:**  
Capital Lease

Net Position January 1,

**Net Position December, 31**

The accompanying notes are an integral part of these financial statements.

Net Expense/Revenue and  
Changes in Net Position

Governmental Activities	Business-Type Activities	Total
\$ (1,854,289)	\$ -	\$ (1,854,289)
<u>(1,854,289)</u>	<u>-</u>	<u>(1,854,289)</u>
-	1,070,098	1,070,098
<u>-</u>	<u>1,070,098</u>	<u>1,070,098</u>
<u>(1,854,289)</u>	<u>1,070,098</u>	<u>(784,191)</u>
1,758,686	-	1,758,686
273,245	-	273,245
128	1,381	1,509
<u>-</u>	<u>-</u>	<u>-</u>
<u>2,032,059</u>	<u>1,381</u>	<u>2,033,440</u>
177,770	1,071,479	1,249,249
271,792	-	271,792
7,178,457	1,771,697	8,950,154
<u>\$ 7,628,019</u>	<u>\$ 2,843,176</u>	<u>\$ 10,471,195</u>

## **Fund Financial Statements**

GRAND VALLEY DRAINAGE DISTRICT  
Balance Sheet - Governmental Fund  
December 31, 2017

	General Fund
<b>ASSETS</b>	
Cash and Equivalents	\$ 790,600
Investments	124,576
Due from other Governments	21,672
Prepaid Expenses	53,762
Property Taxes Receivable	1,854,794
Total Assets	\$ 2,845,404
 <b>LIABILITIES</b>	
Accounts Payable	\$ 3,453
Accrued Expenses	35,821
Total Liabilities	39,274
 <b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes Receivable	1,854,794
 <b>NET POSITION</b>	
Restricted for Emergencies	53,377
Unspendable	53,762
Unassigned	897,959
Net Position	951,336
Total Liabilities, Deferred Inflows and Net Position	\$ 2,845,404

The accompanying notes are an integral part of these financial statements.

GRAND VALLEY DRAINAGE DISTRICT  
Reconciliation of Total Governmental Funds  
December 31, 2017

Total Governmental Fund Balance	\$ 951,336
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds	7,195,170
Long-term liabilities, including compensated absences are not due and payable in the current period and are therefore not reported in the funds.	
Compensated Absences	(46,397)
Capital Leases	(472,090)
<b>Net Position of Governmental Activities</b>	<u>\$ 7,628,019</u>

The accompanying notes are an integral part of these financial statements.

GRAND VALLEY DRAINAGE DISTRICT  
Statement of Revenue, Expenses and Changes in Fund Balance-Governmental Funds  
For The Year Ended December 31, 2017

Revenues		
Taxes		\$ 2,031,931
Interest Income		128
Sale of Assets		21,203
Miscellaneous		883
	Total Revenue	2,054,145
Expenditures		
Current		
General & Administrative		388,019
Drainage Operations		965,109
Capital Outlays		502,608
	Total Expenditures	1,855,736
	Excess (Deficiency) of Revenue over Expenditure	198,409
Net Position January 1		752,927
Net Position December 31,		\$ 951,336

The accompanying notes are an integral part of these financial statements.

GRAND VALLEY DRAINAGE DISTRICT  
 Reconciliation of the Statement of Revenue, Expenses and Changes  
 In Fund Balance of Governmental Fund to Statement of Activities  
 For The Year Ended December 31, 2017

<b>Net Change in Fund Balance-Governmental Fund</b>	<u>\$ 198,409</u>
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities and cost of those assets in allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays and capitalized labor and other expenses in the current period.</p>	
Fixed Assets Current Additions (Capitalized)	502,608
Depreciation Expense	<u>(355,833)</u>
	<u>146,775</u>
Net Change in Compensated Absences	<u>(48,126)</u>
<p>Governmental funds report lease insurance proceeds as another financing source while repayment of debt principal is reported as an expenditure.</p>	
Capital Lease Principal	(271,792)
Capital Lease Principal Payments	<u>152,504</u>
Change in Net Position of Governmental Activities	<u><u>\$ 177,770</u></u>

The accompanying notes are an integral part of these financial statements.

GRAND VALLEY DRAINAGE DISTRICT  
Statement of Net Position - Proprietary Fund  
December 31, 2017

**ASSETS**

Cash & Equivalents		\$ 2,867,378
Office Equipment-Net of Accumulated Depreciation		<u>4,795</u>
	Total Assets	<u><u>2,872,173</u></u>

**LIABILITIES**

Accounts Payable		798
Unearned Fees Held		<u>28,199</u>
	Total Liabilities	<u><u>28,997</u></u>

**Net Position**

Invested in Capital Assets		4,795
Unrestricted		<u>2,838,381</u>
	Net Position	<u><u>\$ 2,843,176</u></u>

The accompanying notes are an integral part of these financial statements.

GRAND VALLEY DRAINAGE DISTRICT  
Statement of Revenues, Expenses & Change in Net Position - Proprietary Fund  
For The Year Ended December 31, 2017

Revenues			
Service Fees		\$	2,869,596
Interest			1,381
	Total Revenues		<u>2,870,977</u>
Expenses			
Wages & Benefits			444,223
Operating Expense			70,255
Engineering Miscellaneous			181,380
Fuel			7,943
Consulting Fees			74,514
Legal			32,695
Public Relations			11,130
Depreciation Expense			1,199
Basin Studies			628,114
Bad Debt Expense			348,045
	Total Expenses		<u>1,799,498</u>
	Change in Net Position		1,071,479
Net Position January 1,			1,771,697
Net Position December 31,		\$	<u><u>2,843,176</u></u>

The accompanying notes are an integral part of these financial statements.

GRAND VALLEY DRAINAGE DISTRICT  
Statement of Cash Flows - Proprietary Fund  
For The Year Ended December 31, 2017

**Increase (Decrease) in Cash & Cash Equivalents**

Cash Flows from Operations	
Cash Received for Services	\$ 2,844,058
Interest Received	1,381
Cash Paid to/for Employees	(444,223)
Cash Paid to Suppliers	(1,198,939)
<b>Net Cash Provided (Used) by Operating Activities</b>	1,202,277

**Cash Flows from Capital & Related Financing Activities:**

CIP Reclassified as Expense	86,747
Acquisition of Property & Equipment	(5,994)
<b>Net Cash Provided (Used) by Capital &amp; Related Financing Activities</b>	80,753

<b>INCREASE (DECREASE) IN CASH &amp; CASH EQUIVELENTS</b>	1,283,030
---	-----------

Cash & Cash Equivalents January 1,	1,584,348
------------------------------------	-----------

Cash & Cash Equivalents December 31,	\$ 2,867,378
--------------------------------------	--------------

**Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities**

Operating Income (Loss)	\$ 1,071,479
Adjustments to reconcile operating income to net cash provided by operating activities:	
Depreciation	1,199
(Increase) Decrease in Accounts Receivable	275,082
Increase (Decrease) in Accounts Payable	(17,818)
Increase (Decrease) in Accrued Expenses	(7,958)
Increase (Decrease) in Unearned Fees Held	(119,707)
Total Adjustments	130,798
<b>Net Cash Provided (Used) by Operating Activities</b>	\$ 1,202,277

The accompanying notes are an integral part of these financial statements.

**GRAND VALLEY DRAINAGE DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2017**

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

1. Reporting Entity

The Grand Valley Drainage District (the District) was organized in September 1915. The District was created, formed and is governed by Colorado State Statute. The purpose of the District is the management of seep waters, waste irrigation waters and storm waters within its boundaries.

The District is governed by a publicly elected three member board of directors, is a legally separate entity and is fiscally independent. The District is the primary government. It is not included in any other governmental reporting entity, nor is the District financially accountable for any other organizations and does not include any component units.

2. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of inter-fund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and user charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable. The District has no *component units*.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

Financial statements are provided for governmental funds and the enterprise fund. Major individual funds are reported as separate columns in the fund financial statements.

3. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenues as soon as eligibility requirements imposed by the provider have been met. When the District has the option to use either restricted or unrestricted net assets to finance a program it is the District's policy to first apply restricted resources.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. The District considers revenues to be available if they are collectible within 180 days except for property taxes which are considered available if they are

**GRAND VALLEY DRAINAGE DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2017**

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued**

collectible within 60 days after year-end. Property taxes and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded when payment is due.

The government reports the following major governmental fund:

The *General Fund* is the District's operating fund. It accounts for all financial resources of the government except for those required to be reported in another fund.

The government reports the following major proprietary fund:

The *Urban Storm water Enterprise Fund* accounts for service fees charged by the District for services provided to entities and individuals. These activities are intended to be self-supporting.

As a general rule the effect of inter-fund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and delivering goods. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

4. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

5. Risk Management

The District is exposed to various risks of loss related to property and casualty losses. The District has joined together with other governments in the State of Colorado to form the Colorado Special District's Property and Liability Pool (the Pool), a public entity risk pool currently operating as a common risk management and insurance program for member districts. The Pool provides the District with general property, vehicle comprehensive and collision, and various liability insurance coverage. The District pays an annual contribution to the Pool for its property and casualty insurance coverage. During 2017, the District paid contributions of \$86,217. The intergovernmental agreement of formation of the Pool provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and that the Pool will purchase insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year. There were no significant reductions in insurance coverage from prior year by major categories of risk, and there have been no settlements that exceed the District's insurance coverage during the past three years.

**GRAND VALLEY DRAINAGE DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2017**

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued**

6. Cash and Cash Equivalents

For purposes of statement of cash flows, the District considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

7. Capital Assets

Capital assets, which include property, plant and equipment are defined by the District as assets with an initial, individual cost of at least \$1,000, (\$5,000 for infrastructure), and an estimated useful life in excess of two years. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. In accordance with the requirements of the Governmental Accounting Standards Board (GASB) the District began recording infrastructure assets for the year ended December 31, 2004.

Depreciation is provided on the straight-line method over the assets estimated useful lives, as follows:

Infrastructure	50 years
Building	100 years
Vehicles	10 – 40 years
Equipment	10 – 50 years
Office furniture and equipment	4 – 50 years

8. Fund Balance

The District has approved the following Fund Balance policies:

Committed fund balances are approved by the District's Board via a majority vote. The District does not use the assigned fund balance designation.

As stated in Note A3, the District considers restricted amount to have been spent for purposes for which both restricted and unrestricted fund balance is available. The District also considers committed amounts to have been spent for purposes which any unrestricted fund balance classifications could have been used.

9. Net Position

In the entity-wide financial statements, net position represents the difference between assets and liabilities. Amounts shown as invested in capital assets net of related debt consists of capital assets net of accumulated depreciation and related debt. Balances are reported as restricted when there are constraints placed on their use either by law through constitutional provisions or enabling legislation or through restrictions externally imposed by creditors, grantors, laws, or regulations of other governments.

10. Budgets

The annual budget is prepared and approved by the Board of Directors in accordance with the State of Colorado Financial Management Manual. The budget is prepared on the modified accrual basis of accounting. It is submitted to the District Board of Directors by October 15<sup>th</sup>. The mill levy is certified to the Mesa County Board of County Commissioners by December 15<sup>th</sup>. The commissioners certify the property taxes are levied and mill levy by December 22<sup>nd</sup>. The Board of Directors may amend the appropriation resolution at any time during the year if warranted by circumstances. The 2017 budget was amended for both funds.

**GRAND VALLEY DRAINAGE DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2017**

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued**

11. Subsequent Events

Management has reviewed subsequent events through the date of the audit report.

**NOTE B – CASH AND INVESTMENTS**

*Cash*

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories; eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits. Collateral in the pool is considered to be equal to depository insurance pursuant to definitions listed by the GASB. At year-end, the bank balance of the District's deposits in the General Fund was \$890,687 of this balance \$260,387 was insured by FDIC and \$630,300 was collateralized under PDPA.

At December 31, 2017, the deposits of the governmental activities consisted of the following:

Cash on hand	\$ 850
Cash in checking	3,657,128
Total	<u>\$ 3,657,978</u>
Investments	
Colotrust	\$ 24,448
Certificate of deposit	100,128
Total	<u>\$ 124,576</u>

At December 31, 2017, the carrying amount of the District's Enterprise Fund deposits was \$2,833,943. Of this amount, \$250,000 was covered by federal depository insurance and \$2,583,943 is collateralized with securities held in single financial institution collateral pools as provided by statute. Collateral for uninsured deposits is held by banks in the name of a number of government accounts of which the District is a part.

The District places money in Colotrust a public entity cash investment pool authorized by Colorado statues. Deposits in this pool are not subject to credit risk classification. The pool operates under the provision of C.R.S. Title 24, Article 75, Section 7. It is monitored by the Colorado Division of Securities. Pool portfolios operate like money market mutual funds with each share valued at \$1.00 Designated custodial banks provide safekeeping and depository services, and securities owned by the trusts are held in the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments as owned by the trusts. Investments consist of repurchase agreements, U.S. Government Agency Securities and Commercial Paper. This pool is not required to and is not registered with the SEC. COLOTRUST's funds are rated AAA by Standard and Poor's, Fitch's and Moody's rating services.

**GRAND VALLEY DRAINAGE DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2017**

---

**NOTE B – CASH AND INVESTMENTS-Continued**

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local government entities may invest. Authorized investments include obligations of the United States and certain U.S. government agency securities; certain international agency securities; general obligation and revenue bonds of U.S. local government entities; bankers' acceptances of certain banks; commercial paper; local government investment pools; written repurchase agreements collateralized by certain authorized securities; certain money market funds; and, guaranteed investments contracts. The District's investment policy follows Colorado statutes. The District's investments are registered in the name of the government. At December 31, 2017, \$24,488 was held by Colotrust.

**NOTE C – PROPERTY TAXES**

Property taxes for 2016, collectible in 2017, were certified by the Mesa County Commissioners in December 2016. Property taxes attach as an enforceable lien on January 1, 2017 are due in total April 30, 2017 or in equal installments February 28, 2018 and June 15, 2018, at the option of the taxpayer.

Property taxes for 2017, collectible in 2018, are shown as property taxes receivable and deferred revenue on the balance sheet in the amount of the assessed taxes. The County Treasurer remits taxes collected to the District by the 10<sup>th</sup> day of the month following collection.

***Revenue recognized in 2017***

Local property taxes levied for 2016 and collected in 2017 are recognized as revenue in these financial statements as shown below:

Year	Assessed Valuation	Mill Levy	Amount of Taxes Levied	Collected	Percent Collected
2017	\$ 1,071,833,171	1.653	\$ 1,771,966	\$ 1,758,686	99.25%

**NOTE D – DEFERRED COMPENSATION PLAN**

The District provides a 457 plan for all of its full time employees through the Colorado County Officials and Employees Retirement Association. Employees participate in the plan after completing one year of service. Both the District and employees are required to contribute 6% of the employee's gross wages. In addition employees may voluntarily contribute up to another 10% of gross wages. Participants may make lump sum contributions to the plan to provide for past service benefits. Employees vest their interest in the District's contribution at the rate of 10% per year. The District's covered payroll for 2017 was \$796,600 and the District's contribution to the plan was \$47,796. This was equal to the required contribution for the year. Employees contributed \$47,796 to the plan during 2017.

**GRAND VALLEY DRAINAGE DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2017**

**NOTE E – CAPITAL ASSETS**

<b>General Fund</b>	Balance 12/31/2016	Additions	Deletions	Balance 12/31/2017
Land	\$ 420,051	\$ -	\$ -	\$ 420,051
Infrastructure (Drainage System)	5,682,641	146,318	-	5,828,959
Building & Improvements	561,142	25,175	-	586,317
Vehicles	1,328,571	175,789	59,351	1,445,009
Equipment	1,054,288	149,332	30,575	1,173,045
Office Furniture & Equipment	52,389	5,994	3,810	54,573
Totals	<u>9,099,082</u>	<u>502,608</u>	<u>93,736</u>	<u>9,507,954</u>
Less Accumulated Depreciation:				
Infrastructure (Drainage System)	(1,090,852)	(116,579)	-	(1,207,431)
Building & Improvements	(177,325)	(6,469)	-	(183,794)
Vehicles	(522,414)	(92,886)	47,481	(567,819)
Equipment	(481,553)	(119,032)	30,575	(570,010)
Office Furniture & Equipment	(38,463)	(2,748)	3,810	(37,401)
Total Accumulated Depreciation	<u>(2,310,607)</u>	<u>(337,714)</u>	<u>81,866</u>	<u>(2,566,455)</u>
Governmental activities capital assets, net	<u>\$ 6,788,475</u>	<u>\$ 164,894</u>	<u>\$ 11,870</u>	<u>\$ 6,941,499</u>
<b>Enterprise Fund</b>				
Office Furniture & Equipment	\$ -	\$ 5,994	\$ -	\$ 5,994
Total	-	5,994	-	5,994
Less Accumulated Depreciation	-	(1,199)	-	(1,199)
Net	-	4,795	-	4,795
Construction in Progress-Infrastructure	86,747	-	(86,747)	-
Enterprise activities capital assets, net	<u>\$ 86,747</u>	<u>\$ 4,795</u>	<u>\$ (86,747)</u>	<u>\$ 4,795</u>

**NOTE F – LONG-TERM LIABILITIES**

Governmental Activities

The following is a summary of changes in long-term liabilities for the year ended December 31, 2017:

	Beginning Balance	Additions	Deletions	Ending Balance
Compensated Absences	<u>\$ 44,645</u>	<u>\$ 1,752</u>	<u>\$ -</u>	<u>\$ 46,397</u>
Leases Payable	<u>\$ 318,300</u>	<u>\$ 271,792</u>	<u>\$ (118,002)</u>	<u>\$ 472,090</u>

Capitalized Lease Obligations

In February 2015 the District entered into a lease agreement for an excavator. A down payment was made at closing in February 2015 and equipment was traded in. Payments on the lease began March 2015 and will continue thru January 2020.

**GRAND VALLEY DRAINAGE DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2017**

---

**NOTE F – LONG-TERM LIABILITIES-Continued**

In August 2015 the District entered into a lease agreement for an excavator. A down payment was made at closing in August 2015 and payments on the lease began September 2015 and will continue thru July 2020.

In June 2014 the District entered into a lease agreement for an excavator. A down payment was made at closing in June 2014 and payments on the lease began July 2014 and will continue thru May 2019.

-

In November 2014 the District entered into a lease agreement for a vehicle. A down payment was made at closing November 2014 and payment on the lease will begin November 2014 and continue to be made annually thru 2017.

In December 2014 the District entered into a lease agreement for a utility cab tractor. A down payment was made at closing December 2014 and payment on the lease will begin December 2014 and continue to be made annually thru 2018.

The assets acquired thru capital leases are as follows:

	<u>Governmental Activities</u>
Equipment	\$ 628,585
Vehicles	29,200
Less Depreciation	<span style="color: red;">(292,916)</span>
	364,869

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2017 were as follows:

	2018	\$	105,761
	2019		76,817
	2020		17,720
			200,298
Less amount representing interest			<span style="color: red;">(5,752)</span>
Present value of net minimum lease payments		\$	194,546

**NOTE G – TAX, SPENDING AND DEBT LIMITATIONS**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities and other specific requirements of state and local government. The amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the amendment. However, the District has made certain interpretations of the amendment's language in order to determine its compliance.

**NOTE H – RESTRICTED NET ASSETS**

Restricted net assets consist of a 3% emergency reserve of \$53,377.

**GRAND VALLEY DRAINAGE DISTRICT**  
**Notes to Financial Statements**  
**December 31, 2017**

---

**NOTE I – LINE OF CREDIT**

The District has \$100,000 line of credit with a local financial institution the line has not been drawn upon as of the date of the audit report.

**NOTE J – SUBSEQUENT EVENTS**

On February 2017 the District entered into a capital lease agreement of \$271,792 for a motor grader.

**NOTE K – GOING CONCERN**

The trial court has ruled that the District's storm water "fee" is actually a "tax," in violation of TABOR. The District Board has voted to not appeal the court's order and to refund all storm water fees to all constituents whether they were plaintiffs or not. Thus, the District is actively working to determine how to implement the Board's decision to refund the fees. TABOR provides that the District constituents must be repaid their fees paid to date (in 2016, 2017 and 2018) plus ten percent interest, as soon as reasonably possible. The total amount of fees received to date, as of June 13, 2018, is \$7,062,078.49. The District has spent some of the fees in procuring storm water basin studies and constructing drainage system improvements, leaving a deficit of \$2,155,332.72 as of June 13, 2018. Of that amount, the District has received \$87,285.00 in "FIF" or system impact fees; the court's order mentioned above did not address the FIF fees. In light of the deficit, the District is determining how best to address that deficit.

**REQUIRED  
SUPPLEMENTARY INFORMATION**

GRAND VALLEY DRAINAGE DISTRICT  
Schedule of Revenues, Expenditures and Changes in Net Position  
Budget & Actual - General Fund  
For The Year Ended December 31, 2017

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues			
Taxes	\$ 1,976,966	\$ 2,031,931	\$ 54,965
Interest Income	-	128	128
Grants	-	-	-
Sale of Assets	-	21,203	21,203
Miscellaneous	22,958	883	(22,075)
Total Revenues	<u>1,999,924</u>	<u>2,054,145</u>	<u>54,221</u>
Expenditures			
Drainage Operations	1,367,451	1,013,235	354,216
General & Admin.	465,649	388,019	77,630
Capital Outlay	423,000	774,399	(351,399)
Contingencies & Reserves	122,450	-	122,450
Total Expenditures	<u>2,378,550</u>	<u>2,175,653</u>	<u>202,897</u>
Excess of Revenues Over (Under) Expenditures	(378,626)	(121,508)	257,118
Net Position, January 1,	716,776	752,927	36,151
Net Position, December 31,	<u>\$ 338,150</u>	<u>\$ 631,419</u>	<u>\$ 293,269</u>

**SUPPLEMENTARY INFORMATION**

GRAND VALLEY DRAINAGE DISTRICT  
Schedule of Revenues, Expenditures and Changes in Net Position  
Budget & Actual - Proprietary Fund  
For The Year Ended December 31, 2017

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenue			
Service Fees	\$ 2,932,670	\$ 2,823,715	\$ (108,955)
Other fees	-	45,881	\$ 45,881
Interest	1,000	1,381	381
Total Revenue	<u>2,933,670</u>	<u>2,870,977</u>	<u>(62,693)</u>
Expenses			
Wages & Benefits	420,000	444,223	(24,223)
Consulting Fees	25,000	74,514	(49,514)
Legal Fees	60,000	32,695	27,305
Fuel	10,000	7,943	2,057
Storm Water Projects	100,000	60,000	40,000
Engineering	325,000	181,380	143,620
Basin Studies	100,000	568,114	(468,114)
Public Relations	50,000	11,130	38,870
Operating Expense	100,000	70,256	29,744
Bad Debts	200,000	348,044	(148,044)
Depreciation	-	1,199	(1,199)
Capital Outlay/Projects	2,500,000	-	2,500,000
Miscellaneous	3,000	-	3,000
Total Expenses	<u>3,893,000</u>	<u>1,799,498</u>	<u>2,093,502</u>
Excess of Revenues Over (Under) Expenses	(959,330)	1,071,479	(2,156,195)
Net Position, January 1,	1,603,471	1,771,697	168,226
Net Position, December 31,	<u>\$ 644,141</u>	<u>\$ 2,843,176</u>	<u>\$ (1,987,969)</u>