

City of Woodland Park, Colorado

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Comprehensive Annual Financial Report

For the Year Ended December 31, 2017



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Office of the State Auditor

July 10, 2018

City of Woodland Park, Colorado

**Comprehensive Annual
Financial Report**

Year Ended December 31, 2017

Prepared By

Finance Department

City of Woodland Park, Colorado

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INTRODUCTORY SECTION



June 28, 2018

To the Honorable Mayor Levy, Members of City Council, and Citizens of Woodland Park, Colorado:

The City of Woodland Park's Home Rule Charter requires that an independent audit be completed by certified public accountants within one-hundred-twenty (120) days after the close of the fiscal year. Pursuant to this requirement, the audit was completed by April 30, 2018 and we now hereby issue the Comprehensive Annual Financial Report (CAFR) of the City of Woodland Park for the fiscal year ended December 31, 2017.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Hinkle & Company, PC Certified Public Accountants, has issued an unmodified (clean/good) opinion on the fair representation of the City of Woodland Park's financial statements for the year ended December 31, 2017. The independent auditors' report is located at the front of the *financial section* of this report and begins on page 1.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The City of Woodland Park, incorporated in 1891, is located 18 miles northwest of Colorado Springs. The City currently occupies a land area of 6.64 square miles and serves an estimated population of 7,642. As a bedroom community outside of Colorado Springs, a significant portion of our working population commutes to Colorado Springs for employment. Woodland Park, known as the "City Above the Clouds," is also home for those seeking a scenic mountain environment.

The City of Woodland Park operates under the council-manager form of government. Policy-making and legislative authority are vested in the City Council consisting of a mayor and six other members, all of whom are elected at large and on a non-partisan basis. The mayor is elected to serve a two-year term and shall continue in office for not more than four consecutive elective terms. Councilmembers are elected to serve four-year terms, with three council members elected every two years. Councilmembers shall continue in office for not more than two consecutive elective terms. No elective officer, however, shall remain in municipal office for

longer than eight (8) successive years plus any time spent in office as the result of a single appointment.

The City Council is responsible, among other things, for passing ordinances, adopting the annual budget, appointing committees, and hiring the City Manager, City Attorney, and Municipal Court Judge. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the government, and for appointing the heads of the various departments.

The City of Woodland Park provides a range of services, including police safety; snow removal; the construction and maintenance of highways, streets and other infrastructure; planning, zoning and building inspections; and recreational and cultural activities. The City operates water and wastewater utilities, which include water and wastewater treatment, field services, and maintenance and construction of water and wastewater infrastructure. Water utility services are also provided to customers outside of city limits.

The City of Woodland Park is financially accountable for a legally separate downtown development authority, which is reported separately within the City of Woodland Park's financial statements. Additional information on this legally separate entity can be found in the notes to the financial statements (see note 1 on page 25 of this report).

Pursuant to the City's Home Rule Charter, the Council is required to hold a public hearing on the proposed budget and to adopt a final budget not less than 15 days before the next fiscal year. The annual budget serves as the foundation for the City of Woodland Park's financial planning and control. The budget is prepared by fund, department (e.g., public works) and division (e.g., streets). City administration is authorized to transfer budgeted amounts between departments within a given fund. Revisions that alter total expenditures of any fund must be approved by the City Council. The City Manager develops a proposed budget with departmental input and then presents the proposed budget to the City Council for consideration on or before October 15 of each year.

Local economy

The City of Woodland Park is the largest municipality and regional service/retail center in Teller County. Woodland Park and the Teller County region rely upon mining, construction, educational/health/social services, retail, tourism, real estate, and light manufacturing as their main industries. The region has an employed labor force of approximately 12,223 and an unemployment rate of 3.3%, which is lower than 4.5% in 2016.

Long-term financial planning and major initiatives

The City of Woodland Park completed construction of the Woodland Aquatic Center. Open to the public in October 2017, the first full year of operations will be 2018. The first year operational budget was developed using estimates from a feasibility study and staff research of similar facilities. As with any brand new operation, analysis of financial results, trends and experience gained over the next few years will allow the City to optimize operations by adjusting aquatic programming and activities, and develop future year budgets that better reflect the community's desires for usage of their aquatic facility.

Construction to expand the City's wastewater treatment plant started in 2017 and completion is scheduled for the summer of 2018. When complete, the total project cost of the expansion will be

approximately \$8.5 million, which includes increasing the volume in the biological process, replacing the chlorination-dechlorination equipment with ultraviolet light disinfection to reduce potential hazards to the receiving stream, replacing the current dewatering equipment with more energy efficient dewatering equipment and replacing the current blowers with hybrid blowers and variable frequency driver motors. In addition, a third clarifier, recycle pumps to the process for additional nitrification and a tertiary filter to meet reuse standards to provide reuse water to the golf course are being added. Two new sludge holding tanks and a larger generator for backup power to the plant will also be added.

Three major capital projects have been completed since 2015 drawing down General Fund reserves below the policy amount of ten percent. Therefore, no major capital projects are planned for the near future to allow for the City to replenish the fund's reserves. To accomplish this strategically, as well as to look to the future provision of the level of service the citizens of the City deserve and expect, the City will embark on developing a formal five-year master financial plan and a ten-year capital improvement plan to its budget planning process.

Relevant financial policy

The General Fund is to maintain a fund balance of not less than ten percent of its total operating expenditures. The General Fund unassigned fund balance on December 31, 2017 was \$568,908 or six percent of its total operating expenditures. The adopted 2018 annual budget projects revenues over expenditures in the amount of \$255,100 resulting in an unassigned fund balance of \$820,929, which meets the ten percent policy requirement.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Woodland Park for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2016. This was the 24th consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City had to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable program requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for a period of one year only. However, we believe that our current CAFR continues to meet the Certificate of Achievement for Excellence in Financial Reporting Program's requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance and other City departments. We would like to express our appreciation to all members of the departments for their assistance in providing the data necessary to prepare this report. Credit also must be given to the Mayor and City Council for their unfailing support for maintaining the highest standards of professionalism in the management of the City of Woodland Park's finances.

Respectfully submitted,


David N. Buttery
City Manager


Mike Farina
Finance Director/Treasurer



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Woodland Park
Colorado**

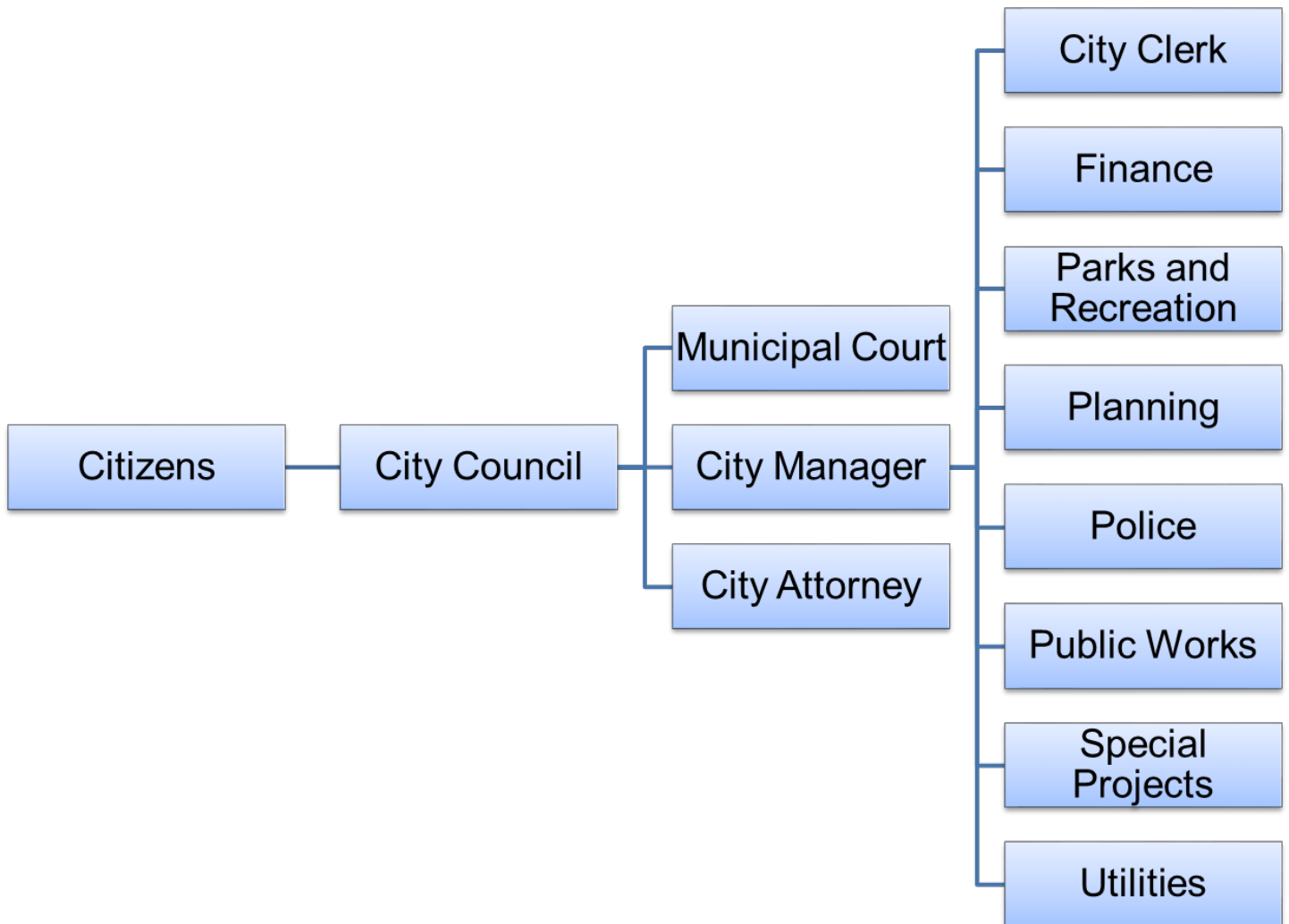
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2016

Christopher P. Morill

Executive Director/CEO

City of Woodland Park Organization Chart



City of Woodland Park

List of Principal Officials

December 31, 2017

CITY COUNCIL

Mayor	Neil Levy
Mayor Pro-tem	Carrol Harvey
Councilmember	Val Carr
Councilmember	Ken Matthews
Councilmember	Paul Saunier
Councilmember	Noel Sawyer
Councilmember	John Schafer

APPOINTED OFFICIALS

City Manager	David N. BATTERY
City Attorney	Norton & Smith, P.C.
Municipal Judge	John Bruce

CITY DEPARTMENT HEADS

City Clerk	Suzanne Leclercq, City Clerk
Finance	Mike Farina, Finance Director/Treasurer
Parks and Recreation	Cindy Keating, Parks and Recreation Director
Planning	Sally Riley, Planning Director
Police	Miles DeYoung, Police Chief
Public Works	Ben Sheets, Public Works Director
Special Projects	Jane Mannon, Special Projects Director
Utilities	Harry “Kip” Wiley, Utilities Director

FINANCIAL SECTION



Independent Auditors' Report

Honorable Mayor and Members of the City Council
City of Woodland Park
Woodland Park, Colorado

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Woodland Park as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the basic financial statements of the City of Woodland Park, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Woodland Park as of December 31, 2017, and the respective changes in financial position and cash flows, where applicable, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Matters

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Woodland Park's basic financial statements. The introductory section, combining and individual fund statements and schedules, statistical section and local highway finance report listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund statements and schedules and the local highway finance report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling the information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.



Honorable Mayor and Members of the City Council
City of Woodland Park
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Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 10, 2018, on our consideration of the City of Woodland Park's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Woodland Park's internal control over financial reporting and compliance.

Hick & Company, PC

Greenwood Village, Colorado
May 10, 2018



MANAGEMENT'S DISCUSSION & ANALYSIS

As management of the City of Woodland Park, we offer readers of the City of Woodland Park's financial statements this narrative overview and analysis of the financial activities of the City of Woodland Park for the fiscal year ended December 31, 2017. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages "i-iii" of this report.

FINANCIAL HIGHLIGHTS

- The assets of the City of Woodland Park exceeded its liabilities at the close of 2017 by \$53,792,846 (net position). Of this amount, \$8,763,938 or 16% is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.
- As was the case in 2016, the City of Woodland Park is able to report positive balances in all reported categories of net position. Total net position increased by \$3,033,321 in 2017. Governmental activities contributed \$1,269,417 and business-type activities (utilities) added another \$1,763,904.
- At the end of 2017, the City of Woodland Park's governmental funds reported combined fund balances of \$2,528,886, a decrease of \$6,613,513 in comparison with the prior year. Approximately 22% of this (\$568,908, all in the General Fund) is available for spending at the City's discretion (unassigned fund balance).
- The General Fund unassigned fund balance of \$568,908 is 6% of the total General Fund *operating* expenditures, which excludes capital outlay. This is lower than the 10% reserve requirement; however the City is planning to get back to the 10% reserve requirement in 2018.
- Capital assets increased \$12,637,677 in 2017. Construction of the aquatic center was completed (\$7,070,578 in 2017) and construction on the wastewater treatment plant expansion started in 2017 (\$6,565,563 in 2017).
- Total outstanding debt decreased \$1,119,057 in 2017 to \$20,956,317 (excluding amortization of premiums). No new debt was issued.

OVERVIEW OF THE FINANCIAL STATEMENTS

The discussion and analysis provided here are intended to serve as an introduction to the City of Woodland Park's basic financial statements. The City of Woodland Park's basic financial statements comprise three components: 1) the government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains supplementary information intended to furnish additional detail to support the basic financial statements.

Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City of Woodland Park's finances, in a manner similar to a private-sector business.

The ***statement of net position*** presents information on all of the City of Woodland Park's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Woodland Park is improving or deteriorating.

The ***statement of activities*** presents information showing how the City of Woodland Park's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses reported in this statement for some items will result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Woodland Park that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Woodland Park include general government, public safety, highways and streets, community development, education, and culture and recreation. The business-type activities of the City of Woodland Park include water and wastewater utilities.

The government-wide financial statements include not only the City of Woodland Park itself, but also a legally separate downtown development authority for which the City of Woodland Park is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 14-15 of this report.

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Woodland Park, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Woodland Park can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City of Woodland Park maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund and the Street Capital Improvements Fund, which are considered to be major funds. Data from the other four governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in the combining and individual fund statements and schedules sections of this report.

The City of Woodland Park adopts an annual appropriated budget for all funds. Budgetary comparison statements have been provided for the funds to demonstrate compliance with their respective budgets.

The basic governmental fund financial statements can be found on pages 16-19 of this report.

Proprietary funds – The City of Woodland Park maintains one type of proprietary funds. Enterprise funds are used to report the same functions as business-type activities in the government-wide financial statements. The City of Woodland Park uses enterprise funds to account for its water utility and wastewater utility.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water utility and the wastewater utility, both of which are considered major funds of the City of Woodland Park.

The basic proprietary fund financial statements can be found on pages 20-22 of this report.

Fiduciary funds – Fiduciary funds are used to account for resources held for the benefit of parties outside of the government. Fiduciary funds are *not* reported in the government-wide financial statements because the resources of those funds are *not* available to support the City of Woodland Park's own programs. The method of accounting used for fiduciary funds is much like that used for proprietary funds.

The City of Woodland Park maintains two different types of fiduciary funds. The Iverson Memorial trust fund is used to report assets held by the City of Woodland Park in a trustee capacity for the trust's beneficiary. The agency fund reports resources held by the City of Woodland Park in a custodial capacity for the Ute Pass Historical Society.

The fiduciary fund financial statements can be found on pages 23-24 of this report.

Notes to Financial Statements

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 25-41 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report presents the combining statements referred to earlier in connection with non-major governmental funds.

Combining and individual fund statements and schedules can be found on pages 45-46 of this report.

GOVERNMENT-WIDE OVERALL FINANCIAL ANALYSIS

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of the City of Woodland Park, assets exceeded liabilities and deferred inflows of resources by \$53,792,846 at the close of 2017.

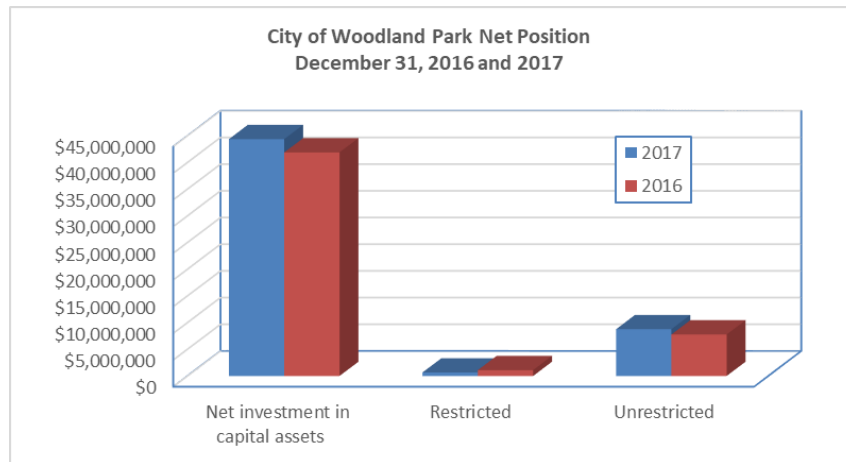
City of Woodland Park's Net Position

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
Current and other assets	\$ 6,426,462	\$ 12,859,727	\$ 10,495,772	\$ 13,642,753	\$ 16,922,234	\$ 26,502,480
Capital assets	43,332,607	36,180,858	20,540,324	15,054,396	63,872,931	51,235,254
Total assets	49,759,069	49,040,585	31,036,096	28,697,149	80,795,165	77,737,734
Long-term liabilities outstanding	12,974,362	13,705,543	8,857,463	9,283,252	21,831,825	22,988,795
Other liabilities	2,200,776	2,036,944	1,272,918	272,086	3,473,694	2,309,030
Total liabilities	15,175,138	15,742,487	10,130,381	9,555,338	25,305,519	25,297,825
Deferred inflows of resources:						
Property taxes	1,696,800	1,680,384	-	-	1,696,800	1,680,384
Net position:						
Net investment in capital assets	30,601,201	28,141,008	13,775,042	13,746,803	44,376,243	41,887,811
Restricted	652,665	1,094,807	-	-	652,665	1,094,807
Unrestricted	1,633,265	2,381,899	7,130,673	5,395,008	8,763,938	7,776,907
Total net position	\$ 32,887,131	\$ 31,617,714	\$ 20,905,715	\$ 19,141,811	\$ 53,792,846	\$ 50,759,525

By far, the largest portion of the City of Woodland Park's net position (82%) reflects its investment in capital assets (e.g., land, land improvements, buildings, machinery and equipment, water rights and infrastructure), less any related outstanding debt that was used to acquire those assets. The City of Woodland Park uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the City of Woodland Park's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

A small portion of the City of Woodland Park's net position (1%) represents resources that are subject to external restrictions on how they may be used. The remaining balance \$8,763,938 is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City of Woodland Park is able to report positive balances in all reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.



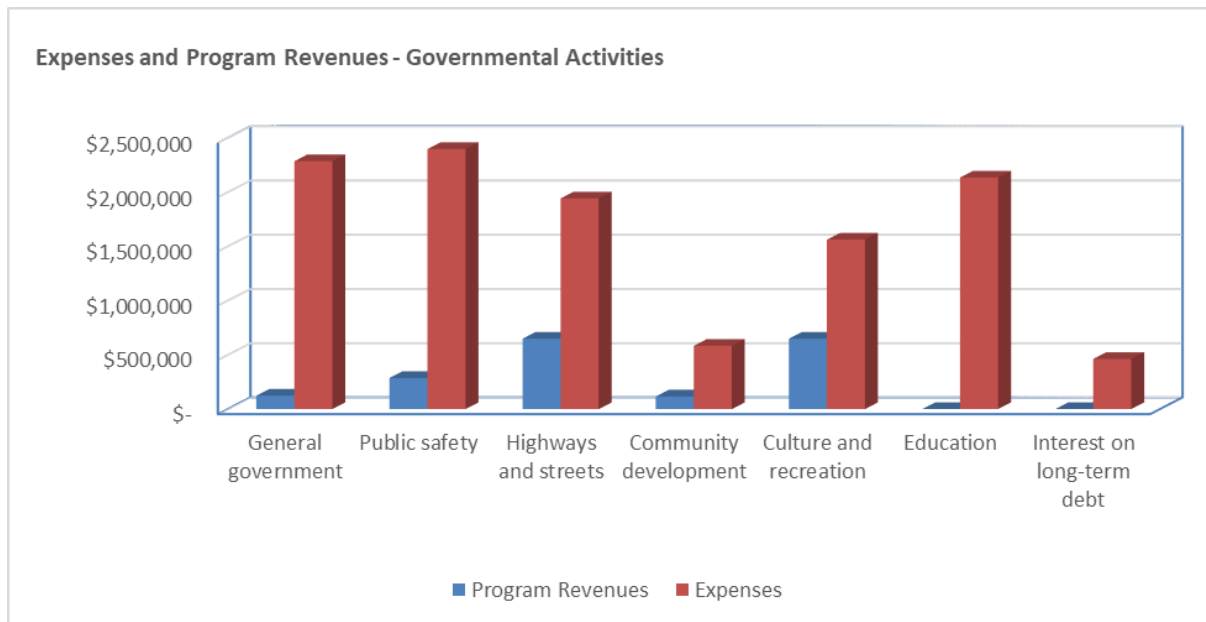
The City of Woodland Park's overall net position increased \$3,033,321 (6%) over the prior fiscal year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

Governmental Activities. During 2017, net position for governmental activities increased \$1,269,417 from 2016 for an ending balance of \$32,887,131. This increase is due to revenues (\$12,636,601) exceeding expenditures (\$11,367,184). Expenditures were purposely reduced in 2017 to increase the General Fund fund balance in an effort to bring it back to the policy reserve amount of 10 percent. Tax revenue increased by \$1,330,000 led by sales tax, the City's largest general revenue source. Additional discussion on revenues and expenditures appears in the Financial Analysis of Governmental Funds below.

City of Woodland Park's Changes in Net Position

	Governmental Activities		Business-Type Activities		Total	
	2017	2016	2017	2016	2017	2016
Revenues:						
Program revenues:						
Charges for services	\$ 915,190	\$ 717,194	\$ 3,729,310	\$ 3,426,983	\$ 4,644,500	\$ 4,144,177
Operating grants	525,245	619,941	-	-	525,245	619,941
Capital grants and contributions	384,256	847,949	1,203,801	674,659	1,588,057	1,522,608
General revenues:						
Property taxes	1,682,785	1,664,468	-	-	1,682,785	1,664,468
Sales and use taxes	8,227,872	6,967,380	-	-	8,227,872	6,967,380
Other taxes	508,048	456,820	-	-	508,048	456,820
Intergovernmental, unrestricted	93,977	85,015	-	-	93,977	85,015
Other general revenues	299,228	532,824	7,618	18,009	306,846	550,833
Total revenues	12,636,601	11,891,591	4,940,729	4,119,651	17,577,330	16,011,242
Expenses:						
General government	2,285,396	3,626,045	-	-	2,285,396	3,626,045
Public safety	2,397,970	2,501,801	-	-	2,397,970	2,501,801
Highway and streets	1,942,031	1,903,914	-	-	1,942,031	1,903,914
Community development	583,386	600,832	-	-	583,386	600,832
Cultural and recreation	1,562,566	1,166,935	-	-	1,562,566	1,166,935
Education	2,133,882	1,108,433	-	-	2,133,882	1,108,433
Interest on long-term debt	461,953	484,776	-	-	461,953	484,776
Water	-	-	1,711,029	1,668,703	1,711,029	1,668,703
Wastewater	-	-	1,465,796	1,459,830	1,465,796	1,459,830
Total expenses	11,367,184	11,392,736	3,176,825	3,128,533	14,544,009	14,521,269
Increase in net position before transfers	1,269,417	498,855	1,763,904	991,118	3,033,321	1,489,973
Net transfers	-	512,134	-	(512,134)	-	-
Increase in net position	1,269,417	1,010,989	1,763,904	478,984	3,033,321	1,489,973
Net position - January 1	31,617,714	30,606,725	19,141,811	18,662,827	50,759,525	49,269,552
Net position - December 31	\$ 32,887,131	\$ 31,617,714	\$ 20,905,715	\$ 19,141,811	\$ 53,792,846	\$ 50,759,525

The following chart illustrates the extent to which governmental activities expenses are covered by program revenues (those related to the activity) with the difference being covered by general revenues; for example sales tax and property tax.



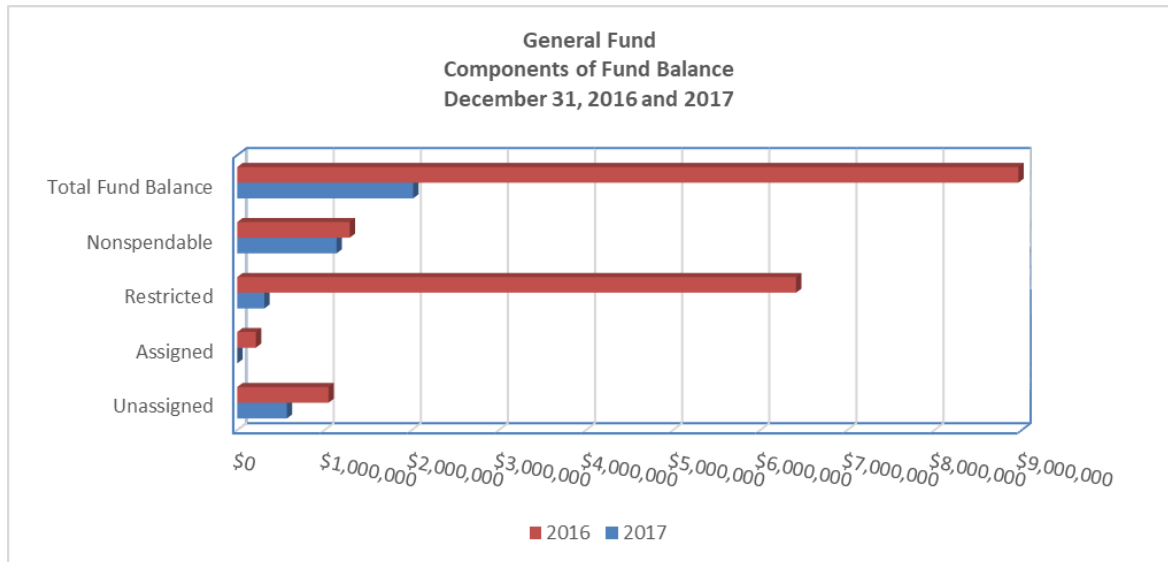
Business Type Activities. Net position for business-type activities increased \$1,763,904 from 2016 for an ending balance of \$20,905,715. Utility charges for services of \$3,729,310 plus capital contributions of \$1,203,801 exceeded water and wastewater expenses of \$3,176,825 and nearly all of the increase is unrestricted. Significant development activity led to related revenues exceeding budget expectations.

Financial Analysis of Governmental Funds

As noted earlier, the City of Woodland Park uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City of Woodland Park's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Woodland Park's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City of Woodland Park itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City of Woodland Park's Council.

On December 31, 2017, the City of Woodland Park's governmental funds reported combined fund balances of \$2,528,886 a decrease of \$6,613,513 in comparison with the prior year. Approximately 22% of this amount (\$568,908) constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of the fund balance is either nonspendable, restricted, or committed to indicate that it is 1) not in spendable form (\$1,139,331), 2) restricted for particular purposes (\$652,665), or 3) committed for particular purposes (\$167,982).



The General Fund is the chief operating fund of the City of Woodland Park. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$568,908, while its total fund balance decreased to \$2,019,239. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total General Fund expenditures.

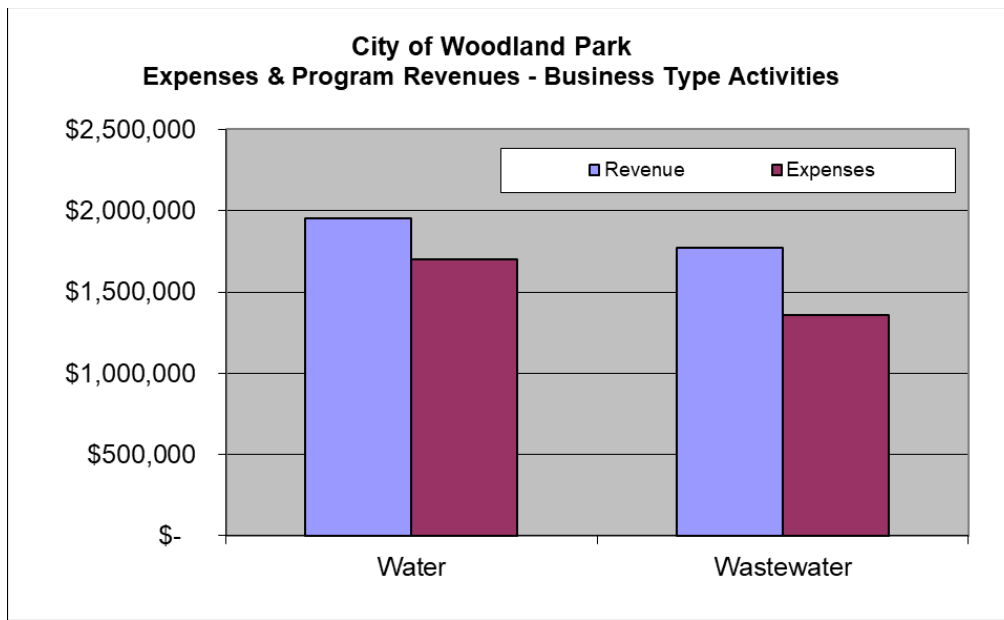
Unassigned fund balance is approximately 3% of *total* General Fund expenditures, while total fund balance represents approximately 11% of that same amount. The unassigned fund balance is also 6% of the total General Fund *operating* expenditures (excludes capital outlay).

The fund balance of the City of Woodland Park's General Fund decreased by \$6,947,723 in 2017. The planned decrease in fund balance was due to the remainder of the construction of the new aquatic center (\$8,713,120). Construction of the aquatic center was completed in September 2017. Excluding capital outlay, revenues outpaced expenditures by \$333,424. Additionally, the City received \$306,513 in donations for the aquatic center in 2017. The Streets Capital Improvement Fund contributed \$920,700 towards the aquatic center construction costs for its share of street- and drainage-related capital improvements.

The Street Capital Improvements Fund, a major fund, had a \$246,533 increase in fund balance during 2017 going from \$95,132 to \$341,665. The increase in fund balance was due to revenues exceeding budget expectations and expenditures coming in under budget.

Proprietary Funds. The City of Woodland Park's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

At the end of the year, unrestricted net position of the Water Utility Fund was \$3,964,020 and for the Wastewater Utility Fund was \$3,166,653. The total growth in net position for both funds was \$1,007,292 (9%) and \$756,612 (10%), respectively. The following graph illustrates the extent by which utility revenue exceeded expenses.



GENERAL FUND BUDGETARY HIGHLIGHTS

Original budget compared to final budget. The original budget was \$17,495,800 and the final budget was \$18,366,300, an increase of \$870,500.

The budget was amended to carryover unexpended 2016 appropriations (\$171,900) to complete the aquatic center, as well as a small remainder of the memorial park improvements. The budget was also increased to add a water slide component to the aquatic center (\$169,900) and fill a previously frozen vacant police officer position (\$25,000).

A second budget amendment was to move culture and recreation operations to a newly created fund (reduced expenditures by \$621,200). Culture and recreation revenues will not be sufficient to cover expenditures; therefore transfers out (to Culture and Recreation Fund) was increased \$312,300. The budget for the payment to the Woodland Parks School District of sales tax for education purposes was increased by \$124,700 based on a forecasted increase in sales tax revenue. Other budget increases totaling \$28,100 coupled with the reduction in budget mentioned above resulted in an overall decrease to the budget in the amount of \$156,100.

Final budget compared to actual results. Total expenditures were lower than the final budget by \$561,562 or by 3%. Vacancy savings are the primary reason for the resulting budget savings. Revenues exceeded their projection by \$178,945 or 2%.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets. The City of Woodland Park's investment in capital assets for its governmental and business-type activities as of December 31, 2017, amounts to \$63,872,931.

City of Woodland Park's Capital Assets

(net of depreciation)

City of Woodland Park
Capital Assets at Year-End 2017
(Net of Depreciation)

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2017	2016	2017	2016	2017	2016
Land	\$ 4,329,706	\$ 4,329,706	\$ 186,055	\$ 186,055	\$ 4,515,761	\$ 4,515,761
Buildings	15,995,850	4,617,326	-	-	15,995,850	4,617,326
Improvements	4,019,440	4,216,767	8,394,698	8,805,890	12,414,138	13,022,657
Machinery and Equipment	799,031	1,004,607	435,793	449,218	1,234,824	1,453,825
Water Rights	-	-	4,958,214	4,958,214	4,958,214	4,958,214
Infrastructure	18,131,548	17,407,475	-	-	18,131,548	17,407,475
Construction in Progress	57,032	4,604,977	6,565,564	655,019	6,622,596	5,259,996
Totals	\$ 43,332,607	\$ 36,180,858	\$ 20,540,324	\$ 15,054,396	\$ 63,872,931	\$ 51,235,254

In 2017, capital assets increased \$12,637,677 from 2016. Major capital asset events during 2017 included the following:

- Completion of the Woodland Aquatic Center - added \$8,541,436, net of 2017 depreciation.
- Construction for the wastewater treatment plant expansion - \$5,910,545.

Additional information on the City of Woodland Park's capital assets can be found in Note 6 on pages 34-35 of this report.

Long-term Debt. At the end of 2017, the City of Woodland Park had total debt outstanding of \$22,075,374. Of this amount, \$200,000 is debt backed by the full faith and credit of the City; \$3,315,000 are certificates of participation paid by annual appropriation of yearly lease payments for the land and improvements comprising the City's police operations building; \$9,510,000 are General Fund bonds payable solely from legally available funds of the City, including revenues of the General Fund; and \$9,050,374 are loans payable from all revenue derived from the City's utility systems.

City of Woodland Park's Outstanding Debt

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2017	2016	2017	2016	2017	2016
General Obligation Bonds	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ 200,000
General Fund Bonds	9,150,000	9,510,000	-	-	9,150,000	9,510,000
Certificates of Participation	3,175,000	3,315,000	-	-	3,175,000	3,315,000
Loan Agreements	-	-	8,631,317	9,050,374	8,631,317	9,050,374
Totals	\$ 12,325,000	\$ 13,025,000	\$ 8,631,317	\$ 9,050,374	\$ 20,956,317	\$ 22,075,374

The City of Woodland Park's total outstanding debt decreased by \$1,119,057 in 2017. No new debt was issued in 2017. Debt premiums and compensated absences are omitted.

The City of Woodland Park maintains a credit rating of AA- on its general obligation bonds and an A+ on the General Fund bonds and Certificates of Participation from Standard & Poor's.

Additional information on the City of Woodland Park's long-term debt can be found in Note 7 on pages 35-39 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The local economy has been relatively stable and the City of Woodland Park used historical trends and estimated inflation of 3 percent to develop the budget. Additionally, in an effort to return the General Fund unassigned fund balance to 10% of operating expenditures, increases to the budget were held to a minimum. On the revenue side, many City rates are set by ordinance and are to increase by 5 percent or are tied to the consumer price index.

During the current fiscal year, the unassigned fund balance in the General Fund was \$568,908. The 2018 budget sets the unassigned fund balance at \$820,929 or 10% of operating expenditures with projected revenue outpacing approved expenditures by \$255,100.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City of Woodland Park's finances and to show the City's accountability for the funds and assets it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, City of Woodland Park, PO Box 9007, 220 W. South Avenue, Woodland Park, Colorado, 80866.

BASIC FINANCIAL STATEMENTS

City of Woodland Park, Colorado

Statement of Net Position

December 31, 2017

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Totals	
Assets				
Cash and Investments	\$ 2,420,045	\$ 6,849,744	\$ 9,269,789	\$ 110,831
Accounts Receivable	1,083,067	427,157	1,510,224	5,553
Grants Receivable	2,217	-	2,217	-
Taxes Receivable	1,696,800	-	1,696,800	599,400
Supplies Inventory	150,252	135,536	285,788	-
Prepaid Expenses	4,023	-	4,023	-
Restricted Cash and Investments	-	3,083,335	3,083,335	-
Due from Component Unit	1,070,058	-	1,070,058	-
Land Held for Resale	-	-	-	1,060,194
Capital Assets, <i>Not Being Depreciated</i>	4,386,738	11,709,833	16,096,571	-
Capital Assets, <i>Net of Accumulated Deprecation</i>	<u>38,945,869</u>	<u>8,830,491</u>	<u>47,776,360</u>	<u>-</u>
 Total Assets	 <u>49,759,069</u>	 <u>31,036,096</u>	 <u>80,795,165</u>	 <u>1,775,978</u>
 Deferred Outflows of Resources				
Loss on Debt Refunding, <i>Net of Accumulated Amortization</i>	<u>-</u>	<u>-</u>	<u>-</u>	<u>41,595</u>
 Liabilities				
Accounts Payable	598,809	877,949	1,476,758	26,812
Retainage Payable	1,348,768	290,445	1,639,213	-
Accrued Salaries	172,981	34,654	207,635	-
Accrued Interest Payable	-	46,560	46,560	9,053
Customer Deposits	35,505	23,310	58,815	-
Unearned Revenues	44,713	-	44,713	-
Due to Primary Government	-	-	-	1,070,058
Noncurrent Liabilities				
Due Within One Year	697,217	489,283	1,186,500	175,000
Due in More Than One Year	<u>12,277,145</u>	<u>8,368,180</u>	<u>20,645,325</u>	<u>2,524,000</u>
 Total Liabilities	 <u>15,175,138</u>	 <u>10,130,381</u>	 <u>25,305,519</u>	 <u>3,804,923</u>
 Deferred Inflows of Resources				
Property Taxes	<u>1,696,800</u>	<u>-</u>	<u>1,696,800</u>	<u>599,400</u>
 Net Position				
Net Investment in Capital Assets	30,601,201	13,775,042	44,376,243	-
Restricted for:				
Emergencies	371,000	-	371,000	-
Street Improvements	281,665	-	281,665	-
Unrestricted	<u>1,633,265</u>	<u>7,130,673</u>	<u>8,763,938</u>	<u>(2,586,750)</u>
 Total Net Position	 <u>\$ 32,887,131</u>	 <u>\$ 20,905,715</u>	 <u>\$ 53,792,846</u>	 <u>\$ (2,586,750)</u>

See Notes to Financial Statements.

City of Woodland Park, Colorado

Statement of Activities Year Ended December 31, 2017

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Change in Net Position			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Unit
					Governmental Activities	Business-type Activities	Totals	
Primary Government								
<i>Governmental Activities</i>								
General Government	\$ 2,285,396	\$ 124,349	\$ -	\$ -	\$ (2,161,047)	\$ -	\$ (2,161,047)	\$ -
Public Safety	2,397,970	119,769	166,667	-	(2,111,534)	-	(2,111,534)	-
Highways and Streets	1,942,031	290,118	358,578	-	(1,293,335)	-	(1,293,335)	-
Community Development	583,386	116,659	-	-	(466,727)	-	(466,727)	-
Cultural and Recreation	1,562,566	264,295	-	384,256	(914,015)	-	(914,015)	-
Education	2,133,882	-	-	-	(2,133,882)	-	(2,133,882)	-
Interest on Long-term Debt	461,953	-	-	-	(461,953)	-	(461,953)	-
Total Governmental Activities	11,367,184	915,190	525,245	384,256	(9,542,493)	-	(9,542,493)	-
<i>Business-Type Activities</i>								
Water	1,711,029	1,954,890	-	759,015	-	1,002,876	1,002,876	-
Wastewater	1,465,796	1,774,420	-	444,786	-	753,410	753,410	-
Total Business-Type Activities	3,176,825	3,729,310	-	1,203,801	-	1,756,286	1,756,286	-
Total Primary Government	\$ 14,544,009	\$ 4,644,500	\$ 525,245	\$ 1,588,057	(9,542,493)	1,756,286	(7,786,207)	-
Component Unit								
Downtown Development Authority	\$ 312,639	\$ -	\$ 15,619	\$ -	-	-	-	(297,020)
General Revenues								
Property Taxes					1,682,785	-	1,682,785	567,494
Specific Ownership Taxes					221,514	-	221,514	-
Sales and Use Taxes					8,227,872	-	8,227,872	-
Franchise Taxes					286,534	-	286,534	-
Intergovernmental Revenues not Restricted to Specific Programs					93,977	-	93,977	-
Investment Income					16,555	7,618	24,173	260
Miscellaneous					282,673	-	282,673	-
Total General Revenues					10,811,910	7,618	10,819,528	567,754
Change in Net Position					1,269,417	1,763,904	3,033,321	270,734
Net Position, Beginning of year					31,617,714	19,141,811	50,759,525	(2,857,484)
Net Position, End of year					\$ 32,887,131	\$ 20,905,715	\$ 53,792,846	\$ (2,586,750)

City of Woodland Park, Colorado

Balance Sheet Governmental Funds December 31, 2017

	General	Street Capital Improvements	Nonmajor Governmental Funds	Totals
Assets				
Cash and Investments	\$ 2,159,396	\$ 146,586	\$ 114,063	\$ 2,420,045
Accounts Receivable	855,140	207,859	20,068	1,083,067
Grants Receivable	-	-	2,217	2,217
Taxes Receivable	1,696,800	-	-	1,696,800
Supplies Inventory	65,250	-	85,002	150,252
Prepaid Expenditures	4,023	-	-	4,023
Due from Component Unit	1,070,058	-	-	1,070,058
Total Assets	\$ 5,850,667	\$ 354,445	\$ 221,350	\$ 6,426,462
Liabilities				
Accounts Payable	\$ 557,576	\$ 12,780	\$ 28,453	\$ 598,809
Retainage Payable	1,348,768	-	-	1,348,768
Accrued Salaries	148,066	-	24,915	172,981
Customer Deposits	35,505	-	-	35,505
Unearned Revenues	44,713	-	-	44,713
Total Liabilities	2,134,628	12,780	53,368	2,200,776
Deferred Inflows of Resources				
Property Taxes	1,696,800	-	-	1,696,800
Fund Balances				
Nonspendable:				
Supplies Inventory	65,250	-	-	65,250
Prepaid Expenditures	4,023	-	-	4,023
Due from Component Unit	1,070,058	-	-	1,070,058
Restricted for:				
Emergencies	311,000	60,000	-	371,000
Street Improvements	-	281,665	-	281,665
Committed to:				
Culture and Recreation	-	-	93,047	93,047
Stormwater Management Activities	-	-	74,935	74,935
Unrestricted, Unassigned	568,908	-	-	568,908
Total Fund Balances	2,019,239	341,665	167,982	2,528,886
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 5,850,667	\$ 354,445	\$ 221,350	\$ 6,426,462

City of Woodland Park, Colorado
Reconciliation of the Balance Sheet of Governmental Funds
to the Statement of Net Position
December 31, 2017

Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:

Total Fund Balances of Governmental Funds	\$ 2,528,886
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.	43,332,607
Long-term liabilities are not due and payable in the current year and, therefore, are not reported in governmental funds.	<u>(12,974,362)</u>
Total Net Position of Governmental Activities	<u>\$ 32,887,131</u>

City of Woodland Park, Colorado
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
Year Ended December 31, 2017

	General	Street Capital Improvements	Nonmajor Governmental Funds	Totals
Revenues				
Taxes	\$ 8,530,580	\$ 1,888,125	\$ -	\$ 10,418,705
Licenses and Permits	102,821	-	-	102,821
Intergovernmental	589,872	-	103,664	693,536
Charges for Services	261,838	58,677	469,469	789,984
Fines and Forfeitures	22,385	-	-	22,385
Investment Income	15,395	894	266	16,555
Miscellaneous	524,754	67,357	504	592,615
Total Revenues	<u>10,047,645</u>	<u>2,015,053</u>	<u>573,903</u>	<u>12,636,601</u>
Expenditures				
Current				
General Government	2,170,681	-	-	2,170,681
Public Safety	2,146,935	-	112,118	2,259,053
Highways and Streets	492,407	89,379	-	581,786
Community Development	314,986	-	-	314,986
Cultural and Recreation	769,326	-	568,551	1,337,877
Education	2,133,882	-	-	2,133,882
Capital Outlay	8,802,283	464,518	-	9,266,801
Debt Service				
Principal	500,000	-	200,000	700,000
Interest and Fiscal Charges	474,238	-	10,810	485,048
Total Expenditures	<u>17,804,738</u>	<u>553,897</u>	<u>891,479</u>	<u>19,250,114</u>
Excess of Revenues Over (Under) Expenditures	<u>(7,757,093)</u>	<u>1,461,156</u>	<u>(317,576)</u>	<u>(6,613,513)</u>
Other Financing Sources (Uses)				
Transfers In	1,214,623	-	405,253	1,619,876
Transfers Out	(405,253)	(1,214,623)	-	(1,619,876)
Total Other Financing Sources (Uses)	<u>809,370</u>	<u>(1,214,623)</u>	<u>405,253</u>	<u>-</u>
Net Change in Fund Balances	(6,947,723)	246,533	87,677	(6,613,513)
Fund Balances, Beginning of year	<u>8,966,962</u>	<u>95,132</u>	<u>80,305</u>	<u>9,142,399</u>
Fund Balances, End of year	<u>\$ 2,019,239</u>	<u>\$ 341,665</u>	<u>\$ 167,982</u>	<u>\$ 2,528,886</u>

City of Woodland Park, Colorado

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2017

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balances of Governmental Funds	\$ (6,613,513)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital Outlay	9,014,222
Depreciation Expense	(1,862,473)
Repayments of debt principal are expenditures in governmental funds, but they reduce long-term liabilities in the statement of net position and do not affect the statement of activities.	700,000
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position and does not affect the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items:	
Amortization of Premiums	23,095
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Accrued Compensation Absences	<u>8,086</u>
Change in Net Position of Governmental Activities	\$ <u><u>1,269,417</u></u>

City of Woodland Park, Colorado

Statement of Net Position

Proprietary Funds

December 31, 2017

	Water	Wastewater	Totals
Assets			
<i>Current Assets</i>			
Cash and Investments	\$ 3,852,704	\$ 2,997,040	\$ 6,849,744
Accounts Receivable	199,664	227,493	427,157
Supplies Inventory	86,430	49,106	135,536
Total Current Assets	<u>4,138,798</u>	<u>3,273,639</u>	<u>7,412,437</u>
<i>Noncurrent Assets</i>			
Restricted Cash and Investments	-	3,083,335	3,083,335
Capital Assets, <i>Not Being Depreciated</i>	5,011,992	6,697,841	11,709,833
Capital Assets, <i>Net of Accumulated Depreciation</i>	<u>3,558,538</u>	<u>5,271,953</u>	<u>8,830,491</u>
Total Noncurrent Assets	<u>8,570,530</u>	<u>15,053,129</u>	<u>23,623,659</u>
Total Assets	<u>12,709,328</u>	<u>18,326,768</u>	<u>31,036,096</u>
Liabilities			
<i>Current Liabilities</i>			
Accounts Payable	77,105	800,844	877,949
Retainage Payable	-	290,445	290,445
Accrued Salaries	18,545	16,109	34,654
Accrued Interest Payable	1,531	45,029	46,560
Customer Deposits	23,310	-	23,310
Compensated Absences Payable, <i>Current Portion</i>	40,715	21,669	62,384
Loans Payable, <i>Current Portion</i>	<u>50,124</u>	<u>376,775</u>	<u>426,899</u>
Total Current Liabilities	<u>211,330</u>	<u>1,550,871</u>	<u>1,762,201</u>
<i>Noncurrent Liabilities</i>			
Compensated Absences Payable	13,572	7,222	20,794
Loans Payable	<u>191,928</u>	<u>8,155,458</u>	<u>8,347,386</u>
Total Noncurrent Liabilities	<u>205,500</u>	<u>8,162,680</u>	<u>8,368,180</u>
Total Liabilities	<u>416,830</u>	<u>9,713,551</u>	<u>10,130,381</u>
Net Position			
Net Investment in Capital Assets	8,328,478	5,446,564	13,775,042
Unrestricted	<u>3,964,020</u>	<u>3,166,653</u>	<u>7,130,673</u>
Total Net Position	<u>\$ 12,292,498</u>	<u>\$ 8,613,217</u>	<u>\$ 20,905,715</u>

City of Woodland Park, Colorado
Statement of Revenues, Expenses and Changes in Net Position
Proprietary Funds
Year Ended December 31, 2017

	<u>Water</u>	<u>Wastewater</u>	<u>Totals</u>
Operating Revenues			
Charges for Services	\$ 1,954,890	\$ 1,774,420	\$ 3,729,310
Operating Expenses			
Administration	337,067	215,149	552,216
Treatment Operations	662,788	623,442	1,286,230
Maintenance	17,146	17,130	34,276
Field Services	256,852	118,446	375,298
Customer Service	57,734	31,230	88,964
Depreciation	368,634	350,221	718,855
Total Operating Expenses	<u>1,700,221</u>	<u>1,355,618</u>	<u>3,055,839</u>
Net Operating Income	<u>254,669</u>	<u>418,802</u>	<u>673,471</u>
Nonoperating Revenues (Expenses)			
Interest Revenue	4,416	3,202	7,618
Interest Expense	<u>(10,808)</u>	<u>(110,178)</u>	<u>(120,986)</u>
Total Nonoperating Revenues (Expenses)	<u>(6,392)</u>	<u>(106,976)</u>	<u>(113,368)</u>
Net Income Before Capital Contributions	248,277	311,826	560,103
System Development Fees	650,102	391,143	1,041,245
Capital Contributions	<u>108,913</u>	<u>53,643</u>	<u>162,556</u>
Change in Net Position	1,007,292	756,612	1,763,904
Net Position, Beginning of year	<u>11,285,206</u>	<u>7,856,605</u>	<u>19,141,811</u>
Net Position, End of year	<u>\$ 12,292,498</u>	<u>\$ 8,613,217</u>	<u>\$ 20,905,715</u>

City of Woodland Park, Colorado
Statement of Cash Flows
Proprietary Funds
Increase (Decrease) in Cash and Cash Equivalents
Year Ended December 31, 2017

	Water	Wastewater	Totals
Cash Flows From Operating Activities			
Cash Received from Customers	\$ 1,944,820	\$ 1,749,314	\$ 3,694,134
Cash Paid to Employees	(439,404)	(356,414)	(795,818)
Cash Paid to Suppliers	(882,082)	(683,127)	(1,565,209)
	<u>623,334</u>	<u>709,773</u>	<u>1,333,107</u>
Net Cash Provided by Operating Activities			
Cash Flows From Capital and Related Financing Activities			
System Development Fees Received	650,102	391,143	1,041,245
Construction and Acquisition of Capital Assets	(22,500)	(4,998,276)	(5,020,776)
Debt Principal Payments	(48,178)	(370,879)	(419,057)
Debt Interest Payments	(11,132)	(117,793)	(128,925)
	<u>568,292</u>	<u>(5,095,805)</u>	<u>(4,527,513)</u>
Net Cash Provided (Used) by Capital and Related Financing Activities			
Cash Flows From Investing Activities			
Interest Received	4,416	3,202	7,618
	<u>4,416</u>	<u>3,202</u>	<u>7,618</u>
Net Change in Cash and Cash Equivalents	1,196,042	(4,382,830)	(3,186,788)
Cash and Cash Equivalents, Beginning of year	<u>2,656,662</u>	<u>10,463,205</u>	<u>13,119,867</u>
Cash and Cash Equivalents, End of year	<u>\$ 3,852,704</u>	<u>\$ 6,080,375</u>	<u>\$ 9,933,079</u>
Reconciliation of Net Operating Income to Net Cash Provided by Operating Activities			
Net Operating Income	\$ 254,669	\$ 418,802	\$ 673,471
Adjustments to Reconcile Net Operating Income to Net Cash Provided by Operating Activities			
Depreciation	368,634	350,221	718,855
Changes in Assets and Liabilities			
Accounts Receivable	(9,104)	(25,106)	(34,210)
Supplies Inventory	(3,727)	(1,870)	(5,597)
Accounts Payable	6,961	(25,934)	(18,973)
Accrued Salaries	(904)	1,355	451
Customer Deposits	(966)	-	(966)
Compensated Absences Payable	7,771	(7,695)	76
	<u>623,334</u>	<u>709,773</u>	<u>1,333,107</u>
Net Cash Provided by Operating Activities			
Noncash Capital Activities			
Contributed Capital Assets	<u>\$ 108,913</u>	<u>\$ 53,643</u>	<u>\$ 162,556</u>

See Notes to Financial Statements.

City of Woodland Park, Colorado

Statement of Net Position

Fiduciary Funds

December 31, 2017

	<u>Trust</u>	<u>Agency</u>
	<u>Iverson Memorial</u>	<u>Ute Pass Historical Society</u>
Assets		
Cash and Investments	\$ 96,482	\$ 15,916
Accounts Receivable	<u>-</u>	<u>8</u>
Total Assets	<u>96,482</u>	<u>15,924</u>
Liabilities		
Payable to Ute Pass Historical Society	<u>-</u>	<u>15,924</u>
Net Position		
Restricted for Iverson Benefits	<u>\$ 96,482</u>	<u>\$ -</u>

City of Woodland Park, Colorado
Statement of Changes in Net Position
Trust Fund
Year Ended December 31, 2017

	<u>Iverson Memorial</u>
Additions	
Investment Income	\$ <u>1,317</u>
Deductions	
Administration Fees	500
Payments to Beneficiaries	<u>702</u>
Total Deductions	<u>1,202</u>
Change in Net Position	115
Net Position, Beginning of year	<u>96,367</u>
Net Position, End of year	<u><u>\$ 96,482</u></u>

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 1: Summary of Significant Accounting Policies

The City of Woodland Park, Colorado (the City) was formed on January 26, 1891, and became a home rule City in 1976. The City is governed by a Mayor and six-member Council elected by the residents.

The accounting policies of the City conform to generally accepted accounting principles as applicable to government entities. The Governmental Accounting Standard Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following is a summary of the more significant policies.

Reporting Entity

The financial reporting entity consists of the City, organizations for which the City is financially accountable, and organizations that raise and hold economic resources for the direct benefit of the City. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the City. Legally separate organizations for which the City is financially accountable are considered part of the reporting entity. Financial accountability exists if the City appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if there is a potential for the organization to provide benefits to, or impose financial burdens on, the City.

Downtown Development Authority - The Woodland Park Downtown Development Authority (the DDA) was established by the City Council in September, 2001, to assist with the redevelopment and renovation of the downtown area. The DDA has a separate governing board with members appointed by the City Council. Although the DDA is legally separate from the City, the DDA provides services that exclusively benefit the City and the DDA's primary revenue source, tax increment financing, can only be established by the City. The DDA does not issue separate financial statements and is discretely presented in the City's financial statements.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all nonfiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for interfund services that are reasonably equivalent to the services provided. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from the legally separate *component unit* for which the City is financially accountable.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 1: Summary of Significant Accounting Policies *(Continued)*

Government-wide and Fund Financial Statements *(Continued)*

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*. Internally dedicated resources are reported as general revenues rather than as program revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the City's government-wide financial statements. Major individual governmental and proprietary funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and trust fund financial statements. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The agency fund utilizes the accrual basis of accounting.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current year.

Taxes, intergovernmental revenues, and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 1: Summary of Significant Accounting Policies *(Continued)*

Measurement Focus, Basis of Accounting, and Financial Statement Presentation *(Continued)*

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for a specific use, it is the City's practice to use restricted resources first, then unrestricted resources as they are needed.

In the fund financial statements, the City reports the following major governmental funds:

The *General Fund* is the general operating fund of the City. It is used to account for all financial resources except those accounted for in another fund.

The *Street Capital Improvements Fund* accounts for a dedicated 1% sales tax approved by the electorate for developing road hard surface improvements, drainage improvements, and other road improvements.

The City reports the following major proprietary funds:

The *Water Fund* accounts for the financial activities associated with the provision of water services.

The *Wastewater Fund* accounts for the financial activities associated with the provision of sewer services.

Additionally, the City reports the following fiduciary funds:

The *Trust Fund* is used to account for the Iverson Memorial Trust assets held by the City in a trustee capacity. The Trust is governed by a trust agreement.

The *Agency Fund* is used to account for activities of the Ute Pass Historical Society. The City holds all assets in a purely custodial capacity.

Assets, Liabilities and Net Position/Fund Balances

Cash Equivalents - Cash equivalents include investments with original maturities of three months or less. Investments in pooled cash are considered cash equivalents.

Receivables - All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 1: Summary of Significant Accounting Policies (Continued)

Assets, Liabilities and Net Position/Fund Balances (Continued)

Inventory - Inventories are valued at cost, using the first-in, first-out (FIFO) method. The costs of inventories are recorded as expenses when consumed rather than when purchased.

Prepaid Expenses - Certain payments to vendors reflect costs applicable to future years, and are reported as prepaid expenses. Expenses are recorded when consumed rather than when purchased.

Capital Assets - Capital assets, which include land, buildings, equipment and all infrastructure owned by the City, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the proprietary funds in the fund financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the acquisition value on the date of donation. The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives.

Collection and Distribution Systems	30 years
Buildings	10 - 50 years
Infrastructure	30 years
Improvements	10 - 20 years
Machinery, Equipment and Vehicles	3 - 15 years

Unearned Revenues - Unearned revenues include fees received in advance.

Compensated Absences - Employees of the City are allowed to accumulate unused vacation and sick time. Upon separation of employment from the City, an employee will be compensated for accrued vacation time to a maximum of 192 hours, and for 25% of accrued sick time up to 248 hours or 50% up to 248 hours upon retirement or death, at their current rate of pay.

These compensated absences are expensed when earned in the proprietary funds and when paid in the governmental funds. A long-term liability has been reported in the government-wide financial statements for the accrued compensated absences.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 1: Summary of Significant Accounting Policies *(Continued)*

Assets, Liabilities and Net Position/Fund Balances *(Continued)*

Long-Term Obligations - In the government-wide financial statements and the proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Debt premiums and discounts are deferred and amortized over the life of the debt using the straight-line method.

In the fund financial statements, governmental funds recognize the face amount of debt issued as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses.

Debt issuance costs, whether or not withheld from the debt proceeds, are reported as current expenses or expenditures.

Deferred Inflows of Resources - Deferred inflows of resources include property taxes earned but levied for a subsequent year.

Net Position/Fund Balances - In the government-wide and fund financial statements, net position and fund balances are restricted when constraints placed on the use of resources are externally imposed. City Council establishes a fund balance commitment through passage of an ordinance, and by policy has granted the City Manager, or the City Manager's designee, the authority to assign fund balances based on the intended use of the applicable resources.

By resolution, the City Council adopted a fund balance policy to maintain a fund balance in the General Fund of not less than 10% of total operating expenditures.

The City has not established a formal policy for its use of restricted and unrestricted fund balances. However, if both restricted and unrestricted fund balances are available for a specific purpose, the City uses restricted fund balance first, followed by committed, assigned, and unassigned balances.

Property Taxes

Property taxes attach as an enforceable lien on January 1, are levied the following December, and are collected in the subsequent calendar year. Taxes are payable in full on April 30 or in two installments on February 28 and June 15. The County Treasurer's Office collects property taxes and remits to the City on a monthly basis.

Since property tax revenues are collected in arrears during the succeeding year, receivables and corresponding deferred inflows of resources are reported at December 31.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 2: Stewardship, Compliance and Accountability

Accountability

At December 31, 2017, the DDA had a deficit net position of \$2,586,750, primarily because existing debt is expected to be paid with tax increment revenues collected in the future.

Note 3: Cash and Investments

Cash and investments at December 31, 2017, consisted of the following:

Petty Cash	\$ 4,145
Cash Deposits	7,753,058
Investments	1,735,815
Cash Held by Third Party	<u>3,083,335</u>
Total	<u>\$ 12,576,353</u>

Cash and investments are reported in the financial statements as follows:

Primary Government Cash and Investments	\$ 9,269,789
Primary Government Restricted Cash and Investments	3,083,335
Trust Fund	96,482
Agency Fund	15,916
Component Unit	<u>110,831</u>
Total	<u>\$ 12,576,353</u>

Cash Deposits

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2017, the City had bank deposits of \$7,170,142 collateralized with securities held by the financial institution's agent but not in the City's name.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 3: Cash and Investments (Continued)

Investments

State statutes and the City's investment policy specify the investment instruments meeting defined rating, maturity and concentration risk criteria in which the City may invest, which include the following. State statutes do not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The City had the following investments at December 31, 2017:

Investment Type	S&P Rating	Investment Maturities (in Years)		Total
		Less Than 1	1 - 5	
U.S. Treasury Securities	NA	\$ 199,000	\$ 81,744	\$ 280,744
U.S. Agency Securities	AA+	350,431	795,960	1,146,391
Invesco Treasury Money Market Fund	AAAm	4,685	—	4,685
Local Government Investment Pools	AAAm	303,995	—	303,995
Total		\$ 858,111	\$ 877,704	\$ 1,735,815

Fair Value Measurements - The City reports its investments using the fair value measurements established by generally accepted accounting principles. As such, a fair value hierarchy categorizes the inputs used to measure the fair value of the investments into three levels. Level 1 inputs are quoted prices in active markets for identical investments; Level 2 inputs include quoted prices in active markets for similar investments, or other observable inputs; and Level 3 inputs are unobservable inputs. At December 31, 2017, the City's investments in U.S. Treasury and Agency securities were measured utilizing quoted prices in active markets for similar investments (Level 2 inputs). The City's investments in the Invesco Treasury Money Market Fund and the local government investment pools were measured at the net asset value per share.

Interest Rate Risk - State statutes generally limit investment securities to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 3: Cash and Investments *(Continued)*

Investments *(Continued)*

Credit Risk - State statutes limit investments in money market funds to those that maintain a constant share price, with a maximum remaining maturity in accordance with the Securities and Exchange Commission's Rule 2a-7, and either assets of one billion dollars or the highest rating issued by one or more nationally recognized statistical rating organizations.

Concentration of Credit Risk - State statutes do not limit the amount the City may invest in one issuer, except for corporate securities. At December 31, 2017, the City's investments in the Federal Home Loan Mortgage Corporation, the Federal National Mortgage Association, the Federal Farm Credit Banks Funding Corporation, and the Federal Home Loan Banks represented 10%, 34%, 10%, and 12% of total investments, respectively.

Local Government Investment Pools - At December 31, 2017, the City had \$193,405 and \$110,590 invested in the Colorado Local Government Liquid Asset Trust (Colotrust) and the Colorado Surplus Asset Fund Trust (CSAFE), respectively. The pools are investment vehicles established for local government entities in Colorado to pool surplus funds. The Colorado Division of Securities administers and enforces the requirements of creating and operating the pools. The pools operate in conformity with the Securities and Exchange Commission's Rule 2a-7. The pools are measured at the net asset value per share, with each share valued at \$1. The pools are rated AAAM by Standard and Poor's. Investments of the pools are limited to those allowed by State statutes. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. The custodian's internal records identify the investments owned by the participating governments.

Custodial Credit Risk - At December 31, 2017, the City's investments in U.S. Treasury and Agency securities were held by the counterparty (broker), but not in the City's name.

Restricted Cash and Investments

At December 31, 2017, the Wastewater Fund had debt proceeds held by a third party of \$3,083,335 restricted for improvement and expansion of the wastewater treatment plant.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 4: Interfund and Component Unit Balances and Transactions

Interfund transfers during the year ended December 31, 2017, consisted of the following:

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
Grants	General	\$ 7,950
Culture and Recreation	General	397,303
General	Street Capital Improvements	<u>1,214,623</u>
Total		<u>\$ 1,619,876</u>

The General Fund provided grant matching amounts to the Grants Fund.

The General Fund covered the operating deficit of the Culture and Recreation Fund.

The Street Capital Improvements Fund transferred sales tax revenues to the General Fund for street and drainage improvements related to the aquatic facilities and Memorial Park projects, and for estimated labor associated with the extension of the useful life of street capital assets.

Component Unit

On June 7, 2007, the City, through the General Fund, loaned the DDA \$1,000,000 for the development of Woodland Station. On November 17, 2016, the City and the DDA entered into a loan agreement requiring the DDA to make annual payments to the City, through June 30, 2026 (See Note 7). The original balance of the loan included unpaid accrued interest of \$148,167 and forgiveness by the City of \$43,167, resulting in a balance of \$1,105,000. The loan is non-interest bearing. At December 31, 2017, the outstanding balance of the loan was \$1,035,000.

During 2014, the General Fund covered operating costs of the DDA in the amount of \$35,058.

Note 5: Land Held for Resale

The DDA owns approximately 8 acres of land which is available for resale. The carrying value of the land at December 31, 2017, was \$1,060,194, which approximates fair value.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 6: Capital Assets

Capital assets activity for the year ended December 31, 2017, is summarized below.

	Balance 12/31/2016	Additions	Deletions	Balance 12/31/2017
Governmental Activities				
Capital Assets, not being depreciated:				
Land	\$ 4,329,706	\$ —	\$ —	\$ 4,329,706
Construction in Progress	<u>4,604,977</u>	<u>—</u>	<u>(4,547,945)</u>	<u>57,032</u>
Total Capital Assets, being depreciated	<u>8,934,683</u>	<u>—</u>	<u>(4,547,945)</u>	<u>4,386,738</u>
Capital Assets, being depreciated:				
Buildings	8,307,726	11,749,355	—	20,057,081
Infrastructure	28,980,812	1,716,652	—	30,697,464
Improvements	6,903,639	96,160	—	6,999,799
Machinery and Equipment	<u>3,445,476</u>	<u>—</u>	<u>(41,006)</u>	<u>3,404,470</u>
Total Capital Assets, being depreciated	<u>47,637,653</u>	<u>13,562,167</u>	<u>(41,006)</u>	<u>61,158,814</u>
Less Accumulated Depreciation:				
Buildings	(3,690,400)	(370,831)	—	(4,061,231)
Infrastructure	(11,573,337)	(992,579)	—	(12,565,916)
Improvements	(2,686,872)	(293,487)	—	(2,980,359)
Machinery and Equipment	<u>(2,440,869)</u>	<u>(205,576)</u>	<u>41,006</u>	<u>(2,605,439)</u>
Total Accumulated Depreciation	<u>(20,391,478)</u>	<u>(1,862,473)</u>	<u>—</u>	<u>(22,212,945)</u>
Total Capital Assets, being depreciated	<u>27,246,175</u>	<u>11,699,694</u>	<u>—</u>	<u>38,945,869</u>
Governmental Activities Capital Assets, Net	\$ <u>36,180,858</u>	\$ <u>11,699,694</u>	\$ <u>(4,547,945)</u>	\$ <u>43,332,607</u>
Business-type Activities				
Capital Assets, not being depreciated:				
Land and Improvements	\$ 186,055	\$ —	\$ —	\$ 186,055
Water Rights	4,958,214	—	—	4,958,214
Construction in Progress	<u>655,019</u>	<u>5,910,545</u>	<u>—</u>	<u>6,565,564</u>
Total Capital Assets, not being depreciated	<u>5,799,288</u>	<u>5,910,545</u>	<u>—</u>	<u>11,709,833</u>
Capital Assets, being depreciated:				
Collection and Distribution Systems	20,976,730	185,056	—	21,161,786
Equipment and Vehicles	<u>1,718,758</u>	<u>109,182</u>	<u>(54,408)</u>	<u>1,773,532</u>
Total Capital Assets, being depreciated	<u>22,695,488</u>	<u>294,238</u>	<u>(54,408)</u>	<u>22,935,318</u>
Less Accumulated Depreciation:				
Collection and Distribution Systems	(12,170,840)	(596,248)	—	(12,767,088)
Equipment and Vehicles	<u>(1,269,540)</u>	<u>(122,607)</u>	<u>54,408</u>	<u>(1,337,739)</u>
Total Accumulated Depreciation	<u>(13,440,380)</u>	<u>(718,855)</u>	<u>54,408</u>	<u>(14,104,827)</u>
Total Capital Assets, being depreciated	<u>9,255,108</u>	<u>(424,617)</u>	<u>—</u>	<u>8,830,491</u>
Business-Type Activities Capital Assets, Net	\$ <u>15,054,396</u>	\$ <u>5,485,928</u>	\$ <u>—</u>	\$ <u>20,540,324</u>

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 6: Capital Assets (Continued)

Depreciation expense was charged to functions/programs of the City as follows:

Governmental Activities	
General Government	\$ 122,801
Public Safety	138,917
Highway and Streets	1,107,666
Community Development	142,708
Cultural and Recreation	<u>350,381</u>
Total	<u>\$ 1,862,473</u>

Note 7: Long-Term Debt

Governmental Activities

Following is a summary of long-term debt transactions for the year ended December 31, 2017.

	Balance 12/31/2016	Additions	Payments	Balance 12/31/2017	Due Within One Year
2015 General Fund Bond	\$ 9,510,000	\$ —	\$ (360,000)	\$ 9,150,000	\$ 370,000
Premium	262,029	—	(13,791)	248,238	—
2015 Certificates of Participation	3,315,000	—	(140,000)	3,175,000	145,000
Premium	167,472	—	(9,304)	158,168	—
1998 General Obligation Bonds	200,000	—	(200,000)	—	—
Compensated Absences	<u>251,042</u>	<u>372,944</u>	<u>(381,030)</u>	<u>242,956</u>	<u>182,217</u>
Total	<u>\$ 13,705,543</u>	<u>\$ 372,944</u>	<u>\$ (1,104,125)</u>	<u>\$ 12,974,362</u>	<u>\$ 697,217</u>

\$9,860,000 General Fund Bonds, Series 2015, were issued to finance the design, acquisition, construction and equipping of aquatic facilities, including the related infrastructure. Principal payments are due annually on December 1, through 2035. Interest payments are due semi-annually on June 1 and December 1, with interest accruing at rates ranging from 3% to 4% per annum.

\$3,455,000 Refunding and Improvement Certificates of Participation, Series 2015, were issued to refund the existing 1999 Certificates of Participation, originally issued to construct a public works facility and a police station, and to finance renovations to Memorial Park. Principal payments are due annually on December 1, through 2034. Interest payments are due semi-annually on June 1 and December 1. Interest accrues at rates ranging from 2% to 5% per annum.

\$2,580,000 Limited Tax General Obligation Bonds, Series 1998, were issued to finance drainage improvements. Principal payments are due annually on December 1, through 2017. Interest payments are due semi-annually on June 1 and December 1. Interest accrues at rates ranging from 4% to 5%. During the year ended December 31, 2017, the bonds were paid in full.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 7: Long-Term Debt (Continued)

Governmental Activities (Continued)

Annual debt service requirements for the outstanding debt at December 31, 2017, were as follows:

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2018	\$ 515,000	\$ 457,637	\$ 972,637
2019	530,000	443,638	973,638
2020	545,000	429,187	974,187
2021	560,000	414,338	974,338
2022	575,000	397,537	972,537
2023 – 2027	3,225,000	1,638,838	4,863,838
2028 – 2032	3,910,000	956,662	4,866,662
2033 – 2035	<u>2,465,000</u>	<u>186,213</u>	<u>2,651,213</u>
Total	<u>\$ 12,325,000</u>	<u>\$ 4,924,050</u>	<u>\$ 17,249,050</u>

Compensated absences of the governmental activities are expected to be liquidated primarily with revenues of the General Fund.

Business-type Activities

Following is a summary of long-term debt transactions for the year ended December 31, 2017.

	<u>Balance 12/31/2016</u>	<u>Additions</u>	<u>Payments</u>	<u>Balance 12/31/2017</u>	<u>Due Within One Year</u>
2016 Wastewater Loan	\$ 6,315,674	\$ —	\$ (239,945)	\$ 6,075,729	\$ 245,220
Premium	149,776	—	(6,808)	142,968	—
2015 Wastewater Loan	1,950,000	—	(100,000)	1,850,000	100,000
2010 Wastewater Loan	494,470	—	(30,934)	463,536	31,555
2001 Water Loan	290,230	—	(48,178)	242,052	50,124
Compensated Absences	<u>83,102</u>	<u>127,526</u>	<u>(127,450)</u>	<u>83,178</u>	<u>62,384</u>
Total	<u>\$ 9,283,252</u>	<u>\$ 127,526</u>	<u>\$ (553,315)</u>	<u>\$ 8,857,463</u>	<u>\$ 489,283</u>

On May 1, 2016, the City obtained loan financing of \$6,343,216 from the Colorado Water Resources and Power Development Authority (CWRPDA) to improve and expand the wastewater treatment plant. Semi-annual principal and interest payments are due on February 1 and August 1, beginning August 1, 2016, through August 1, 2038. The loan accrues interest at .93% per annum, in addition to an annual administrative fee of .8% of the initial principal amount of the loan.

During 2015, the City obtained loan financing of \$2,000,000 from the CWRPDA to improve and expand the wastewater treatment plant. Semi-annual principal payments of \$50,000 are due on May 1 and November 1, beginning November 1, 2016, through May 1, 2036. The loan is non-interest bearing.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 7: Long-Term Debt (Continued)

Business-Type Activities (Continued)

During 2010, the City obtained loan financing of \$705,000 from the CWRPDA to expand the wastewater treatment plant. Semi-annual principal and interest payments of \$20,335 are due beginning December 1, 2011, through 2030. Interest accrues at 2% per annum.

The 2016, 2015 and 2010 CWRPDA loans are payable solely from revenues of the wastewater utility system, after deducting operation and maintenance costs. During the year ended December 31, 2017, net revenues of \$1,163,368 were available to pay annual debt service of \$488,672. Remaining debt service at December 31, 2017, was \$8,900,083.

During 2001, the City obtained loan financing of \$800,000 from the CWRPDA to improve the water system. Annual principal and interest payments of \$59,310 are due through May 1, 2022. Interest accrues at 4% per annum.

The 2001 CWRPDA loan is payable solely from revenues of the water utility system, after deducting operation and maintenance costs. During the year ended December 31, 2017, net revenues of \$1,277,821 were available to pay annual debt service of \$59,310. Remaining debt service at December 31, 2017, was \$266,898.

Annual debt service requirements for the business-type activities loans at December 31, 2016, were as follows:

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2018	\$ 426,899	\$ 73,801	\$ 500,700
2019	434,779	67,141	501,920
2020	444,332	59,387	503,719
2021	449,209	51,536	500,745
2022	427,582	43,832	471,414
2023 – 2027	2,061,385	143,414	2,204,799
2028 – 2032	2,078,180	66,810	2,144,990
2033 – 2037	1,965,088	28,393	1,993,481
2038	<u>343,863</u>	<u>1,350</u>	<u>345,213</u>
Total	<u>\$ 8,631,317</u>	<u>\$ 535,664</u>	<u>\$ 9,166,981</u>

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 7: Long-Term Debt (Continued)

Component Unit

Following is a summary of long-term debt transactions for the year ended December 31, 2017.

	Balance 12/31/2016	Additions	Payments	Balance 12/31/2017	Due Within One Year
2012 Tax Increment Revenue Bonds	\$ 2,864,000	\$ —	\$ (165,000)	\$ 2,699,000	\$ 175,000
Loan from Primary Government	<u>1,105,000</u>	<u>—</u>	<u>(70,000)</u>	<u>1,035,000</u>	<u>75,000</u>
Total	<u>\$ 3,969,000</u>	<u>\$ —</u>	<u>\$ (235,000)</u>	<u>\$ 3,734,000</u>	<u>\$ 250,000</u>

In June, 2012, the DDA issued \$3,354,000 Tax Increment Revenue Refunding Bonds, Series 2012, to refund the outstanding Tax Increment Revenue Refunding Bonds, Series 2008, originally issued to purchase development property, and to finance improvements within the DDA. Interest accrues on the bonds at 3.97% per annum, with payments due semi-annually in June and December. Principal payments are due annually in June, through 2028. During the year ended December 31, 2017, property tax increment revenues of \$567,494 were available to pay annual debt service of \$279,921.

Future debt service requirements for the outstanding bonds at December 31, 2017, were as follows:

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2018	\$ 175,000	\$ 108,639	\$ 283,639
2019	185,000	101,595	286,595
2020	195,000	94,406	289,406
2021	205,000	56,299	261,299
2022	215,000	78,047	293,047
2023 – 2027	1,255,000	251,134	1,506,134
2028	<u>469,000</u>	<u>18,930</u>	<u>487,930</u>
Total	<u>\$ 2,699,000</u>	<u>\$ 709,050</u>	<u>\$ 3,408,050</u>

In June, 2007, the City, through the General Fund, loaned the DDA \$1,000,000 for the development of Woodland Station. On November 17, 2016, the City and the DDA entered into a loan agreement requiring the DDA to make annual payments to the City, through June 30, 2026. The original balance of the loan included unpaid accrued interest of \$148,167 and forgiveness by the City of \$43,167, resulting in a balance of \$1,105,000 at December 31, 2016. The loan is non-interest bearing.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 7: Long-Term Debt (Continued)

Component Unit (Continued)

Future debt service requirements for the outstanding loan at December 31, 2017, were as follows:

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2018	\$ 75,000	\$ —	\$ 75,000
2019	75,000	—	75,000
2020	110,000	—	110,000
2021	110,000	—	110,000
2022	115,000	—	115,000
2023 – 2026	<u>550,000</u>	<u>—</u>	<u>550,000</u>
Total	<u>\$ 1,035,000</u>	<u>\$ —</u>	<u>\$ 1,035,000</u>

Note 8: Public Entity Risk Pool

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For these risks of loss, the City participates in Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by intergovernmental agreement by member municipalities pursuant to the provisions of 24-10-115.5, Colorado Revised Statutes (1982 Replacement Volume) and Colorado Constitution, Article XIV, Section 18(2).

The purposes of CIRSA are to provide members defined liability, property, and workers compensation coverages and to assist members in preventing and reducing losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees and officers.

It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against stated liability of loss, to the limit of the financial resources of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverages at reasonable costs. All income and assets of CIRSA shall be at all times dedicated to the exclusive benefit of its members. CIRSA is a separate legal entity and the City does not approve budgets nor does it have the ability to significantly affect the operations of CIRSA.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 9: Retirement Commitments

Police and General Employee Money Purchase Pension Plans

The City contributes to a single-employer defined contribution money purchase pension plan on behalf of police officers and to a similar plan for all other City employees. The Plans are administered by Pension Management Associates, Inc. The contribution requirements of Plan participants and the City are established and may be amended by the City Council.

Police Plan - All sworn police employees whose job duties require no less than 1,600 hours of employment each year shall be eligible to participate in the Plan. The City is required to contribute 8% of each participating employee's compensation, and each employee must contribute a matching amount. Employees are fully vested after five years of service. During the year ended December 31, 2017, the City and employee contributions were \$82,977 and \$82,977, respectively, equal to the required contributions.

General Employee Plan - All employees, other than sworn police, are eligible to participate in the Plan on the first day of employment. The City is required to contribute 5% of each participant's compensation to the Plan, and except for employees hired before the Plan was established, employees must contribute a matching amount. Employees become fully vested after five years of service. During the year ended December 31, 2017, the City and employee contributions were \$161,550 and \$150,259, respectively, equal to the required contributions.

Note 10: Commitments and Contingencies

Claims and Judgments

The City participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental entities. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the City may be required to reimburse the grantor government. At December 31, 2017, significant amounts of grant expenditures have not been audited but management believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the City.

Tabor Amendment

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. On April 5, 1994, voters within the City approved the collection, retention and expenditure of the full revenues generated by the City in 1994 and subsequent years, notwithstanding the provisions of the Amendment.

The Amendment is complex and subject to judicial interpretation. The City believes it is in substantial compliance with the requirements of the Amendment. However, the City has made certain interpretations to determine compliance with the Amendment.

City of Woodland Park, Colorado

Notes to Financial Statements

December 31, 2017

Note 10: Commitments and Contingencies *(Continued)*

Tabor Amendment *(Continued)*

The City has established an emergency reserve, representing 3% of qualifying expenditures, as required by the Amendment. At December 31, 2017, the reserve was reported as restricted fund balance in the General and Street Capital Improvements Funds, in the amounts of \$311,000, and \$60,000, respectively.

Litigation

The City is involved in various pending or threatened litigation. The outcome of the litigation cannot be predicted at this time. However, management does not believe the outcome will have a significant effect on the City's financial position.

Redevelopment and Reimbursement Agreements

The governing board of the DDA has approved several redevelopment and reimbursement agreements to reimburse the costs of public improvements constructed by outside entities. The reimbursements are payable only to the extent that property tax increments are generated in the redevelopment areas. During the year ended December 31, 2017, the DDA paid \$84,749 under these agreements.

REQUIRED SUPPLEMENTARY INFORMATION

City of Woodland Park, Colorado

Budgetary Comparison Schedule

General Fund

Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues				
Taxes	\$ 8,294,000	\$ 8,418,700	\$ 8,530,580	\$ 111,880
Licenses and Permits	106,500	106,500	102,821	(3,679)
Intergovernmental	791,900	791,900	589,872	(202,028)
Charges for Services	462,500	161,500	261,838	100,338
Fines and Forfeitures	32,000	32,000	22,385	(9,615)
Investment Income	13,100	13,100	15,395	2,295
Miscellaneous	394,800	345,000	524,754	179,754
Total Revenues	10,094,800	9,868,700	10,047,645	178,945
Expenditures				
General Government				
Legislative	209,900	209,900	213,464	(3,564)
Administration	481,600	355,700	284,875	70,825
Municipal Court	78,900	78,900	73,083	5,817
General Support	2,559,600	531,900	431,809	100,091
Finance	268,500	268,500	236,382	32,118
Information Systems	215,000	215,000	194,433	20,567
Special Projects	245,500	245,500	247,037	(1,537)
Public Works Administration	303,600	303,600	182,998	120,602
Fleet Maintenance	384,700	400,200	303,300	96,900
Cemetery	700	700	3,300	(2,600)
Total General Government	4,748,000	2,609,900	2,170,681	439,219
Public Safety				
Police	2,119,500	2,144,500	2,146,935	(2,435)
Highways and Streets				
Street Operations	538,300	538,300	492,407	45,893
Community Development				
Planning	315,600	315,600	314,986	614
Cultural and Recreation				
Buildings and Grounds	644,600	644,600	643,634	966
Parks and Recreation	503,200	-	-	-
Cultural Center	118,000	-	-	-
Teen Center	-	135,800	125,692	10,108
Total Cultural and Recreation	1,265,800	780,400	769,326	11,074
Education				
Education	-	2,152,400	2,133,882	18,518

(Continued)

City of Woodland Park, Colorado

Budgetary Comparison Schedule

General Fund

Year Ended December 31, 2017

(Continued)

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Capital Outlay				
Capital Outlay	8,508,600	8,850,400	8,802,283	48,117
Debt Service				
Principal	-	500,000	500,000	-
Interest and Fiscal Charges	-	474,800	474,238	562
Total Debt Service	-	974,800	974,238	562
Total Expenditures	17,495,800	18,366,300	17,804,738	561,562
Excess of Revenues Over (Under) Expenditures	(7,401,000)	(8,497,600)	(7,757,093)	740,507
Other Financing Sources (Uses)				
Transfers In	1,552,500	1,622,500	1,214,623	(407,877)
Transfers Out	(982,300)	(322,500)	(405,253)	(82,753)
Total Other Financing Sources (Uses)	570,200	1,300,000	809,370	(490,630)
Net Change in Fund Balance	(6,830,800)	(7,197,600)	(6,947,723)	249,877
Fund Balance, Beginning of year	7,533,018	8,966,962	8,966,962	-
Fund Balance, End of year	\$ 702,218	\$ 1,769,362	\$ 2,019,239	\$ 249,877

City of Woodland Park, Colorado
Notes to Required Supplementary Information
December 31, 2017

Note 1: Stewardship, Compliance and Accountability

Budgetary Accounting

Budgets are adopted for all funds of the City in accordance with State statutes. Fiduciary fund budgets are not required and have not been presented in the financial statements. Budgets for the governmental funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparisons for the enterprise funds are presented on a non-GAAP budgetary basis. Capital outlay and debt principal are budgeted as expenditures but depreciation and amortization are not budgeted.

The City follows these procedures to establish the budgetary information reflected in the financial statements:

- In October, management submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to December 31, the budget is legally adopted through passage of an ordinance.
- Management is authorized to transfer budgeted amounts between departments within any fund. However, any revisions that alter the total expenditures of any fund must be approved by the City Council.
- All appropriations lapse at year end.

COMBINING AND INDIVIDUAL FUND STATEMENTS AND
SCHEDULES

City of Woodland Park, Colorado

Combining Balance Sheet Nonmajor Governmental Funds December 31, 2017

	Grants	Culture and Recreation	Drainage	Totals
Assets				
Cash and Investments	\$ 3,357	\$ 55,823	\$ 54,883	\$ 114,063
Accounts Receivable	-	16	20,052	20,068
Grants Receivable	2,217	-	-	2,217
Supplies Inventory	-	85,002	-	85,002
Total Assets	<u>\$ 5,574</u>	<u>\$ 140,841</u>	<u>\$ 74,935</u>	<u>\$ 221,350</u>
Liabilities				
Accounts Payable	\$ 5,574	\$ 22,879	\$ -	\$ 28,453
Accrued Salaries	-	24,915	-	24,915
Total Liabilities	<u>5,574</u>	<u>47,794</u>	<u>-</u>	<u>53,368</u>
Fund Balances				
Committed to:				
Culture and Recreation	-	93,047	-	93,047
Stormwater Management Activities	-	-	74,935	74,935
Total Fund Balances	<u>-</u>	<u>93,047</u>	<u>74,935</u>	<u>167,982</u>
Total Liabilities and Fund Balances	<u>\$ 5,574</u>	<u>\$ 140,841</u>	<u>\$ 74,935</u>	<u>\$ 221,350</u>

City of Woodland Park, Colorado
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
Year Ended December 31, 2017

	Grants	Culture and Recreation	Drainage	Totals
Revenues				
Intergovernmental	\$ 103,664	\$ -	\$ -	\$ 103,664
Charges for Services	-	264,295	205,174	469,469
Investment Income	-	-	266	266
Miscellaneous	504	-	-	504
	<u>104,168</u>	<u>264,295</u>	<u>205,440</u>	<u>573,903</u>
Total Revenues				
	<u>104,168</u>	<u>264,295</u>	<u>205,440</u>	<u>573,903</u>
Expenditures				
Current				
Public Safety	112,118	-	-	112,118
Cultural and Recreation	-	568,551	-	568,551
Debt Service				
Principal	-	-	200,000	200,000
Interest and Fiscal Charges	-	-	10,810	10,810
	<u>112,118</u>	<u>568,551</u>	<u>210,810</u>	<u>891,479</u>
Total Expenditures				
	<u>112,118</u>	<u>568,551</u>	<u>210,810</u>	<u>891,479</u>
Excess of Revenues Over (Under) Expenditures	(7,950)	(304,256)	(5,370)	(317,576)
Other Financing Sources				
Transfers In	7,950	397,303	-	405,253
	<u>7,950</u>	<u>397,303</u>	<u>-</u>	<u>405,253</u>
Net Change in Fund Balances	-	93,047	(5,370)	87,677
Fund Balances, Beginning of year	-	-	80,305	80,305
	<u>-</u>	<u>-</u>	<u>80,305</u>	<u>80,305</u>
Fund Balances, End of year	\$ -	\$ 93,047	\$ 74,935	\$ 167,982
	<u>\$ -</u>	<u>\$ 93,047</u>	<u>\$ 74,935</u>	<u>\$ 167,982</u>

City of Woodland Park, Colorado

Budgetary Comparison Schedule

Grants Fund

Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues				
Intergovernmental	\$ 226,200	\$ 113,700	\$ 103,664	\$ (10,036)
Miscellaneous	-	3,600	504	(3,096)
Total Revenues	226,200	117,300	104,168	(13,132)
Expenditures				
Current				
Public Safety	226,200	117,300	112,118	5,182
Total Expenditures	226,200	117,300	112,118	5,182
Excess of Revenues over (Under) Expenditures	-	-	(7,950)	(7,950)
Other Financing Sources				
Transfers In	-	-	7,950	7,950
Net Change in Fund Balance	-	-	-	-
Fund Balance, Beginning of year	-	-	-	-
Fund Balance, End of year	\$ -	\$ -	\$ -	\$ -

City of Woodland Park, Colorado

Budgetary Comparison Schedule

Culture and Recreation Fund

Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
Revenues				
Charges for Services	\$ -	\$ 319,000	\$ 264,295	\$ (54,705)
Expenditures				
Cultural and Recreation				
Aquatics Center	-	210,000	164,964	45,036
Parks and Recreation	-	293,200	294,469	(1,269)
Cultural Center	-	118,000	109,118	8,882
Total Expenditures	-	621,200	568,551	52,649
Excess of Revenues Over (Under) Expenditures	-	(302,200)	(304,256)	(2,056)
Other Financing Sources				
Transfers In	-	312,000	397,303	85,303
Net Change in Fund Balance	-	9,800	93,047	83,247
Fund Balance, Beginning of year	-	-	-	-
Fund Balance, End of year	\$ -	\$ 9,800	\$ 93,047	\$ 83,247

City of Woodland Park, Colorado
Budgetary Comparison Schedule
Drainage Debt Service Fund
Year Ended December 31, 2017

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues			
Charges for Services	\$ 148,100	\$ 205,174	\$ 57,074
Investment Income	600	266	(334)
	<u>148,700</u>	<u>205,440</u>	<u>56,740</u>
Total Revenues			
Expenditures			
Debt Service			
Principal	200,000	200,000	-
Interest	10,000	10,000	-
Paying Agent Fees	900	810	90
	<u>210,900</u>	<u>210,810</u>	<u>90</u>
Total Expenditures			
Net Change in Fund Balance	(62,200)	(5,370)	56,830
Fund Balance, Beginning of year	<u>62,234</u>	<u>80,305</u>	<u>18,071</u>
Fund Balance, End of year	<u>\$ 34</u>	<u>\$ 74,935</u>	<u>\$ 74,901</u>

City of Woodland Park, Colorado
 Budgetary Comparison Schedule
 Street Capital Improvements Fund
 Year Ended December 31, 2017

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues			
Sales Taxes	\$ 1,860,300	\$ 1,888,125	\$ 27,825
Charges for Services	10,400	58,677	48,277
Investment Income	3,300	894	(2,406)
Miscellaneous	62,000	67,357	5,357
	<u>1,936,000</u>	<u>2,015,053</u>	<u>79,053</u>
Total Revenues			
	<u>1,936,000</u>	<u>2,015,053</u>	<u>79,053</u>
Expenditures			
Current			
Highways and Streets	665,000	89,379	575,621
Capital Outlay	44,500	464,518	(420,018)
	<u>709,500</u>	<u>553,897</u>	<u>155,603</u>
Total Expenditures			
	<u>709,500</u>	<u>553,897</u>	<u>155,603</u>
Excess of Revenues Over (Under) Expenditures	1,226,500	1,461,156	234,656
Other Financing Sources (Uses)			
Transfers Out	(1,224,000)	(1,214,623)	9,377
	<u>(1,224,000)</u>	<u>(1,214,623)</u>	<u>9,377</u>
Net Change in Fund Balance	2,500	246,533	244,033
Fund Balance, Beginning of year	34,534	95,132	60,598
	<u>34,534</u>	<u>95,132</u>	<u>60,598</u>
Fund Balance, End of year	\$ 37,034	\$ 341,665	\$ 304,631
	<u>\$ 37,034</u>	<u>\$ 341,665</u>	<u>\$ 304,631</u>

City of Woodland Park, Colorado

Budgetary Comparison Schedule

Water Fund

Year Ended December 31, 2017

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues			
Charges for Services	\$ 1,553,900	\$ 1,954,890	\$ 400,990
System Development Fees	326,000	650,102	324,102
Investment Income	4,600	4,416	(184)
Total Revenues	1,884,500	2,609,408	724,908
Expenditures			
Service Operating Expenses	1,318,900	1,331,587	(12,687)
Capital Outlay	1,326,700	22,500	1,304,200
Interest Expense	11,200	10,808	392
Debt Principal	58,700	48,178	10,522
Total Expenditures	2,715,500	1,413,073	1,302,427
Change in Net Position, Budgetary Basis	<u>\$ (831,000)</u>	1,196,335	<u>\$ 2,027,335</u>
Reconciliation to GAAP Basis			
Capital Contributions		108,913	
Depreciation		(368,634)	
Capital Outlay		22,500	
Debt Principal		48,178	
Change in Net Position, GAAP Basis		<u>\$ 1,007,292</u>	

City of Woodland Park, Colorado

Budgetary Comparison Schedule

Wastewater Fund

Year Ended December 31, 2017

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues			
Charges for Services	\$ 998,700	\$ 1,774,420	\$ 775,720
System Development Fees	658,700	391,143	(267,557)
Grants	8,000,000	-	(8,000,000)
Investment Income	4,700	3,202	(1,498)
Total Revenues	9,662,100	2,168,765	(7,493,335)
Expenditures			
Service Operating Expenses	1,014,500	1,005,397	9,103
Capital Outlay	8,178,000	6,019,727	2,158,273
Interest Expense	120,000	110,178	9,822
Debt Principal	371,000	370,879	121
Total Expenditures	9,683,500	7,506,181	2,177,319
Change in Net Position, Budgetary Basis	\$ (21,400)	(5,337,416)	\$ (5,316,016)
Reconciliation to GAAP Basis			
Capital Contributions		53,643	
Depreciation		(350,221)	
Capital Outlay		6,019,727	
Debt Principal		370,879	
Change in Net Position, GAAP Basis		\$ 756,612	

City of Woodland Park, Colorado
Statement of Changes in Assets and Liabilities
Agency Fund
Year Ended December 31, 2017

	Balance 12/31/2016	Additions	Deductions	Balance 12/31/2017
Ute Pass Historical Society				
Assets				
Cash and Investments	\$ 15,893	\$ 23	\$ -	\$ 15,916
Accounts Receivable	<u>8</u>	<u>-</u>	<u>-</u>	<u>8</u>
Total Assets	<u>\$ 15,901</u>	<u>\$ 23</u>	<u>\$ -</u>	<u>\$ 15,924</u>
Liabilities				
Payable to Ute Pass Historical Society	<u>\$ 15,901</u>	<u>\$ 23</u>	<u>\$ -</u>	<u>\$ 15,924</u>

City of Woodland Park, Colorado

Balance Sheet Component Unit December 31, 2017

	Downtown Development Authority
Assets	
Cash and Investments	\$ 110,831
Accounts Receivable	5,553
Taxes Receivable	599,400
Land Held for Resale	<u>1,060,194</u>
Total Assets	<u><u>\$ 1,775,978</u></u>
Liabilities	
Accounts Payable	\$ 26,812
Due to Primary Government	<u>35,058</u>
Total Liabilities	<u>61,870</u>
Deferred Inflows of Resources	
Property Taxes	<u>599,400</u>
Fund Balance	
Nonspendable Land Held for Resale	1,060,194
Unrestricted, Unassigned	<u>54,514</u>
Total Fund Balance	<u>1,114,708</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balance	<u><u>\$ 1,775,978</u></u>
Amounts Reported for the Component Unit in the Statement of Net Position are Different Because:	
Total Fund Balance of Component Unit	\$ 1,114,708
Long-term liabilities and related items are not due and payable in the current year and, therefore are not reported in governmental funds.	
Bonds Payable	(2,699,000)
Loan from Primary Government	(1,035,000)
Loss on Debt Refunding	41,595
Accrued Interest Payable	<u>(9,053)</u>
Total Net Position of Component Unit	<u><u>\$ (2,586,750)</u></u>

City of Woodland Park, Colorado
Statement of Revenues, Expenditures and Changes in Fund Balance
Component Unit
Year Ended December 31, 2017

	Downtown Development Authority
Revenues	
Property Tax Increment	\$ 567,494
Intergovernmental	15,619
Investment Income	<u>260</u>
Total Revenues	<u>583,373</u>
Expenditures	
General Government	194,490
Debt Service	
Principal	235,000
Interest and Fiscal Charges	<u>114,921</u>
Total Expenditures	<u>544,411</u>
Net Change in Fund Balance	38,962
Fund Balance, Beginning of year	<u>1,075,746</u>
Fund Balance, End of year	<u><u>\$ 1,114,708</u></u>

Amounts Reported for the Component Unit in the Statement of Activities are Different Because:

Net Change in Fund Balance of Component Unit	\$ 38,962
Repayments of debt principal are expenditures in governmental funds, but they reduce long-term liabilities in the statement of net position and do not affect the statement of activities.	235,000
Proceeds from debt issued and related costs are revenues and expenditures in governmental funds, but are long-term liabilities and assets in the statement of net position and do not affect the statement of activities. This is the net effect of these differences in the treatment of long-term debt and related items.	
Amortization of Loss on Debt Refunding	(3,782)
Change in Accrued Interest Payable	<u>554</u>
Change in Net Position of Component Unit	<u><u>\$ 270,734</u></u>

CITY OF WOODLAND PARK, COLORADO

STATISTICAL SECTION

<u>Contents</u>	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	57-61
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue sources.	62-69
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	70-73
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	74
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	75-77

CITY OF WOODLAND PARK, COLORADO

NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (accrual basis of accounting)

TABLE 1

	2008	2009	2010	2011 (a)	2012	2013	2014	2015	2016	2017
Governmental activities										
Net investment in capital assets	\$ 20,969,225	\$ 21,238,820	\$ 21,456,554	\$ 22,033,327	\$ 23,041,121	\$ 25,035,806	\$ 26,879,098	\$ 27,549,061	\$ 28,141,008	\$ 30,601,201
Restricted for:										
Emergencies	210,000	238,000	247,000	255,000	255,000	261,000	267,000	280,000	337,000	371,000
Capital Projects	-	-	-	-	-	-	-	-	662,675	-
Street Improvements	-	-	-	761,463	782,520	896,813	886,816	1,479,934	95,132	281,665
Unrestricted	850,297	1,241,053	2,364,587	2,218,969	2,727,485	2,686,763	2,004,859	1,297,730	2,381,899	1,633,265
Total government activities net position	22,029,522	22,717,873	24,068,141	25,268,759	26,806,126	28,880,382	30,037,773	30,606,725	31,617,714	32,887,131
Business-type activities										
Net investment in capital assets	12,659,638	12,625,108	12,716,531	13,343,051	13,488,325	13,743,113	13,783,547	14,172,531	13,746,803	13,775,042
Restricted for:										
Repair and Replacement	-	-	150,000	150,000	150,000	200,000	100,000	-	-	-
Unrestricted	2,237,502	2,181,977	2,114,782	1,761,536	2,194,860	2,726,646	3,833,722	4,490,296	5,395,008	7,130,673
Total business-type activities net position	14,897,140	14,807,085	14,981,313	15,254,587	15,833,185	16,669,759	17,717,269	18,662,827	19,141,811	20,905,715
Primary government										
Net investment in capital assets	33,628,863	33,863,928	34,173,085	35,376,378	36,529,446	38,778,919	40,662,645	41,721,592	41,887,811	44,376,243
Restricted for:										
Repair and Replacement	-	-	150,000	150,000	150,000	200,000	100,000	-	-	-
Emergencies	210,000	238,000	247,000	255,000	255,000	261,000	267,000	280,000	337,000	371,000
Capital Projects	-	-	-	-	-	-	-	-	662,675	-
Street Improvements	-	-	-	761,463	782,520	896,813	886,816	1,479,934	95,132	281,665
Unrestricted	3,087,799	3,423,030	4,479,369	3,980,505	4,922,345	5,413,409	5,838,581	5,788,026	7,776,907	8,763,938
Total primary government net position	\$ 36,926,662	\$ 37,524,958	\$ 39,049,454	\$ 40,523,346	\$ 42,639,311	\$ 45,550,141	\$ 47,755,042	\$ 49,269,552	\$ 50,759,525	\$ 53,792,846

(a) The City adopted GASB 54 in 2011, which added the Restricted for Street Improvements designation

CITY OF WOODLAND PARK, COLORADO

CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting)

TABLE 2

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Expenses										
Governmental Activities:										
General Government	\$ 2,047,717	\$ 2,414,869	\$ 2,028,756	\$ 1,868,954	\$ 2,130,663	\$ 2,295,789	\$ 2,702,260	\$ 2,839,569	\$ 3,626,045	\$ 2,285,396
Public Safety	1,949,302	2,150,835	2,080,726	2,060,883	2,097,898	2,223,584	2,313,526	2,376,848	2,501,801	2,397,970
Highways and Streets	1,757,036	1,359,627	1,367,479	1,411,701	1,335,940	2,329,999	1,655,497	2,434,245	1,903,914	1,942,031
Community Development	245,467	500,502	541,293	550,779	571,603	513,522	545,269	638,219	600,832	583,386
Culture and Recreation	1,101,797	1,177,355	1,117,289	1,205,709	1,122,934	1,165,236	1,229,543	1,244,232	1,166,935	1,562,566
Education (a)	-	-	-	-	-	-	-	-	1,108,433	2,133,882
Interest on Long-term Debt	330,975	299,512	266,398	230,701	190,994	155,383	125,296	308,261	484,776	461,953
Total Governmental Activities	7,432,294	7,902,700	7,401,941	7,328,727	7,450,032	8,683,513	8,571,391	9,841,374	11,392,736	11,367,184
Business-type Activities:										
Water	1,526,133	1,463,592	1,439,397	1,584,478	1,601,282	1,526,045	1,526,734	1,595,479	1,668,703	1,711,029
Wastewater	1,061,820	1,075,631	1,094,706	1,185,661	1,241,030	1,283,533	1,314,011	1,297,869	1,459,830	1,465,796
Total Business-type Activities	2,587,953	2,539,223	2,534,103	2,770,139	2,842,312	2,809,578	2,840,745	2,893,348	3,128,533	3,176,825
Total Expenses	\$ 10,020,247	\$ 10,441,923	\$ 9,936,044	\$ 10,098,866	\$ 10,292,344	\$ 11,493,091	\$ 11,412,136	\$ 12,734,722	\$ 14,521,269	\$ 14,544,009
Program Revenues										
Governmental Activities:										
Charges for Services										
General Government	\$ 119,587	\$ 115,344	\$ 107,714	\$ 113,701	\$ 126,279	\$ 111,465	\$ 120,934	\$ 126,456	\$ 123,394	\$ 124,349
Public Safety	51,742	53,462	45,681	69,427	66,770	42,250	47,847	72,093	105,935	119,769
Highways and Streets	45,451	136,546	141,399	169,881	502,435	199,487	292,118	178,202	239,496	290,118
Community Development	58,172	16,425	79,404	38,178	19,882	192,049	59,406	54,521	96,700	116,659
Culture and Recreation	245,812	192,982	201,982	195,193	181,652	146,869	141,805	134,371	151,669	264,295
Operating Grants and Contributions	667,399	594,035	567,525	523,600	497,904	492,268	508,285	619,975	619,941	525,245
Capital Grants and Contributions	1,902,661	335,047	185,521	315,899	523,552	1,967,348	678,976	804,456	847,949	384,256
Total Governmental Activities	3,090,824	1,443,841	1,329,226	1,425,879	1,918,474	3,151,736	1,849,371	1,990,074	2,185,084	1,824,691
Business-type Activities:										
Charges for Services										
Water	1,586,515	1,461,837	1,707,197	1,708,335	1,887,485	1,756,872	1,753,879	1,764,276	1,924,128	1,954,890
Wastewater	1,204,938	1,228,622	1,242,757	1,250,292	1,343,318	1,298,845	1,339,510	1,403,841	1,502,855	1,774,420
Capital Grants and Contributions	392,682	107,712	78,722	132,384	290,310	716,986	838,996	875,600	674,659	1,203,801
Total Business-type Activities	3,184,135	2,798,171	3,028,676	3,091,011	3,521,113	3,772,703	3,932,385	4,043,717	4,101,642	4,933,111
Total Program Revenues	\$ 6,274,959	\$ 4,242,012	\$ 4,357,902	\$ 4,516,890	\$ 5,439,587	\$ 6,924,439	\$ 5,781,756	\$ 6,033,791	\$ 6,286,726	\$ 6,757,802
Net (Expense)/Revenue										
Governmental Activities	\$ (4,341,470)	\$ (6,458,859)	\$ (6,072,715)	\$ (5,902,848)	\$ (5,531,558)	\$ (5,531,777)	\$ (6,722,020)	\$ (7,851,300)	\$ (9,207,652)	\$ (9,542,493)
Business-type Activities	596,182	258,948	494,573	320,872	678,801	963,125	1,091,640	1,150,369	973,109	1,756,286
Total Net Expense	\$ (3,745,288)	\$ (6,199,911)	\$ (5,578,142)	\$ (5,581,976)	\$ (4,852,757)	\$ (4,568,652)	\$ (5,630,380)	\$ (6,700,931)	\$ (8,234,543)	\$ (7,786,207)

(a) City voters approved a 1.09% sales tax to be collected and remitted to the Woodland Park School District for school-related purposes.

CITY OF WOODLAND PARK, COLORADO

CHANGES IN NET POSITION LAST TEN FISCAL YEARS (accrual basis of accounting)

TABLE 2
(continued)

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Revenues										
Governmental Activities:										
Property Taxes	\$ 1,715,708	\$ 1,804,233	\$ 1,828,491	\$ 1,810,638	\$ 1,700,858	\$ 1,709,020	\$ 1,621,086	\$ 1,596,823	\$ 1,664,468	\$ 1,682,785
Specific Ownership Taxes	172,998	161,438	162,551	141,387	145,513	142,223	154,482	167,267	171,958	221,514
Sales and Use Taxes	4,381,884	4,182,380	4,448,716	4,444,745	4,555,160	4,951,553	5,254,971	5,632,623	6,967,380	8,227,872
Franchise Taxes	237,160	282,322	264,104	268,954	256,671	278,815	290,629	292,669	284,862	286,534
Intergovernmental - unrestricted	64,907	118,109	76,045	105,720	100,613	103,103	158,992	149,956	85,015	93,977
Unrestricted Investment Earnings	57,213	10,593	8,999	7,597	7,300	9,791	8,811	25,617	139,107	16,555
Other Revenues	276,611	206,581	299,536	270,841	249,383	278,600	337,502	331,789	393,717	282,673
Transfers	359,796	381,554	334,541	53,584	53,427	132,928	52,938	223,508	512,134	-
Total Governmental Activities	7,266,277	7,147,210	7,422,983	7,103,466	7,068,925	7,606,033	7,879,411	8,420,252	10,218,641	10,811,910
Business-type Activities:										
Investment Earnings	54,288	32,551	14,196	5,986	8,672	6,377	8,808	18,697	18,009	7,618
Transfers	(359,796)	(381,554)	(334,541)	(53,584)	(53,427)	(132,928)	(52,938)	(223,508)	(512,134)	-
Total Business-type Activities	(305,508)	(349,003)	(320,345)	(47,598)	(44,755)	(126,551)	(44,130)	(204,811)	(494,125)	7,618
Total Primary Government	\$ 6,960,769	\$ 6,798,207	\$ 7,102,638	\$ 7,055,868	\$ 7,024,170	\$ 7,479,482	\$ 7,835,281	\$ 8,215,441	\$ 9,724,516	\$ 10,819,528
Change in Net Position										
Government Activities	\$ 2,924,807	\$ 688,351	\$ 1,350,268	\$ 1,200,618	\$ 1,537,367	\$ 2,074,256	\$ 1,157,391	\$ 568,952	\$ 1,010,989	\$ 1,269,417
Business-type Activities	290,674	(90,055)	174,228	273,274	634,046	836,574	1,047,510	945,558	478,984	1,763,904
Total Change in Net Position	\$ 3,215,481	\$ 598,296	\$ 1,524,496	\$ 1,473,892	\$ 2,171,413	\$ 2,910,830	\$ 2,204,901	\$ 1,514,510	\$ 1,489,973	\$ 3,033,321

CITY OF WOODLAND PARK, COLORADO

FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

TABLE 3

	2008	2009	2010	2011 (a)	2012	2013	2014	2015	2016	2017
General Fund										
Nonspendable	\$ -	\$ -	\$ -	\$ 1,154,772	\$ 1,153,129	\$ 1,155,084	\$ 1,180,980	\$ 1,171,846	\$ 1,290,825	\$ 1,139,331
Restricted	-	-	-	255,000	255,000	261,000	267,000	11,166,613	6,414,326	311,000
Assigned	-	-	-	-	-	-	-	-	214,134	-
Unrestricted, Unassigned	-	-	-	1,266,686	1,700,517	1,696,365	880,998	101,959	1,047,677	568,908
Reserved	1,373,164	1,440,453	1,428,626	-	-	-	-	-	-	-
Unreserved	335,358	153,860	970,383	-	-	-	-	-	-	-
Total General Fund	\$ 1,708,522	\$ 1,594,313	\$ 2,399,009	\$ 2,676,458	\$ 3,108,646	\$ 3,112,449	\$ 2,328,978	\$ 12,440,418	\$ 8,966,962	\$ 2,019,239
All Other Governmental Funds										
Restricted, reported in:										
Capital project fund	\$ -	\$ -	\$ -	\$ 761,463	\$ 782,520	\$ 896,813	\$ 886,816	\$ 1,479,934	\$ 95,132	\$ 341,665
Committed, reported in:										
Debt service funds	-	-	-	-	102,210	87,128	182,636	127,234	80,305	-
Culture and recreation fund	-	-	-	-	-	-	-	-	-	93,047
Stormwater management fund	-	-	-	-	-	-	-	-	-	74,935
Unrestricted, reported in:										
Special revenue funds	-	-	-	-	-	-	(528,699)	-	-	-
Debt service funds	-	-	-	-	-	-	-	(183,500)	-	-
Capital project funds	-	-	-	-	-	-	-	-	-	-
Unreserved, reported in:										
Special revenue funds	(317,064)	(43,249)	-	-	-	-	-	-	-	-
Capital project funds	(141,022)	136,592	415,993	-	-	-	-	-	-	-
Total all other governmental funds	\$ (458,086)	\$ 93,343	\$ 415,993	\$ 761,463	\$ 884,730	\$ 983,941	\$ 540,753	\$ 1,423,668	\$ 175,437	\$ 509,647

(a) The City adopted GASB 54 in 2011, which changed fund balance classifications.

CITY OF WOODLAND PARK, COLORADO

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (modified accrual basis of accounting)

TABLE 4

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Revenues										
Taxes	\$ 6,572,657	\$ 6,430,373	\$ 6,703,862	\$ 6,665,724	\$ 6,658,202	\$ 7,081,611	\$ 7,321,168	\$ 7,689,382	\$ 9,088,668	\$ 10,418,705
Licenses and Permits	89,945	89,849	86,045	92,343	93,835	95,347	99,443	103,482	100,538	102,821
Intergovernmental	2,301,126	1,047,191	829,091	945,219	809,482	1,595,093	819,900	2,100,740	1,259,859	693,536
Charges for Services	540,831	388,183	457,390	439,658	751,733	572,039	535,123	423,614	585,591	789,984
Fines and Forfeitures	37,131	36,727	32,745	54,379	51,450	24,734	27,544	38,547	31,065	22,385
Investment Income	57,213	10,593	8,999	7,597	7,300	9,791	8,811	25,617	139,107	16,555
Other Revenues	398,402	259,709	350,843	281,850	249,383	278,600	337,502	331,789	686,763	592,615
Total Revenues	9,997,305	8,262,625	8,468,975	8,486,770	8,621,385	9,657,215	9,149,491	10,713,171	11,891,591	12,636,601
Expenditures										
General Government	2,249,191	2,417,844	2,155,572	1,907,244	2,053,203	2,225,893	2,665,209	2,538,563	2,565,224	2,170,681
Public Safety	1,991,136	2,011,201	1,939,600	1,911,510	1,964,757	2,110,555	2,184,485	2,244,062	2,374,867	2,259,053
Highway and Streets	2,496,714	707,139	583,333	496,088	559,977	511,011	506,046	1,495,112	820,885	581,786
Community Development	502,700	420,555	361,960	379,346	391,509	346,268	350,361	437,654	455,811	314,986
Culture and Recreation	1,073,895	1,079,805	1,018,726	1,481,285	1,114,019	1,013,979	1,066,526	1,076,480	1,031,230	1,337,877
Education (see note in Table 2)	-	-	-	-	-	-	-	-	1,108,433	2,133,882
Capital Outlay	2,166,588	465,903	505,581	626,261	924,898	2,834,040	2,941,165	3,762,292	7,581,091	9,266,801
Debt Service										
Principal	775,000	805,000	845,000	885,000	920,000	490,000	590,000	180,000	680,000	700,000
Interest and Fiscal Charges	330,975	299,512	266,398	230,701	190,994	155,383	125,296	316,889	507,871	485,048
Debt Issuance Costs	-	-	-	-	-	-	-	267,496	-	-
Total Expenditures	11,586,199	8,206,959	7,676,170	7,917,435	8,119,357	9,687,129	10,429,088	12,318,548	17,125,412	19,250,114
Excess of Revenues over (under) Expenditures	(1,588,894)	55,666	792,805	569,335	502,028	(29,914)	(1,279,597)	(1,605,377)	(5,233,821)	(6,613,513)
Other Financing Sources (Uses)										
Debt Issued	-	-	-	-	-	-	-	13,315,000	-	-
Debt Premium	-	-	-	-	-	-	-	464,140	-	-
Payment to Escrow Agent	-	-	-	-	-	-	-	(1,402,916)	-	-
Loan to Component Unit	-	-	-	-	-	-	-	-	-	-
Transfers In	2,474,418	1,613,817	1,381,242	1,224,511	1,246,300	1,353,078	1,399,129	690,429	3,388,425	1,619,876
Transfers Out	(2,114,622)	(1,232,263)	(1,046,701)	(1,170,927)	(1,192,873)	(1,220,150)	(1,346,191)	(466,921)	(2,876,291)	(1,619,876)
Total Other Financing Sources (Uses)	359,796	381,554	334,541	53,584	53,427	132,928	52,938	12,599,732	512,134	-
Net Change in Fund Balances	\$ (1,229,098)	\$ 437,220	\$ 1,127,346	\$ 622,919	\$ 555,455	\$ 103,014	\$ (1,226,659)	\$ 10,994,355	\$ (4,721,687)	\$ (6,613,513)

Debt Service as a percentage of noncapital expenditures

11.7% 14.3% 15.5% 15.3% 15.4% 9.4% 9.6% 5.8% 12.4% 11.9%

CITY OF WOODLAND PARK, COLORADO

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

TABLE 5

Year	Vacant Land	Residential Property	Commercial Property	Industrial Property	Agricultural Property	State Assessed	Total Taxable Assessed Value	Estimated Actual Value	Taxable Assessed Value as a Percentage of Estimated Actual Value	Total Direct Tax Rate
2008	8,708,860	58,542,870	34,192,700	3,682,220	18,960	222,870	105,368,480	936,918,988	11.25%	16.249
2009	10,556,020	57,810,730	36,186,290	3,808,090	17,850	280,120	108,659,100	942,039,559	11.53%	16.249
2010	10,395,810	58,225,520	38,921,560	4,270,730	880	3,227,920	115,042,420	945,926,119	12.16%	16.249
2011	9,716,750	53,771,890	37,143,860	4,406,270	4,220	3,511,600	108,554,590	864,422,075	12.56%	16.249
2012	9,390,300	53,903,300	34,562,850	3,722,760	1,120	630,070	102,210,400	868,723,664	11.77%	16.249
2013	7,130,630	54,596,640	35,234,850	3,264,610	1,180	3,700,250	103,928,160	855,994,445	12.14%	16.249
2014	7,012,790	54,887,520	35,645,550	3,280,150	1,190	3,445,660	104,272,860	859,833,822	12.13%	16.249
2015	7,080,440	58,858,940	33,078,861	2,995,910	1,330	578,780	102,594,261	889,518,160	11.53%	16.249
2016	6,809,140	60,185,220	36,233,360	3,511,670	1,320	3,710,730	110,451,440	929,431,594	11.88%	16.249
2017	7,282,540	58,674,900	37,932,740	4,331,960	1,650	3,671,960	111,895,750	998,451,848	11.21%	16.249

Source: Teller County Assessor

Note: Property in Teller County is assessed every odd numbered year. Tax rates are per \$1,000 of assessed value.

CITY OF WOODLAND PARK, COLORADO

DIRECT AND OVERLAPPING PROPERTY TAX RATES LAST TEN FISCAL YEARS

TABLE 6

Year	Direct Rate		Overlapping Rates					
	City of Woodland Park	Teller County	Woodland Park School District RE-2	Rampart Range Library District	NE Teller County Fire Protection District	Ute Pass Ambulance District	Upper South Platte WCD	Total Direct and Overlapping
2008	16.249	14.813	34.554	6.545	9.242	4.224	n/a	85.627
2009	16.249	14.838	34.554	6.545	9.242	4.300	0.125	85.853
2010	16.249	14.633	34.187	6.545	9.365	4.098	0.125	85.202
2011	16.249	14.663	35.064	5.190	9.284	3.990	0.134	84.574
2012	16.249	14.799	35.379	5.219	14.867	4.035	0.133	90.681
2013	16.249	14.699	35.995	5.309	11.562	3.990	0.134	87.938
2014	16.249	14.690	34.806	5.270	13.182	3.990	0.134	88.321
2015	16.249	14.774	33.880	5.266	13.182	3.990	0.134	87.475
2016	16.249	14.673	27.038	5.247	13.271	3.990	0.134	80.602
2017	16.249	14.646	26.896	5.228	13.209	3.990	0.134	80.352

Source: Teller County Assessor

CITY OF WOODLAND PARK, COLORADO

PRINCIPAL PROPERTY TAX PAYERS CURRENT YEAR AND NINE YEARS AGO

Table 7

Taxpayer	2017			2008		
	Assessed Valuation	Rank	Percentage of Total Assessed Valuation	Assessed Valuation	Rank	Percentage of Total Assessed Valuation
Wal-Mart Stores, Inc.	\$ 4,899,000	1	4.38%	\$ 4,551,960	1	4.32%
Qwest Corporation	1,875,800	2	1.68%			
Sturman Properties, LLC	1,618,540	3	1.45%	1,653,110	2	1.57%
TP Gold Hill LLC	1,590,660	4	1.42%			
Park State Bank & Trust	1,399,570	5	1.25%	1,025,300	4	0.97%
CF Albert Propco LLC (2008: Safeway Stores 46 Inc.)	1,064,990	6	0.95%	1,247,540	3	1.18%
Woodland Park Associates LLC	1,045,280	7	0.93%			
Packard 1650 LLC	982,370	8	0.88%			
Purple Mountain Hospitality, LLC	909,610	9	0.81%			
Intermountain Rural Electric Assoc.	841,880	10	0.75%			
Wal-Mart Stores, Inc.				777,530	5	0.74%
Mayfair Enterprises, LLC				774,130	6	0.73%
Morning Sun, LLC				773,240	7	0.73%
4 Zs, LLC				741,030	8	0.70%
Three J Holdings, LLP				699,760	9	0.66%
One Woodland Place , LLC				585,540	10	0.56%
All others	95,668,050		85.50%	92,539,340		87.82%
Total Assessed Valuation						
City of Woodland Park	111,895,750		100%	105,368,480		100%

Source: Teller County Assessor's Office

CITY OF WOODLAND PARK, COLORADO

GENERAL REVENUES - TAXES BY CATEGORY LAST TEN FISCAL YEARS (modified accrual basis of accounting)

TABLE 8

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Sales Tax - 3.00%	\$ 4,128,746	\$ 3,966,330	\$ 4,151,140	\$ 4,180,518	\$ 4,281,782	\$ 4,625,455	\$ 4,873,623	\$ 5,256,515	\$ 5,465,264	\$ 5,664,376
Sales Tax - 1.09% (a)	-	-	-	-	-	-	-	-	1,108,433	2,133,882
Property Tax	1,715,708	1,804,233	1,828,491	1,810,638	1,700,858	1,709,020	1,621,086	1,596,823	1,664,468	1,689,500
Specific Ownership Tax	172,998	161,438	162,551	141,387	145,513	142,223	154,482	167,267	171,958	221,514
Use Tax	189,128	140,647	201,615	168,460	181,691	217,271	269,413	245,056	245,686	270,951
Lodging Tax	64,010	75,403	95,961	95,767	91,687	108,827	111,935	131,052	147,997	158,664
Franchise Taxes:										
Cable	12,239	12,084	12,326	11,972	12,627	11,856	10,802	9,924	10,968	12,723
Electricity	113,248	143,406	139,737	142,670	144,461	159,633	163,247	168,650	173,819	174,407
Gas	95,673	110,832	96,041	98,312	83,583	91,326	100,580	98,095	84,075	83,404
Telephone	16,000	16,000	16,000	16,000	16,000	16,000	16,000	16,000	16,000	16,000
Total	\$ 6,507,750	\$ 6,430,373	\$ 6,703,862	\$ 6,665,724	\$ 6,658,202	\$ 7,081,611	\$ 7,321,168	\$ 7,689,382	\$ 9,088,668	\$ 10,425,421

(a) The City of Woodland Park voters approved a 1.09% sales tax for school-related purposes in 2016. This went into effect on July 1, 2016 and is remitted to the Woodland Park School District Re-2.

CITY OF WOODLAND PARK, COLORADO

SALES TAX BY CATEGORY LAST TEN FISCAL YEARS

(modified accrual basis of accounting)

TABLE 9

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Merchandise	\$ 376,791	\$ 329,941	\$ 351,399	\$ 335,444	\$ 344,369	\$ 385,352	\$ 406,382	\$ 405,062	\$ 626,242	\$ 738,812
Food Stores	2,316,289	2,293,576	2,346,835	2,338,674	2,375,517	2,498,585	2,526,452	2,662,457	3,226,951	3,795,561
Eating & Drinking	493,830	463,962	501,309	477,653	513,149	571,192	601,272	658,159	835,912	949,391
Home Furnishings	48,091	29,703	38,981	41,038	53,356	66,963	117,406	102,308	120,489	147,956
Building Materials & Supplies	299,293	219,260	299,954	282,655	260,738	327,448	354,667	416,854	507,587	641,604
Auto Dealers & Parts/Supplies	148,916	155,263	173,279	164,921	184,189	211,924	371,786	249,315	307,719	362,616
Hotel/Motel	31,895	35,954	47,322	37,370	33,950	47,950	39,636	36,980	85,771	94,256
Utility Services	266,822	279,515	292,629	275,282	275,290	283,930	297,141	275,285	334,640	401,961
Other Retail Stores	106,304	105,463	107,614	112,465	115,203	140,868	206,317	215,479	167,945	217,277
All Other Outlets	293,653	269,743	289,394	283,282	303,632	308,514	221,977	348,620	360,441	448,824
Total Sales Taxes	\$ 4,381,884	\$ 4,182,380	\$ 4,448,716	\$ 4,348,784	\$ 4,459,393	\$ 4,842,726	\$ 5,143,036	\$ 5,370,519	\$ 6,573,697	\$ 7,798,258
City Direct Sales Tax Rate	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%	4.09%	4.09%

Source: City Finance Department

Note: The City of Woodland Park voters approved a 1.09% sales tax for education-related purposes in 2016. This went into effect on July 1, 2016 and is remitted to the Woodland Park School District Re-2.

CITY OF WOODLAND PARK, COLORADO

PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

TABLE 10

Year Assessed	Gross Tax Levy	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years (a)	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2008	1,792,781	1,804,233	100.6%	-	1,804,233	100.6%
2009	1,824,044	1,828,491	100.2%	-	1,828,491	100.2%
2010	1,814,105	1,810,638	99.8%	-	1,810,638	99.8%
2011	1,708,087	1,700,858	99.6%	-	1,700,858	99.6%
2012	1,714,310	1,709,020	99.7%	227	1,709,247	99.7%
2013	1,624,696	1,621,086	99.8%	936	1,622,022	99.8%
2014	1,613,795	1,591,477	98.6%	5,346	1,596,823	98.9%
2015	1,667,054	1,660,757	99.6%	3,711	1,664,468	99.8%
2016	1,680,384	1,681,146	100.0%	1,639	1,682,785	100.1%
2017	1,696,784	n/a	n/a	n/a	n/a	n/a

Source: City Finance Department

(a) The City separately identified prior year collections beginning in 2012. Prior year collections were included with current year amounts.

CITY OF WOODLAND PARK, COLORADO

WATER REVENUES LAST TEN FISCAL YEARS (accrual basis of accounting)

TABLE 11

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Water Revenues:										
Charges for Services:										
Metered Water Sales by Type of Customer:										
Residential	\$ 985,253	\$ 925,434	\$ 1,121,723	\$ 1,121,566	\$ 1,234,303	\$ 1,113,502	\$ 1,077,283	\$ 1,103,866	\$ 1,207,208	\$ 1,204,420
Commercial	296,576	256,238	282,950	271,130	307,601	297,214	308,823	309,737	337,618	349,752
Irrigation	47,692	28,824	47,381	58,590	51,526	47,360	35,630	36,044	41,543	42,956
Public Institutions	1,293	1,065	1,606	30,872	26,613	26,117	46,226	45,147	47,965	45,310
Bulk	16,989	4,887	11,376	6,708	12,029	21,556	32,300	33,766	36,968	47,340
Total Metered Sales	1,347,803	1,216,448	1,465,036	1,488,866	1,632,072	1,505,749	1,500,262	1,528,560	1,671,302	1,689,778
Sale of Augmentation Water	27,177	28,895	37,393	35,676	44,390	26,708	22,637	31,731	38,565	34,885
Water Rights Fees	9,212	3,162	2,875	6,675	9,324	42,624	41,353	14,089	11,994	17,047
Capital Replacement Fee	158,524	134,138	148,745	147,298	156,344	148,477	150,110	155,402	163,863	163,455
Other Revenues	43,799	79,194	53,148	29,820	104,976	42,054	46,517	34,494	38,404	49,725
Total Charges for Services	1,586,515	1,461,837	1,707,197	1,708,335	1,947,106	1,765,612	1,760,879	1,764,276	1,924,128	1,954,890
Tap Fees	272,561	67,380	50,925	92,512	150,214	610,126	586,708	322,636	434,345	650,102
Grants	-	-	-	-	-	-	27,935	389,778	2,785	-
Interest Income	17,279	7,584	2,260	1,240	2,453	3,322	5,339	9,785	8,855	4,416
Total Water Revenues	\$ 1,876,355	\$ 1,536,801	\$ 1,760,382	\$ 1,802,087	\$ 2,099,773	\$ 2,379,060	\$ 2,380,861	\$ 2,486,475	\$ 2,370,113	\$ 2,609,408

CITY OF WOODLAND PARK, COLORADO

WATER SALES BY TYPE OF CUSTOMER LAST TEN FISCAL YEARS (accrual basis of accounting)

TABLE 12

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Metered Water Sales by Type of Customer										
Residential	\$ 985,253	\$ 925,434	\$ 1,121,723	\$ 1,121,566	\$ 1,234,303	\$ 1,113,502	\$ 1,077,283	\$ 1,103,866	\$ 1,207,208	\$ 1,204,420
Commercial	296,576	256,238	282,950	271,130	307,601	297,214	308,823	309,737	337,618	349,752
Irrigation	47,692	28,824	47,381	58,590	51,526	47,360	35,630	36,044	41,543	42,956
Public Institutions	1,293	1,065	1,606	30,872	26,613	26,117	46,226	45,147	47,965	45,310
Bulk	16,989	4,887	11,376	6,708	12,029	21,556	32,300	33,760	36,968	47,340
Total Metered Water Sales by Type of Customer	\$ 1,347,803	\$ 1,216,448	\$ 1,465,036	\$ 1,488,866	\$ 1,632,072	\$ 1,505,749	\$ 1,500,262	\$ 1,528,554	\$ 1,671,302	\$ 1,689,778
Water Gallons Sold by Type of Customer (thousands)										
Residential	161,428	150,953	157,882	158,066	167,376	152,289	142,440	144,242	150,234	152,083
Commercial	39,469	34,326	33,065	34,083	36,658	35,586	37,346	36,875	48,145	38,856
Irrigation	4,728	2,871	3,409	3,132	4,441	2,998	3,772	3,757	4,158	4,393
Public Institutions	10,998	10,435	13,476	16,517	17,383	13,100	11,991	5,341	5,495	5,253
Bulk	2,176	626	1,061	801	1,579	2,179	2,454	2,263	2,363	3,104
Total Water Gallons Sold by Type of Customer	218,799	199,211	208,893	212,599	227,437	206,152	198,003	192,478	210,395	203,689

Source: City Utility Department

CITY OF WOODLAND PARK, COLORADO

RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

TABLE 13

Fiscal Year	Governmental Activities					Business-Type Activities			Total Primary Government	Percentage of Personal Income (b)	Per Capita (b)
	General Obligation Bonds	Revenue Bonds	General Fund Bonds (a)	Certificates of Participation (a)	Capital Leases	General Obligation Bonds	Revenue Bonds	Notes Payable (a)			
2008	1,980,000	1,725,000	-	2,800,000	-	-	2,899,519	1,888,823	11,293,342	3.8%	1,559
2009	1,790,000	1,310,000	-	2,600,000	-	-	2,461,378	1,775,199	9,936,577	3.3%	1,380
2010	1,585,000	890,000	-	2,380,000	-	-	2,008,237	2,275,030	9,138,267	3.1%	1,270
2011	1,370,000	450,000	-	2,150,000	-	-	1,535,096	1,992,153	7,497,249	2.6%	1,042
2012	1,140,000	-	-	1,910,000	-	-	1,105,000	1,732,253	5,887,253	1.9%	823
2013	900,000	-	-	1,660,000	-	-	570,000	1,457,112	4,587,112	1.4%	645
2014	570,000	-	-	1,400,000	-	-	290,000	1,165,764	3,425,764	1.1%	482
2015	390,000	-	10,135,820	3,631,776	-	-	-	2,861,332	17,018,928	5.2%	2,369
2016	200,000	-	9,772,029	3,482,472	-	-	-	9,200,150	22,654,651	8.6%	3,072
2017	-	-	9,398,238	3,333,168	-	-	-	8,774,285	21,505,691	7.9%	2,814

Note: Details regarding the City's outstanding debt can be found in Note 7 to the financial statements on page 35

(a) Presented net of original issue discounts and premiums

(b) Personal Income and population are disclosed on page 74 in Table 17

CITY OF WOODLAND PARK, COLORADO

RATIOS OF GENERAL BONDED DEBT OUTSTANDING AND LEGAL DEBT MARGIN LAST TEN FISCAL YEARS

TABLE 14

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Bonded Debt Outstanding										
General Obligation Bonds	\$ 1,980,000	\$ 1,790,000	\$ 1,585,000	\$ 1,370,000	\$ 1,140,000	\$ 900,000	\$ 570,000	\$ 390,000	\$ 200,000	\$ -
Percentage of Estimated Actual Property Value (a)	0.21%	0.19%	0.17%	0.16%	0.13%	0.11%	0.07%	0.04%	0.02%	0.00%
Per Capita (b)	273	249	220	192	159	127	80	54	27	0
Total Taxable Assessed Value	\$ 105,368,480	\$ 108,659,100	\$ 115,042,420	\$ 108,554,590	\$ 102,210,400	\$ 103,928,160	\$ 104,272,860	\$ 102,594,261	\$ 110,451,440	\$ 111,895,750
Legal Debt Limit (c)	\$ 10,536,848	\$ 10,865,910	\$ 11,504,242	\$ 10,855,459	\$ 10,221,040	\$ 10,392,816	\$ 10,427,286	\$ 10,259,426	\$ 11,045,144	\$ 11,189,575
Total Net Debt Applicable To Debt Limit	1,980,000	1,790,000	1,585,000	1,370,000	1,140,000	900,000	570,000	390,000	200,000	-
Legal Debt Margin	\$ 8,556,848	\$ 9,075,910	\$ 9,919,242	\$ 9,485,459	\$ 9,081,040	\$ 9,492,816	\$ 9,857,286	\$ 9,869,426	\$ 10,845,144	\$ 11,189,575
Legal Debt Margin as a Percentage of the Debt Limit	81.2%	83.5%	86.2%	87.4%	88.8%	91.3%	94.5%	96.2%	98.2%	100.0%

Note: Details regarding the City's outstanding debt can be found in Note 7 to the financial statements on page 35.

(a) Property value data can be found on page 62 in Table 5

(b) Population is disclosed on page 74 in Table 17

(c) State statutes limit the City's outstanding general debt to no more than 10 percent of the assessed value of the property

CITY OF WOODLAND PARK, COLORADO

RATIOS OF WATER & WASTEWATER FUNDS DEBT OUTSTANDING LAST TEN FISCAL YEARS

TABLE 15

WATER FUND										
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Water Fund Debt Outstanding										
Revenue Bonds	\$ 1,810,000	\$ 1,580,000	\$ 1,340,000	\$ 1,090,000	\$ 835,000	\$ 570,000	\$ 290,000	\$ -	\$ -	\$ -
Notes Payable	1,888,823	1,775,196	1,570,030	1,351,917	1,120,022	873,448	611,241	336,537	290,230	242,052
Total Water Fund Debt Outstanding	\$ 3,698,823	\$ 3,355,196	\$ 2,910,030	\$ 2,441,917	\$ 1,955,022	\$ 1,443,448	\$ 901,241	\$ 336,537	\$ 290,230	\$ 242,052
Number of Active Water Service Connections	3,997	3,989	4,072	3,841	3,853	3,864	4,478	3,837	3,882	4,110
Water Fund Debt per Active Water Service Connection	\$ 925	\$ 841	\$ 715	\$ 636	\$ 507	\$ 374	\$ 201	\$ 88	\$ 75	\$ 59
WASTEWATER FUND										
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Wastewater Fund Debt Outstanding										
Revenue Bonds	\$ 1,255,000	\$ 1,020,000	\$ 780,000	\$ 530,000	\$ 270,000	\$ -	\$ -	\$ -	\$ -	\$ -
Notes Payable	-	-	705,000	640,236	612,231	583,664	554,523	2,524,795	8,909,920	8,532,233
Total Wastewater Fund Debt Outstanding	\$ 1,255,000	\$ 1,020,000	\$ 1,485,000	\$ 1,170,236	\$ 882,231	\$ 583,664	\$ 554,523	\$ 2,524,795	\$ 8,909,920	\$ 8,532,233
Number of Active Wastewater Service Connections	3,325	3,696	3,750	3,873	3,880	3,897	4,564	3,819	3,865	3,802
Wastewater Fund Debt per Active Wastewater Service Connection	\$ 377	\$ 276	\$ 396	\$ 302	\$ 227	\$ 150	\$ 121	\$ 661	\$ 2,305	\$ 2,244

Source: City Utilities Department

Note: Details regarding the City's outstanding debt can be found in Note 7 to the financial statements on page 35.

CITY OF WOODLAND PARK, COLORADO

DIRECT AND OVERLAPPING DEBT DECEMBER 31, 2017

TABLE 16

Government Entity	Debt Outstanding	Estimated Percentage Applicable (b)	Estimated Share of Overlapping (a) Debt
Rampart Regional Library District	\$ 980,000	43.85%	\$ 429,764
Paradise of Colorado Metro District	1,781,600	100.00%	1,781,600
Total Overlapping Debt			2,211,364
City of Woodland Park Direct Debt	12,731,406	100.00%	12,731,406
Total Direct and Overlapping Debt			\$ 14,942,770

(a) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City.

This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City of Woodland Park. This process recognizes that, when considering the City of Woodland Park's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

(b) For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the City's boundaries and dividing it by each unit's total taxable assessed value.

CITY OF WOODLAND PARK, COLORADO

DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

TABLE 17

Year	Woodland Park Population	Personal Income Teller County (thousands of dollars)	Personal Income Woodland Park (thousands of dollars)	Per Capita Personal Income	Teller County Unemployment Rate
2008	7,244	864,406	295,765	40,829	8.4
2009	7,200	881,178	303,559	42,161	11.3
2010	7,196	893,101	292,042	40,584	7.8
2011	7,148	945,968	302,339	42,297	9.1
2012	7,153	959,616	310,290	43,379	7.5
2013	7,110	969,900	317,675	44,680	7.5
2014	7,108	1,006,138	303,547	42,705	5.7
2015	7,185	1,057,093	324,899	45,219	3.8
2016	7,374	1,102,342	263,672	35,757	4.5
2017 (a)	7,642	1,102,342	273,255	35,757	3.3

(a) Data reflects most recent data available.

CITY OF WOODLAND PARK, COLORADO

FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

TABLE 18

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Government										
City Clerk	1.0	1.5	1.5	1.5	1.5	2.0	2.0	2.0	2.0	2.0
Municipal Court	1.0	1.0	1.0	0.5	0.5	0.5	0.5	0.5	0.6	0.6
City Manager	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Finance	5.0	5.4	5.4	4.6	4.6	4.6	4.6	4.2	4.2	4.2
Parks, Building and Grounds	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0
Community Development	3.0	3.0	3.0	3.0	3.5	4.0	4.5	4.5	4.0	4.0
Economic Development	1.0	1.0	1.0	1.8	2.0	2.0	2.0	2.5	0.8	0.8
Special Projects	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1.7	1.0
Public Safety										
Police Officers	18.0	18.0	18.0	18.0	18.0	18.0	18.0	18.0	19.0	19.0
Victims Assistance	1.0	1.0	1.0	1.0	1.0	1.0	1.5	1.5	1.5	1.5
Administration	3.0	3.0	3.0	3.0	3.0	3.0	3.0	4.0	4.0	4.0
Dispatch Services	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	8.0	8.0
Public Works										
Equipment Repair	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0
Street Maintenance	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0	7.0
Construction Services	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Engineering	1.0	1.0	1.0	0.5	0.5	0.5	0.5	0.5	0.5	0.5
Administration	1.0	1.0	1.0	1.5	1.5	1.5	1.5	1.5	1.5	1.5
Cemetery	0.5	0.2	0.2	0.4	0.4	0.4	0.4	0.2	0.2	0.2
Cultural & Recreation	4.8	4.8	4.8	4.8	4.8	4.8	4.8	4.5	8.0	11.0
Water/Wastewater Funds										
Administration	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Water/Wastewater Treatment	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0
Water Distribution	2.5	2.5	2.5	2.5	2.5	2.5	2.0	2.0	2.0	3.25
Wastewater Collection	2.5	2.5	2.5	2.5	2.5	2.5	2.0	2.0	2.0	1.75
Water/Wastewater Utility Billing	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Total	82.3	82.9	82.9	82.6	83.3	84.3	84.3	84.9	90.0	93.3

Source: City Finance Department

CITY OF WOODLAND PARK, COLORADO

OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

TABLE 19

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Function/Program										
Public Safety										
Physical arrests	450	397	290	272	342	467	453	426	437	465
Traffic accidents	231	233	232	264	224	266	321	272	410	552
Cases filed	1,414	1,214	1,269	1,528	1,209	1,574	1,508	1,404	1,388	1,596
Calls for service	20,765	20,138	26,639	23,449	27,317	21,613	23,650	23,316	27,862	24,735
Public Works										
Miles of street resurfaced	4.60	1.25	1.00	5.72	6.36	5.70	8.90	8.90	7.65	8.05
Linear feet of street restriping	36,757	26,750	27,937	38,952	37,419	28,473	28,213	28,213	28,107	27,896
Cemetery										
Spaces sold	19	16	9	11	36	12	10	7	23	14
Cultural & Recreation										
Recreation program participation:										
Residents	2,019	2,040	2,126	1,984	1,498	1,796	1,708	1,532	1,253	1,343
Non-residents	2,194	1,766	1,498	1,769	2,083	2,199	1,455	1,537	1,139	1,144
Aquatic Center participation: (a)										
Residents	-	-	-	-	-	-	-	-	-	776
Non-residents	-	-	-	-	-	-	-	-	-	1,800
Daily Admission	-	-	-	-	-	-	-	-	-	4,160
Membership Passes	-	-	-	-	-	-	-	-	-	120
Punch Cards	-	-	-	-	-	-	-	-	-	834
Water Fund										
Number of customers	3,997	3,989	4,072	3,841	3,853	3,864	4,478	3,837	3,882	4,110
Avg. daily flow (mgd)	0.698	0.634	0.652	0.661	0.701	0.684	0.629	0.698	0.704	0.705
Wastewater Fund										
Number of customers	3,325	3,696	3,750	3,873	3,880	3,897	4,564	3,819	3,865	3,802
Avg. daily flow (mgd)	0.586	0.588	0.571	0.564	0.551	0.574	0.578	0.604	0.604	0.604

Sources: City Police, Public Works, Parks & Recreation and Utilities Departments

(a) The Woodland Aquatic Center opened on September 25, 2017

CITY OF WOODLAND PARK, COLORADO

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN FISCAL YEARS

TABLE 20

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Function/Program										
Public Safety										
Police Stations	1	1	1	1	1	1	1	1	1	1
Marked/Unmarked Patrol units	15	15	13	13	13	13	16	15	17	17
Police Personnel/Officers	29	29	28	28	28	29	32	28	32	32
Public Works										
Streets (in miles)	56.79	56.79	56.79	56.79	56.79	56.79	57.72	57.72	57.93	57.93
Cemetery										
City-owned Cemeteries	1	1	1	1	1	1	1	1	1	1
Cultural & Recreation										
Number/Acres of developed parks	10/64.35	10/64.35	10/64.35	10/66.67	10/66.67	10/66.67	10/66.67	10/66.67	10/66.67	10/66.67
Number/Acres of undeveloped parks & open space land	19/62.58	19/62.58	19/62.58	19/59.26	19/59.26	19/59.26	19/59.26	18/59.26	18/59.26	18/59.26
Miles of trails	4.61	4.61	4.61	4.61	4.61	4.61	4.61	4.61	4.61	4.61
Adult/Youth baseball/softball fields	7	7	7	7	7	7	7	6	6	6
Overlapping soccer/football fields	7	7	7	7	7	7	7	6	6	6
Tennis/Hard surface courts	8	9	9	9	7	7	7	7	7	7
Playgrounds/Outdoor ice rinks/Skateboard parks	7	7	7	7	8	8	8	8	8	8
Aquatic Center	0	0	0	0	0	0	0	0	0	1
Community/Teen centers	4	4	4	3	3	3	3	3	3	3
Water Fund										
Number of Customers	3,997	3,989	4,072	3,841	3,853	3,864	4,478	3,837	3,882	4,110
Number of Pressure Zones	7	7	7	8	8	8	8	8	8	8
Maximum Daily Capacity (in gallons)	3,080,000	3,080,000	3,080,000	3,080,000	3,080,000	3,080,000	3,080,000	2,080,000	2,080,000	2,080,000
Current Peak 7-Day Demand (in gallons/day)	1,170,000	860,000	1,014,000	1,099,000	1,256,000	1,002,000	919,000	891,000	964,000	1,120,000
Raw Reservoir Capacity (in gallons)	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000	21,000,000
Potable Storage Tank Capacity (in gallons)	3,966,000	3,966,000	3,966,000	3,966,000	3,966,000	3,966,000	3,942,000	3,942,000	3,942,000	3,942,000
Wastewater Fund										
Number of Customers	3,325	3,696	3,750	3,873	3,880	3,897	4,564	3,819	3,865	3,802
Sanitary Sewers (in miles)	66	66	66	66	66	67	67	67	67	67
Advanced Wastewater Treatment Capacity (gallons/day)	893,000	893,000	893,000	893,000	893,000	893,000	893,000	893,000	893,000	893,000
Average Daily Treated Volume (in gallons)	586,000	588,000	571,000	564,000	551,000	574,000	578,000	603,000	604,000	604,000

Sources: City Police, Public Works, Parks & Recreation and Utilities Departments

COMPLIANCE SECTION

Single Audit



**Independent Auditors' Report on Internal Control over
Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed
in Accordance with *Government Auditing Standards***

Honorable Mayor and Members of the City Council
City of Woodland Park
Woodland Park, Colorado

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Woodland Park as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the basic financial statements of the City of Woodland Park, and have issued our report thereon dated May 10, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Woodland Park's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Woodland Park's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Woodland Park's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City of Woodland Park's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the City of Woodland Park's internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Woodland Park's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Woodland Park's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Woodland Park's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Hick & Company, PC

Greenwood Village, Colorado
May 10, 2018





**Independent Auditors' Report on Compliance for Each
Major Federal Program, Internal Control over Compliance,
and the Schedule of Expenditures of Federal Awards
Required by the Uniform Guidance**

Honorable Mayor and Members of the City Council
City of Woodland Park
Woodland Park, Colorado

Report on Compliance for Each Major Federal Program

We have audited the City of Woodland Park's compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the City of Woodland Park's major federal programs for the year ended December 31, 2017. The City of Woodland Park's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Woodland Park's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Woodland Park's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Woodland Park's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Woodland Park complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2017.

Report on Internal Control Over Compliance

Management of the City of Woodland Park is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Woodland Park's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Woodland Park's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the City of Woodland Park's internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Woodland Park as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the basic financial statements of the City of Woodland Park. We issued our report thereon dated May 10, 2018, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Woodland Park's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling the information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Hick & Company, PC

Greenwood Village, Colorado
May 10, 2018



City of Woodland Park, Colorado
Schedule of Findings and Questioned Costs
Year Ended December 31, 2017

Section I: Summary of Auditors' Results

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with accounting principles generally accepted in the United States of America (GAAP): Unmodified

Internal control over financial reporting:

- Material weaknesses identified? ☐ Yes ☒ No
- Significant deficiencies identified? ☐ Yes ☒ None Reported

Noncompliance material to the financial statements noted?

☐ Yes ☒ No

Federal Awards

Internal control over major federal programs:

- Material weaknesses identified? ☐ Yes ☒ No
- Significant deficiencies identified? ☐ Yes ☒ None Reported

Type of auditors' report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

☐ Yes ☒ No

Identification of major federal program:

<u>CFDA Number</u>	<u>Name of Federal Cluster/Program</u>
66.458	Clean Water State Revolving Fund Cluster/ Capitalization Grants for Clean Water State Revolving Funds

Dollar threshold used to distinguish
Between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee? ☐ Yes ☒ No

Section II: Financial Statement Findings

No current year findings or questioned costs were reported.

Section III: Federal Awards Findings and Questioned Costs

No current year findings or questioned costs were reported.

City of Woodland Park, Colorado
Schedule of Expenditures of Federal Awards
Year Ended December 31, 2017

<u>Federal Grantor/Pass-through Grantor/Program Title</u>	<u>Federal CFDA Number</u>	<u>Federal Expenditures</u>
U.S. Department of Justice		
Direct Program		
Bulletproof Vest Partnership Program	16.607	\$ 1,050
U.S. Environmental Protection Agency		
Passed through Colorado Water Resources and Power Development Authority		
<i>Clean Water State Revolving Fund Cluster</i>		
Capitalization Grants for Clean Water State Revolving Funds	66.458	<u>1,429,812</u>
Total Federal Financial Assistance		\$ <u><u>1,430,862</u></u>

City of Woodland Park, Colorado
Notes to Schedule of Expenditures of Federal Awards
Year Ended December 31, 2017

Note 1: Basis of Presentation

The accompanying schedule of expenditures of federal awards is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, using the accrual basis of accounting. Therefore, some amounts presented in this schedule may differ from amounts presented in the financial statements. The City does not charge a de minimis indirect cost rate.

State Compliance

The public report burden for this information collection is estimated to average 380 hours annually.

LOCAL HIGHWAY FINANCE REPORT		City or County:
		Woodland Park
		YEAR ENDING :
This Information From The Records Of (example - City of _ or County of _ City of Woodland Park		Prepared By: Mike Farina Phone: 719-687-5280
December 31, 2017		

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT	ITEM	AMOUNT
A. Receipts from local sources:		A. Local highway disbursements:	
1. Local highway-user taxes		1. Capital outlay (from page 2)	461,944
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	184,890
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	296,414
2. General fund appropriations		b. Snow and ice removal	40,548
3. Other local imposts (from page 2)	1,137,570	c. Other	
4. Miscellaneous local receipts (from page 2)	48,836	d. Total (a. through c.)	336,962
5. Transfers from toll facilities		4. General administration & miscellaneous	210,145
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	322,040
a. Bonds - Original Issues		6. Total (1 through 5)	1,515,981
b. Bonds - Refunding Issues		B. Debt service on local obligations:	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	1,186,406	b. Redemption	
B. Private Contributions		c. Total (a. + b.)	0
C. Receipts from State government (from page 2)	329,575	2. Notes:	
D. Receipts from Federal Government (from page 2)	0	a. Interest	
E. Total receipts (A.7 + B + C + D)	1,515,981	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		C. Payments to State for highways	
		D. Payments to toll facilities	
		E. Total disbursements (A.6 + B.3 + C + D)	1,515,981

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)	0			0
1. Bonds (Refunding Portion)				
B. Notes (Total)				0

V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	0	1,515,981	1,515,981	0	0.00

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT		STATE: Colorado YEAR ENDING (mm/yy): December 31, 2017	
II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments		a. Interest on investments	894
b. Other local imposts:		b. Traffic Fines & Penalties	21,675
1. Sales Taxes	852,404	c. Parking Garage Fees	
2. Infrastructure & Impact Fees	42,555	d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	0
4. Licenses		f. Charges for Services	
5. Specific Ownership &/or Other	242,611	g. Other Misc. Receipts	26,267
6. Total (1. through 5.)	1,137,570	h. Other	
c. Total (a. + b.)	1,137,570	i. Total (a. through h.)	48,836
	(Carry forward to page 1)		(Carry forward to page 1)
III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	295,385	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	34,190	d. Federal Transit Admin	
d. Other (Specify)		e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	34,190	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	329,575	3. Total (1. + 2.g)	
			(Carry forward to page 1)
III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL			
	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation		461,944	461,944
(4). System Enhancement & Operation		0	0
(5). Total Construction (1) + (2) + (3) + (4)	0	461,944	461,944
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	461,944	461,944
			(Carry forward to page 1)
Notes and Comments:			