

**SOUTHEAST METRO STORMWATER AUTHORITY**

**FINANCIAL REPORT**

**FOR THE YEAR ENDED DECEMBER 31, 2017**

**E**

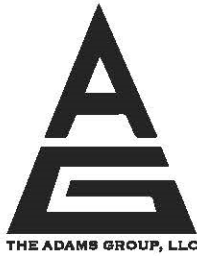
**RECEIVED**

Office of the State Auditor

July 11, 2018

SOUTHEAST METRO STORMWATER AUTHORITY  
FINANCIAL REPORT  
TABLE OF CONTENTS

	<u>Page</u>
Independent Auditors' Report	1
Management's Discussion and Analysis	2
Basic Financial Statements:	
Statement of Net Position	5
Statement of Revenues, Expenses, and Changes in Net Position	6
Statement of Cash Flows	7
Notes to Financial Statements	8
Other Supplementary Information	
Statement of Revenues and Expenditures—Budget and Actual (non-GAAP Budgetary Basis)	15



CERTIFIED PUBLIC ACCOUNTANTS

## INDEPENDENT AUDITORS' REPORT

To the Board of Directors  
Southeast Metro Stormwater Authority

We have audited the accompanying financial statements of the Southeast Metro Stormwater Authority (Authority) as of and for the year ended December 31, 2017 and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Southeast Metro Stormwater Authority as of December 31, 2017, and the respective changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other-Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 2 through 4, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying budgetary information is presented for purposes of additional analysis is not a required part of the basic financial statements.

The accompanying budgetary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

June 20, 2018  
Denver, Colorado

*The Adams Group, LLC*

# SOUTHEAST METRO STORMWATER AUTHORITY

## MANAGEMENT'S DISCUSSION AND ANALYSIS

December 31, 2017

As management of the Southeast Metro Stormwater Authority ("the Authority"), we are providing this narrative overview and analysis of the financial activities of the Authority for the year ended December 31, 2017. Readers should consider the information presented in the Authority's basic financial statements in addition to that presented in this analysis.

### Background

The Southeast Metro Stormwater Authority ("the Authority") was formed pursuant to Section 29-1-204.2, C.R.S. by an intergovernmental agreement dated September 19, 2006, among Arapahoe County ("the County"), the City of Centennial ("the City"), the Arapahoe County Water and Wastewater Authority ("ACWWA"), the East Cherry Creek Valley Water and Sanitation District ("ECCV"), and the Inverness Water and Sanitation District ("IWS). The purpose of the agreement is to plan, fund, construct, acquire, operate, and maintain drainage and flood control facilities within the Authority's boundaries. By resolution of the Board of Directors, the Authority serves as an enterprise, as such term is defined in Article X, Section 20 of the Colorado Constitution, and in furtherance thereof, to serve as a government-owned business, engaged in water enterprise activities.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements include the following four components: 1) statement of net position; 2) statement of revenues, expenses, and changes in net position; 3) schedule of revenues and expenditures—budget and actual (non-GAAP budgetary basis); and 4) notes to the financial statements.

**Statement of Net Position:** The Statement of Net Position presents information on the Authority's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

**Statement of Revenues, Expenses, and Changes in Net Position:** The Statement of Revenues, Expenses, and Changes in Net Position presents information showing how the Authority's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (primarily receivables and payables).

**Statement of Revenues and Expenditures—Budget and Actual (Non-GAAP Budgetary Basis):** The Authority adopted an appropriated budget for the year ended December 31, 2017. The budgetary comparison schedule has been provided to demonstrate compliance with the Local Government Budget Law.

**Notes to the financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the financial statements.

### Financial Analysis

The following is a condensed statement of net position for the Authority as of December 31, 2017, along with comparative information as of December 31, 2016.

	December 31	
	2017	2016
<b>Assets:</b>		
Current assets	\$ 19,453,984	\$ 14,856,246
Capital assets	148,464,862	146,100,530
Total Assets	<u>\$ 167,918,846</u>	<u>\$ 160,956,776</u>
<b>Liabilities:</b>		
Short-term liabilities	\$ 6,894,587	\$ 4,292,975
Long-term liabilities	9,556,255	4,915,157
Total Liabilities	<u>16,450,842</u>	<u>9,208,132</u>
<b>Net Assets:</b>		
Net investment in capital assets	137,718,143	140,946,788
Unrestricted	13,749,861	10,801,856
Total Net Position	<u>\$ 151,468,004</u>	<u>\$ 151,748,644</u>

The Authority's principal current asset at December 31, 2017, is cash and cash equivalents of \$19,296,328. \$1,891,306 of this amount is restricted for construction of the Piney Creek Project. In addition, the Authority invested about \$9.7 million in capital assets during 2017, most of which was for drainage improvement projects. Capital assets net of accumulated depreciation amount to \$148,464,862 as of December 31, 2017. The Authority's liabilities as of December 31, 2017, include accounts and retainage payable and accrued expenses of \$1,523,187, unearned revenue of \$1,461,304, collateral held of \$2,703,707, reimbursement agreements of \$812,174, a loan for the Authority's buildings of \$3,872,453, and a loan for the Piney Creek Project in the amount of \$6,062,092.

On March 29, 2016, the Authority closed on a loan with Colorado Business Bank in the amount of \$7,000,000 for construction of the Piney Creek Project. The loan was "forward funded"; that is, the funds were not released to the Authority until January of 2017. Accordingly, payments on the loan did not commence until 2017. The term of the loan is seven years and the interest rate is 2.60%.

The following is a condensed statement of revenues, expenses, and changes in net position for the Authority for the years ended December 31, 2017 and 2016.

	December 31,	
	2017	2016
<b>Operating Revenues:</b>		
Storm drainage utility fees	\$ 10,236,248	\$ 10,171,534
<b>Operating Expenses:</b>		
Expenses except depreciation	5,559,322	5,005,558
Depreciation	7,365,281	7,304,154
Total Operating Expenses	<u>12,924,603</u>	<u>12,309,712</u>
Operating Income (Loss)	(2,688,355)	(2,138,178)
<b>Other Nonoperating Revenue (Expenses)</b>		
Net nonoperating revenue (expenses)	370,453	513,467
<b>Capital Contributions</b>		
Governmental and other	2,037,262	2,306,913
<b>Change in Net Position</b>	<u>(280,640)</u>	<u>682,202</u>
<b>Net Position - Beginning</b>	151,748,644	151,066,442
<b>Net Position - Ending</b>	<u>\$ 151,468,004</u>	<u>\$ 151,748,644</u>

As shown above, net position decreased by \$280,640 in 2017 and increased by \$682,202 in 2016. Operating revenues in 2017 were \$10,236,248 and \$10,171,534 in 2016 – a difference of \$64,714. The Authority collected approximately \$500,000 of fees that were disputed in a lawsuit in 2016. The Authority instituted a 2.24% fee increase in 2017. Operating expenses in 2017 included \$3,471,187 of personal services, \$1,960,592 of contractual services, and \$127,543 of commodities. Nonoperating revenues and expenses in 2017 included interest revenue of \$37,617, nonoperating revenue of \$469,205, and interest expense of \$136,369.

The following is a condensed statement of budget and actual revenue and expenditures for 2017. Both the budget and the actual amounts are presented on the modified accrual basis. The modified accrual basis is not in accordance with generally accepted accounting principles (“GAAP”). The principal departures from GAAP are the inclusion of proceeds from the issuance of debt, expenditures for capital outlay and debt principal reduction, and the recording of revenues when received rather than when earned.

	Original Budget	Final Budget	Actual	Variance With Final Budget Positive (Negative)
<b>Revenues:</b>				
Stormwater utility fees	\$ 10,363,449	\$ 10,363,449	\$ 10,498,294	\$ 134,845
Other	8,763,360	10,590,978	10,822,881	231,903
Total Revenues	<u>19,126,809</u>	<u>20,954,427</u>	<u>21,321,175</u>	<u>366,748</u>
<b>Expenditures:</b>				
Program expenses	5,446,023	5,572,248	5,018,964	553,284
Building and capital equipment	1,029,755	1,621,023	1,250,118	370,905
Debt service	1,214,478	1,214,478	1,395,007	(180,529)
Capital improvement program/asset maintenance	12,988,887	21,895,121	9,234,587	12,660,534
Total Expenditures	<u>20,679,143</u>	<u>30,302,870</u>	<u>16,898,676</u>	<u>13,404,194</u>
<b>Excess of Revenue Over Expenditures</b>	<u>(\$1,552,334)</u>	<u>(\$9,348,443)</u>	<u>\$4,422,499</u>	<u>\$13,770,942</u>

The most significant variance between the final budget and actual expenditures were for capital improvement program/asset maintenance with expenditures less than budget by \$12,660,534. This variance is typical since expenditures frequently lag behind budget due to the length of time required to plan, design, build, and complete a project.

### Capital Assets

The Authority held \$212,692,144 of capital assets at December 31, 2017. \$153,914,870 of these capital assets are drainage improvements acquired from the City, ECCV, IWS, and ACWWA during 2008, 2009 and 2011, and \$41,048,058 are drainage improvements constructed by the Authority.

### Long-term Debt

As indicated above, the Authority borrowed \$7,000,000 during 2017 for the construction of its Piney Creek Project. In addition, the Authority has a loan for its administration and maintenance buildings.

The reimbursement agreements assumed from ACWWA call for the payment of system development fees to the developers upon receipt of such fees by the Authority. Future payments are contingent upon development within the Authority's service area and the collection of system development fees.

### Economic Factors and Next Year's Budget

Economic conditions have been factored into the development of the 2018 budget. Modifications to the budget were made in February 2018 for the carryover of encumbrances and unfinished capital projects.

### Requests for Information

This report is designed to provide a general overview of the Authority's finances for all interested parties. Questions concerning any of the information provided or requests for additional information should be addressed to the Director of Finance and Administration, Southeast Metro Stormwater Authority, 7437 South Fairplay Street, Centennial, CO 80112.

SOUTHEAST METRO STORMWATER AUTHORITY

STATEMENT OF NET POSITION

December 31, 2017

ASSETS	
Current Assets	
Cash and cash equivalents (including restricted cash of \$1,891,306)	\$19,296,328
Accounts receivable	105,835
Prepaid expenses	51,821
Total Current Assets	19,453,984
Capital Assets	
Land	47,870
Buildings	5,974,889
Tenant improvements	314,988
Vehicles and related equipment	887,249
Maintenance equipment	223,925
Office furniture, fixtures and equipment	488,836
Computer software and hardware	326,534
Drainage improvements	41,048,058
Contributed drainage improvements	153,914,870
Construction in progress	9,464,925
	212,692,144
Less accumulated depreciation	(64,227,282)
Net Capital Assets	148,464,862
Total Assets	167,918,846
LIABILITIES	
Current Liabilities	
Accounts and retainage payable	1,067,825
Accrued salaries, benefits, and compensated absences	455,362
Accrued interest payable	15,925
Unearned revenue	1,461,304
Collateral held	2,703,707
Building loan	174,427
Piney Creek Loan	946,037
Reimbursement agreements	70,000
Total Current Liabilities	6,894,587
Noncurrent Liabilities	
Reimbursement agreements	742,174
Building Loan	3,698,026
Piney Creek Loan	5,116,055
Total Noncurrent Liabilities	9,556,255
Total Liabilities	16,450,842
NET POSITION	
Net investment in capital assets	137,718,143
Unrestricted	13,749,861
Total Net Position	\$151,468,004

See accompanying notes to financial statements.

SOUTHEAST METRO STORMWATER AUTHORITY

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For the Year Ended December 31, 2017

Operating Revenues	
Storm drainage utility fees	<u>\$10,236,248</u>
Operating Expenses	
Personal services	3,471,187
Contractual services	1,960,592
Commodities	127,543
Depreciation	<u>7,365,281</u>
Total Operating Expenses	<u>12,924,603</u>
Operating Income (Loss)	<u>(2,688,355)</u>
Nonoperating Revenue (Expenses)	
Interest income	37,617
Other revenue	469,205
Interest expense	<u>(136,369)</u>
Total Nonoperating Revenue (Expenses)	<u>370,453</u>
Income (Loss) Before Capital Contributions	(2,317,902)
Capital contributions - intergovernmental	1,410,722
Capital contributions - other	<u>626,540</u>
Increase (Decrease) in Net Position	(280,640)
Net Position--Beginning of Period	<u>151,748,644</u>
Net Position--End of Period	<u><u>\$151,468,004</u></u>

See accompanying notes to financial statements.

SOUTHEAST METRO STORMWATER AUTHORITY

STATEMENT OF CASH FLOWS

For the Year Ended December 31, 2017

<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from customers	\$10,497,451
Payments to and on behalf of employees	(3,440,547)
Payments to providers and suppliers	(1,673,053)
Other receipts	<u>479,170</u>
Net Cash Flows from Operating Activities	<u>5,863,021</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Principal payments on reimbursement agreements	<u>(300,530)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Intergovernmental and other contributions received	3,316,059
Loan for Piney Creek Project	7,000,000
Principal payments on building loan	(168,585)
Principal payments on Piney Creek Project loan	(937,908)
Interest payments	(293,387)
Acquisition of capital assets	<u>(9,656,949)</u>
Net Cash Flows from Capital and Related Financing Activities	<u>(740,770)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>	
Interest on short-term investments	<u>37,947</u>
Net Increase in Cash and Cash Equivalents	4,859,668
Cash and Cash Equivalents -- Beginning of Period	<u>14,436,660</u>
Cash and Cash Equivalents -- End of Period	<u><u>\$19,296,328</u></u>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES</b>	
Operating income (loss)	(\$2,688,355)
Adjustments to reconcile operating income to net cash provided by operating activities	
Other nonoperating revenue	469,205
Depreciation	7,365,281
Changes in assets and liabilities	
Accounts receivable	261,203
Other current assets	727
Accounts payable	414,355
Accrued expenses and other liabilities	<u>40,605</u>
Net Cash Flows From Operating Activities	<u><u>\$5,863,021</u></u>

See accompanying notes to financial statements.

# SOUTHEAST METRO STORMWATER AUTHORITY

## NOTES TO FINANCIAL STATEMENTS

December 31, 2017

### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Southeast Metro Stormwater Authority (“the Authority”) was formed pursuant to Section 29-1-204.2, C.R.S. by an intergovernmental agreement dated September 19, 2006, among Arapahoe County (“the County”), the City of Centennial (“the City”), the Arapahoe County Water and Wastewater Authority (“ACWWA”), the East Cherry Creek Valley Water and Sanitation District (“ECCV”), and the Inverness Water and Sanitation District (“IWS”). The purpose of the agreement is to plan, fund, construct, acquire, operate, and maintain drainage and flood control facilities within the Authority’s boundaries. By resolution of the Board of Directors, the Authority serves as an enterprise, as such term is defined in Article X, Section 20 of the Colorado Constitution, and in furtherance thereof, to serve as a government-owned business, engaged in water enterprise activities.

#### Reporting Entity

The Authority is a separate stand-alone governmental entity. The Authority’s Board of Directors consists of 2 voting members appointed by the Arapahoe County Board of County Commissioners, 3 voting members appointed by the City of Centennial City Council, and one ex-officio non-voting member jointly appointed by ACWWA, ECCV, and IWS.

The Authority follows Governmental Accounting Standards Board (“GASB”) accounting pronouncements, which provide guidance for determining which governmental activities, organizations, and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a government organization’s elected governing body as the basic criterion for including a possible component governmental organization in a primary government’s reporting entity. Financial accountability includes, but is not limited to, appointment of a majority of the organization’s governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens, and fiscal dependency.

The Authority is not financially accountable for any other organization, nor is the Authority a component unit of any other primary governmental entity.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The Authority is accounted for as an enterprise fund. Enterprise funds are used to account for business-type activities that are financed with debt that is secured by a pledge of net revenues from fees and charges. The Authority’s financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The Authority’s activities are accounted for, and reported on, in accordance with all Governmental Accounting Standards Board (GASB) pronouncements.

The financial statements present the financial position of the Authority as of December 31, 2017, and the results of its operations and cash flows for the year ended December 31, 2017. The statement of revenues, expenses, and changes in net position distinguishes *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with ongoing operations.

#### Stewardship, Compliance and Accountability

An annual budget is established for the Authority. Budgetary comparisons are included in the appropriate financial statements and schedules as required by law. The legal level of budgetary control is at the enterprise level. All appropriations unexpended at the end of the year lapse. Encumbrance accounting is used by the Authority for budgetary control purposes.

The 2017 budget, as revised, was prepared on the modified accrual basis of accounting. The modified accrual basis is not in accordance with generally accepted accounting principles (“GAAP”). The principal

departures from GAAP are the inclusion of proceeds from the issuance of debt, expenditures for capital outlay and debt principal reduction, and the recording of revenues when received rather than when earned.

The following is a summary of the procedures used in establishing budgetary data reflected in the financial statements:

1. The Authority's Executive Director submits to the Board of Directors a proposed budget for the next year.
2. A public hearing is conducted to obtain citizen comments.
3. Prior to December 31, the Board adopts the budget and passes the appropriation resolution.
4. After commencement of the fiscal year, the appropriation resolution is irrevocable. However, the Board may adopt supplemental appropriations by resolution due to circumstances which could not be foreseen at the time of adoption of the original budget.

### Investments

The Authority categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The Authority has no investments required to be reported under the fair value hierarchy.

Investments in local government pools are measured at fair value which is determined by the fund trustee using a net asset value of \$1 per share. GASB Statement 72 requires that the fair value of investments measured at net asset value should not be categorized within the fair value hierarchy.

### Statement of Cash Flows

For purposes of the statement of cash flows, the Authority considers highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

### Receivables

Accounts receivable are expressed net of allowances for doubtful accounts. As of December 31, 2017, there is no allowance for doubtful accounts.

### Capital Assets

Capital assets, which include property, plant, equipment, and drainage improvements, are reported in the financial statements. Capital assets are defined by the Authority as assets with an estimated useful life greater than one year. The Authority follows the guidelines set forth in Chapter 9, Section 1.4.1 of the Fiscal Procedures Manual promulgated by the State Controller with regard to dollar thresholds for the capitalization of capital assets. The applicable capitalization guidelines are as follows:

<u>Type of Asset</u>	<u>Capitalization Threshold</u>
Land	All purchases are capitalized, regardless of cost
Land Improvements	\$50,000
Building	\$50,000
Leasehold Improvements	\$50,000
Furniture and Equipment	\$5,000 per item
Software (purchased)	\$5,000
Software (internally developed)	\$50,000

For capitalization purposes, drainage improvements are deemed to be land improvements and, consistent with the State Controller's guidelines, such improvements costing \$50,000 or more are capitalized.

Purchased or constructed capital assets are recorded at cost. Contributed capital assets are recorded at the estimated fair market value on the date contributed.

Property, plant, equipment, and drainage improvements are depreciated using the straight-line method over the following estimated useful lives:

<u>Capital Asset Type</u>	<u>Years</u>
Tenant improvements	7
Vehicles & related equipment	5-7
Office furniture, fixtures & equipment	7
Computer software & hardware	7
Drainage improvements	25-50

### Compensated Absences

The Authority's policy is to accrue as an expense and liability employee vacation, sick leave, and compensatory time when the employee vests in such benefits.

### Net Position

Net position comprises the various net earnings from operating income, nonoperating revenues and expenses, and capital contributions. Net position is classified in the following three components:

*Net investment in capital assets* – This component of net position consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

*Restricted* – This component of net position consists of constraints imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* – This component of net position consists of amounts that do not meet the definition of “restricted” or “net investment in capital assets.”

If both restricted and unrestricted resources are available to use for the same purpose, it is the Authority's policy to use restricted resources first, and then unrestricted resources as they are needed.

### Use of Estimates

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates that affect amounts reported in the financial statements during the reporting period. Actual results could differ from such estimates.

### Note 2: CASH

#### Cash Deposits

Colorado statutes require protection of public moneys in banks and savings and loans beyond that provided by federal depository insurance. The Public Deposit Protection Act (“PDPA”) in Section 11-10.5-107(5), C.R.S., requires all units of local government to deposit cash in eligible public depositories. Eligible public depositories are required to pledge designated eligible collateral that has a market value equal to at least 102% of the deposits exceeding those amounts insured by federal insurance. Upon liquidation of a defaulting eligible depository, the statute requires the State Banking Board to seize the eligible collateral, liquidate the collateral, and repay the public deposits to the depositing government.

PDPA allows financial institutions to create a single collateral pool for all public funds. The pool for all the uninsured deposits is to be maintained by a third party custodian. The custodian is required to hold the securities in the name of the collateral pool (that is, collectively for the governments secured by the collateral). The eligible collateral is defined by PDPA. The State Division of Banking monitors the naming of eligible public depositories and the reporting of uninsured deposits and assets maintained in the collateral pools. Under PDPA, the local government's responsibility is to ensure that the bank is a PDPA eligible depository, register with the Division of Banking to obtain an Official Custodian Identification Number, and provide the bank with the assigned Number before funds are deposited.

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover collateral securities that are in the possession of a third party. Pursuant to Statement No. 40 of the Governmental Accounting Standards Board, deposits are exposed to custodial credit risk if they are not covered by federal depository insurance and the deposits are: (1) uncollateralized; (2) collateralized with securities held by the pledging financial institution; or (3) collateralized with securities held by the pledging financial institution's trust department or agent but not in the depositor-government's name. If a government has deposits at the end of the fiscal year that are exposed to custodial credit risk, the amount of those deposits must be disclosed.

Since the Authority's deposits are in an eligible public depository and its deposits are recognized by the custodian as one of the governments covered by the financial institution's collateral pool, the Authority's deposits are fully collateralized and there is no custodial credit risk.

At December 31, 2017, the carrying value of the Authority's deposits was \$ 17,771,237 and the bank balances were \$18,210,493. Of the bank balances, \$15,897,255 was covered by federal deposit insurance. The remaining \$ 2,313,238 was collateralized under PDPA.

The Authority has an insured sweep (ICS) savings account. All amounts on deposit in this account are fully FDIC insured. The ICS account was earning interest at the rate of 0.15% in 2017.

In accordance with its loan agreement, \$1,891,306 of the Authority's cash balance as of December 31, 2017, is restricted for construction of the Piney Creek Project.

### Note 3: INVESTMENTS

Investment policies are governed by Colorado statute and the Authority's own investment policies. Investments of the Authority may include the following (certain limitations apply):

- Obligations of the United States and its agencies
- Obligations which are guaranteed by the United States government
- Obligations of the World Bank, Inter-American Development Bank, African Development Bank
- General obligation bonds of any state, District of Columbia, U.S. Territory, or any of their subdivisions
- Revenue bonds of any state, District of Columbia, U.S. Territory, or any of their subdivisions
- Bankers acceptances issued by state or national banks
- Commercial paper
- The Authority's own obligations
- Repurchase agreements in U.S. government and U.S. government agency securities
- Money market funds
- Guaranteed investment contracts
- Designated local government investment pools

#### Custodial Credit Risk

Investments of the Authority are exposed to custodial credit risk if the securities are uninsured, are not registered in the Authority's name, and are held by either the counterparty to the investment purchase or the counterparty's trust department or agent but not in the Authority's name. As of December 31, 2017, none of the Authority's investments are subject to custodial credit risk.

#### Credit Quality Risk

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations. This risk is assessed by national rating agencies which assign a credit quality rating for many investments. Credit quality ratings for obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not reported; however, credit quality ratings are reported for obligations of U.S. government agencies that are not explicitly guaranteed by the U.S. government. The credit quality ratings for ColoTrust as of December 31, 2017, for Moodys, S&P, and Fitch are Aaa, AAAM, and AAA/V-1+, respectively.

#### Concentration of Credit Risk

More than five percent of the Authority's investments are in ColoTrust which comprises 100% of the Authority's total investments.

### Interest Rate Risk

The Authority has interest rate risk related only to its investment in COLOTRUST. At December 31, 2017, COLOTRUST Prime had a weighted average maturity of 53 days to reset and 94 days to maturity, with an average monthly yield of 1.26%.

During 2017, the Authority invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST), an investment vehicle established for local government entities in Colorado to pool surplus funds ("the Pool"). The State Securities Commissioner administers and enforces all State statutes governing the Pool. The Pool operates similarly to a money market fund and each share is equal in value to \$1.00. The Pool may invest in U.S. Treasury securities and repurchase agreements collateralized by the U.S. Treasury securities. There are no restrictions on withdrawals from the Pool.

As of December 31, 2017, the Authority's investment in ColoTrust was as follows:

<u>Description</u>	<u>Carrying Value</u>	<u>Market Value</u>
ColoTrust (demand local government investment pool)	<u>\$1,525,091</u>	<u>\$1,525,091</u>

### Foreign Currency Risk

The Authority's investments were not subject to foreign currency risk.

### Note 4: CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017, was as follows:

	<u>Balance 1/1/17</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance 12/31/17</u>
Capital assets not being depreciated:				
Land	\$47,870	\$--	\$--	\$47,870
Construction in progress	<u>2,001,918</u>	<u>9,158,864</u>	<u>1,695,857</u>	<u>9,464,925</u>
Total Capital Assets Not Being Depreciated	<u>2,049,788</u>	<u>9,158,864</u>	<u>1,695,857</u>	<u>9,512,795</u>
Capital assets being depreciated:				
New building	5,868,125	106,764	--	5,974,889
Tenant improvements	52,000	262,988	--	314,988
Vehicles and related equipment	835,168	365,969	313,888	887,249
Maintenance equipment	197,269	26,656	--	223,925
Office furniture, fixtures & equipment	462,076	26,760	--	488,836
Computer software & hardware	315,275	11,259	--	326,534
Drainage improvements	39,553,821	1,494,237	--	41,048,058
Contributed drainage improvements	<u>153,914,870</u>	<u>--</u>	<u>--</u>	<u>153,914,870</u>
Total capital assets being depreciated	<u>201,198,604</u>	<u>2,294,633</u>	<u>313,888</u>	<u>203,179,349</u>
Less accumulated depreciation				
New building	(532,639)	(241,731)	--	(774,370)
Tenant improvements	(52,000)	(2,251)	--	(54,251)
Vehicles and related equipment	(528,864)	(63,668)	(285,861)	(306,671)
Maintenance equipment	(118,797)	(17,026)	--	(135,823)
Office furniture, fixtures, & equipment	(250,463)	(38,132)	--	(288,595)
Computer software & hardware	(256,371)	(16,545)	--	(272,916)
Drainage improvements	(3,187,172)	(829,333)	--	(4,016,505)
Contributed drainage improvements	<u>(52,221,556)</u>	<u>(6,156,595)</u>	<u>--</u>	<u>(58,378,151)</u>
Net capital assets being depreciated	<u>144,050,742</u>	<u>(5,070,648)</u>	<u>28,027</u>	<u>138,952,067</u>
Net capital assets	<u>\$146,100,530</u>	<u>\$ 4,088,216</u>	<u>\$1,723,884</u>	<u>\$148,464,862</u>

### Note 5: LONG-TERM DEBT

On January 1, 2011, developer reimbursement agreements in the amount of \$1,865,566 were assumed from ACWWA (see Note 1) as a result of the transfer of ACWWA's stormwater permit to the Authority. The various agreements call for the payment of excess capacity fees to the developers upon receipt of such fees by the

Authority. Future payments are contingent upon development within the Authority's service area and the collection of excess capacity fees. The Authority believes that the payment of these obligations is likely. However, there is no debt service schedule relating to the various agreements, and the date of future payments is unknown. The Authority has estimated that \$70,000 of the balance as of December 31, 2017, is a current liability.

On August 26, 2014, the Authority closed on a loan in the amount of \$4,400,000 with Colorado Business Bank for the construction of its new Administration and Maintenance buildings. The loan bears interest at the rate of 3.421% and is payable in quarterly installments of \$76,170 over a period of 20 years. The loan is secured by fees and charges of the Authority. The balance of the loan is \$3,872,453 (current portion of \$174,427) as of December 31, 2017. Prepayment of the loan is subject to a prepayment fee.

On March 29, 2016, the Authority closed on a loan agreement with Colorado Business Bank in the amount of \$7,000,000 for construction of the Piney Creek Project. The loan was "forward funded"; that is, the funds were not released to the Authority until January of 2017. Accordingly, payments on the loan did not commence until 2017. The loan is secured by fees and charges of the Authority. The balance of the loan is \$6,062,092 (current portion of \$946,037) as of December 31, 2017. The term of the loan is seven years and the interest rate is 2.60%. \$169,704 of interest was incurred on the loan in 2017, all of which was capitalized.

#### Long-term Debt Activity

Long-term debt activity for the year ended December 31, 2017, was as follows:

	<u>Balance</u> <u>1/1/17</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/17</u>
Reimbursement agreements	\$1,112,704	\$--	\$300,530	\$812,174
Piney Creek Loan	--	7,000,000	937,908	6,062,092
Building loan	<u>4,041,039</u>	<u>--</u>	<u>168,586</u>	<u>3,872,453</u>
Totals	<u>\$5,153,743</u>	<u>\$7,000,000</u>	<u>\$1,407,024</u>	<u>\$10,746,719</u>

Future debt service requirements for the Piney Creek loan are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u> <u>Requirement</u>
2018	\$946,037	\$148,440	\$1,094,477
2019	970,875	123,602	1,094,477
2020	996,365	98,112	1,094,477
2021	1,022,524	71,953	1,094,477
2022	1,049,370	45,107	1,094,477
2023	<u>1,076,921</u>	<u>17,556</u>	<u>1,094,477</u>
Totals	<u>\$6,062,092</u>	<u>\$504,770</u>	<u>\$6,566,862</u>

Future debt service requirements for the building loan are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u> <u>Requirement</u>
2018	\$174,427	\$130,253	\$304,680
2019	180,471	124,209	304,680
2020	186,725	117,955	304,680
2021	193,195	111,485	304,680
2022	199,890	104,790	304,680
2023-2027	1,108,271	415,129	1,523,400
2028-2032	1,314,063	209,337	1,523,400
2033-2034	<u>515,411</u>	<u>17,782</u>	<u>533,193</u>
Totals	<u>\$3,872,453</u>	<u>\$1,230,940</u>	<u>\$5,103,393</u>

#### NOTE 6: RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In order to manage these risks, the

Authority is a member of the Colorado Special Districts Property and Liability Pool (“the Pool”). The Pool is an organization created by intergovernmental agreement to provide property, casualty, and workers compensation coverage to its members.

#### Note 7: PENSION PLAN

The Authority contributes to the Colorado County Officials and Employees Retirement Association (CCOERA) pension plan of behalf of all full-time employees. Employees are required to participate in the plan beginning on the first day of employment.

The plan is a defined contribution plan through which contributions of employers are combined with contributions of employees and invested in income earning instruments for the benefit of plan participants. Any county, municipality or special district of the State of Colorado may, with the consent of the Association become a member and participate in the plan by adopting it for its officers and employees. During 2017, the Authority and participating employees each contributed amounts equal to 6% of compensation to the plan. The dollar amount of employer contributions was \$153,692 and \$153,692 was contributed by the employees. Forfeitures were not used to offset employer contributions during 2017. Employee contributions must match employer contributions. Participants are immediately vested 100% in their own contributions and earnings. Vesting in employer contributions and earnings occurs at the rate of 25% per year. Copies of the Plan’s financial statements may be obtained from CCOERA.

#### NOTE 8: DEFERRED COMPENSATION PLAN

The Authority offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The assets under this plan are no longer considered property of the Authority and are held by the Authority’s third-party administrator for the exclusive benefit of the plan participants and their beneficiaries. The Authority’s plan is administered by CCOERA. The Authority has little administrative involvement and does not perform the investing function for this plan. The assets of the plan are not considered assets of the Authority and are not included in the financial statements.

#### NOTE 9: TAX, SPENDING, AND DEBT LIMITATIONS

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, also know as the TABOR Amendment, which has several limitations, including those for revenue, expenditures, property taxes, and issuance of debt. Enterprises, defined as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR.

Section 37-45.1-101, C.R.S., *et seq.* authorizes governmental entities such as the Authority to establish water activity enterprises. On September 28, 2006, the Board of Directors passed a resolution creating the Southeast Metro Stormwater Authority (“SEMSWA”) Water Activity Enterprise. Therefore, TABOR is not applicable to the Authority.

#### NOTE 10: INTERGOVERNMENTAL AGREEMENT FOR THE COLLECTION OF STORMWATER FEES

In 2006, the Authority entered into an intergovernmental agreement with the County for the billing and collection of stormwater fees. Under the agreement, the Authority’s stormwater utility fees are billed with the County’s property tax bills. Beginning in 2009, tax-exempt organizations were billed directly by the Authority.

#### NOTE 11: COMMITMENTS

The Authority had commitments of \$4,354,123 for capital projects at December 31, 2017. Future expenditures for these commitments are expected to be financed through available resources and future revenues.

The financial statements do not include encumbrances. However, encumbrances are recorded for budgetary control purposes. Outstanding encumbrance commitments at December 31, 2017 (excluding those relating to capital projects) amounted to \$29,221.

#### NOTE 12: RELATED PARTY TRANSACTION

During 2017, the Authority paid a company owned by one of the Authority’s employees \$29,796 for an umbrella sculpture.

SOUTHEAST METRO STORMWATER AUTHORITY

STATEMENT OF REVENUES AND EXPENDITURES--BUDGET AND ACTUAL  
(NON-GAAP BUDGETARY BASIS)

For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenue</b>				
Storm drainage utility fees	\$10,363,449	\$10,363,449	\$10,498,294	\$134,845
Interest income	3,000	3,000	37,617	34,617
Intergovernmental revenue	1,150,000	2,823,915	2,689,519	(134,396)
Other revenue	7,610,360	7,764,063	8,095,745	331,682
<b>Total Revenue</b>	<b>19,126,809</b>	<b>20,954,427</b>	<b>21,321,175</b>	<b>366,748</b>
<b>Expenditures</b>				
Administration	1,779,763	1,779,763	1,566,361	213,402
Maintenance and Inspections	1,868,934	1,868,934	1,639,138	229,796
Environmental Resources	845,624	943,849	836,156	107,693
Building & Space	588,162	588,162	582,382	5,780
Capital Purchases	441,593	1,032,861	667,736	365,125
Debt Service	1,214,478	1,214,478	1,395,007	(180,529)
Engineering and Construction	951,702	979,702	977,309	2,393
Asset Maintenance	1,500,000	3,448,852	1,767,252	1,681,600
Capital Improvement Program	11,488,887	18,446,269	7,467,335	10,978,934
<b>Total Expenditures</b>	<b>20,679,143</b>	<b>30,302,870</b>	<b>16,898,676</b>	<b>13,404,194</b>
<b>Excess of Revenue over (Under) Expenditures - Budgetary Basis</b>	<b>(\$1,552,334)</b>	<b>(\$9,348,443)</b>	<b>4,422,499</b>	<b>\$13,770,942</b>
<b>Reconciliation of actual amounts to GAAP basis:</b>				
Accounts receivable accrual			(262,045)	
Loan proceeds			(7,000,000)	
Interest expense accrual			119	
Capital asset expenditures			9,656,949	
Deferred revenue			(1,278,797)	
Loan principal payments			1,106,493	
Capitalized interest			156,569	
Reimbursement Agreement Payments			300,530	
Depreciation			(7,365,281)	
Salary, benefit, and compensated absences accrual			(17,676)	
<b>Change in Net Position - GAAP Basis</b>			<b>(\$280,640)</b>	

See accompanying notes to financial statements.