

Phillips County, Colorado
Financial Statements
December 31, 2017

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July 25, 2018

**Phillips County, Colorado
Annual Financial Report
December 31, 2017**

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Independent Auditor's Report

Board of County Commissioners
Phillips County, Colorado

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Phillips County (the County), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County, as of December 31, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying supplementary information, such as the combining and individual nonmajor fund financial statements, local highway finance report and the schedule of due from/to the state of Colorado-Human Services Fund are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information as listed in the Table of Contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements.

rfarmer, llc

July 11, 2018

Phillips County, Colorado Management's Discussion and Analysis

December 31, 2017

As management of Phillips County, Colorado (the "County"), we offer readers of the county's financial statements a brief overview and analysis of some key financial factors of the County for the fiscal year ended December 31, 2017.

County Profile

Phillips County is a small, agriculturally based county in the northeast corner of Colorado. It was established in 1889 and encompasses 680 square miles. The 2010 Census showed a countywide population of 4,442 people. The county has three incorporated municipalities – Paoli – 34; Haxtun – 946; and Holyoke, the County Seat – 2,313. The County also has a small unincorporated community of Amherst. The total unincorporated population is 1,149.

Key Financial Factors

Healthy annual end-of-year fund balances and stable or increased assessed values are key components of the county's financial health.

Fund Balance Review:

Fund Balances					
	2013	2014	2015	2016	2017
General	\$1,079,099	\$1,116,332	\$910,145	\$992,337	\$1,107,362
Road & Bridge	\$462,346	\$513,701	\$560,558	\$943,350	\$1,150,034
Human Services	\$40,032	\$53,420	\$86,699	\$94,771	\$86,247
Capital Expenditures	\$99,823	\$8,986	\$280,232	\$260,173	\$262,676
Pavilion Project				\$292,800	\$506,220
Other	<u>\$405,413</u>	<u>\$435,313</u>	<u>\$392,166</u>	<u>\$447,535</u>	<u>\$382,634</u>
	\$2,086,713	\$2,127,752	\$2,229,800	\$3,030,965	\$3,495,173

The fund balance comparison shows an increase overall. The fund of most concern would be Human Services. Its fund balance remains fairly consistent but still needs to be closely monitored. The Pavilion fund will only exist until the overall project is completed.

Assessed Value of the County

2013	2014	2015	2016	2017
\$73,632,698	\$77,496,957	\$91,193,806	\$88,413,157	\$92,726,290

In the five-year period from 2013 to 2017, the county's assessed value increased \$19,093,592, a 25.93% increase. The valuation falls from 2015 to 2016, primarily because of a loss of oil and gas revenue. The substantial increase reflects positive overall growth in the county. The county's economy is primarily dependent on agriculture. Agriculture values have increased substantially because of high commodity prices in past years. Management must recognize that when those high commodity prices fall out of the assessment formula, the county will experience declines in assessed value.

Most assessment classifications remained fairly stable. The major increase has been in agricultural land.

Next Year's Budget and Rates: The County's General Fund balance at the end of fiscal year 2017 was \$1,107,362. A reserve is necessary to start the year and provide basic services to the residents and visitors of Phillips County. An adequate reserve at the year-end on which to operate a minimum of three months or 25% is considered necessary, for the majority of the property tax revenue is received in April of each year. The County had a General Fund balance of 31.66% of the 2018 budgeted expenditures.

Capital Assets and Debt Administration:

The County's major purchases for capital assets in 2017 were:

Probation AC Unit	Fund 61 -Commissioners	\$2,983
2015 Chev Silverado	Fund 61 - Maintenance	\$26,000
2018 Dodge Durango	Fund 10 – Sheriff	\$28,512
Console Upgrade	Fund 64 – Comm Center	\$163,852
2014 Ford Focus	Fund 61 – Meet & Eat	\$5,501
2008 Ford Van	Fund 61 – Extension	\$13,000
Pavilion	Fund 66 – Pavilion & Ed Center	\$150,000
2017 Walker Mower	Fund 10 – Fairgrounds	\$13,552
2014 Boss Portable Lights (2)	Fund 10 – Fairgrounds	\$6,170
LFT 700 Hog/Goat/Sheep/Scale	Fund 61 – Fairgrounds	\$2,844
LFT 3000 Cattle Scale	Fund 61 – Fairgrounds	\$5,589
820 Indicator Scale Head	Fund 61 – Fairgrounds	\$2,279
Pressure Washer	Fund 10 - Landfill	\$4,489
1996 Cat repair	Fund 20 – Road & Bridge	\$49,953
2012 Silverado	Fund 20 – Road & Bridge	\$27,999
2007 IHC Semi Tractor	Fund 20 – Road & Bridge	<u>\$22,500</u>
	TOTAL	\$525,223

The County has one remaining one lease-purchase agreement in 2017 as referenced in Note 13 of the Audit Information.

Request for information: This brief financial overview is designed to highlight key components of the County's finances for all those with an interest. Questions concerning any of the information provided in this overview or requests for additional financial information should be addressed to the Phillips County Administration Office, 221 S. Interocean Ave., Holyoke, CO 80734.

Phillips County, Colorado
Statement of Net Position
December 31, 2017

	Governmental Activities	Total
ASSETS		
Cash and cash equivalents	\$ 3,585,405	\$ 3,585,405
Receivables	2,717,166	2,717,166
Due from other governmental agencies	39,253	39,253
Inventories	106,646	106,646
Capital assets		
Land	137,203	137,203
Infrastructure	2,063,724	2,063,724
Buildings	6,778,805	6,778,805
Equipment and furniture	5,869,100	5,869,100
Vehicles	1,276,808	1,276,808
Less: accumulated depreciation	<u>(8,548,720)</u>	<u>(8,548,720)</u>
Total Capital Assets	<u>7,576,920</u>	<u>7,576,920</u>
Total Assets	<u>14,025,390</u>	<u>14,025,390</u>
 LIABILITIES		
Accounts payable and accrued expenses	315,685	315,685
Due to other governmental agencies	15,317	15,317
Long-term liabilities		
Due in more than one year		
Compensated absences	<u>205,723</u>	<u>205,723</u>
Total Liabilities	<u>536,725</u>	<u>536,725</u>
 DEFERRED CASH IN-FLOW OF RESOURCES		
Deferred revenues-property taxes	<u>2,622,299</u>	<u>2,622,299</u>
 NET POSITION		
Net investment in capital assets	7,576,920	7,576,920
Restricted for:		
TABOR and enabling legislation	181,525	181,525
Unrestricted	<u>3,107,921</u>	<u>3,107,921</u>
Total Net Position	<u>\$ 10,866,366</u>	<u>\$ 10,866,366</u>

The accompanying notes to the financial statements
are an integral part of these statements.

Phillips County, Colorado
Statement of Activities
For the Year Ended December 31, 2017

Functions/Programs Primary government	Program Revenue			Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government	Total
Governmental Activities						
General Government	\$ 1,552,462	\$ 348,315	\$ 7,455	\$ -	\$ (1,196,692)	\$ (1,196,692)
Public Safety	901,230	137,881	146,746	-	(616,603)	(616,603)
Highways and Streets	1,760,228	19,185	1,276,500	-	(464,543)	(464,543)
Health & Welfare	736,861	5,250	521,603	8,000	(202,008)	(202,008)
Culture and Recreation	747,833	29,219	16,866	342,766	(358,982)	(358,982)
Sanitation	398,323	175,157	-	-	(223,166)	(223,166)
Economic Development	26,452	-	-	-	(26,452)	(26,452)
Judicial	88,626	-	-	-	(88,626)	(88,626)
Total governmental activities	6,212,015	715,007	1,969,170	350,766	(3,177,072)	(3,177,072)
Total primary government	6,212,015	715,007	1,969,170	350,766	(3,177,072)	(3,177,072)
General revenues:						
Taxes:						
Property taxes, levied for general purposes					\$ 2,446,333	\$ 2,446,333
Sales & use taxes					551,554	551,554
Specific Ownership taxes					279,970	279,970
Unrestricted investment earnings					13,098	13,098
Miscellaneous					394,619	394,619
Special item - gain (loss) on disposition of assets					2,593	2,593
Total general revenues, special items, and transfers					3,688,167	3,688,167
Change in net position					511,095	511,095
Net position - beginning					10,355,271	10,355,271
Net position - ending					\$ 10,866,366	\$ 10,866,366

The accompanying notes to the financial statements are an integral part of these statements.

Phillips County, Colorado
Balance Sheet
Governmental Funds
December 31, 2017

	General	Road & Bridge	Human Services	Capital Expenditures	Fairground Project	Other Governmental Funds	Total Governmental Funds
ASSETS							
Cash and cash equivalents	\$ 1,134,445	\$ 1,095,995	\$ 55,645	\$ 266,355	\$ 658,263	\$ 374,706	\$ 3,585,409
Taxes receivable, net	1,988,979	392,232	148,362	92,726	-	-	2,622,299
Due from State	-	-	39,253	-	-	-	39,253
Other receivables	47,892	16,020	6,666	12,827	-	11,462	94,867
Inventories	17,243	89,402	-	-	-	-	106,645
Total assets	<u>3,188,559</u>	<u>1,593,649</u>	<u>249,926</u>	<u>371,908</u>	<u>658,263</u>	<u>386,168</u>	<u>6,448,473</u>

LIABILITIES AND FUND BALANCES

Liabilities:							
Accounts payable	92,226	51,383	-	16,506	152,043	3,534	315,692
Payable to other governments	-	-	15,317	-	-	-	15,317
Other payables	(8)	-	-	-	-	-	(8)
Total liabilities	<u>92,218</u>	<u>51,383</u>	<u>15,317</u>	<u>16,506</u>	<u>152,043</u>	<u>3,534</u>	<u>331,001</u>

Deferred Cash In-flow of Resources:

Deferred revenue-property taxes	<u>1,988,979</u>	<u>392,232</u>	<u>148,362</u>	<u>92,726</u>	<u>-</u>	<u>-</u>	<u>2,622,299</u>
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Fund balances:

Restricted for:							
TABOR and enabling legislation	-	-	13,874	-	-	167,651	181,525
Non-spendable-Inventory	17,243	89,402	-	-	-	-	106,645
Committed-Equipment	-	73,250	-	-	-	-	73,250
Unassigned	1,090,119	-	-	-	-	-	1,090,119
Committed, reported in:							
Special revenue funds	-	987,382	72,373	262,676	506,220	214,983	2,043,634
Total fund balances	<u>1,107,362</u>	<u>1,150,034</u>	<u>86,247</u>	<u>262,676</u>	<u>506,220</u>	<u>382,634</u>	<u>3,495,173</u>
Total liabilities and fund balances	<u>\$ 3,188,559</u>	<u>\$ 1,593,649</u>	<u>\$ 249,926</u>	<u>\$ 371,908</u>	<u>\$ 658,263</u>	<u>\$ 386,168</u>	<u>\$ 6,448,473</u>

The accompanying notes to the financial statements are an integral part of these statements.

Phillips County, Colorado
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
December 31, 2017

Total fund balance, governmental funds	\$	3,495,173
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Position.		7,576,918
Certain other long-term assets are not available to pay current period expenditures and therefore are not reported in this fund financial statement, but are reported in the governmental activities of the Statement of Net Assets.		-
Some liabilities, (such as Notes Payable, Capital Lease Contract Payable, Long-term Compensated Absences, and Bonds Payable), are not due and payable in the current period and are not included in the fund financial statement, but are included in the governmental activities of the Statement of Net Position.		(205,723)
Rounding		<u>(2)</u>
Net Assets of Governmental Activities in the Statement of Net Position	\$	<u><u>10,866,366</u></u>

The accompanying notes to the financial statements
are an integral part of these statements.

Phillips County, Colorado
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2017

	General	Road & Bridge	Human Services	Capital Expenditures	Fairground Project	Other Governmental Funds	Total Governmental Funds
REVENUES							
Property Taxes	\$ 1,895,823	\$ 320,770	\$ 141,379	\$ 88,362	\$ -	\$ -	\$ 2,446,334
SO Tax	212,346	41,876	15,848	9,900	-	-	279,970
Sales, Use and miscellaneous taxes	355,912	208,589	-	-	-	-	564,501
Fees and fines	3,163	-	-	-	-	-	3,163
Licenses and permits	1,515	912	-	-	-	-	2,427
Intergovernmental	135,676	1,263,554	513,287	4,515	-	16,866	1,933,898
Charges for services	322,720	3,062	-	166,241	-	120,530	612,553
Investment earnings	10,936	-	-	-	920	1,242	13,098
Miscellaneous	91,180	23,244	-	41,783	2,826	305,055	464,088
Rent received	55,634	-	-	-	342,766	-	398,400
Total revenues	3,084,905	1,862,007	670,514	310,801	346,512	443,693	6,718,432
EXPENDITURES							
Current:							
General government	1,306,892	11,691	-	160,038	-	36	1,478,657
Public safety	714,866	-	-	-	-	106,952	821,818
Streets & Highways	-	1,516,966	-	-	-	-	1,516,966
Health and Welfare	57,429	-	679,039	-	-	-	736,468
Culture and recreation	351,390	-	-	-	13,092	244,889	609,371
Judicial	88,626	-	-	-	-	-	88,626
Sanitation	336,151	-	-	-	-	-	336,151
Economic development	-	-	-	-	-	60,924	60,924
Debt Service:							
Principal	-	30,736	-	-	-	-	30,736
Interest and other charges	-	1,373	-	-	-	-	1,373
Capital outlay	58,618	94,557	-	108,697	150,000	163,852	575,724
Total Expenditures	2,913,972	1,655,323	679,039	268,735	163,092	576,653	6,256,814
Excess (deficiency) of revenues over expenditures	170,933	206,684	(8,525)	42,066	183,420	(132,960)	461,618
OTHER FINANCING SOURCES (USES)							
Transfers in	-	-	-	-	30,000	68,061	98,061
Transfers out	(58,500)	-	-	(39,561)	-	-	(98,061)
Total other financing sources and uses	(58,500)	-	-	(39,561)	30,000	68,061	-
SPECIAL ITEM							
Proceeds from sale of assets	2,593	-	-	-	-	-	2,593
Net change in fund balances	115,026	206,684	(8,525)	2,505	213,420	(64,899)	464,211
Fund balances - beginning	992,336	943,350	94,772	260,171	292,800	447,533	3,030,962
Fund balances - ending	\$ 1,107,362	\$ 1,150,034	\$ 86,247	\$ 262,676	\$ 506,220	\$ 382,634	\$ 3,495,173

The accompanying notes to the financial statements
are an integral part of these statements.

Phillips County, Colorado
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of
Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2017

Net change in fund balances - total governmental funds: \$ 464,211

Amounts reported for Governmental Activities in the Statement of Activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlay of \$575,724 was more than depreciation of \$572,490 in the current period. 3,234

Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned. 2,087

Governmental funds report capital lease payments as current financial resources. In contrast, the Statement of Activities treats such debt as a liability. Governmental funds report repayment of capital lease principal as an expenditure, In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities. This is the amount by which repayments exceeded proceeds. 30,736

Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:
Change in Compensated Absences 10,829

Rounding (2)

Change in net position of governmental activities \$ 511,095

The notes to the financial statements
are an integral part of these statements.

Phillips County, Colorado
Statement of Fiduciary Net Assets
Fiduciary Funds
December 31, 2017

	TOTAL AGENCY FUNDS
ASSETS:	
Cash and cash equivalents	<u>\$ 1,687,535</u>
Total assets	<u><u>1,687,535</u></u>
LIABILITIES:	
Due to other governmental units	<u>1,687,535</u>
Total Liabilities	<u><u>\$ 1,687,535</u></u>

The accompanying notes to financial statements
are an integral part of these statements.

Phillips County, Colorado
Notes to Financial Statements
December 31, 2017

Note 1 Reporting Entity

Phillips County (the County) is a political subdivision of the State of Colorado, governed by an elected three-member Board of County Commissioners. There are also five other elected officials of the County (Assessor, Clerk and Recorder, Sheriff, Treasurer and Coroner).

All financial transactions of the offices of elected officials of the County are included in the General Fund of the County's financial statements. The Board of County Commissioners has budgetary authority over the elected officials and is accountable for all fiscal matters. County property taxes fund a significant portion of the costs of operating the elected officials' offices. Services provided by the elected officials are for the benefit of Phillips County residents and are conducted within the boundaries of the County.

The basic financial statements present the financial statements of the County (the primary government) and its component units in accordance with Statements of the Governmental Accounting Standards Board, "The Financial Reporting Entity," as amended.

The County has examined other entities and there are no other entities that should be included.

The County is within the 13th Judicial District and participates with other counties in receiving services from the District Attorney. The District Attorney - 13th Judicial District is not a component unit of Phillips County.

Note 2 Summary of Significant Accounting Policies

The accounting and reporting policies of the County conform to accounting principles generally accepted in the United States of America (USGAAP) as applicable to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following summary of significant accounting policies is presented to assist the reader in evaluating the County's financial statements.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide and Fund Financial Statements The County government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental and Business-Type Activities for the County accompanied by the total column. Fiduciary activities of the County are not included in these statements. *Government activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segments and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead of *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the fiduciary funds are excluded from the government-wide financial statements. Major individual funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are presented on an *economic resources measurement focus* and the *accrual basis of accounting*. Accordingly, all of the County's assets and liabilities, including capital assets, as well as infrastructure assets when capitalized, and long-term liabilities, are included in the accompanying Statement of Net Assets. The Statement of Activities presents changes in net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within sixty days of the end

of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The primary revenue sources, which have been treated as susceptible to accrual by the County, are property tax, sales tax, intergovernmental revenues, and other taxes. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

General Fund The General fund is the general operating fund of the County. It is used to account for all resources except those required to be accounted for in another fund. The main sources of revenues are property taxes and sales taxes.

Road & Bridge Fund This fund records costs related to County road and bridge construction and maintenance. By state law, Colorado counties are required to maintain a Road and Bridge Fund and a portion of road and bridge taxes is allocated to cities and towns for their road and street activities. The main sources of income are highway user trust fund payments and property taxes.

Department of Human Services (Public Welfare) This fund administers social services programs under state and federal regulations. Colorado counties are required by law to maintain a Human Services fund. The main sources of revenues include state and federal grants and property taxes.

Capital Expenditure Fund This fund accounts for the majority of capital expenditures not budgeted by the General and Road & Bridge funds. The main sources of revenues are property taxes.

Fairgrounds Improvement Project This fund is used specifically for improvements to the Fair Grounds. Contributions and grants are the main sources of income.

The County has one Fiduciary Fund, which consists of the cash with county treasurer. The fund is not included with any other fund.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables, and receivables. All internal balances in the Statement of Net Assets have been eliminated except those representing balances between the governmental activities

and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated. However, those transactions between governmental and business-type activities have not been eliminated.

Reconciliation of the Fund financial statements to the Government-Wide financial statements is provided in the financial statements to explain the differences created by the integrated approach of GASB Statement No. 34.

The County follows the policy of capitalizing all assets, other than infrastructure, that cost more than \$2,000 with an estimated useful life of more than one year. Infrastructure assets that cost more than the following amounts will be capitalized:

Gravel roads	\$ 500,000
Bridges	\$ 75,000
Other Infrastructure	\$ 250,000

The useful lives of the assets are:

Buildings & Improvements	50-75 years
Furniture & Fixtures	7-10 years
Machinery, Equipment, & Vehicles	5-10 years
Infrastructure	75 years

Program revenues derive directly from the program itself or from parties outside the reporting government's taxpayers or citizenry, as a whole; they reduce the net cost of the function to be financed from the government's general revenues. The statement of activities reports separately three categories of program revenues: (a) charges for services, (b) program-specific *operating* grants and contributions and (c) program-specific *capital* grants and contributions.

Charges for services include revenues based on exchange or exchange-like transactions. These revenues arise from charges to customers or applicants who purchase, use or directly benefit from the goods, services, or privileges provided. Revenues in this category include fees charged for specific services, such as water use or garbage collection; licenses and permits, such as dog licenses, liquor licenses, and building permits; operating special assessments, such as for street cleaning or special street lighting; and any other amounts charged to service recipients.

Program-specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program. Some grants and contributions consist of capital assets or resources that are restricted for capital purposes - to

purchase, construct or renovate capital assets associated with a specific program. These are reported separately from grants and contributions that may be used either for operating expenses or for capital expenditures of the program at the discretion of the reporting government. These categories of program revenue are specifically attributable to a program and reduce the net expense of that program to the reporting government. Multipurpose grants (those that provide financing for more than one program) are reported as program revenue if the amounts restricted to each program are specifically identified in either the grant award or the grant application. Multipurpose grants that do not provide for specific identification of the programs and amounts are reported as general revenues.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Interfund Transactions

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the County are accounted for as revenues, expenditures, or expenses in the funds involved. Transactions, which constitute reimbursements of a fund for expenditures or expenses initially made from that fund, which are properly applicable to another fund, are recorded as expenditures or expended in the reimbursing fund and as reductions of the expenditure or expense in the fund that is reimbursed. At year-end, outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Budgets and Budgetary Accounting

Annual budgets are adopted as required by Colorado Statutes. Formal budgetary integration is employed as a management control device during the year.

The budget calendar is as follows:

August 25 Assessors must submit abstract of assessments, reflecting all assessed values of property in the County by class and subclass to the Division of Property Taxation.

Assessors must certify to all taxing entities and the Division of Local Government of the new total assessed valuation and the amounts for the various factors needed to compute the statutory property tax revenue limits.

- October 15 Statutory deadline for submission of proposed budget to the local governing body. "Notice of Budget" to be published when budget is received.
- December 15 Statutory deadline for certification of mill levies to the Board of County Commissioners. Local government levying a property tax must adopt their budget before certifying the levy to the County. Local Governing Body shall enact an ordinance or resolution making appropriations for the ensuing fiscal period.
- December 22 Statutory deadline for Board of County Commissioners to certify levies and revenues to Assessor and the Division of Property Taxation.

Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparisons in this report are presented on the GAAP basis.

Appropriations are adopted by resolution for each fund in total. Over expenditures are not deemed to exist unless the fund as a total has expenditures in excess of appropriations. All appropriations lapse at year-end.

Supplemental budgets were adopted due to unanticipated revenues and expenditures.

Property Taxes

Annual property taxes are levied and assessed on January 1, and are certified by the County by November 1 of the current year. On January 1 of the following year, the County Treasurer bills the property owners, thus establishing an enforceable lien on the property. The County Treasurer also collects the property taxes and remits collections on a monthly basis to the County. County property tax revenues are recognized as they become current receivables from the County Treasurer. One-half of the property taxes are due by February 28 and one-half due by June 15 or all may be paid by April 30 to avoid penalties and interest.

Vacation Days and Sick Leave

All full-time County employees are entitled to ten working days of paid vacation per year after one full year of employment. After the tenth year of employment, an additional five days of vacation are allowed per

calendar year. Vacation time accrues for one year, and any amounts not used by December 31 of the following year are lost, except amounts approved by the Commissioners to carry to the subsequent year.

Every employee may accrue sick leave at a rate of one day per month of service. Such leave is allowed only to the extent of actual illness or death of an immediate family member. Employees hired after November 1, 2005, with 10 years or more of service may be compensated for a portion of unused sick leave upon leaving the County.

Employees hired prior to November 1, 2005, upon retirement after the age of 62 or upon becoming disabled, shall be compensated based on regular pay for a maximum of ninety days of accrued sick leave.

Contraband

Per Colorado Contraband Forfeiture Act (CRS 16-13-501 to 511), proceeds received from the seizure of contraband must be used for the specific purpose of law enforcement activities. These proceeds are exempt from the appropriation process. Phillips County received no material proceeds from contraband during the year.

Inventories

Inventory of construction and maintenance supplies and weed control chemicals are reflected in the Road and Bridge Fund and General Fund, respectively, as an asset. Inventory is recorded at cost using the first-in, first-out (FIFO) method.

Note 3 Deposits and Investments

Deposits

Colorado State Statutes, specifically the Public Deposit Protection Act of 1989, require all public monies to be deposited in financial institutions that have been designated as eligible public depositories. Eligible public depositories must pledge eligible collateral, as promulgated by the State banking board, having a market value in excess of 102% of the aggregate uninsured public deposits. Eligible collateral must be held in the custody of any federal reserve bank or any branch thereof or of any depository trust company which is a member of the Federal Reserve System, and which is supervised by the State banking board. The Statutes further restrict such deposits to eligible public depositories having their principal offices within the State of Colorado.

Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are:

- a. Uncollateralized,
- b. Collateralized with securities held by the pledging financial institution, or
- c. Collateralized with securities held by the pledging financial institution's trust department or agent but not in the depositor-government's name.

As of year-end, the County was not exposed to custodial risk in that all funds held by the county are deposited in various financial institutions that are covered by FDIC insurance or meet the requirements of the Public Deposit Protection Act as amended per Colorado Revised Statutes. The county is not exposed to any other risk as defined by GASB 40.

Note 4 Changes in Fixed Assets

Capital asset activity for the current year is shown below:

	Beginning Balance	Additions	Deletions	Ending Balances
Governmental Activities:				
Land	\$ 137,203	\$ -	\$ -	\$ 137,203
Total Capital Assets, Not Being Depreciated	137,203	-	-	137,203
Capital Assets Being Depreciated:				
Infrastructure	2,063,724	-	-	2,063,724
Buildings	6,703,550	200,501	(125,246)	6,778,805
Equipment	5,870,152	348,800	(349,852)	5,869,100
Vehicles	1,269,295	28,512	(20,999)	1,276,808
Total Capital Assets Being Depreciated	15,906,721	577,813	(496,097)	15,988,437
Less Accumulated Depreciation	(8,472,327)	(572,490)	496,097	(8,548,720)
Total Capital Assets Being Depreciated, Net	7,434,394	5,323	-	7,439,717
Governmental Activities Capital Assets, Net	\$ 7,571,597	\$ 5,323	\$ -	\$ 7,576,920

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 50,162
Public safety	79,412
Public Works	241,889
Sanitation	62,172
Health & Welfare	393
Culture & Recreation	<u>138,462</u>
Total depreciation expense-governmental activities	<u>\$ 572,490</u>

Note 5 Joint Ventures

The County participates in the County Technical Services, Inc. (CTSI) Insurance Pool. This joint venture does not meet the criteria for inclusion within the reporting entity because the County Health Pool has the following characteristics:

- is financially independent and responsible for its own financial deficits and entitled to its own surpluses,
- is a separate governing board from that of the County, which is comprised of 1 voting member from each participating County/entity.
- the governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities and determining the outcome or disposition of matters affecting the recipients of services provided, and
- has absolute authority over all funds and fiscal responsibility including budgetary responsibility and reporting to state agencies and controls fiscal management.

Financial information is available from CTSI.

Note 6 Pension Plan

Defined Contribution Plan

The County is participating in a Defined Contribution Pension Plan through Colorado Counties Officials and Employees Retirement Association (CCOERA). The Plan is funded by employee's contributions at 4 percent of gross salary with the County matching another 4 percent. All employees who work over 20 hours per week and have been employed one year are required to be in the plan. The employee is immediately vested in their contribution. The vesting period for the employer's

contribution is 20% per year for 5 years. At the end of the fifth year of participating in the plan, the employee is fully vested in the County's contribution. The Board of County Commissioners authorizes any changes to the plan.

During 2017 the employee and employer paid \$80,730 each into CCOERA. Total salaries were \$2,402,292 with qualifying salaries being \$2,018,250.

There were approximately 73 total employees at year-end who are considered general employees.

The employees can also contribute to an IRC 457 pension plan. All contributions are made by the employee.

Note 7 Operating Leases

The County has various operating leases and maintenance contracts for copiers, faxes, and computer equipment that are entered into during the normal course of business. These costs are charged to expense as incurred based on terms and renewals. The County is current on all operating leases.

During 2016, the County entered into an operating lease for three (3) 772G Motor Graders. The agreement calls for 36 monthly payments of \$1,747 with a purchase option of \$214,500 per motor grader. The purchase option date is January, 2019. The 2017 and 2018 annual payments are \$20,964 per year per motor grader or \$62,892 for all 3 motor graders.

During 2017, the County entered into an agreement to lease voting machines and other equipment. The lease is for five (5) years with annual lease payments of approximately \$19,123 per year.

Note 8 Transfers

The transfers made during 2017 were from the General Fund to the Economic Development Fund, Ambulance Replacement Fund, and Fair Fund in the amounts of \$25,500, \$8,000, and \$25,000, respectively. The Capital Expenditures fund also transferred \$30,000 to the Fairgrounds Improvement Fund and \$9,561 to the E911 Fund during 2017.

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the County are accounted for as revenues, expenditures, or expenses in the funds involved. Transactions, which constitute reimbursement of a fund

for expenditures or expenses initially made from that fund, which are properly applicable to another fund, are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditure or expense in the fund that is reimbursed.

Non-recurring or non-routine transfers of equity between funds are referred to as residual equity transfers and are reported as additions to or deductions from the fund balance of Governmental Funds. Transfers of equity to Proprietary Funds are treated as contributed capital and such transfers from proprietary funds are reported as reductions of retained earnings or contributed capital as is appropriate in the circumstances. All other legally authorized transfers are treated as operating transfers and are included in the results of operations of both Governmental and Proprietary Funds.

Note 9 Risk Management

County Workers' Compensation Pool

The County is exposed to various risks of loss related to injuries of employees while on the job. The County joined together with other Counties in the State of Colorado to form the County Workers' Compensations Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

Colorado Counties Casualty and Property Pool

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other Counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The intergovernmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

The County, in their opinion, has obtained adequate coverage as required by Colorado Revised Statutes to settle claims in the ordinary course of business. However, due to the unknown nature of potential liability, some claims may arise that fall outside the coverage limits for which the County would be financially responsible. Claims have not exceeded coverages during the past three years.

Note 10 Tax, Spending and Debt Limitations

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue rising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The entity believes it is in compliance with the requirements of the amendment. However, the entity has made certain interpretations of the amendment's language in order to determine its compliance.

On November 7, 1995, the voters of Phillips County approved a ballot initiative allowing the County to retain funds over the limitations imposed by the amendment in 1995 and all subsequent years. It is the opinion of the County that the revenue and spending limitation imposed by the amendment no longer applies to the County.

Note 11 Restricted Fund Balances

With the passage of Amendment One to the Colorado State Constitution, the County has restricted at least 3 percent of its spending limitation for emergencies. For 2017, \$167,651 has been reflected as the emergency reserve.

In addition, the Human Services Fund has restricted \$13,874 due to enabling legislation.

Note 12 Landfill

State and federal laws and regulations require the County to place a final cover on its landfill when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. At December 31, 2017, the County has closed 25.3% of the estimated capacity of the landfill. The County expects the closure and post-closure liability to be \$329,718 to cover the last cell open at the

at the time of closure. The amount is based on what it would cost to perform all closure and post-closure care in 2017. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The County expects to close the landfill in the year 2061. The County has completed the financial assurance report; however, no contributions have been made to a trust to finance closure and post-closure care. As of year-end, the county has not restricted any assets for the payment of the closure and post-closure care costs.

Note 13 Lease Purchase

During 2012, the County entered into a lease purchase of \$182,000. The lease calls for a down payment and annual payments beginning February 2013 of \$32,093. There is a stated interest rate of 2.29%. The payments are made from the Road & Bridge Fund. The final payment was made during 2017.

Changes in long-term debt are as follows:

	Beginning Balance	Additions	Payments	Ending Balances	Current Portion
Equipment Lease	\$ 30,736	\$ -	\$ (30,736)	\$ -	\$ -
Compensated Absences	216,552	-	-	216,552	-
	<u>\$ 247,288</u>	<u>\$ -</u>	<u>\$ (30,736)</u>	<u>\$ 216,552</u>	<u>\$ -</u>

Note 14 Fund Balance

In the fund financial statements the following classifications describe the relative strength of spending constraints.

- *Non-spendable balance* – The portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory and prepaid amounts) or is legally or contractually required to be maintained intact.
- *Restricted fund balance* – The portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions, or enabling legislation.

- *Committed fund balance* – The portion of fund balance constrained for specific purposes according to the limitations imposed by the County’s highest level of decision-making authority, the County Commissioners, or other individuals authorized to assign funds to be used for a specific purpose. This classification is necessary to indicate that those funds are, at a minimum, intended to be used for the purpose of that particular fund.
- *Assigned fund balance* – The portion of fund balance set aside for planned or intended purposes but are neither restricted nor committed. The intended use may be expressed by the County Commissioners or other individuals authorized to assign funds to be used for a specific purpose. Assigned fund balances in special revenue funds will also include any remaining fund balance that is not restricted or committed. This classification is necessary to indicate that those funds are, at a minimum, intended to be used for the purpose of that particular fund.
- *Unassigned fund balance* – The residual portion of fund balance that does not meet any of the above criteria. The County will only report a positive unassigned fund balance in the General Fund.

The County considers that committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Note 15 Schedule of EBT Authorizations

Refer to the following page for EBT authorizations during 2017.

Note 15

**Phillips County Department of Social Services
Human Services Fund
Schedule of EBT Authorizations, Warrant Expenditures and Total Expenditures
for the year ended December 31, 2017**

Program	County EBT Authorizations	County Share of Authorizations	Expenditures By County Warrant	County EBT Authorizations and Expenditures by County Warrant	Total Expenditures
Regular County Administration	\$ -	\$ -	\$ 173,851	\$ 173,851	\$ 173,851
HCA EBT	(2)	-	-	(2)	-
LEAP EBT Admin.	63,997	-	342	64,339	342
AND EBT	2,652	530	-	2,652	530
Child Support - Admin	-	-	95,674	95,674	95,674
Colo Works - Administration	-	-	36,840	36,840	36,840
Colo Works - EBT	72,147	13,606	-	72,147	13,606
Employment First	421	147	4,169	4,590	4,316
General Assistance	-	-	(30)	(30)	(30)
Adult Protective Serv - Administration	-	-	17,446	17,446	17,446
Old Age Pension - EBT & Admin	70,645	-	2,763	73,408	2,763
Child Care - Admin	-	-	33,196	33,196	33,196
Child Care - EBT	49,239	9,741	-	49,239	9,741
Child Welfare - 100% Admin	-	-	23,762	23,762	23,762
Child Welfare - 80% Admin	-	-	200,630	200,630	200,630
Child Welfare - Rel Child Care Admin	-	-	3,264	3,264	3,264
Child Welfare - Res Mental Health	12,446	2,489	-	12,446	2,489
Child Welfare - Sub Adopt	25,711	5,142	-	25,711	5,142
Child Welfare - Case Services	119	24	-	119	24
Child Welfare - OOH	74,444	15,501	-	74,444	15,501
Child Welfare - Rel Child Care EBT	3,692	738	-	3,692	738
Core Services - Admin	5,457	-	34,422	39,879	34,422
County Only	-	-	(29)	(29)	(29)
Sub-Total	380,968	47,918	626,300	1,007,268	674,218
Food Assistance	461,081	-	(789)	460,292	(789)
Grand Total	\$ 842,049	\$ 47,918	\$ 625,511	\$ 1,467,560	\$ 673,429

Phillips County, Colorado
Budget and Actual (with Variances)
General
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Property Taxes	\$ 1,896,812	\$ 1,896,812	\$ 1,895,823	\$ (989)
SO Tax	182,000	182,000	212,346	30,346
Sales and miscellaneous taxes	285,000	285,000	355,912	70,912
Fees and fines	900	900	3,163	2,263
Licenses and permits	1,075	1,075	1,515	440
Intergovernmental	166,053	166,053	135,676	(30,377)
Charges for services	230,500	230,500	322,720	92,220
Investment earnings	5,000	5,000	10,936	5,936
Rent	47,000	47,000	55,634	8,634
Miscellaneous	75,000	75,000	91,180	16,180
Total revenues	<u>2,889,340</u>	<u>2,889,340</u>	<u>3,084,905</u>	<u>195,565</u>
EXPENDITURES				
Current:				
General Government	1,375,549	1,427,316	1,306,892	120,424
Public Safety	848,957	848,957	714,866	134,091
Health and sanitation	459,316	459,316	393,580	65,736
Culture and recreation	396,033	396,033	351,390	44,643
Judicial	92,096	92,096	88,626	3,470
Capital Outlay	62,968	62,968	58,618	4,350
Total Expenditures	<u>3,234,919</u>	<u>3,286,686</u>	<u>2,913,972</u>	<u>372,714</u>
Excess (deficiency) of revenues over expenditures	<u>(345,579)</u>	<u>(397,346)</u>	<u>170,933</u>	<u>568,279</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(58,500)	(58,500)	(58,500)	-
Total other financing sources and uses	<u>(58,500)</u>	<u>(58,500)</u>	<u>(58,500)</u>	<u>-</u>
Special Item				
Gain on sale of assets	-	-	2,593	(2,593)
Net change in fund balances	<u>(404,079)</u>	<u>(455,846)</u>	<u>115,026</u>	<u>570,872</u>
Fund balances - beginning	581,622	581,622	992,336	410,714
Fund balances - ending	<u>\$ 177,543</u>	<u>\$ 125,776</u>	<u>\$ 1,107,362</u>	<u>\$ 981,586</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Road & Bridge
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Property Taxes	\$ 373,988	\$ 373,988	\$ 320,770	\$ (53,218)
SO Taxes	29,000	29,000	41,876	12,876
Sales and miscellaneous taxes	186,000	186,000	208,589	22,589
Licenses and permits	-	-	912	912
Intergovernmental	1,293,638	1,293,638	1,263,554	(30,084)
Charges for services	-	-	3,062	3,062
Miscellaneous	-	-	23,244	23,244
Total revenues	<u>1,882,626</u>	<u>1,882,626</u>	<u>1,862,007</u>	<u>(20,619)</u>
EXPENDITURES				
Current:				
General government	12,500	12,500	11,691	809
Highways and roads	1,808,226	1,808,226	1,516,966	291,260
Debt Service:				
Principal	32,000	32,000	30,736	1,264
Interest and other charges	723	723	1,373	(650)
Capital Outlay	400,000	400,000	94,557	305,443
Total Expenditures	<u>2,253,449</u>	<u>2,253,449</u>	<u>1,655,323</u>	<u>598,126</u>
Excess (deficiency) of revenues over expenditures	<u>(370,823)</u>	<u>(370,823)</u>	<u>206,684</u>	<u>577,507</u>
SPECIAL ITEM				
Proceeds from sale capital assets	75,000	75,000	-	75,000
Net change in fund balances	(295,823)	(295,823)	206,684	502,507
Fund balances - beginning	766,930	766,930	943,350	176,420
Fund balances - ending	<u>\$ 471,107</u>	<u>\$ 471,107</u>	<u>\$ 1,150,034</u>	<u>\$ 678,927</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Human Services
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Property Taxes	\$ 141,461	\$ 141,461	\$ 141,379	\$ (82)
SO Taxes	14,000	14,000	15,848	1,848
Intergovernmental	712,405	712,405	513,287	(199,118)
Miscellaneous	2,500	2,500	-	(2,500)
Total revenues	<u>870,366</u>	<u>870,366</u>	<u>670,514</u>	<u>(199,852)</u>
EXPENDITURES				
Current:				
Health and human services	<u>908,802</u>	<u>908,802</u>	<u>679,039</u>	<u>229,763</u>
Total Expenditures	<u>908,802</u>	<u>908,802</u>	<u>679,039</u>	<u>229,763</u>
Excess (deficiency) of revenues over expenditures	<u>(38,436)</u>	<u>(38,436)</u>	<u>(8,525)</u>	<u>29,911</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	<u>20,000</u>	<u>20,000</u>	<u>-</u>	<u>20,000</u>
Total other financing sources and uses	<u>20,000</u>	<u>20,000</u>	<u>-</u>	<u>20,000</u>
Net change in fund balances	(18,436)	(18,436)	(8,525)	9,911
Fund balances - beginning	<u>69,409</u>	<u>69,409</u>	<u>94,772</u>	<u>25,363</u>
Fund balances - ending	<u>\$ 50,973</u>	<u>\$ 50,973</u>	<u>\$ 86,247</u>	<u>\$ 35,274</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Capital Expenditures
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Property Taxes	\$ 88,413	\$ 88,413	\$ 88,362	\$ (51)
SO Taxes	8,800	8,800	9,900	1,100
Intergovernmental	-	-	4,515	4,515
Charges for services	119,000	119,000	166,241	47,241
Miscellaneous	7,500	7,500	41,783	34,283
Total revenues	<u>223,713</u>	<u>223,713</u>	<u>310,801</u>	<u>87,088</u>
EXPENDITURES				
Current:				
General government	44,850	44,850	160,038	(115,188)
Capital Outlay	<u>250,350</u>	<u>263,500</u>	<u>108,697</u>	<u>154,803</u>
Total Expenditures	<u>295,200</u>	<u>308,350</u>	<u>268,735</u>	<u>39,615</u>
Excess (deficiency) of revenues over expenditures	<u>(71,487)</u>	<u>(84,637)</u>	<u>42,066</u>	<u>126,703</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	-	-	(39,561)	39,561
Total other financing sources and uses	<u>-</u>	<u>-</u>	<u>(39,561)</u>	<u>39,561</u>
Net change in fund balances	(71,487)	(84,637)	2,505	87,142
Fund balances - beginning	209,445	209,445	260,171	50,726
Fund balances - ending	<u>\$ 137,958</u>	<u>\$ 124,808</u>	<u>\$ 262,676</u>	<u>\$ 137,868</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Fairground Project
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Intergovernmental	\$ 391,000	\$ 391,000	\$ -	\$ (391,000)
Miscellaneous	-	-	2,826	2,826
Investment earnings	-	-	920	920
Contributions	1,161,110	1,161,110	342,766	(818,344)
Total revenues	<u>1,552,110</u>	<u>1,552,110</u>	<u>346,512</u>	<u>(1,205,598)</u>
EXPENDITURES				
Culture and recreation	12,700	12,700	13,092	(392)
Capital Outlay	1,600,100	1,600,100	150,000	1,450,100
Total Expenditures	<u>1,612,800</u>	<u>1,612,800</u>	<u>163,092</u>	<u>1,449,708</u>
Excess (deficiency) of revenues over expenditures	<u>(60,690)</u>	<u>(60,690)</u>	<u>183,420</u>	<u>244,110</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	30,000	(30,000)
Total other financing sources and uses	<u>-</u>	<u>-</u>	<u>30,000</u>	<u>(30,000)</u>
Net change in fund balances	(60,690)	(60,690)	213,420	(274,110)
Fund balances - beginning	281,951	281,951	292,800	10,849
Fund balances - ending	<u>\$ 221,261</u>	<u>\$ 221,261</u>	<u>\$ 506,220</u>	<u>\$ (263,261)</u>

Phillips County, Colorado
Balance Sheet
Other Governmental Funds
December 31, 2017

	Ambulance Replacement	Conservation Trust	Contingent	E911	Fair	Jr. Livestock Sale	Economic Development	Total Governmental Funds
ASSETS								
Cash and cash equivalents	\$ 61,902	\$ 73,216	\$ 169,421	\$ 25,021	\$ 32,448	\$ 6,437	\$ 6,261	\$ 374,706
Other receivables	-	-	-	11,462	-	-	-	11,462
Total assets	<u>61,902</u>	<u>73,216</u>	<u>169,421</u>	<u>36,483</u>	<u>32,448</u>	<u>6,437</u>	<u>6,261</u>	<u>386,168</u>
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts payable	-	-	-	3,534	-	-	-	3,534
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,534</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,534</u>
Fund balances:								
Restricted for:								
TABOR	-	-	167,651	-	-	-	-	167,651
Committed	61,902	73,216	1,770	32,949	32,448	6,437	6,261	214,983
Total fund balances	<u>61,902</u>	<u>73,216</u>	<u>169,421</u>	<u>32,949</u>	<u>32,448</u>	<u>6,437</u>	<u>6,261</u>	<u>382,634</u>
Total liabilities and fund balances	<u>\$ 61,902</u>	<u>\$ 73,216</u>	<u>\$ 169,421</u>	<u>\$ 36,483</u>	<u>\$ 32,448</u>	<u>\$ 6,437</u>	<u>\$ 6,261</u>	<u>\$ 386,168</u>

Phillips County, Colorado
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds

For the Year Ended December 31, 2017

	Ambulance Replacement	Conservation Trust	Contingent	E911	Fair	Jr. Livestock Sale	Economic Development	Total-Other Governmental Funds
REVENUES								
Intergovernmental	\$ -	\$ 16,866	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 16,866
Charges for services	-	-	-	120,530	-	-	-	120,530
Investment earnings	125	126	970	-	-	21	-	1,242
Miscellaneous	8,000	-	-	44,291	58,296	161,733	32,735	305,055
Total revenues	8,125	16,992	970	164,821	58,296	161,754	32,735	443,693
EXPENDITURES								
Current:								
General government	-	-	-	-	-	-	36	36
Public Safety	-	-	-	106,952	-	-	-	106,952
Culture and recreation	-	-	-	-	83,753	161,136	-	244,889
Economic Development	-	-	-	-	-	-	60,924	60,924
Capital Outlay	-	-	-	163,852	-	-	-	163,852
Total Expenditures	-	-	-	270,804	83,753	161,136	60,960	576,653
Excess (deficiency) of revenues over expenditures	8,125	16,992	970	(105,983)	(25,457)	618	(28,225)	(132,960)
OTHER FINANCING SOURCES (USES)								
Transfers in	8,000	-	-	9,561	25,000	-	25,500	68,061
Total other financing sources and uses	8,000	-	-	9,561	25,000	-	25,500	68,061
Net change in fund balances	16,125	16,992	970	(96,422)	(457)	618	(2,725)	(64,899)
Fund balances - beginning	45,777	56,224	168,451	129,371	32,905	5,819	8,986	447,533
Fund balances - ending	\$ 61,902	\$ 73,216	\$ 169,421	\$ 32,949	\$ 32,448	\$ 6,437	\$ 6,261	\$ 382,634

**Phillips County, Colorado
Budget and Actual (with Variances)
Ambulance Replacement
For the year ended December 31, 2017**

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Investment earnings	\$ 70	\$ 70	\$ 125	\$ 55
Miscellaneous	8,000	8,000	8,000	-
Total revenues	<u>8,070</u>	<u>8,070</u>	<u>8,125</u>	<u>55</u>
EXPENDITURES				
Current:				
Capital Outlay	61,844	61,844	-	61,844
Total Expenditures	61,844	61,844	-	61,844
Excess (deficiency) of revenues over expenditures	<u>(53,774)</u>	<u>(53,774)</u>	<u>8,125</u>	<u>61,899</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	8,000	8,000	8,000	-
Total other financing sources and uses	<u>8,000</u>	<u>8,000</u>	<u>8,000</u>	<u>-</u>
Net change in fund balances	(45,774)	(45,774)	16,125	61,899
Fund balances - beginning	45,774	45,774	45,777	3
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 61,902</u>	<u>\$ 61,902</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Conservation Trust
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Intergovernmental	\$ 11,500	\$ 11,500	\$ 16,866	\$ 5,366
Investment earnings	75	75	126	51
Total revenues	<u>11,575</u>	<u>11,575</u>	<u>16,992</u>	<u>5,417</u>
EXPENDITURES				
Current:				
Culture and recreation	69,696	69,696	-	69,696
Total Expenditures	<u>69,696</u>	<u>69,696</u>	<u>-</u>	<u>69,696</u>
Excess (deficiency) of revenues over expenditures	<u>(58,121)</u>	<u>(58,121)</u>	<u>16,992</u>	<u>75,113</u>
Net change in fund balances	(58,121)	(58,121)	16,992	75,113
Fund balances - beginning	58,121	58,121	56,224	(1,897)
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 73,216</u>	<u>\$ 73,216</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Contingent
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Investment earnings	\$ 600	\$ 600	\$ 970	\$ 370
Total revenues	<u>600</u>	<u>600</u>	<u>970</u>	<u>370</u>
EXPENDITURES				
Contingency	<u>168,866</u>	<u>168,866</u>	-	<u>168,866</u>
Total Expenditures	<u>168,866</u>	<u>168,866</u>	-	<u>168,866</u>
Excess (deficiency) of revenues over expenditures	<u>(168,266)</u>	<u>(168,266)</u>	<u>970</u>	<u>169,236</u>
Net change in fund balances	(168,266)	(168,266)	970	169,236
Fund balances - beginning	<u>168,266</u>	<u>168,266</u>	<u>168,451</u>	<u>185</u>
Fund balances - ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 169,421</u>	<u>\$ 169,421</u>

Phillips County, Colorado
Budget and Actual (with Variances)
E911
For the year ended December 31, 2017

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Intergovernmental	\$ 200,000	\$ 200,000	\$ -	\$ (200,000)
Charges for services	112,045	112,045	120,530	8,485
Miscellaneous	30,000	30,000	44,291	14,291
Total revenues	<u>342,045</u>	<u>342,045</u>	<u>164,821</u>	<u>(177,224)</u>
EXPENDITURES				
Current:				
Public Safety	118,600	118,600	106,952	11,648
Capital Outlay	314,800	314,800	163,852	150,948
Total Expenditures	<u>433,400</u>	<u>433,400</u>	<u>270,804</u>	<u>162,596</u>
Excess (deficiency) of revenues over expenditures	<u>(91,355)</u>	<u>(91,355)</u>	<u>(105,983)</u>	<u>(14,628)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	9,561	(9,561)
Total other financing sources and uses	<u>-</u>	<u>-</u>	<u>9,561</u>	<u>(9,561)</u>
Net change in fund balances	(91,355)	(91,355)	(96,422)	(5,067)
Fund balances - beginning	94,524	94,524	129,371	34,847
Fund balances - ending	<u>\$ 3,169</u>	<u>\$ 3,169</u>	<u>\$ 32,949</u>	<u>\$ 29,780</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Fair
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Miscellaneous	\$ 57,700	\$ 57,700	\$ 58,296	\$ 596
Total revenues	<u>57,700</u>	<u>57,700</u>	<u>58,296</u>	<u>596</u>
EXPENDITURES				
Current:				
Culture and recreation	84,780	84,780	83,753	1,027
Total Expenditures	<u>84,780</u>	<u>84,780</u>	<u>83,753</u>	<u>1,027</u>
Excess (deficiency) of revenues over expenditures	<u>(27,080)</u>	<u>(27,080)</u>	<u>(25,457)</u>	<u>1,623</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	25,000	25,000	25,000	-
Total other financing sources and uses	<u>25,000</u>	<u>25,000</u>	<u>25,000</u>	<u>-</u>
Net change in fund balances	(2,080)	(2,080)	(457)	1,623
Fund balances - beginning	40,091	40,091	32,905	(7,186)
Fund balances - ending	<u>\$ 38,011</u>	<u>\$ 38,011</u>	<u>\$ 32,448</u>	<u>\$ (5,563)</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Jr. Livestock Sale
For the year ended December 31, 2017

	Budgeted Amounts		Actual	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Investment earnings	\$ 10	\$ 10	\$ 21	\$ 11
Miscellaneous	150,000	150,000	161,733	11,733
Total revenues	<u>150,010</u>	<u>150,010</u>	<u>161,754</u>	<u>11,744</u>
EXPENDITURES				
Current:				
Culture and recreation	<u>150,000</u>	<u>161,200</u>	<u>161,136</u>	<u>64</u>
Total Expenditures	<u>150,000</u>	<u>161,200</u>	<u>161,136</u>	<u>64</u>
Excess (deficiency) of revenues over expenditures	<u>10</u>	<u>(11,190)</u>	<u>618</u>	<u>11,808</u>
Net change in fund balances	10	(11,190)	618	11,808
Fund balances - beginning	5,879	5,879	5,819	60
Fund balances - ending	<u>\$ 5,889</u>	<u>\$ (5,311)</u>	<u>\$ 6,437</u>	<u>\$ 11,868</u>

Phillips County, Colorado
Budget and Actual (with Variances)
Economic Development
For the year ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Miscellaneous	\$ 38,900	\$ 38,900	\$ 32,735	\$ (6,165)
Total revenues	<u>38,900</u>	<u>38,900</u>	<u>32,735</u>	<u>(6,165)</u>
EXPENDITURES				
Current:				
Economic Development	60,108	61,000	60,924	76
Public Safety	-	-	36	(36)
Total Expenditures	<u>60,108</u>	<u>61,000</u>	<u>60,960</u>	<u>40</u>
Excess (deficiency) of revenues over expenditures	<u>(21,208)</u>	<u>(22,100)</u>	<u>(28,225)</u>	<u>(6,125)</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	<u>25,500</u>	<u>25,500</u>	<u>25,500</u>	<u>-</u>
Total other financing sources and uses	<u>25,500</u>	<u>25,500</u>	<u>25,500</u>	<u>-</u>
Net change in fund balances	4,292	3,400	(2,725)	6,125
Fund balances - beginning	4,782	4,782	8,986	4,204
Fund balances - ending	<u>\$ 9,074</u>	<u>\$ 8,182</u>	<u>\$ 6,261</u>	<u>\$ 10,329</u>

LOCAL HIGHWAY FINANCE REPORT		City or County: Phillips County, Colorado
		YEAR ENDING : Dec-17
This Information From The Records Of Phillips County, Colorado:	Prepared By: Randy Schafer	Phone: 970-854-3778

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT
A. Receipts from local sources:	
1. Local highway-user taxes	
a. Motor Fuel (from Item I.A.5.)	
b. Motor Vehicle (from Item I.B.5.)	
c. Total (a.+b.)	
2. General fund appropriations	
3. Other local imposts (from page 2)	559,200
4. Miscellaneous local receipts (from page 2)	26,306
5. Transfers from toll facilities	
6. Proceeds of sale of bonds and notes:	
a. Bonds - Original Issues	
b. Bonds - Refunding Issues	
c. Notes	0
d. Total (a. + b. + c.)	0
7. Total (1 through 6)	585,506
B. Private Contributions	
C. Receipts from State government (from page 2)	1,276,501
D. Receipts from Federal Government (from page 2)	0
E. Total receipts (A.7 + B + C + D)	1,862,007

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT
A. Local highway disbursements:	
1. Capital outlay (from page 2)	0
2. Maintenance:	1,611,523
3. Road and street services:	
a. Traffic control operations	0
b. Snow and ice removal	0
c. Other	
d. Total (a. through c.)	0
4. General administration & miscellaneous	11,691
5. Highway law enforcement and safety	
6. Total (1 through 5)	1,623,214
B. Debt service on local obligations:	
1. Bonds:	
a. Interest	
b. Redemption	
c. Total (a. + b.)	0
2. Notes:	
a. Interest	1,373
b. Redemption	30,736
c. Total (a. + b.)	32,109
3. Total (1.c + 2.c)	32,109
C. Payments to State for highways	
D. Payments to toll facilities	
E. Total disbursements (A.6 + B.3 + C + D)	1,655,323

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
1. Bonds (Refunding Portion)				
B. Notes (Total)	0	0		0

V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	943,350	1,862,007	1,655,323	1,150,034	0

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT

STATE:
Colorado
YEAR ENDING (mm/yy):
Dec-17

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments	320,770	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes	195,642	c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	99
4. Licenses	912	f. Charges for Services	3,062
5. Specific Ownership &/or Other	41,876	g. Other Misc. Receipts	23,145
6. Total (1. through 5.)	238,430	h. Other undepreciated basis of assets	0
c. Total (a. + b.)	559,200	i. Total (a. through h.)	26,306
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	1,262,196	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	12,947	d. Federal Transit Admin	
d. Other (Specify)		e. U.S. Corps of Engineers	
e. Other (Specify)	1,358	f. Other Federal	0
f. Total (a. through e.)	14,305	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	1,276,501	3. Total (1. + 2.g)	
			(Carry forward to page 1)

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation		0	0
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	0	0
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	0	0
			(Carry forward to page 1)

Notes and Comments:

Phillips County, Colorado
Schedule of Due From/ Due to the State of Colorado
Human Services Fund
for the year ended December 31, 2017

	<u>Due From</u>	<u>Due To</u>
County Administration- State	\$ 5,722	\$ -
County Administration- HCPF	12,022	-
Child Care	2,342	-
Child Welfare- State	9,645	-
Child Welfare- HCPF	172	-
Child Support	5,845	-
Colorado Works	398	-
AND	-	443
FA Employment First	45	-
APS	1,292	-
OAP	-	478
Federal Incentives	14	-
Food Assistance	-	10
CORE- State	2,546	-
CORE- HCPF	141	-
	<u>\$ 40,184</u>	<u>\$ 931</u>
 Due From (Net)	 <u>\$ 39,253</u>	