

# Southgate Sanitation District

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Annual Financial Report

December 31, 2017 and 2016

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Office of the State Auditor

July 17, 2018

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**Haynie &  
Company**

**Certified Public Accountants** (a professional corporation)

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## **Independent Auditor's Report**

Members of the Board of Directors  
Southgate Sanitation District

We have audited the accompanying financial statements of Southgate Sanitation District as of and for the years ended December 31, 2017 and 2016 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Southgate Sanitation District, as of December 31, 2017 and 2016, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.



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## **Other-Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Southgate Sanitation District's financial statements as a whole. The supplementary information is presented for purposes of additional analysis and is not a required part of the financial statements.

The supplementary information as listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.



Littleton, Colorado  
July 11, 2018

## **Southgate Sanitation District Management Discussion and Analysis**

The Southgate Sanitation District (the "District") offers the readers of the District's financial statements this narrative overview and analysis of the District's financial performance during the Fiscal Year ended December 31, 2017. Please read it in conjunction with the financial statements.

### **CONTENTS**

In addition to this Management Discussion and Analysis this annual report includes:

Independent Auditor's Report

Financial Statements- *The financial statements of the District report information about the District using accounting methods similar to those used by private sector companies. These statements offer short and long-term financial information about its activities.*

Statement of Net Position - *The Statement of Net Position provides information about the nature and amounts of investments in resources (assets) and obligations to District creditors (liabilities). It also provides the basis for computing the rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District.*

Statement of Activities- *This statement measures the results of the District's operations over the past year and illustrates the manner in which it has funded its operations and activities. It is the basis for determining profitability and credit worthiness.*

Statement of Cash Flows - *The purpose of this statement is to provide information about the District's cash receipts and payments during the reporting period. This statement reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities.*

Notes to the Financial Statements explain in more detail much of the information in the financial statements.

Supplementary Information, consisting of:

Budgetary Comparison Schedule - Budgetary Basis Non-GAAP - 2017

Budgetary Comparison Schedule- Budgetary Basis Non-GAAP - 2016

### **FINANCIAL ANALYSIS OF THE DISTRICT**

One of the most important questions asked about the District's finances is "Is the District as a whole better off or worse off as a result of this year's activities?" The Statement of Net Position and Statement of Activities work to answer that question.

A summary of the District's Statement of Net Position is presented in the following table.

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>'16-'17 Change</u>	<u>'16-'17%</u>
Current Assets	\$ 6,695,562	\$ 4,463,631	\$ 3,665,307	\$ (798,324)	-17.89%
Property, Plant & Equipment	28,506,735	28,263,937	28,660,645	396,708	1.40%
Other Assets	<u>32,831,883</u>	<u>36,995,761</u>	<u>41,628,589</u>	<u>4,632,828</u>	<u>12.52%</u>
Total Assets	68,034,180	69,723,329	73,954,541	4,231,212	6.07%
Current Liabilities	372,713	264,055	386,786	122,731	46.48%
Deferred Inflows of Resources	<u>926,249</u>	<u>938,767</u>	<u>1,001,206</u>	<u>62,439</u>	<u>6.65%</u>
Total Liabilities	1,298,962	1,202,822	1,387,992	185,170	15.39%
Net Investment in Capital Assets	28,506,735	28,263,937	28,660,645	396,708	1.40%
Restricted-TABOR reserve	39,458	43,193	43,313	120	0.28%
Unrestricted	<u>38,189,025</u>	<u>40,213,377</u>	<u>43,862,591</u>	<u>3,649,214</u>	<u>9.07%</u>
Total Net Position	<u>\$ 66,735,218</u>	<u>\$ 68,520,507</u>	<u>\$ 72,566,549</u>	<u>\$ 4,046,042</u>	<u>5.90%</u>

Current Assets are primarily cash held in investment trusts to cover cash flow needs together with funds to cover capital improvement projects. Property, Plant and Equipment and Net Investment in Capital Assets reflect the rigorous application of the GASB Statement No. 34 standards to the capital asset schedule and to the calculation of depreciation. During 2017 the District's largest capital investments were: 1) Kaiser West Basin improvements, 2) continued development of the Geographic Information System, 3) continued development of a computerized work management system, and 4) continued development of a computerized asset management system. Current Liabilities are primarily related to the deferred property tax (a function of the timing of mill levy certification versus the timing of receipt of funds). Restricted Net Position reflects the required amount pursuant to the TABOR (Taxpayer Bill of Rights) calculation. Unrestricted Net Position reflects the funds in the District's investments portfolio together with cash.

A summary of the District's activities and changes in net position is presented below.

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>'16-'17 Change</u>	<u>'16-'17 %</u>
Opening Revenue	\$ 631,298	\$ 889,222	\$ 625,709	\$ (263,513)	-29.63%
Non-Operating Revenue	<u>1,333,014</u>	<u>1,148,203</u>	<u>1,515,434</u>	<u>367,231</u>	<u>31.98%</u>
Total Revenues	1,964,312	2,037,425	2,141,143	103,718	5.09%
Depreciation Expense	1,381,494	1,383,491	1,351,974	(31,517)	-2.28%
Govt/Admin/Other Operating Expense	1,277,782	1,439,751	1,443,755	4,004	0.28%
Non-Operating Expense	<u>12,839</u>	<u>9,333</u>	<u>14,067</u>	<u>4,734</u>	<u>50.72%</u>
Total Expenses	2,672,115	2,832,575	2,809,796	(22,779)	-0.80%
Income/Loss Before Contributions	(707,803)	(795,150)	(668,653)	126,497	-15.91%
Capital Contributions	<u>2,909,866</u>	<u>2,580,439</u>	<u>4,714,695</u>	<u>2,134,256</u>	<u>82.71%</u>
	2,202,063	1,785,289	4,046,042	2,260,753	126.63%
Net Position- Beginning of Year	<u>64,533,155</u>	<u>66,735,218</u>	<u>68,520,507</u>	<u>1,785,289</u>	<u>2.68%</u>
Net Position - End of Year	<u>\$ 66,735,218</u>	<u>\$ 68,520,507</u>	<u>\$ 72,566,549</u>	<u>\$ 4,046,042</u>	<u>5.90%</u>

The District funds its activities from interest earnings, new tap sales (included in Capital Contributions), a small property tax, a small charge collected on the District's behalf by the City of Englewood, and miscellaneous revenues. The District's property tax has been progressively reduced over the years and is now less than \$1 per \$1,000 of assessed valuation. Capital projects are funded

by tap fees (included in Capital Contributions) augmented by existing reserve funds. Operating revenues reflect: 1) the service charge collected by the City of Englewood, and 2) the miscellaneous revenue. The decreases in Non-Operating revenues were due to reduced property taxes and reduced interest income. Capital Contributions increased and are reflective of an improving economy. Through prudent budgeting and accumulation of operational and capital reserves, the District is able to maintain established programs at the optimal level of service.

Governmental and Administration Expense reflects a general tightening of expenditure practices within the amounts authorized by budget. Other Operating Expense reflects a necessary increase in operational and system repair costs. Income/Loss Before Contributions reflects the effects of the still weak economy and extreme decline in interest earned on the District's investments; and the need to turn to the above referenced fiscal reserves. That situation is expected to recover with time. Even with the economic downturn, the overall health of the District remains strong as reflected in the Net Position – End of Year.

As you review the Financial Statements you will note that the District has implemented Government Accounting Standards Board Statement No. 40 (GASB 40) relative to disclosures of deposit and investment risk on the District's cash and investments. You will find that the District invests under the provisions and restraints of a written Investment Policy and conforms to the requirements of the Colorado Public Deposit Protection Act (PDPA) relative to use of eligible public depositories. While the District limits its investments to the more conservative and higher rated instruments allowed under the Colorado Statutes, there is opportunity for diversification and the investment portfolio has been laddered to take advantage of any up-turn in the investment market.

## Capital Assets

At the end of 2017, the District had invested \$58 million, (less \$29.3 million in accumulated depreciation), in a broad range of infrastructure, including: approximately 225 miles of collection and transmission lines, one tunnel, maintenance and administration facilities, vehicles, and equipment as shown in the following table.

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>'16-'17 Change</u>	<u>'16-'17 %</u>
Sewer System	\$ 50,688,334	\$ 51,194,408	\$ 51,204,878	\$ 10,470	0.02%
Special Projects/Studies	819,240	1,110,968	1,110,968	-	0.00%
Capital Equipment	1,754,741	2,094,658	2,137,024	42,366	2.02%
Building & Land	1,741,507	1,741,507	1,741,507	-	0.00%
Easements	5,900	5,900	5,900	-	0.00%
Construction in Progress	<u>82,102</u>	<u>85,076</u>	<u>1,780,923</u>	<u>1,695,847</u>	1993.33%
Subtotal	55,091,824	56,232,517	57,981,200	1,748,683	3.11%
Accumulated Depreciation	<u>(26,585,089)</u>	<u>(27,968,580)</u>	<u>(29,320,555)</u>	<u>(1,351,975)</u>	4.83%
Net Property Plant & Equipment	<u>\$ 28,506,735</u>	<u>\$ 28,263,937</u>	<u>\$ 28,660,645</u>	<u>\$ (1,351,975)</u>	-4.78%

This table fully reflects the results of the GASB 34 asset valuation and depreciation efforts. The increase in Construction in Progress is also a reflection of the above referenced capital improvements: Recently the overlapping municipalities have approved new development at substantially higher density and with substantially greater demand upon the wastewater collection

system. The affected basins have been hydraulically modeled, through the counties. 2017 expenditures were less than anticipated and revenues were more than anticipated. The annual fluctuation for Capital Outlay is evident. With recognition that capital improvements are usually multi-year undertakings, (and that the schedule can be affected by many things), the District budgets for possible maximum expenditure in any given year and re-budgets the unexpended portion, (for in-progress projects), the following fiscal year to continue the capital program

## LONG-TERM DEBT

The District has no long-term debt and does not anticipate a need to issue new debt in the foreseeable future.

## BUDGETARY HIGHLIGHTS

As required by State Law, the District adopts a budget and appropriates funds for the following year by December 15 of each year. If an amendment is necessary, the Board will approve a supplemental appropriation at a public hearing and file it with the State of Colorado. Budget to actual statements are included as Supplemental Information in the audited financial statements. There were no supplemental appropriations made to the 2016 or 2017 budgets.

The District operates within the context of a 50 year fiscal model. The Board of Directors and Management are attentive and fiscally prudent. The District has been successful in meeting the needs of its constituents within the restraints of the tax and budgetary limitations of Colorado's TABOR Amendment.

The following table presents the District's budget and actual expenditures for 2015, 2016 and 2017:

	2015		2016		2017	
	Budget	Actual	Budget	Actual	Budget	Actual
System Charges	\$ 1,946,700	\$ 2,451,570	\$ 1,800,000	\$ 2,082,640	\$ 1,800,000	\$ 4,695,342
Investment Income	311,330	355,333	350,000	113,379	380,000	434,534
Rates and Charges	698,027	615,146	698,027	877,921	1,163,633	625,709
Miscellaneous Income	970,961	993,833	1,079,290	1,046,125	1,092,542	1,080,900
<b>Total Revenues</b>	\$ 3,927,018	\$ 4,415,882	\$ 3,927,317	\$ 4,120,065	\$ 4,436,175	\$ 6,836,485
Admin & Operations	1,679,215	1,230,074	1,803,244	1,373,856	1,720,573	1,361,778
Professional Services	77,500	60,547	56,000	75,228	184,500	96,044
Capital Outlay	3,532,000	1,566,269	2,825,000	642,894	13,515,000	1,729,329
<b>Total Expenditures</b>	5,288,715	2,856,890	4,684,244	2,091,978	15,420,073	3,187,151
<b>Revenues Less Expenditures</b>	<u>\$(1,361,697)</u>	<u>\$ 1,558,992</u>	<u>\$( 756,927)</u>	<u>\$ 2,028,087</u>	<u>\$(10,983,898)</u>	<u>\$ 3,649,334</u>

System Charges (tap fees) have been unpredictable in recent years due to the fluctuating market conditions. On average we continue to have favorable results. Investment yields and market valuation are improved (reflective of the overall economy), and above the anticipated returns. At Rates and Charges you will observe the service charge collected through the City of Englewood. It is anticipated that the service charge will increase over coming years. While we had anticipated the

need to expend monies from the District's reserves to cover operational expenses and capital improvements in each of the years: 1) 2017 expenditures increased due to capital outlay in the current year, 2) in 2017, system charges higher than anticipated, while capital outlay did not reach the budgeted expectation, and 3) in 2017, rate charges were lower than anticipated, while capital outlay did not reach the budgeted expectation. With recognition that capital improvements are usually multi-year undertakings that can be affected by many factors, the District budgets for possible maximum expenditure in any given year and re-budgets the unexpended portion, (for in-progress projects), the following fiscal year to continue the capital program

## **ECONOMIC CONSIDERATIONS**

The District is located in the economically attractive southeast corridor of the Denver metropolitan area and has growth potential for some time to come. Most of the District's infrastructure is in place. The District's wastewater treatment needs have been secured through intergovernmental agreement with the City of Englewood.

**/s/ David A. Irish,**  
District Manager

*Note: This Discussion and Analysis contains some forward-looking statements giving our current expectations or forecasts of future events. You can identify these statements by the fact that they do not refer strictly to historical or current facts and include words such as "anticipate", "estimate", "project", "intend", "plan", "believe", "hope", and other words and terms of similar meaning in connection with any discussion of future operating or financial performance. In particular, these include statements relating to future revenues, capital expenditures, the impact of new accounting pronouncements, and other statements regarding matters that are not historical facts or statements of current condition. There are important factors that could cause actual results to differ materially from those expressed or implied by such forward-looking statements. We undertake no obligation (and expressly disclaim any such obligation) to publicly update any forward-looking statements, whether as a result of new information, future events or otherwise; except as required by law.*

## **Requests for Information**

This financial report is designed to give its readers a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

David Irish, District Manager  
Southgate Sanitation District  
3722 East Orchard Road  
Centennial, CO 80121

## **Basic Financial Statements**

**Southgate Sanitation District**  
**Statements of Net Position**  
**December 31, 2017 and 2016**

	<b>2017</b>	<b>2016</b>
<b>Assets</b>		
<b>Current assets</b>		
Cash and cash equivalents (Note 3)	2,353,118	\$ 3,221,386
Receivables		
Interest receivable	88,785	81,453
Property taxes	1,001,206	938,767
County treasurer	6,644	9,067
Note, current portion (Note 5)	66,518	64,269
Due from other governments (Note 7)	68,123	65,443
Prepaid expense	46,923	48,873
Inventory	33,990	34,373
Total current assets	<u>3,665,307</u>	<u>4,463,631</u>
<b>Property, plant and equipment</b>		
Net property, plant and equipment	<u>28,660,645</u>	<u>28,263,937</u>
<b>Other assets</b>		
Investments (Note 3)	40,448,313	35,748,967
Long-term note from joint venture (Note 5)	1,180,276	1,246,794
Total other assets	<u>41,628,589</u>	<u>36,995,761</u>
Total assets	<u>\$73,954,541</u>	<u>\$69,723,329</u>
<b>Liabilities, Deferred Inflows and and Net Position</b>		
<b>Current liabilities</b>		
Accounts payable	\$ 236,380	\$ 76,016
Retainage payable	8,639	15,632
Accrued liabilities	88,826	74,320
Developer advances and participation agreements	52,941	98,087
Total current liabilities	<u>386,786</u>	<u>264,055</u>
<b>Deferred Inflows of Resources</b>		
Unavailable revenue—property taxes	<u>1,001,206</u>	<u>938,767</u>
<b>Net Position</b>		
Net Investment in capital assets	28,660,645	28,263,937
Restricted - TABOR reserve (Note 11)	43,313	43,193
Unrestricted	43,862,591	40,213,377
Total net position	<u>\$72,566,549</u>	<u>\$68,520,507</u>

The accompanying notes are an integral part of these financial statements.

**Southgate Sanitation District**  
**Statements of Revenues, Expenses and Changes in Net Position**  
**For the Years Ended December 31, 2017 and 2016**

	<b>2017</b>	<b>2016</b>
<b>Operating Revenues</b>		
Rates and service charges	\$ 625,709	\$ 877,921
Plan review and inspection fees	8,106	11,000
Other income	569	301
Total operating revenues	634,384	889,222
<b>Operating expenses</b>		
Accounting and audit	29,114	30,672
Conferences and seminars	24,245	23,994
Director's fees	6,001	6,700
Employee compensation (Note 7)	737,709	718,288
Insurance	48,588	42,329
Legal	27,841	44,556
Office expense	135,144	127,914
Special projects expensed	18,045	49,744
Engineering	39,089	58,887
Maintenance	347,049	303,935
Small equipment	613	7,662
Utilities	30,317	25,070
Depreciation (Note 4)	1,351,974	1,383,491
Total operating expenses	2,795,729	2,823,242
Operating Income (loss)	(2,161,345)	(1,934,020)
<b>Non-operating revenues (expenses)</b>		
Property taxes	936,980	914,470
Specific ownership tax	89,358	72,293
County Treasurer's fees	(14,067)	(9,333)
Interest earnings from joint venture loan	45,887	48,061
Investment income	434,534	113,379
Total non-operating revenues (expenses)	1,492,692	1,138,870
<b>Loss Before Contributions</b>	(668,653)	(795,150)
<b>Capital Contributions (Taps and Conveyed Facilities)</b>	4,714,695	2,580,439
<b>Change in Net Position</b>	4,046,042	1,785,289
<b>Net position—beginning of year</b>	68,520,507	66,735,218
<b>Net position—end of year</b>	\$ 72,566,549	\$ 68,520,507

The accompanying notes are an integral part of these financial statements.

**Southgate Sanitation District**  
**Statements of Cash Flows**  
**For the Years Ended December 31, 2017 and 2016**

	<b>2017</b>	<b>2016</b>
<b>Cash flows from operating activities</b>		
Cash received from customers	\$ 636,807	\$ 885,317
Cash paid to suppliers for goods and services	(592,498)	(792,941)
Cash paid to employees for services	<u>(723,203)</u>	<u>(722,857)</u>
Net cash from operating activities	<u>(678,894)</u>	<u>(630,481)</u>
<b>Cash flows from noncapital financing activities</b>		
Cash received from taxes	1,026,338	986,763
Cash paid to County Treasurer	<u>(14,067)</u>	<u>(9,333)</u>
Net cash from noncapital financing activities	1,012,271	977,430
<b>Cash flows from capital and related financing activities</b>		
Purchases and construction of property and equipment	(1,729,329)	(642,894)
Proceeds received from participation agreement	(5,670)	(3,060)
Capital contributed—tap fees	4,695,342	2,082,640
Payments received for loan to joint venture	64,269	62,096
Interest received from loan to joint venture	<u>38,555</u>	<u>(33,392)</u>
Net cash from capital and related financing activities	<u>3,063,167</u>	<u>1,465,390</u>
<b>Cash flows from investing activities</b>		
Net sale of investments	(4,714,670)	(4,529,181)
Interest received in investments	<u>449,858</u>	<u>414,412</u>
Net cash from investing activities	<u>(4,264,812)</u>	<u>(4,114,769)</u>
<b>Net change in cash and cash equivalents</b>	(868,268)	(2,302,430)
Cash and cash equivalents—beginning of year	<u>3,221,386</u>	<u>5,523,816</u>
Cash and cash equivalents—end of year	<u><u>\$ 2,353,118</u></u>	<u><u>\$ 3,221,386</u></u>
<b>Reconciliation of operating loss to net cash from operating activities</b>		
Operating (loss)	\$ (2,161,345)	\$ (1,934,020)
Depreciation	1,351,974	1,383,491
Adjustments to reconcile operating loss to net cash from operating activities		
Change in accounts receivable	2,423	(3,905)
Change in prepaid expense	1,950	38,730
Change in inventory	383	(3,129)
Change in accounts payable and accrued liabilities	170,867	(141,622)
Change in developer advances	<u>(45,146)</u>	<u>29,974</u>
Net cash from operating activities	<u><u>\$ (678,894)</u></u>	<u><u>\$ (630,481)</u></u>
<b>Schedule of noncash investing, capital and financing activities</b>		
Property contributed by developers (Note 4)	<u><u>\$ 19,353</u></u>	<u><u>\$ 497,799</u></u>

The accompanying notes are an integral part of these financial statements.

# Southgate Sanitation District

## Notes to Basic Financial Statements

### December 31, 2017 and 2016

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## 1. Organization

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### Organization

Southgate Sanitation District (the District) is a quasi-municipal organization established under the State of Colorado Special District Act. The District was established to develop and provide for the construction and maintenance of a wastewater system. Wastewater treatment is provided by the City of Englewood, and charges for these services are billed and collected directly from District customers by the City of Englewood.

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## 2. Significant Accounting Policies

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### General Accounting Policies

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements that provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

The District presents its financial statements as an enterprise fund. Enterprise funds are used to account for operations (a) which are intended to be self-supporting through user charges or (b) where the Board of Directors has determined that periodic determination of net income is appropriate for management control and accountability.

The District's records are maintained on the accrual basis of accounting. Revenue is recognized when earned and expenses are recognized when the liability is incurred. Depreciation is computed and recorded as an operating expense. Expenditures for property and equipment are shown as increases in net assets. Tap fees, inclusion fees and contributed sewer lines are recorded as non-operating revenue when the permits are issued or the services are performed.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**2. Summary of Significant Accounting Policies (continued)**

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**Fund Accounting** - The District uses a proprietary fund type, as is required by the State of Colorado, and in accordance with generally accepted accounting principles.

**Capital Assets**- Capital assets consist of property, plant and equipment and are recorded at cost. Contributions from developers are recorded at the developers' cost or estimated fair market value. It is the District's policy to capitalize capital expenditures which exceed \$5,000.

Depreciation has been charged by the straight-line method using the following estimated useful lives:

Building	25 years
Sewer lines and related facilities	40 years
Furniture, fixtures and vehicles	3-5 years
Master plan studies	5 years

**Property Tax** - Property taxes are levied by December 31, based on the assessed valuation of the property as of the prior January 1. Property taxes are due on the following January 1. However, property taxes are collected on April 30, if paid in full, or February 28 and June 15, if paid in installments. The statement of net position reflects property taxes assessed in 2017 and 2016 as property tax receivable and deferred inflow of resources, since the District will not collect the 2017 taxes until 2018 or the 2016 taxes until 2017.

**Budgetary Accounting** - In accordance with the Colorado State Budget Law, the District's Board of Directors holds public hearings in the fall of each year to approve the budget and appropriate the funds for the ensuing year.

The District's Board of Directors can modify the budget within the appropriation. The appropriation resolution may be amended only after completion of notification and publication requirements. The budget for the proprietary fund is prepared on a basis other than the financial reporting basis.

**Cash Equivalents** - For purposes of the statement of cash flows, the District considers cash deposits and highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**2. Summary of Significant Accounting Policies (continued)**

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**Contributed Capital-** System charges (tap fees) are recorded as revenue when received. The District, from time to time, requires developers to contract at their expense or pay the cost of certain wastewater collection and transmission facilities. The costs of construction are considered to be contributed capital when conveyed to the District.

**Personal Leave Benefits** - The District has a policy which allows employees to accumulate personal leave benefits on a monthly basis from the date of employment. Employees may accrue a maximum of 400 hours. (See Note 7, Related Party Transactions)

**Inventories-** Inventories are valued at the lower of cost or market and consist of expendable supplies.

**Deferred Inflows of Resources-** In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Property tax revenue that is related to a future period is recorded as deferred inflows. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available.

**Net Position** - Net position represents the difference between assets and liabilities. Net investment in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. The net position amount is also adjusted by any bond issuance premiums and discounts. Net position is reported as restricted when there are limitations imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted. The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**Operations** - Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the District's ongoing operations. The District's principal operating revenues are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

**2. Summary of Significant Accounting Policies (continued)**

**Estimates** - The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**3. Cash Deposits, Marketable Securities and Investments**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is specified by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. The State Regulatory Commissions for banks and savings and loan associations are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Colorado statutes define eligible investments for local governments. These include U.S. Treasury obligations, repurchase agreements, Colorado and local governmental obligations and others.

The District had cash balances on deposit with original maturities of less than three months stated at cost, which approximates market, as follows:

<b>December 31, 2017</b>	<b>Carrying</b>	<b>Bank</b>
Composition of cash balances:		
Cash in checking	<u>\$ 2,353,118</u>	<u>\$ 2,398,999</u>
 <b>December 31, 2016</b>		
Composition of cash balances:		
Cash in checking	<u>\$ 3,221,386</u>	<u>\$ 3,274,904</u>

For deposits, custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned. The District does not have a deposit policy for custodial credit risk. As of December 31, 2017 and 2016, the District's bank balance was not exposed to custodial credit risk. Of the bank balances, \$250,000 was covered by federal depository

# Southgate Sanitation District

## Notes to Basic Financial Statements (continued)

### December 31, 2017

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### 3. Cash Deposits, Marketable Securities and Investments (continued)

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insurance for each of the years ended December 31, 2017 and 2016. As of December 31, 2017 and 2016, \$2,148,899 and \$3,024,904, respectively, were collateralized by PDPA. Deposits that are exposed to custodial credit risk are collateralized with securities held by the pledging financial institution through PDPA.

The District's cash deposits and investments are categorized to give an indication of the level of risk assumed by the District at year end. Category 1 includes deposits not covered by depository insurance and uncollateralized. Category 2 includes deposits not covered by depository insurance and collateralized with securities held by the pledging financial institution. Category 3 includes deposits not covered by depository insurance and collateralized with securities held by the pledging financial institution's trust department or agent but not in the depositor-government's name. The District has not adopted a formal investment policy.

#### **Investments**

Colorado statutes specify investment instruments meeting defined rating and risk criteria that local governments may invest in, which include:

- obligations of the United States and certain U.S. government agency securities,
- certain international agency securities,
- general obligation and revenue bonds of U.S. local government entities,
- bankers' acceptances of certain banks,
- commercial paper,
- written repurchase agreements collateralized by certain authorized securities,
- certain money market funds,
- guaranteed investment contracts, and
- local government investment pools.

**Interest Rate Risk** - As a means of limiting its exposure to fair value losses arising from prevailing market interest rates, the District's investment policy states that the weighted average maturity of the portfolio shall be no greater than 2.5 years, and all investments shall have a final maturity not exceeding 5 years from the date of purchase.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

**3. Cash Deposits, Marketable Securities and Investments (continued)**

**Credit Risk** - The District's investment policy is to apply the prudent person rule where investments are made as a prudent person would be expected to act. The District's investment policy limits investments in fixed income securities to U.S. Treasury bills, notes and bonds; certificates of deposit; commercial paper; money market mutual funds and local government investment pools. The investment policy limits investments in commercial paper to be rated A-1 by Standard & Poor's, P-1 by Moody's Investors Service or F-1 by Fitch at the time of purchase. Money market mutual funds must be registered as an investment company and have a rating of AAAM by Standard & Poor's, Aaa by Moody's Investors Service or AAAN1+ by Fitch. Investments in time certificates of deposit are not rated and must be in FDIC-insured banks or collateralized in accordance with PDPA.

As of December 31, 2017, the District's investments in U.S. Treasuries and U.S. instrumentalities were rated AA+ by Standard & Poor's and Aaa by Moody's Investors Service. The District's investments in certificates of deposit are not rated.

**Local Government Investment Pools** - As of December 31, 2017, the District had \$10,008,039 invested in the Colorado Local Government Liquid Asset Trust (Colotrust), an investment vehicle established for local government entities in Colorado to pool surplus funds and is registered with the State Securities Commissioner. Colotrust is rated AAAM by Standard and Poor's. Colotrust operates similarly to a money market fund and each share is equal in value to \$1.00. Colotrust offers shares in two portfolios, Colotrust Prime and Colotrust Plus+. The District funds are only invested in Colotrust Plus+. The portfolio may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. A designated custodial bank serves as custodian for Colotrust's portfolios pursuant to a custodian agreement.

Substantially all securities owned by Colotrust are held by the Federal Reserve Bank in the account maintained for the custodial banks. The custodian acts as safekeeping agent for Colotrust investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by Colotrust.

At December 31, 2017, the District had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Maturities</u>
U.S. Instrumentality	27,247,068	4/30/18 - 12/30/21
Investment Pools	10,008,039	
Certificates of deposit	<u>3,193,206</u>	<u>4/30/18 - 10/28/21</u>
<b>Total</b>	<b><u>\$ 40,448,313</u></b>	

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

**3. Cash Deposits, Marketable Securities and Investments (continued)**

At December 31, 2016, the District had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Maturities</u>
U.S. Instrumentality	29,422,799	5/15/17 - 12/30/21
Certificates of deposit	<u>6,326,168</u>	<u>4/17/17 - 12/19/19</u>
<b>Total</b>	<u>\$ 35,748,967</u>	

**Concentration of Credit Risk** - It is the intent of the District to diversify the investments within the portfolio to avoid incurring unreasonable risks inherent in over-investing in specific instruments, individual financial institutions or maturities. The District's policy specifies that at least 40% of the investment portfolio shall be in U.S. Treasury obligations. The maximum amount of the District's total portfolio that can be invested in federal instrumentality securities is 60%, commercial paper is 10% and 30% of the total portfolio in any combination of money market mutual funds and local government investment pools.

Investments in time certificates of deposit are allowed with maturities not exceeding five years from the trade date. The District's total portfolio was within these limits for the years ended December 31, 2017 and 2016.

Cash deposits and investments, as reflected on the December 31, 2017 statement of net position, are as follows:

Cash & cash equivalents	\$ 2,353,118
Investments	<u>40,448,313</u>
<b>Total</b>	<u>\$ 42,801,431</u>

Cash deposits and investments, as reflected on the December 31, 2016 statement of net position, are as follows:

Cash & cash equivalents	\$ 3,221,386
Investments	<u>35,748,967</u>
<b>Total</b>	<u>\$ 38,970,353</u>

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**4. Property, Plant and Equipment**

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In accordance with the policy established by the Board of Directors, the District capitalizes items with a useful life greater than one year. An analysis of the changes in property and equipment for the year ended December 31, 2017 follows:

	<b>Balance December 31, 2016</b>	<b>Additions</b>	<b>Retirements</b>	<b>Balance December 31, 2017</b>
Capital assets, not being depreciated:				
Land	\$ 11,100	\$ -	\$ -	\$ 11,100
Easements	5,900	-	-	5,900
Construction in progress	<u>85,076</u>	<u>1,695,847</u>	<u>-</u>	<u>1,780,923</u>
Total capital assets, not being depreciated	<u>102,076</u>	<u>1,695,847</u>	<u>-</u>	<u>1,797,923</u>
Capital assets, being depreciated:				
Sewer system	51,194,408	26,102	(15,632)	51,204,878
Special projects/studies	1,110,968	-	-	1,110,968
Capital equipment	2,094,659	42,365	-	2,137,024
Buildings and improvements	<u>1,730,407</u>	<u>-</u>	<u>-</u>	<u>1,730,407</u>
Total capital assets, being depreciated	<u>56,130,442</u>	<u>68,467</u>	<u>(15,632)</u>	<u>56,183,277</u>
 Total capital assets	 <u>56,232,518</u>	 <u>1,764,314</u>	 <u>(15,632)</u>	 <u>57,981,200</u>
Total accumulated depreciation	<u>(27,968,581)</u>	<u>(1,351,974)</u>	<u>-</u>	<u>(29,320,555)</u>
 Total capital assets, net	 <u>\$ 28,263,937</u>	 <u>\$ 412,340</u>	 <u>\$ (15,632)</u>	 <u>\$ 28,660,645</u>

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**4. Property, Plant and Equipment (continued)**

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A summary of changes in property, plant and equipment for the year ended December 31, 2016 is as follows:

	Balance December 31, 2015	Additions	Retirements	Balance December 31, 2016
Capital assets, not being depreciated:				
Land	\$ 11,100	\$ -	\$ -	\$ 11,100
Easements	5,900		-	5,900
Construction in progress	<u>82,102</u>	<u>85,076</u>	<u>(82,102)</u>	<u>85,076</u>
Total capital assets, not being depreciated	<u>99,102</u>	<u>85,076</u>	<u>(82,102)</u>	<u>102,076</u>
Capital assets, being depreciated:				
Sewer system	50,688,334	506,074	-	51,194,408
Special projects/studies	819,240	291,728	-	1,110,968
Capital equipment	1,754,740	339,918	-	2,094,658
Buildings and improvements	<u>1,730,407</u>	<u>-</u>	<u>-</u>	<u>1,730,407</u>
Total capital assets, being depreciated	<u>54,992,722</u>	<u>1,137,720</u>	<u>-</u>	<u>56,130,441</u>
 Total capital assets	 <u>55,091,824</u>	 <u>1,222,796</u>	 <u>(82,102)</u>	 <u>56,232,517</u>
Total accumulated depreciation	<u>(26,585,089)</u>	<u>(1,383,491)</u>	<u>-</u>	<u>(27,968,580)</u>
Total capital assets, net	<u>\$ 28,506,734</u>	<u>\$ (160,695)</u>	<u>\$ (82,102)</u>	<u>\$ 28,263,937</u>

During 2017 and 2016, developers contributed \$19,353 and \$497,799, respectively, for sewer lines and easements.

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**5. Joint Venture**

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Effective August 1, 1990, the District entered into the Basin Interceptor Agreement (the Agreement) with three other governmental entities to provide for the maintenance and capital improvements of the Big Dry Creek Interceptor (the Interceptor). The other parties to this agreement are the City of Englewood (COE), South Arapahoe Sanitation District (SASD) and South Englewood Sanitation District No. 1. Portions of the Interceptor are titled in the name of the District, and other portions are titled in the name of COE.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**5. Joint Venture (continued)**

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This Agreement provides for a service fee for operations and maintenance of the Interceptor, which is billed to each customer in the service area by COE, as well as line charges for capital improvements to the Interceptor, which are charged by COE upon each new Single Family Equivalent (SFE) tap sold.

These fees and charges are collected by COE and accounted for in a trust account and further segregated into a project fund and a maintenance fund. These accounts are maintained by COE. The District has been designated as project manager for the eight capital projects encompassed within the Agreement. As project manager, the District will be advanced funds sufficient to fund the projects. These advanced funds will be placed in a separate account, held in trust by the District, for payment of project costs. Upon completion of the project, remaining funds will be returned to the Project Fund maintained by COE. Any interest earned on the Project Fund shall be credited to the Joint Venture parties, according to their line charge payments, into the Project Fund. Upon completion of all projects, remaining funds in the Project Fund will be refunded to the Joint Venture parties in proportion to their line charges. Equity in the Interceptor is allocated to the District and COE as the parties holding an ownership interest in the Interceptor. Net earnings attributable to the Project Fund, as well as line charges treated as contributed capital, have been allocated to the District and COE based upon the estimated construction cost encompassed in each capital project and the respective Interceptor ownership. This amounts to 55% for the District and 45% for COE. Contributed capital recorded for specific project construction is allocated to the District and COE based upon their ownership portions of the capital project funded. Maintenance fund revenues have been allocated 67.7% to the District and 32.3% to COE, which is in proportion to their respective ownership/maintenance responsibilities of the Interceptor.

In 1990, the District negotiated an agreement with SASD to accommodate the District's entrance into the Joint Venture. The District will guarantee to SASD capacity usage of up to 13,331 SFE taps, only to the extent permitted and made possible by and through the Basin Interceptor Agreement. The District will pay the line charges for each new tap sold in the SASD area up to a limit of 1,000 taps, and the District will pay the balance owed SASD under a 1961 taps allotment agreement. SASD assigns any rights to reimbursement from the joint venture upon project completion to the District based upon the line charges paid by the District on SASD's behalf. In exchange, legal title to the segment of the Interceptor previously in SASD is transferred to the District.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**5. Joint Venture (continued)**

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COE maintains the accounting records of the Joint Venture, which is included in the COE financial statements. COE can provide copies of the COE audited financial statements. As of the date of this report, stand-alone financial statements of the Joint Venture for the years ending December 31, 2004 through 2013 have not been audited.

The balance of the investment in the Joint Venture constitutes a significant estimate by management. District management believes that the allocation of Joint Venture income will not be significant to the District's financial statements, and the ongoing operations of the Joint Venture will not result in significant additional financial burden on the District. Total investment in the Joint Venture as of December 31, 2006 was \$2,728,515. For the year ended December 31, 2007, the District received payment of its equity portion of the Joint Venture and, therefore, no longer includes an investment on the balance sheet.

In 2007, it was agreed by all parties that the eight capacity capital projects stipulated by the agreement were complete. As a result, each party's equity portion of the Joint Venture was returned to them. The agreement calls for continued collection of base line charges used to progressively refund to participants the participants' previous expenses for capital projects, until each participant is fully reimbursed. Advance line charges collected in relation to the capacity projects were discontinued. The service charge billed by COE directly to customers was increased to fund future rehabilitation, replacement, continued maintenance and repayment of the loan to the Joint Venture. The service charge billed to customers is subject to periodic increases to maintaining funding requirements.

The loan to the Joint Venture from the District provided a starting balance in the Joint Venture for operations, rehabilitation and maintenance. The District loaned the Joint Venture \$1,800,000. The loan bears annual interest of 3.5% and is due in annual installments each December 31, beginning in 2008, for 25 years.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**5. Joint Venture (continued)**

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A schedule of future receipts related to the loan is as follows:

Year	Principal	Interest	Total
2018	\$ 66,518	\$ 43,638	\$ 110,156
2019	68,846	41,310	110,156
2020	71,256	38,900	110,156
2021	73,750	36,406	110,156
2022	76,331	33,825	110,156
2023-2027	423,650	127,130	550,780
2028-2031	395,491	45,133	440,624
2032	70,953	2,483	73,436
	\$ 1,246,795	\$ 368,825	\$ 1,615,620

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**6. Employee Retirement Benefits**

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In 1980, the District adopted a defined contribution money purchase pension plan administered by a third-party trustee. The administrator is responsible for establishing plan benefits, contributions and other provisions and for approving all plan amendments. The plan covers all employees of the District, who are age 18 and have entered the plan on January 1 following the date of initial employment and other contribution eligibility criteria. The District amended the plan on October 6, 2009, to allow plan entry for employees who are age 18 on the first day of the month following 6 months of employment.

Employees are fully vested after five years of service. The District contributes 7.5% of total employee compensation. There is no employee contribution required. The District's portion of the contribution attributable to 2017 and 2016 salaries was \$39,285 and \$34,572, respectively. There is no liability on the part of the District beyond the annual contribution. (See Note 7, Related Party Transactions)

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**7. Related Party Transactions**

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Management and the Board of Directors of both the District and Southgate Sanitation District are not presently identical, although not required to be. One Board Member presently serves the Water District only. The District has an agreement to reimburse Southgate Water District for costs of services provided by the District's employees on behalf of the Southgate Water District. These costs include salaries, payroll expenses and employee benefits. For the years ended December 31, 2017 and 2016, reimbursements under the above agreements were

# **Southgate Sanitation District**

## **Notes to Basic Financial Statements (continued)**

### **December 31, 2017**

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#### **7. Related Party Transactions (continued)**

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\$737,709 and \$718,288, respectively. Related-party accounts payable was \$56,169 and \$53,489 at December 31, 2017 and 2016, respectively.

The District acquired a one-half interest in the building and related office equipment of Southgate Water District under a capital lease which contained a purchase option under which the District purchased an undivided one-half interest in the building and equipment for \$1 at August 15, 1994.

Subsequent to exercising this purchase option, the District entered into a Joint Use Agreement with Southgate Water District which provides for the joint use or right of use to certain assets and property, regardless of how these assets are titled.

#### **8. Intergovernmental Agreement**

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The District entered into a connector's agreement on November 16, 1988 with COE. COE owns and operates a sewage system, including the sewage treatment plant that is jointly owned by the City of Littleton and is physically situated to receive and treat sewage collected by the District. COE bills District customers directly for use of the sewage treatment system.

The term of the agreement was for a three-year period with automatic renewals for six subsequent three-year periods, expiring on November 16, 2009. The District executed an amended agreement on April 6, 2009 to extend the agreement for an additional three years, plus six subsequent three-year renewals, expiring November 16, 2030.

#### **9. Contingencies**

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The District has used the resources of COE for its sewage treatment. COE is a 50% participant in the Bi-City Joint Venture. The Bi-City Joint Venture has received notice from the Environmental Protection Agency that it is a "potentially responsible party" under the Comprehensive Environmental Response Compensation and Liability Act (as amended by the Superfund Amendment and Reauthorization Act), and may be required to share in the cost of a study and any clean-up of the Superfund site known as the Lowry Landfill. Under the Bi-City Joint Venture agreement, COE would be required to share 50% of any amounts assessed to the Bi-City Joint Venture. The District's percentage of the COE's assessment could be approximately 33%, although the District has not been named as a "potentially responsible party." There is currently a movement in Congress to remove local governments from Superfund liability. The ultimate outcome of this matter cannot presently be determined, and no provision for any liability that may result has been made in the financial statements, although the District is sensitive to potential claims and has discussed utilization of reserves for this purpose.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**10. Risk Management**

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The District is exposed to various risks of loss related to lawsuits; torts; thefts of, damage to or destruction of assets; errors or omissions; injuries to employees; natural disasters or environmental liabilities due to the nature of its operations. The District maintains commercial insurance for all risks of loss. Settled claims have not exceeded the commercial insurance coverage in any of the past three years.

In addition, the District has completed a vulnerability assessment and updated the emergency response plan as required by the Environmental Protection Agency of the United States government.

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**11. Tax Spending and Debt Limitation**

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In 1992, Colorado voters approved Amendment 1, commonly known as the Taxpayer Bill of Rights (TABOR), which adds a new Section 20 to Article X of the Colorado Constitution. TABOR contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments. Enterprises, defined by TABOR as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR.

TABOR establishes 1992 as the initial base for spending and revenue limits. Future spending and revenue limits can be adjusted for inflation and local growth without voter approval. TABOR requires the establishment of Emergency Reserves that must be at least 3% of spending (excluding bonded debt service). Excess funds within the spending and revenue limits can be reserved for general use and, when spent in subsequent years, are not subject to the spending limits mentioned above. The District's TABOR reserve at December 31, 2017 and 2016 is \$43,313 and \$43,193, respectively.

TABOR requires, with certain exceptions, voter approval prior to imposing new taxes, increasing taxes or spending above the limits prescribed above, increasing a mill levy, extending an expiring tax or implementing a tax policy change directly causing a net tax revenue gain to any local government. Multiple fiscal year debt requires voter approval, except for bond refinancing at lower interest rates or adding employees to existing pension plans.

**Southgate Sanitation District**  
**Notes to Basic Financial Statements (continued)**  
**December 31, 2017**

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**11. Tax Spending and Debt Limitation (continued)**

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The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and many of the provisions, including the calculation of fiscal year spending limits, growth factors and qualifications as an Enterprise, will require judicial interpretation.

## **Supplementary Information**

**Southgate Sanitation District**  
**Schedule of Revenues and Expenditures with Budget Comparison**  
**For the Year Ended December 31, 2017**

	Original and Final Budget	Actual Amounts	Variance Favorable (Unfavorable)
<b>Revenue</b>			
Property taxes	\$ 938,767	\$ 936,980	\$ (1,787)
Specific ownership taxes	65,714	89,358	23,644
System charges	1,800,000	4,695,342	2,895,342
Rates and service charges	1,163,633	625,709	(537,924)
Plan review /inspection	30,000	8,106	(21,894)
Investment income	380,000	434,534	54,534
Interest income from BDCI	48,061	45,887	(2,174)
Miscellaneous income	<u>10,000</u>	<u>569</u>	<u>(9,431)</u>
Total revenue	<u>4,436,175</u>	<u>6,836,485</u>	<u>2,400,310</u>
<b>Expenditures</b>			
Operating expenditures and capital outlay			
Accounting and audit	35,000	29,114	5,886
Conferences and seminars	30,000	24,245	5,755
County Treasurer's fees	14,082	14,067	15
Directors' fees	8,000	6,001	1,999
Employee compensation	804,245	737,709	66,536
Insurance	45,000	48,588	(3,588)
Legal	30,000	27,841	2,159
Office expense	65,000	49,685	15,315
Special projects expensed	23,000	18,045	4,955
Engineering	119,500	39,089	80,411
Maintenance	478,246	347,049	131,197
Network administrative maintenance	51,000	53,566	(2,566)
Software / subscriptions	50,000	31,893	18,107
Small equipment	22,000	613	21,387
Utilities	30,000	30,317	(317)
Capital outlay	13,515,000	1,729,329	11,785,671
Contingency	<u>100,000</u>	<u>-</u>	<u>100,000</u>
Total expenditures	<u>15,420,073</u>	<u>3,187,151</u>	<u>12,232,922</u>
Excess of revenue over expenditures	<u>(10,983,898)</u>	<u>\$ 3,649,334</u>	<u>\$14,633,232</u>
Beginning funds available	<u>40,156,951</u>		
Ending funds available	<u>\$ 29,173,053</u>		
<b>Reconciling difference between budgetary basis and generally accepted accounting principles (GAAP)</b>			
Excess of revenues over expenditures, budgetary basis		\$ 3,649,334	
Adjustments			
Revenues which are not revenues for budgetary purposes			
Capital contributions		19,353	
Expenses which are not expenditures for budgetary purposes			
Depreciation		(1,351,974)	
Expenditures for budgetary purposes			
Capital outlay		<u>1,729,329</u>	
Change in Net Position (GAAP basis)		<u>\$ 4,046,042</u>	

**Southgate Sanitation District**  
**Schedule of Revenues and Expenditures with Budget Comparison**  
**For the Year Ended December 31, 2016**

	Original and Final Budget	Actual Amounts	Variance Favorable (Unfavorable)
<b>Revenue</b>			
Property taxes	\$ 926,382	\$ 914,470	\$ (11,912)
Specific ownership taxes	64,847	72,293	7,446
System charges	1,800,000	2,082,640	282,640
Rates and service charges	698,027	877,921	179,894
Plan review /inspection	30,000	11,000	(19,000)
Investment income	350,000	113,379	(236,621)
Interest income from BDCI	48,061	48,061	-
Miscellaneous income	10,000	301	(9,699)
	<u>3,927,317</u>	<u>4,120,065</u>	<u>192,748</u>
<b>Expenditures</b>			
Operating expenditures and capital outlay			
Accounting and audit	32,000	30,672	1,328
Portfolio management	30,000	-	30,000
Conferences and seminars	30,000	23,994	6,006
County Treasurer's fees	13,896	9,333	4,563
Directors' fees	8,000	6,700	1,300
Employee compensation	765,848	718,288	47,560
Insurance	45,000	42,329	2,671
Legal	24,000	44,556	(20,556)
Office expense	65,000	127,914	(62,914)
Special projects expensed	130,000	49,744	80,256
Engineering	125,000	58,887	66,113
Maintenance	444,500	303,935	140,565
Small equipment	16,000	7,662	8,338
Utilities	30,000	25,070	4,930
Capital outlay	2,825,000	642,894	2,182,106
Contingency	100,000	-	100,000
	<u>4,684,244</u>	<u>2,091,978</u>	<u>2,592,266</u>
Excess of revenue over expenditures	<u>(756,927)</u>	<u>\$ 2,028,087</u>	<u>\$ 2,785,014</u>
Beginning funds available	<u>36,831,256</u>		
Ending funds available	<u>\$ 36,074,329</u>		
<b>Reconciling difference between budgetary basis and generally accepted accounting principles (GAAP)</b>			
Excess of revenues over expenditures, budgetary basis		\$ 2,028,087	
<b>Adjustments</b>			
Revenues which are not revenues for budgetary purposes			
Capital contributions		497,799	
Expenses which are not expenditures for budgetary purposes			
Depreciation		(1,383,491)	
Expenditures for budgetary purposes			
Capital outlay		<u>642,894</u>	
Change in Net Position (GAAP basis)		<u>\$ 1,785,289</u>	