

**KIT CARSON COUNTY  
BURLINGTON, COLORADO**

**FINANCIAL STATEMENTS  
WITH  
INDEPENDENT AUDITORS' REPORT**

**FOR THE YEAR ENDED  
DECEMBER 31, 2016**



**RECEIVED**

*By the Office of the State Auditor at 3:08 pm, Oct 17, 2017*

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## **INTRODUCTORY SECTION**

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**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
**(Required Supplementary Information)**

Kit Carson County  
Management Discussion and Analysis  
December 31, 2016

The discussion and analysis of the Kit Carson County's financial performance provides an overall review of the County's financial activities for the year ended December 31, 2016. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the financial statements and the notes to the financial statements to broaden their understanding of the County's financial performance.

### Financial Highlights

The Kit Carson County's governmental net position increased by \$296,721 and business-type net position increased by \$181,510 for the year.

The assets of the County exceeded its liabilities at the close of calendar year 2016 by \$21,206,580. Of this amount, \$6,065,928 (*unrestricted net position*) may be used to meet the County's ongoing obligations or unforeseen expenses.

As of the close of calendar year 2016, the County's General Fund reported an ending fund balance of \$2,917,175 compared to the calendar year 2015 balance of \$3,037,834.

At the end of 2016 unrestricted net position for the proprietary funds (business-type activities) was \$103,312.

General Fund 2016 revenues increased by \$460,011 to \$5,5,757,945.

General Fund expenditures increased in 2016 by \$572,261 to \$5,462,635.

### Using the Basic Financial Statements

The Basic Financial Statements consists of the Management's Discussion and Analysis (this section) and a series of financial statements and notes to those statements. These statements are organized so that the reader can understand the Kit Carson County as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The first two statements are government-wide financial statements - the Statement of Net Position and the Statement of Activities. Both provide long and short-term information about the County's overall financial status.

The remaining statements are fund financial statements that focus on individual parts of the County's operations in more detail. The governmental fund statements tell how general County services were financed in the short term as well as what remains for future spending. The County has five major governmental funds: General Fund, Road & Bridge Fund, Public Health Fund, Solid Waste Fund & Human Services Fund as well as four non-major governmental funds:

- Contingency Fund
- E-911 Fund
- Conservation Trust Fund
- Capital Fund

# Kit Carson County Management Discussion and Analysis December 31, 2016

Proprietary fund statements offer short and long-term financial information about the activities that the County operates as a business. The County operates two proprietary funds as follows:

- Ambulance Fund
- Kit Carson County Facility Fund

The County also has the following fiduciary agency funds:  
County Treasurer-Public Trustee, County Clerk and County Sheriff

Fiduciary fund statements provide information about financial relationships where the County acts solely as a trustee or agent for the benefit of others to whom the resources in question belong.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

## **Financial Analysis of the County as a Whole**

The County's total net position was \$14,934,113 as of December 31, 2016 and \$14,455,882 as of December 31, 2015. This represents an increase of \$422,616 or .320%.

## **Government-Wide Financial Statements**

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private businesses. The statements include all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the County's net position and how it has changed. The change in net position is important because it tells the reader that for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of various factors, some financial, some not. Non-financial factors include facility conditions, and state or federal government required programs.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes, intergovernmental revenues and taxes (*Governmental Activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*Business-type Activities*). The Governmental Activities of the County include: general government, public safety (Sheriff), The Business-type Activities of the Kit Carson County consist of fees charges by various departments including, Ambulance Service, Public Health, Road & Bridge and Solid Waste.

Kit Carson County  
Management Discussion and Analysis  
December 31, 2016

**Net Position**

Net position might serve over time as a useful indicator of a government's financial position. In the case of the Kit Carson County, assets exceeded liabilities by approximately \$21.1 million at the close of 2016.

Net position of the County at December 31, 2016 was as follows:

	<b>Condensed Statement of Net Position</b>					
	Governmental		Business-type		Total	
	Activities		Activities			
	2016	2015	2016	2015	2016	2015
<b>ASSETS</b>						
Current and Other Assets	\$ 13,126,863	\$ 13,290,224	\$ 108,582	\$ 93,498	\$ 13,235,445	\$ 13,383,722
Capital Assets, net	<u>7,141,409</u>	<u>6,218,026</u>	<u>1,991,684</u>	<u>1,824,638</u>	<u>9,133,093</u>	<u>8,042,664</u>
<b>TOTAL ASSETS</b>	<u>20,268,272</u>	<u>19,508,250</u>	<u>2,100,266</u>	<u>1,918,136</u>	<u>22,368,538</u>	<u>21,426,386</u>
<b>LIABILITIES</b>						
Current Liabilities	259,018	113,602	5,270	4,650	264,288	118,252
Non-Current Liabilities	<u>897,670</u>	<u>888,117</u>	<u>-</u>	<u>-</u>	<u>897,670</u>	<u>888,117</u>
<b>TOTAL LIABILITIES</b>	<u>1,156,688</u>	<u>1,001,719</u>	<u>5,270</u>	<u>4,650</u>	<u>1,161,958</u>	<u>1,006,369</u>
<b>Deferred Inflows</b>						
Unavailable Revenue - Property Taxes	<u>6,272,467</u>	<u>5,964,135</u>	<u>-</u>	<u>-</u>	<u>6,272,467</u>	<u>5,964,135</u>
<b>Net Position</b>						
Net Investment in Capital Assets	6,441,166	5,534,170	1,991,684	1,824,638	8,432,850	7,358,808
Restricted Net Position	435,335	409,147	-	-	435,335	409,147
Unrestricted	<u>5,962,616</u>	<u>6,599,079</u>	<u>103,312</u>	<u>88,848</u>	<u>6,065,928</u>	<u>6,687,927</u>
<b>TOTAL NET POSITION</b>	<u>\$ 12,839,117</u>	<u>\$ 12,542,396</u>	<u>\$ 2,094,996</u>	<u>\$ 1,913,486</u>	<u>\$ 14,934,113</u>	<u>\$ 14,455,882</u>

The statement of net position reflects a cash and investments position totaling \$6,042,148 of total assets. The bulk of the County's resources, \$9.1 million, are invested in capital assets. These assets consist of land and improvements, buildings, Road & Bridge and Solid Waste equipment. The remaining total assets are property tax and grant receivables.

Kit Carson County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Kit Carson County's investment in its capital assets is reported net of related debt, it should be noted that the funds needed to repay this debt must be provided from other sources since, in general, the capital assets themselves cannot be used to liquidate these liabilities. Unrestricted net assets may be used to meet the County's ongoing obligations to citizens and creditors.

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Management Discussion and Analysis  
December 31, 2016

**Changes in Net Position**

Governmental activities increased the Kit Carson County's net position by \$296,721.

Business activities increased the County's net position by \$181,510. A summary of the changes in net position is as follows:

	<b>Condensed Statement of Activities</b>					
	<u>Governmental</u>		<u>Business-type</u>		<u>Total</u>	
	Activities		Activities			
	2016	2015	2016	2015	2016	2015
Program Revenues						
Charges for Services	\$ 1,680,474	\$ 1,709,875	\$ 298,017	\$ 314,918	\$ 1,978,491	\$ 2,024,793
Operating Grants and Contrib.	5,802,809	5,831,733	-	-	5,802,809	5,831,733
Capital Grants and Contrib.	-	-	159,313	31,205	159,313	31,205
Total Program Revenues	<u>7,483,283</u>	<u>7,541,608</u>	<u>457,330</u>	<u>346,123</u>	<u>7,940,613</u>	<u>7,887,731</u>
General Revenues:						
Property Taxes	5,670,400	5,026,590	-	-	5,670,400	5,026,590
Specific Ownership Taxes	700,483	722,279	-	-	700,483	722,279
Other General Revenues	140,611	64,910	1,515	2,619	142,126	67,529
Total General Revenues	<u>6,511,494</u>	<u>5,813,779</u>	<u>1,515</u>	<u>2,619</u>	<u>6,513,009</u>	<u>5,816,398</u>
Total Revenues	<u>13,994,777</u>	<u>13,355,387</u>	<u>458,845</u>	<u>348,742</u>	<u>14,453,622</u>	<u>13,704,129</u>
Program Expenses						
General Government	2,385,049	2,855,868	-	-	2,385,049	2,855,868
Public Safety	2,105,958	1,896,001	-	-	2,105,958	1,896,001
Health, Welfare and Sanitation	3,569,625	3,617,293	-	-	3,569,625	3,617,293
Public Works	5,099,252	3,108,009	-	-	5,099,252	3,108,009
Culture and Recreation	308,103	310,184	-	-	308,103	310,184
Ambulance Operations	-	-	511,054	327,708	511,054	327,708
Facilities	-	-	51,965	36,829	51,965	36,829
Total Expenses	<u>13,467,987</u>	<u>11,787,355</u>	<u>563,019</u>	<u>364,537</u>	<u>14,031,006</u>	<u>12,151,892</u>
Transfers	<u>(238,565)</u>	<u>(87,171)</u>	<u>238,565</u>	<u>87,171</u>	<u>-</u>	<u>-</u>
Change in Net Position	<u>288,225</u>	<u>1,480,861</u>	<u>134,391</u>	<u>71,376</u>	<u>422,616</u>	<u>1,552,237</u>
Net Position, Beginning	12,542,396	11,095,535	1,913,486	1,842,110	14,455,882	12,937,645
Prior Period Restatement	8,496	(34,000)	47,119	-	55,615	(34,000)
Net Position, Beginning (As Restated)	<u>12,550,892</u>	<u>11,061,535</u>	<u>1,960,605</u>	<u>1,842,110</u>	<u>14,511,497</u>	<u>12,903,645</u>
<b>Net Position, Ending</b>	<b><u>\$ 12,839,117</u></b>	<b><u>\$ 12,542,396</u></b>	<b><u>\$ 2,094,996</u></b>	<b><u>\$ 1,913,486</u></b>	<b><u>\$ 14,934,113</u></b>	<b><u>\$ 14,455,882</u></b>

**Financial Analysis of the County's Funds**

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Kit Carson County  
Management Discussion and Analysis  
December 31, 2016

**Governmental Funds** - The focus of the County’s governmental fund is to provide information on near-term inflows, outflows, and balance of spendable resources. Such information is useful in assessing the County’s financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government’s net resources available for spending at the end of the year.

General Fund – The General Fund went from a balance of \$3,037,834 to \$2,917,175. Total revenues increased by \$365,049 while expenditures increased by \$572,261.

**Proprietary Funds** - Proprietary funds have historically operated as enterprise funds using the same basis of accounting as business-type activities; therefore, these statements will essentially match the information provided in the statements for the business-type activities of the County as a whole. The proprietary fund statements, however, will provide a greater level of detail than the information found in the government-wide statements.

Ambulance Fund – Ambulance Fund net position increased by \$235,941 from 2015. Expenditures increased by \$370,435.

KCC Facilities Fund – KCC Facilities Fund net position decreased by \$51,965.

**Capital Assets**

Approximately 77% of the County’s capital assets support governmental activities. The majority of the value is invested in land, buildings and improvements.

	Balance 01/01/16	Additions	Deletions	Balances 12/31/16
<b>GOVERNMENTAL ACTIVITIES:</b>				
Capital assets not being depreciated:				
Land	\$ 154,107	\$ -	\$ -	\$ 154,107
Capital assets being depreciated:				
Buildings & Improvements	3,864,498	-	-	3,864,498
Equipment & Furniture	12,075,598	2,481,148	2,654,190	11,902,556
Total capital assets being depreciated	15,940,096	2,481,148	2,654,190	15,767,054
Less accumulated depreciation for:				
Buildings & Improvements	2,444,356	45,091	-	2,489,447
Equipment & Furniture	7,431,821	961,807	2,103,323	6,290,305
Total accumulated depreciation	9,876,177	1,006,898	2,103,323	8,779,752
Total capital assets being depreciated, net	6,063,919	1,474,250	550,867	6,987,302
<b>Governmental activity capital assets, net</b>	<b>\$ 6,218,026</b>	<b>\$ 1,474,250</b>	<b>\$ 550,867</b>	<b>\$ 7,141,409</b>

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Management Discussion and Analysis  
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The County's business-type activities capital assets consist mainly of its investments in its Solid Waste and Road & Bridge related equipment.

BUSINESS-TYPE ACTIVITIES:	Balance			Balances
	01/01/16	Additions	Deletions	12/31/16
Capital assets being depreciated:				
Buildings & Improvements	\$ 2,374,988	\$ -	\$ -	\$ 2,374,988
Equipment & Furniture	675,654	243,537	180,135	739,056
Total capital assets being depreciated	3,050,642	243,537	180,135	3,114,044
Less accumulated depreciation for:				
Buildings & Improvements	601,191	43,944	-	645,135
Equipment & Furniture	624,813	32,547	180,135	477,225
Total accumulated depreciation	1,226,004	76,491	180,135	1,122,360
Total capital assets being depreciated, net	1,824,638	167,046	-	1,991,684
<b>Business-Type activity capital assets, net</b>	<b>\$ 1,824,638</b>	<b>\$ 167,046</b>	<b>\$ -</b>	<b>\$ 1,991,684</b>

### Long-Term Debt

The County governmental long-term debt consists of accrued compensated absences and landfill closure and post-closure liability.

Governmental Activities:	Balance			Balance
	12/31/15	Additions	Payments	12/31/16
Landfill Closure and Postclosure Liability	\$ 683,856	\$ 16,387	\$ -	\$ 700,243
Accrued Compensated Absences	204,261	-	6,834	197,427
<b>Total Noncurrent Liabilities</b>	<b>\$ 888,117</b>	<b>\$ 16,387</b>	<b>\$ 6,834</b>	<b>\$ 897,670</b>

The County does not have any business-type activities long-term debt.

### General Fund Budget

The General Fund accounts for all of the general government services provided by the Kit Carson County including: public safety (Sheriff) and general government services. The County's General Fund revenues were close to budget, coming in \$165,811 less than planned. The County's expenditures were \$417,365 less than budgeted.

### Economic Factors and Future Budgets and Rates

Future expenditures include closing a cell at the Solid Waste site and opening a new one. Kit Carson County has a Strategic Plan that outlines upcoming expenditures planned for the next five (5) years. This is available upon request.

Kit Carson County  
Management Discussion and Analysis  
December 31, 2016

**Request for Information**

The financial statements are designed to provide information for regulatory reporting to federal and state agencies and those with an interest in the County's finances. Questions concerning this or any additional information should be addressed to Paula Weeks, County Administrator, Kit Carson County, PO Box 160, Burlington, CO 80807.

# Holscher, Mayberry & Company, LLC

## Certified Public Accountants

Member of the American Institute of Certified Public Accountants  
Governmental Audit Quality Center  
and Private Company Practice Section

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Board of County Commissioners  
Kit Carson County  
Burlington, Colorado

### INDEPENDENT AUDITORS' REPORT

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Kit Carson County, Colorado, as of and for the year ended December 31, 2016, and the related notes to the financial statements which collectively comprise the County's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Kit Carson County, Colorado, as of December 31, 2016, and the respective changes in financial position, and, where applicable, cash flows, thereof, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

***Report on Summarized Comparative Information***

We have previously audited the Kit Carson County's 2015 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated September 30, 2016. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2015 is consistent, in all material respects, with the audited financial statements from which it has been derived.

***Emphasis of Matters***

As discussed in Note 10 to the financial statements, the 2016 financial statements have been restated to reflect a change in presentation on the December 31, 2015 balances. Our opinion is not modified with respect to this matter.

***Other Matters***

***Required Supplementary Information – Management Discussion and Analysis***

Accounting principles generally accepted in the United States of America require that the management, discussion and analysis on pages M1 – M7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Required Supplementary Information – Budgetary Comparison Schedules and Other Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules shown on pages 33-39 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. The combining and budgetary comparison statements and schedules listed as other supplementary information and included on pages 40-50 are presented for purposes of additional analysis and are not a required part of the financial statements. This information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 30, 2016 on our consideration of the Kit Carson County's internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulation, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing on internal control over financial reporting and compliance and the results of testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Kit Carson County's internal control over financial reporting and compliance.

**Report on Other Legal and Regulatory Requirements**

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The *Local Highway Finance Report* pages 51 - 52 are presented for purposes of legal compliance and are not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

*Holscher, Mayberry + Company, LLC*

Englewood, Colorado  
October 12, 2017

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**FINANCIAL SECTION**

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## ***BASIC FINANCIAL STATEMENTS***

The Basic Financial Statements provide a financial overview of the County's operations. These financial statements present the financial position, operating results, and cash flows, where applicable, of all funds and activities as of December 31, 2016.

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KIT CARSON COUNTY

STATEMENT OF NET POSITION  
December 31, 2016

	Governmental Activities	Business Type Activities	Total
<b>ASSETS</b>			
<b>Current Assets</b>			
Cash and Investments	\$ 6,041,985	\$ 163	\$ 6,042,148
Restricted cash and equivalents	4,150	-	4,150
Property Tax Receivable	6,086,893	-	6,086,893
Receivable from Other Governments	539,468	-	539,468
Other Receivables	54,685	14,281	68,966
Inventory	280,610	92,075	372,685
Prepaid Expenses	<u>119,072</u>	<u>2,063</u>	<u>121,135</u>
<b>Total Current Assets</b>	<u>13,126,863</u>	<u>108,582</u>	<u>13,235,445</u>
<b>Noncurrent Assets</b>			
Capital Assets not being depreciated	154,107	-	154,107
Capital Assets being depreciated (net)	<u>6,987,302</u>	<u>1,991,684</u>	<u>8,978,986</u>
<b>Total Noncurrent Assets</b>	<u>7,141,409</u>	<u>1,991,684</u>	<u>9,133,093</u>
<b>TOTAL ASSETS</b>	<u>20,268,272</u>	<u>2,100,266</u>	<u>22,368,538</u>
<b>LIABILITIES</b>			
<b>Current Liabilities</b>			
Accounts Payable	226,230	5,270	231,500
Other Liabilities	32,131	-	32,131
Unearned Revenue	<u>657</u>	<u>-</u>	<u>657</u>
<b>Total Current Liabilities</b>	<u>259,018</u>	<u>5,270</u>	<u>264,288</u>
<b>Noncurrent Liabilities</b>			
Landfill Closure and Postclosure Liability	700,243	-	700,243
Accrued Compensated Absences	<u>197,427</u>	<u>-</u>	<u>197,427</u>
<b>Total Noncurrent Liabilities</b>	<u>897,670</u>	<u>-</u>	<u>897,670</u>
<b>TOTAL LIABILITIES</b>	<u>1,156,688</u>	<u>5,270</u>	<u>1,161,958</u>
<b>DEFERRED INFLOWS OF FINANCIAL RESOURCES</b>			
Deferred Property Taxes	6,086,893	-	6,086,893
Deferred Grant Revenue	<u>185,574</u>	<u>-</u>	<u>185,574</u>
<b>TOTAL DEFERRED INFLOWS</b>	<u>6,272,467</u>	<u>-</u>	<u>6,272,467</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	6,441,166	1,991,684	8,432,850
Restricted Net Position	435,335	-	435,335
Unrestricted Net Position	<u>5,962,616</u>	<u>103,312</u>	<u>6,065,928</u>
<b>TOTAL NET POSITION</b>	<u>\$ 12,839,117</u>	<u>\$ 2,094,996</u>	<u>\$ 14,934,113</u>

The accompanying notes are an integral part of these financial statements.

KIT CARSON COUNTY

STATEMENT OF ACTIVITIES

December 31, 2016

Function/Program	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary Government:</b>				
<b>Governmental Activities:</b>				
General Government	\$ (2,385,049)	\$ 745,511	\$ 10,846	\$ -
Public Safety	(2,105,958)	255,440	198,275	-
Health, Welfare & Sanitation	(3,569,625)	469,967	2,453,217	-
Public Works	(5,099,252)	30,582	3,115,017	-
Culture & Recreation	(308,103)	178,974	25,454	-
<b>Total Governmental Activities</b>	<u>(13,467,987)</u>	<u>1,680,474</u>	<u>5,802,809</u>	<u>-</u>
<b>Business-Type Activities:</b>				
Ambulance Operations	(511,054)	298,017	-	159,313
Facilities	(51,965)	-	-	-
<b>Total Business-Type Activities</b>	<u>(563,019)</u>	<u>298,017</u>	<u>-</u>	<u>159,313</u>
<b>Total Primary Government</b>	<u>\$ (14,031,006)</u>	<u>\$ 1,978,491</u>	<u>\$ 5,802,809</u>	<u>\$ 159,313</u>

**General Revenues:**

Taxes:

Property Taxes

Specific Ownership Taxes

Investment Earnings

Gain on Sale of Assets

Miscellaneous Revenue

Transfers

**Total General Revenues and Transfers**

**Change in Net Position**

**NET POSITION, Beginning**

**Prior Period Restatement**

**NET POSITION, Beginning as Restated**

**NET POSITION, Ending**

The accompanying notes are an integral part of these financial statements.

**Net (Expense) Revenues and Changes in  
Net Position**

<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
\$ (1,628,692)	\$ -	\$ (1,628,692)
(1,652,243)	-	(1,652,243)
(646,441)	-	(646,441)
(1,953,653)	-	(1,953,653)
(103,675)	-	(103,675)
<u>(5,984,704)</u>	<u>-</u>	<u>(5,984,704)</u>
-	(53,724)	(53,724)
-	(51,965)	(51,965)
-	(105,689)	(105,689)
<u>(5,984,704)</u>	<u>(105,689)</u>	<u>(6,090,393)</u>
5,670,400	-	5,670,400
700,483	-	700,483
4,431	-	4,431
82,684	-	82,684
53,496	1,515	55,011
<u>(238,565)</u>	<u>238,565</u>	<u>-</u>
<u>6,272,929</u>	<u>240,080</u>	<u>6,513,009</u>
<u>288,225</u>	<u>134,391</u>	<u>422,616</u>
<u>12,542,396</u>	<u>1,913,486</u>	<u>14,455,882</u>
<u>8,496</u>	<u>47,119</u>	<u>55,615</u>
<u>12,550,892</u>	<u>1,960,605</u>	<u>14,511,497</u>
<u>\$ 12,839,117</u>	<u>\$ 2,094,996</u>	<u>\$ 14,934,113</u>

**KIT CARSON COUNTY**

**BALANCE SHEET**

**GOVERNMENTAL FUNDS**

Year Ended December 31, 2016

(With Comparative Totals for the Year Ended December 31, 2015)

	<u>General Fund</u>	<u>Public Health Fund</u>	<u>Road and Bridge Fund</u>	<u>Human Services Fund</u>	<u>Solid Waste Fund</u>
<b>ASSETS</b>					
Cash and Investments	\$ 2,869,959	\$ (263,303)	\$ 1,792,477	\$ 79,584	\$ 945,359
Restricted cash and equivalents	4,150	-	-	-	-
Property Tax Receivable	4,122,966	-	1,362,725	120,240	480,962
Receivable from Other Governments	52,736	229,875	214,723	42,134	-
Other Receivables	7,079	20,531	-	-	13,060
Inventory	-	20,966	227,302	-	32,342
Prepaid Expenses	<u>53,622</u>	<u>14,943</u>	<u>33,194</u>	<u>12,386</u>	<u>3,513</u>
<b>TOTAL ASSETS</b>	<u>7,110,512</u>	<u>23,012</u>	<u>3,630,421</u>	<u>254,344</u>	<u>1,475,236</u>
<b>LIABILITIES</b>					
Accounts Payable	38,286	7,333	136,269	32,030	11,956
Other Liabilities	32,085	-	-	-	46
Unearned Revenue	-	-	-	657	-
<b>TOTAL LIABILITIES</b>	<u>70,371</u>	<u>7,333</u>	<u>136,269</u>	<u>32,687</u>	<u>12,002</u>
<b>DEFERRED INFLOWS OF FINANCIAL RESOURCES</b>					
Deferred Property Taxes	4,122,966	-	1,362,725	120,240	480,962
Deferred Grant Revenue	-	185,574	-	-	-
<b>TOTAL DEFERRED INFLOWS</b>	<u>4,122,966</u>	<u>185,574</u>	<u>1,362,725</u>	<u>120,240</u>	<u>480,962</u>
<b>FUND EQUITY</b>					
Unspendable	53,622	35,909	260,496	12,386	35,855
Restricted	190,482	-	-	-	-
Committed	-	-	1,870,931	89,031	946,417
Unassigned	<u>2,673,071</u>	<u>(205,804)</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>TOTAL FUND EQUITY</b>	<u>\$ 2,917,175</u>	<u>\$ (169,895)</u>	<u>\$ 2,131,427</u>	<u>\$ 101,417</u>	<u>\$ 982,272</u>

The accompanying notes are an integral part of these financial statements.

Other Governmental Funds	Total	
	2016	2015
\$ 617,909	\$ 6,041,985	\$ 6,544,839
-	4,150	-
-	6,086,893	5,869,299
-	539,468	530,982
14,015	54,685	51,447
-	280,610	178,844
<u>1,414</u>	<u>119,072</u>	<u>114,813</u>
<u>633,338</u>	<u>13,126,863</u>	<u>13,290,224</u>
356	226,230	96,437
-	32,131	13,408
-	657	3,757
<u>356</u>	<u>259,018</u>	<u>113,602</u>
-	6,086,893	5,869,299
-	185,574	94,836
-	<u>6,272,467</u>	<u>5,964,135</u>
1,414	399,682	293,657
244,853	435,335	411,147
386,715	3,293,094	3,692,462
-	2,467,267	2,815,221
<u>\$ 632,982</u>	<u>\$ 6,595,378</u>	<u>\$ 7,212,487</u>

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**KIT CARSON COUNTY**

**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
December 31, 2016**

Fund Balance - Governmental Funds	\$ 6,595,378
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the fund financial statements, but are reported as assets in the governmental activities Statement of Net Position	
Capital Assets not being depreciated	154,107
Capital Assets being depreciated	15,767,054
Accumulated Depreciation	(8,779,752)
Some liabilities, such as Notes Payable, Capital Leases Payable, Accrued Compensated Absences and Bonds Payable, are not due and payable in the current period and are not included in the fund level financial statements, but are included in the governmental activities on the Statement of Net Position	
Landfill Closure and Postclosure Liability	(700,243)
Accrued Compensated Absences	<u>(197,427)</u>
Governmental Activities Net Position	<u>\$ 12,839,117</u>

The accompanying notes are an integral part of these financial statements.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 GOVERNMENTAL FUNDS  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	Special Revenue Funds				
	General Fund	Public Health Fund	Road and Bridge Fund	Human Services Fund	Solid Waste Fund
<b>REVENUES</b>					
Taxes	\$ 4,453,803	\$ -	\$ 1,267,658	\$ 108,268	\$ 519,476
Licenses and Permits	8,625	16,658	-	-	-
Intergovernmental	258,279	857,250	3,142,305	1,640,653	-
Charges for Services	708,508	160,692	3,294	-	257,889
Fines and Forfeits	20,422	-	-	-	-
Investment Earnings	4,368	-	-	-	-
Other Revenue	303,940	3,796	99,482	-	123
<b>TOTAL REVENUES</b>	<u>5,757,945</u>	<u>1,038,396</u>	<u>4,512,739</u>	<u>1,748,921</u>	<u>777,488</u>
<b>EXPENDITURES</b>					
Current:					
General Government	2,956,056	-	65,420	-	-
Public Safety	1,891,566	-	-	-	-
Health, Welfare & Sanitation	6,751	1,277,583	-	1,888,824	378,274
Public Works	-	-	3,751,509	-	-
Culture & Recreation	283,852	-	-	-	-
Capital Outlay	324,410	4,088	1,094,314	-	321,431
<b>TOTAL EXPENDITURES</b>	<u>5,462,635</u>	<u>1,281,671</u>	<u>4,911,243</u>	<u>1,888,824</u>	<u>699,705</u>
<b>REVENUES IN EXCESS (DEFICIENCY) OF EXPENDITURES</b>	<u>295,310</u>	<u>(243,275)</u>	<u>(398,504)</u>	<u>(139,903)</u>	<u>77,783</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers In	-	-	-	-	-
Transfers Out	(415,969)	-	-	-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>(415,969)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>CHANGE IN FUND BALANCE</b>	<u>(120,659)</u>	<u>(243,275)</u>	<u>(398,504)</u>	<u>(139,903)</u>	<u>77,783</u>
<b>FUND BALANCE, Beginning</b>	3,037,834	73,380	2,529,931	232,824	904,489
<b>Prior Period Restatement</b>	-	-	-	8,496	-
<b>FUND BALANCE, Beginning (As Restated)</b>	<u>3,037,834</u>	<u>73,380</u>	<u>2,529,931</u>	<u>241,320</u>	<u>904,489</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 2,917,175</u>	<u>\$ (169,895)</u>	<u>\$ 2,131,427</u>	<u>\$ 101,417</u>	<u>\$ 982,272</u>

The accompanying notes are an integral part of these financial statements.

	Other	
	Governmental	Total
Funds	2016	2015
\$ 21,678	\$ 6,370,883	\$ 5,748,866
-	25,283	61,327
31,353	5,929,840	5,999,673
106,194	1,236,577	1,262,628
-	20,422	32,880
63	4,431	23,979
-	<u>407,341</u>	<u>238,386</u>
<u>159,288</u>	<u>13,994,777</u>	<u>13,367,739</u>
581	3,022,057	2,802,513
107,446	1,999,012	1,806,553
-	3,551,432	3,687,657
-	3,751,509	2,629,443
24,251	308,103	310,184
<u>5,461</u>	<u>1,749,704</u>	<u>899,551</u>
<u>137,739</u>	<u>14,381,817</u>	<u>12,135,901</u>
<u>21,549</u>	<u>(387,040)</u>	<u>1,231,838</u>
177,404	177,404	(87,171)
-	(415,969)	-
<u>177,404</u>	<u>(238,565)</u>	<u>(87,171)</u>
<u>198,953</u>	<u>(625,605)</u>	<u>1,144,667</u>
434,029	7,212,487	6,067,820
-	8,496	-
<u>434,029</u>	<u>7,220,983</u>	<u>6,067,820</u>
<u>\$ 632,982</u>	<u>\$ 6,595,378</u>	<u>\$ 7,212,487</u>

**KIT CARSON COUNTY**

**RECONCILIATION OF THE GOVERNMENTAL FUND BALANCE TO  
CHANGE IN GOVERNMENTAL ACTIVITIES NET POSITION  
December 31, 2016**

**Change in Governmental Fund Balance** \$ (625,605)

Amounts reported for governmental activities in the Statement of Activities are different because:

Capital assets used in governmental activities are not current financial resources and therefore are expensed when acquired in the fund financial statements, and are depreciated for the in the governmental activities Statement of Activities

Purchased Capitalized Assets	2,481,148
Depreciation Expense	(1,006,898)
Loss on Capital Asset Disposal	(550,867)

Some liabilities, such as Notes Payable, Capital Leases Payable, Accrued Compensated Absences, Bonds Payable, and Post Closure Costs are not due and payable in the current period and are expensed in the fund level financial statements but are not included in the governmental activities on the Statement of Activities

Change in Post Closure Liability	(16,387)
Change in Accrued Compensated Absences	<u>6,834</u>

**Change in Governmental Activites Net Postion** \$ 288,225

The accompanying notes are an integral part of these financial statements.

**KIT CARSON COUNTY**

**STATEMENT OF NET POSITION**

**PROPRIETARY FUNDS**

**December 31, 2016**

**(With Comparative Totals for December 31, 2015)**

	Ambulance Fund	Kit Carson County Facility Fund	Total	
			2016	2015
<b>ASSETS</b>				
<b>Current Assets</b>				
Cash and Investments	\$ (3,049)	\$ 3,212	\$ 163	\$ (74,161)
Other Receivables	14,281	-	14,281	119,428
Inventory	92,075	-	92,075	44,957
Prepaid Expenses	<u>2,063</u>	<u>-</u>	<u>2,063</u>	<u>3,274</u>
<b>Total Current Assets</b>	105,370	3,212	108,582	93,498
<b>Noncurrent Assets</b>				
Capital Assets being depreciated, net	<u>776,171</u>	<u>1,215,513</u>	<u>1,991,684</u>	<u>1,824,638</u>
<b>TOTAL ASSETS</b>	<u>881,541</u>	<u>1,218,725</u>	<u>2,100,266</u>	<u>1,918,136</u>
<b>LIABILITIES</b>				
<b>Current Liabilities</b>				
Accounts Payable	<u>5,270</u>	<u>-</u>	<u>5,270</u>	<u>4,650</u>
<b>NET POSITION</b>				
Net Investment in Capital Assets	776,171	1,215,513	1,991,684	1,824,638
Unrestricted Net Position	<u>100,100</u>	<u>3,212</u>	<u>103,312</u>	<u>88,848</u>
<b>TOTAL NET POSITION</b>	<u>\$ 876,271</u>	<u>\$ 1,218,725</u>	<u>\$ 2,094,996</u>	<u>\$ 1,913,486</u>

The accompanying notes are an integral part of these financial statements.

**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION  
 PROPRIETARY FUNDS  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)**

	Ambulance	Kit Carson	Total	
	Fund	County Facility	2016	2015
<b>OPERATING REVENUES</b>				
Charges for Services	\$ 298,017	\$ -	\$ 298,017	\$ 314,918
<b>OPERATING EXPENSES</b>				
Personal Services	236,833	-	236,833	221,903
Contractual Services	13,164	-	13,164	47,112
Utilities and Telephone	19,989	-	19,989	10,961
Repairs and Maintenance	10,250	-	10,250	15,163
Supplies	21,733	-	21,733	1,437
Other Expenses	157,153	-	157,153	3,989
Travel and Training	8,369	-	8,369	5,460
Capital Outlay	3,905	15,000	18,905	5,706
Depreciation	39,658	36,965	76,623	52,806
<b>TOTAL OPERATING EXPENSES</b>	<u>511,054</u>	<u>51,965</u>	<u>563,019</u>	<u>364,537</u>
<b>OPERATING INCOME (LOSS)</b>	<u>(213,037)</u>	<u>(51,965)</u>	<u>(265,002)</u>	<u>(49,619)</u>
<b>OTHER REVENUES (EXPENSES)</b>				
Refunds and Reimbursements	1,515	-	1,515	1,722
Sale of Assets	-	-	-	897
Intergovernmental Revenue	159,313	-	159,313	31,205
<b>TOTAL OTHER REVENUES (EXPENSES)</b>	<u>160,828</u>	<u>-</u>	<u>160,828</u>	<u>33,824</u>
<b>NET INCOME (LOSS) BEFORE TRANSFERS</b>	<u>(52,209)</u>	<u>(51,965)</u>	<u>(104,174)</u>	<u>(15,795)</u>
<b>TRANSFERS</b>				
Transfers In	238,565	-	238,565	87,171
<b>CHANGE IN NET POSITION</b>	<u>186,356</u>	<u>(51,965)</u>	<u>134,391</u>	<u>71,376</u>
<b>NET POSITION, Beginning</b>	642,796	1,270,690	1,913,486	1,842,110
<b>Prior Period Restatement</b>	47,119	-	47,119	-
<b>NET POSITION, Beginning (As Restated)</b>	<u>689,915</u>	<u>1,270,690</u>	<u>1,960,605</u>	<u>1,842,110</u>
<b>NET POSITION, Ending</b>	<u>\$ 876,271</u>	<u>\$ 1,218,725</u>	<u>\$ 2,094,996</u>	<u>\$ 1,913,486</u>

The accompanying notes are an integral part of these financial statements.

**KIT CARSON COUNTY**

**STATEMENT OF CASH FLOWS**

**PROPRIETARY FUNDS**

**Year Ended December 31, 2016**

**(With Comparative Totals for the Year Ended December 31, 2015)**

	Kit Carson		Total	
	Ambulance Fund	County Facility Fund	2016	2015
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>				
Cash from goods and services	\$ 403,164	\$ -	\$ 403,164	\$ 308,179
Cash paid for employees and benefits	(236,833)	-	(236,833)	(221,903)
Cash paid to vendors	(232,731)	(15,000)	(247,731)	(108,533)
Net Cash Provided (Used) by Operating Activities	(66,400)	(15,000)	(81,400)	(22,257)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Other Receipts	160,828	-	160,828	3,432
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>				
Transfers In (Out)	238,565	-	238,565	87,171
Capital Grants	-	-	-	100,452
Purchases of Capital Assets	(243,537)	(132)	(243,669)	(32,767)
Net Cash Provided (Used) by Capital and Related Financing Activities	(4,972)	(132)	(5,104)	154,856
<b>NET CHANGE IN CASH AND CASH EQUIVALENTS</b>	89,456	(15,132)	74,324	136,031
<b>CASH AND CASH EQUIVALENTS, Beginning</b>	(92,505)	18,344	(74,161)	(140,132)
<b>CASH AND CASH EQUIVALENTS, Ending</b>	\$ (3,049)	\$ 3,212	\$ 163	\$ (4,101)
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities</b>				
Operating Income (Loss)	\$ (213,037)	\$ (51,965)	\$ (265,002)	\$ (49,619)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities				
Depreciation	39,658	36,965	76,623	52,806
(Increase) Decrease in Assets:				
Other Receivables	105,147	-	105,147	(6,739)
Inventory	-	-	-	(14,928)
Prepaid Expenses	1,212	-	1,212	(822)
Increase (Decrease) in Liabilities:				
Accounts Payable	620	-	620	(2,955)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	\$ (66,400)	\$ (15,000)	\$ (81,400)	\$ (22,257)

The accompanying notes are an integral part of these financial statements.

**KIT CARSON COUNTY**

**STATEMENT OF FIDUCIARY NET POSITION**

**December 31, 2016**

	<b>Agency Fund Total</b>
<b>ASSETS</b>	
Cash and equivalents	<u>\$ 331,727</u>
<b>FIDUCIARY NET POSITION</b>	
Funds Held for Others	<u><u>\$ 331,727</u></u>

The accompanying notes are an integral part of these financial statements.

## KIT CARSON COUNTY, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2016

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting and reporting policies of Kit Carson County, Colorado (the County) conform to accounting principles generally accepted in the United States of America (USGAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following summary of significant accounting policies is presented to assist the reader in evaluating the County's financial statements. Based upon the application of these criteria, there are no other entities included in the County's reporting entity.

#### Reporting Entity

Kit Carson County is a political subdivision of the State of Colorado, governed by an elected three-member Board of County Commissioners. There are also five other elected officials of Kit Carson County (Assessor, Clerk and Recorder, Sheriff, Coroner, and Treasurer).

All financial transactions of the offices of elected officials of Kit Carson County are included in the General Fund of the County's basic financial statements. The Board of County Commissioners has budgetary authority over the elected officials and is accountable for all fiscal matters. County property taxes fund a significant portion of the costs of operating the elected officials' offices. Services provided by the elected officials are for the benefit of Kit Carson County residents and are conducted within the boundaries of the County.

These basic financial statements present the financial position of Kit Carson County (the primary government) and its component units in accordance with Statements of the Governmental Accounting Standards Board. The County has no component units.

#### Government-Wide and Fund Financial Statements

The County's government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of Governmental and Business-Type Activities for the County accompanied by a total column. Fiduciary activities of the County are not included in these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual funds are reported as separate columns in the fund financial statements.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are presented on an *economic resources measurement focus* and the *accrual basis of accounting*. Accordingly, all of the County's assets and liabilities, including capital assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

The primary revenue sources, which have been treated as susceptible to accrual by the County, are property tax, intergovernmental revenues and other taxes. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

The County reports the following major governmental funds:

General Fund

This is the County's primary operating fund. It accounts for all activities of the general government, except those required to be accounted for in another fund.

Public Health Fund

This fund accounts for public health activities provided by the County.

Road & Bridge Fund

This fund accounts for maintenance of all County roads and bridges.

Department of Human Services

This fund accounts for public welfare costs paid to qualifying clients. The majority of federal funds expended are through this fund.

Solid Waste Fund

This fund accounts for operation of the County landfill and related collection activities.

Proprietary funds are accounted for using the *economic resources measurement focus* and the *accrual basis of accounting*. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses, and Changes in Fund Net Position present increases (revenue) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operating of the fund. All other expenses are reported as non-operating expenses.

The County reports the following major proprietary funds:

Kit Carson County Facility Fund

This fund accounts for the purchase of the jail and the sheriff's office and the lease of the facility to the general fund.

Ambulance Fund

This fund accounts for ambulance services provided by the County.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

The County reports the following fiduciary agency funds.

**County Treasurer, Public Trustee, County Clerk and County Sheriff Agency Funds**

These funds accounts for cash held at year-end and due to other individuals or entities. The amounts are not included in any other financial statements. The County Treasurer holds the County Clerk and County Sheriff Funds as part of the overall County Treasurer account balance.

**Eliminations**

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities.

Reconciliation of the Fund financial statements to the Government-Wide financial statements is provided in the financial statements to explain the differences created by the integrated approach of GASB Statement No. 34.

**Budgets and Budgetary Accounting**

Annual budgets are adopted as required by Colorado Statutes. Formal budgetary integration is employed as a management control device during the year.

The budget calendar is as follows:

August 25 - Assessors must submit abstract of assessments, reflecting all assessed values of property in the County by class and subclass to the Division of Property Taxation. Assessors must certify to all taxing entities and the Division of Local Government the new total assessed valuation and the amounts for the various factors needed to compute the statutory property tax revenue limits.

October 15 - Statutory deadline for submission of proposed budget to the local governing body. "Notice of Budget" to be published when budget received.

December 15 - Statutory deadline for certification of mill levies to the Board of County Commissioners. Local government levying a property tax must adopt their budget before certifying the levy to the County. Local Governing Body shall enact an ordinance or resolution making appropriations for the ensuing fiscal period.

December 22 - Statutory deadline for Board of County Commissioners to certify levies and revenues to assessor and the Division of Property Taxation.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Budgets and Budgetary Accounting (Continued)**

Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP). Budgetary comparisons in this report are presented on the GAAP basis except those adopted by the proprietary funds.

Appropriations are adopted by resolution for each fund in total. Over expenditures are not deemed to exist unless the fund as a total has expenditures in excess of appropriations. All appropriations lapse at yearend. Supplemental budgets were not adopted during the year

**Cash and Equivalents**

For purposes of the statement of cash flows, the County considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

**Property Taxes**

Annual property taxes are levied and assessed on January 1, and are certified by the County by November 1 of the current year. On January 1 of the following year, the County Treasurer bills the property owners, thus establishing an enforceable lien on the property. The County Treasurer also collects the property taxes and remits collections on a monthly basis to the County. County property tax revenues are recognized, as they become current receivables from the County Treasurer. One-half of the property taxes are due by February 28 and one-half due by June 15 or all may be paid by April 30 to avoid penalties and interest.

**Inventory**

Inventories are valued at cost, using the first-in, first-out (FIFO) method.

**Capital Assets**

The County follows the policy of capitalizing all assets that cost more than \$5,000 with an estimated useful life of more than one year. The useful lives of the assets are:

Infrastructure	75 years
Buildings & Improvements	50-100 years
Furniture & Fixtures	7-12 years
Machinery, Equipment, & Vehicles	5-12 years

Infrastructure, if any, has been capitalized beginning January 1, 2006.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Revenues**

Program revenues derive directly from the program itself or from parties outside the reporting government's taxpayers or citizenry, as a whole; they reduce the net cost of the function to be financed from the government's general revenues. The statement of activities reports separately three categories of program revenues: (a) charges for services, (b) program specific operating grants and contributions, and (c) program-specific capital grants and contributions.

Charges for services include revenues based on exchange or exchange like transactions. These revenues arise from charges to customers or applicants who purchase, use, or directly benefit from the goods, services, or privileges provided. Revenues in this category include fees charged for specific services, such as water use or garbage collection; licenses and permits, such as liquor licenses, and building permits; operating special assessments and any other amounts charged to service recipients.

Program-specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program. Some grants and contributions consist of capital assets or resources that are restricted for capital purposes to purchase, construct, or renovate capital assets associated with a specific program. These are reported separately from grants and contributions that may be used either for operating expenses or for capital expenditures of the program at the discretion of the reporting government. These categories of program revenue are specifically attributable to a program and reduce the net expense of that program to the reporting government. Multi-purpose grants (those that provide financing for more than one program) are reported as program revenue if the amounts restricted to each program are specifically identified in either the grant award or the grant application. Multi-purpose grants that do not provide for specific identification of the programs and amounts are reported as general revenues.

**Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Interfund Transactions**

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the County are accounted for as revenues, expenditures, or expenses in the funds involved. Transactions which constitute reimbursements of a fund for expenditures or expenses initially made from that fund which are properly applicable to another fund are recorded as expenditures or expended in the reimbursing fund and as reductions of the expenditure or expense in the fund that is reimbursed. At year-end, outstanding balances between funds are reported as "due to/from other funds". Any residual balances outstanding between the governmental activities and business type activities are reported in the government-wide financial statements as "internal balances".

**Compensated Absences**

Full-time employees are allowed sick leave of 12 days per year after one year of employment. Up to 180 days may be accumulated. Upon separation of employment, 25% of accumulated days may be paid at the employee's current pay level. Full-time employees accrue vacation immediately at a rate of 1 day per month. They receive these 12 working days per year through 5 years of service. Those employees with 6-10 years of service receive 13.5 working days, those with 11-20 years receive 18 working days, and those with 21 and more years receive 25.5 working days per year. Leave must be taken in the subsequent year, with no more than 5 days (40 hours) balance at the end of the qualifying year will be paid upon termination. For employees hired after April 1, 2011, the amount that can be accumulated was decreased. Accrued compensated absence balances are presented in Note 4.

**Contraband**

Per Colorado Contraband Forfeiture Act (CRS 16-13-501 to 511), proceeds received from the seizure of contraband must be used for the specific purpose of law enforcement activities. These proceeds are exempt from the appropriation process. Kit Carson County received no material proceeds from contraband during the year.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Deferred Inflows of Resources**

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises both under the full accrual and modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, the item, unavailable revenue, is reported in both the governmental activities statement of net position and in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Since property tax revenues are collected in arrears during the succeeding year, a receivable and corresponding deferred inflow is recorded at December 31. As the tax is collected in the succeeding year, the deferred inflow is recognized as revenue and the receivable is reduced.

**Net Position/Fund Balance**

In the government-wide financial statements and for the proprietary fund statements, Net Position are either shown as net investment in capital assets, with these assets essentially being nonexpendable; restricted when constraints placed on the net position are externally imposed; or unrestricted.

For the governmental fund presentation, fund balances that are classified as “nonspendable” include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts.

Fund balances are reported as “restricted” when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Amounts that can only be used for specific purposes pursuant to constraints imposed by the highest formal action, the adoption of an Ordinance, of the government's highest level of decision-making authority, the County Board, are reported as “committed” fund balance. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action (for example, legislation, resolution, ordinance) it employed to previously commit those amounts.

Amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, are reported as “assigned” fund balance. Intent should be expressed by (a) the governing body itself or (b) a body (a budget or finance committee, for example) or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.

All remaining fund balance in the General Fund or deficits in the other governmental funds are presented as unassigned.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**Net Position/Fund Balance Flow Assumptions**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance, if allowed under the terms of the restriction. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**NOTE 2: CASH AND INVESTMENTS**

A summary of cash and investments follows:

Cash Equivalents	\$ 4,391,907
Investments	<u>1,986,119</u>
Total Cash and Investments	<u>\$ 6,378,025</u>

The County's cash and investment balances are comprised of the following:

Governmental Activities	\$ 6,046,135
Business-Type Activities	163
Fiduciary Funds	<u>331,727</u>
Total Cash and Investments	<u>\$ 6,378,025</u>

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 2: CASH AND INVESTMENTS (Continued)**

**Deposits** (Continued)

Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of bank failure, the government's deposits may not be returned to it. The County's deposit policy is in accordance with CRS 11-10.5-101, The Colorado Public Deposit Protection Act (PDPA), which governs the investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. Amounts on deposit in excess of federal insurance levels (\$250,000) must be collateralized by eligible collateral as determined by the PDPA. The financial institution is allowed to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The institution's internal records identify collateral by depositor and as such, these deposits are considered uninsured but collateralized. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools. At December 31, 2016, all of the County's bank deposits as shown below were either insured by federal depository insurance or collateralized under PDPA. Uninsured deposits in financial institutions are placed into three categories depending on the custody credit risk. The categories are as follows:

1. Uncollateralized
2. Collateralized with securities held by the pledging financial institution
3. Collateralized with securities held by the pledging financial institution's trust department, or agent but not in the entity's name

	<b>Bank Balance</b>	<b>Book Balance</b>
FDIC Insured	\$ 1,618,740	\$ 1,618,740
PDPA Collateralized not in County's name	3,115,809	2,678,786
Cash on Hand	-	94,381
Total Cash Equivalents	<u>\$ 4,734,549</u>	<u>\$ 4,391,907</u>

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 2: CASH AND INVESTMENTS (Continued)**

**Investments**

The following are the major categories of assets and liabilities measured at fair value on a recurring basis during the year ended December 31, 2016 using quoted market prices in active markets (Level 1), significant observable inputs for similar assets (Level 2) and significant unobservable inputs (Level 3):

	<u>Level 2</u>	<u>Total</u>
U.S. Agency Securities	<u>\$ 1,986,119</u>	<u>\$ 1,986,119</u>

Following is a description of the valuation methodologies used for assets measured at fair value on a recurring basis:

- U.S. Government Agencies - Valued at the quoted market prices of the underlying assets in a non-active market.

The County recognizes transfers between levels in the fair value hierarchy at the end of the reporting period. During 2016, there were no changes in the methods or assumptions utilized to derive the fair value of the County's assets and liabilities.

Except for those amounts earned from restricted resources, all investment earnings is reported in the General Fund.

**Credit Risk**

The County invests excess funds under the prudent investor rule. The criteria for selection of investments and their order of priority are: 1) Safety, 2) Liquidity, and 3) Yield. The County Treasurer is responsible for all of the investments of the County.

Eligible investments shall conform to state law and may include any of the following:

- Obligations of the United States and certain U.S. government agencies securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptance of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 2: CASH AND INVESTMENTS (Continued)**

**Investments** (Continued)

As of December 31, 2016, the County's investments consisted of the following:

	<u>Market Value</u>	<u>Weighted Mat. in Years</u>	<u>% of Overall Investments</u>
FNMA	\$ 298,542	2.89	15.03%
FHLMC	<u>1,687,577</u>	<u>4.39</u>	<u>84.97%</u>
Total Investments	<u>\$ 1,986,119</u>	<u>4.16</u>	<u>100.00%</u>

**Interest Rate Risk**

The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates, other than those contained in state statutes. The County's investment portfolio does not contain investments that exceed that limitation.

**Concentration of Credit Risk**

The County places no limit on the amount that may be invested in any one issuer. The County's allocation of investment risk is as presented in the above table.

**Custodial Credit Risk – Investments**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County Board of Trustees approves a list of financial institutions and depositories authorized to provide investment services. The County's investments are held by First Financial Equity Corporation.

**NOTE 3: RECEIVABLES**

The County has recorded receivables from various governmental and non-governmental sources. The largest governmental activity receivable is for \$6,086,893 of property taxes levied in 2016 for collection in 2017. In addition, the County has recorded intergovernmental tax and grant receivables of \$536,968. The governmental activities also report an additional \$23,931 of other receivables. No allowance has been recorded against these receivables.

The Ambulance Fund reports the majority of the business-type activity receivables. There were \$154,675 of ambulance charges receivable at year end. The County has reported an allowance of \$140,394 against this amount for a net receivable of \$14,281.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 4: CAPITAL ASSETS**

A Summary of the County’s governmental activity capital assets is as follows:

	<u>Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balances</u>
<b>GOVERNMENTAL ACTIVITIES:</b>	<b>01/01/16</b>	<b></b>	<b></b>	<b>12/31/16</b>
Capital assets not being depreciated:				
Land	\$ 154,107	\$ -	\$ -	\$ 154,107
Capital assets being depreciated:				
Buildings & Improvements	3,864,498	-	-	3,864,498
Equipment & Furniture	12,075,598	2,481,148	2,654,190	11,902,556
Total capital assets being depreciated	<u>15,940,096</u>	<u>2,481,148</u>	<u>2,654,190</u>	<u>15,767,054</u>
Less accumulated depreciation for:				
Buildings & Improvements	2,444,356	45,091	-	2,489,447
Equipment & Furniture	7,431,821	961,807	2,103,323	6,290,305
Total accumulated depreciation	<u>9,876,177</u>	<u>1,006,898</u>	<u>2,103,323</u>	<u>8,779,752</u>
Total capital assets being depreciated, net	<u>6,063,919</u>	<u>1,474,250</u>	<u>550,867</u>	<u>6,987,302</u>
<b>Governmental activity capital assets, net</b>	<b><u>\$ 6,218,026</u></b>	<b><u>\$ 1,474,250</u></b>	<b><u>\$ 550,867</u></b>	<b><u>\$ 7,141,409</u></b>

Depreciation is charged to the County’s governmental activities as follows:

General Government	\$ 101,270
Public Safety	106,946
Public Works	796,876
Health, Welfare and Sanitation	<u>1,806</u>
<b>Total Depreciation</b>	<b><u>\$ 1,006,898</u></b>

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 4: CAPITAL ASSETS (Continued)**

The following schedule presents business-type activities capital assets at December 31, 2016:

	<b>Balance</b>			<b>Balances</b>
	<b>01/01/16</b>	<b>Additions</b>	<b>Deletions</b>	<b>12/31/16</b>
<b>BUSINESS-TYPE ACTIVITIES:</b>				
Capital assets being depreciated:				
Buildings & Improvements	\$ 2,374,988	\$ -	\$ -	\$ 2,374,988
Equipment & Furniture	<u>675,654</u>	<u>243,537</u>	<u>180,135</u>	<u>739,056</u>
Total capital assets being depreciated	<u>3,050,642</u>	<u>243,537</u>	<u>180,135</u>	<u>3,114,044</u>
Less accumulated depreciation for:				
Buildings & Improvements	601,191	43,944	-	645,135
Equipment & Furniture	<u>624,813</u>	<u>32,547</u>	<u>180,135</u>	<u>477,225</u>
Total accumulated depreciation	<u>1,226,004</u>	<u>76,491</u>	<u>180,135</u>	<u>1,122,360</u>
Total capital assets being depreciated, net	<u>1,824,638</u>	<u>167,046</u>	<u>-</u>	<u>1,991,684</u>
<b>Business-Type activity capital assets, net</b>	<b><u>\$ 1,824,638</u></b>	<b><u>\$ 167,046</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 1,991,684</u></b>

Depreciation is charged to the County's business-type activities as follows:

**Depreciation is charged to the County's Business-Type Activities as follows:**

Facility Fund	\$ 36,834
Ambulance Fund	<u>39,658</u>
<b>Total Depreciation</b>	<b><u>\$ 76,492</u></b>

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 5: LONG-TERM LIABILITIES**

The County has recorded governmental activities long-term liabilities related accrued compensated absences and for future landfill closure costs. Changes in these liabilities are summarized below.

	<u>Balance</u>			<u>Balance</u>	<u>Current</u>
	<u>12/31/15</u>	<u>Additions</u>	<u>Payments</u>	<u>12/31/16</u>	<u>Portion</u>
<b>Governmental Activities:</b>					
Landfill Closure and Postclosure Liability	\$ 683,856	\$ 16,387	\$ -	\$ 700,243	\$ -
Accrued Compensated Absences	<u>204,261</u>	<u>-</u>	<u>6,834</u>	<u>197,427</u>	<u>-</u>
<b>Total Noncurrent Liabilities</b>	<u>\$ 888,117</u>	<u>\$ 16,387</u>	<u>\$ 6,834</u>	<u>\$ 897,670</u>	<u>\$ -</u>

**Landfill Closure and Postclosure Liability**

State and federal laws and regulations require the County to place a final cover on its landfill when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and post closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The estimated cost is to perform all closure and post closure care was \$704,748, based on a cost estimate completed in April, 2015. The costs were comprised of \$386,174 of closure costs and \$318,574 of post-closure costs. The County currently has a filled pit (the old landfill) as well as a partially filled "Cell A" that has approximately 5% capacity remaining for an overall filled amount of slightly more than 98%. Based on this usage, the County has recorded a long-term liability of \$700,243. The County estimates that there are one year remaining before capacity is fully utilized. The County anticipates opening an additional "Cell B" at that point, although closure and postclosure costs for the future cell are not included in the above amounts. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and post closure care or to exhibit financial assurance that it is able to finance these costs without the contributions to a trust. The County has demonstrated financial assurance and as a result has not made any contributions to a trust. The County has restricted cash resources in the fund equal to the amount of the closure and post-closure liability.

## KIT CARSON COUNTY, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2016

#### NOTE 6: JOINT VENTURES

The County participates in the Colorado Technical Services, Inc. (CTSI) Insurance Pool. This joint venture does not meet the criteria for inclusion within the reporting entity because the CTSI Insurance Pool:

- Is financially independent and responsible for its own financial deficits and entitled to its own surpluses.
- Has a separate governing board from that of the County.
- The governing board and management have the ability to significantly influence operations by approving budgetary requests and adjustments, signing contracts, hiring personnel, exercising control over facilities and determining the outcome or disposition of matters affecting the recipients of services provided, and
- Has absolute authority over all funds and fiscal responsibility including budgetary responsibility and reporting to state agencies and controls fiscal management.

The County is part of a joint venture to support Northeast Colorado Bookmobile Service. The counties involved are Kit Carson, Logan, Morgan, Phillips, Washington and Yuma. Each county's funding proportion is determined by a percentage method based on the previous year's contribution and/or an original formula, which weighs factors such as population, area, and assessed valuation. Complete financial statements may be obtained at their offices in Wray, Colorado.

The County is also part of a joint venture of the Thirteenth Judicial District comprised of the Colorado counties of Morgan, Logan, Yuma, Kit Carson, Washington, Phillips and Sedgwick. Each county's funding is determined primarily by population. Complete financial statements may be obtained at their offices in Fort Morgan, Colorado. Financial information is not included for any of the entities.

Finally, the County also provides an extension office affiliated with Colorado State University and jointly participates in providing health related services through Centennial Mental Health.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 7: PENSION PLANS**

The County currently provides a retirement program with Colorado County Officials and Employees Retirement Association (CCOERA) for eligible. This is in addition to Social Security coverage.

When the employee is hired it is mandatory that the employee enrolls in the retirement plan. The employee must work at least 20 hours per week or an average of 20 hours per week throughout the year, but no less than 1,040 hours in a 12 month period during the year to remain eligible for retirement benefits.

The minimum monthly contribution by the employee is 3% of the employee's monthly salary with the County making a matching contribution of 3%.

Employees hired after January 1, 2013 will be vested 0% in year 1, 20% in year 2, 40% in year 3, 60% in year 4, 80% in year 5 and 100% in year 6 of employment. If the employee leaves before being fully vested, the employee will only be able to take the earned percentage of vestment. If the employee is age 55 or above on the date of hire or before the 6 year vesting period is complete, the employee will be immediately vested.

The amount paid into CCOERA by the County in 2016 was \$131,084, based on covered payroll of \$4,369,467 and total salaries of \$4,570,946. Contributions for the 2015 and 2014 fiscal years were \$128,974, and \$125,491, respectively.

The County has a 457 Pension Plan. The employer does not make any contributions to the plan. The employee contributions and earnings fund the plan.

There are no assets being accumulated

**NOTE 8: RISK MANAGEMENT**

**County Workers' Compensation Pool**

The County is exposed to various risks of loss related to injuries of employees while on the job. The County joined together with other Counties in the State of Colorado to form the County Workers' Compensations Pool (CWCP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and the Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year. Additional information may be obtained from CWCP.

## KIT CARSON COUNTY, COLORADO

### NOTES TO THE FINANCIAL STATEMENTS

December 31, 2016

**NOTE 8: RISK MANAGEMENT** (Continued)

Colorado Counties Casualty and Property Pool

The County is exposed to various risks of loss related to property and casualty losses. The County joined together with other Counties in the State of Colorado to form the Colorado Counties Casualty and Property Pool (CAPP), a public entity risk pool currently operating as a common risk management and insurance program for member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The intergovernmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary. The Pool will purchase excess insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year. Additional information may be obtained from CAPP.

The County, in their opinion, has obtained adequate coverage as required by Colorado Revised Statutes to settle claims in the ordinary course of business. However, due to the unknown nature of potential liability, some claims may arise that fall outside the coverage limits for which the County would be financially responsible. There have not been any claims in excess of coverages during the past three years.

**NOTE 9: COMMITMENTS**

**TABOR Amendment**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The County believes it is in compliance with the requirements of the amendment. However, the County has made certain interpretations of the amendment's language in order to determine its compliance.

In November 1997, the County passed the following election question with regards to TABOR:

SHALL KIT CARSON COUNTY, COLORADO, WITHOUT CREATING, INCREASING, OR ADDING ANY TAXES OF ANY KIND, INCLUDING ANY INCREASE IN THE PROPERTY TAX MILL LEVY, BE AUTHORIZED TO COLLECT, RETAIN AND EXPEND THE FULL AMOUNT OF REVENUES, INCLUDING GRANTS AND ANY OTHER REVENUES RECEIVED, IN 1996 AND EACH SUBSEQUENT YEAR, AND TO SPEND SUCH REVENUES FOR COUNTY ROADS, COUNTY AGENCIES AND LAWFUL GOVERNMENTAL PURPOSES, NOTWITHSTANDING ANY RESTRICTIONS IMPOSED BY OR CONTAINED IN ARTICLE X, SECTION 20, OF THE COLORADO CONSTITUTION?

The TABOR Amendment requires the County to establish a reserve for emergencies. At December 31, 2015, the County's total TABOR reserve of \$377,000 is divided \$204,518 in the Contingent Fund and \$172,482 in the General Fund.

**KIT CARSON COUNTY, COLORADO**

**NOTES TO THE FINANCIAL STATEMENTS**

**December 31, 2016**

**NOTE 10: PRIOR PERIOD RESTATEMENTS**

The December 31, 2015 Ambulance Fund inventory was increased by \$47,119 due to an inaccurate count at year end, increasing the Ambulance Fund and Business-type Activities net position accordingly. Human Services Fund accounts receivable was increased by \$8,496 reflecting an unposted receivable at December 31, 2015. The Human Services fund balance and Governmental Activities net position, have been increased by a corresponding amount.

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**REQUIRED SUPPLEMENTARY INFORMATION**

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 GENERAL FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016		Variance with Final Budget	2015 Actual
	Original & Final Budget	Actual		
<b>REVENUES</b>				
<b>Taxes</b>				
Property Taxes	\$ 3,983,978	\$ 3,979,330	\$ (4,648)	\$ 3,544,573
Specific Ownership Taxes	450,000	474,473	24,473	489,236
<b>Total Taxes</b>	<u>4,433,978</u>	<u>4,453,803</u>	<u>19,825</u>	<u>4,033,809</u>
<b>Licenses and Permits</b>	<u>26,000</u>	<u>8,625</u>	<u>(17,375)</u>	<u>31,570</u>
<b>Intergovernmental</b>				
Govt Grants and Contracts	91,162	74,662	(16,500)	59,452
IGA and MOU Agreements	72,910	36,977	(35,933)	92,863
State Grants	105,424	129,174	23,750	117,047
Federal Grants	8,320	13,687	5,367	-
Other Intergovernmental	20,000	3,779	(16,221)	2,377
<b>Total Intergovernmental</b>	<u>297,816</u>	<u>258,279</u>	<u>(39,537)</u>	<u>271,739</u>
<b>Charges for Services</b>				
Transfer from Treasurer	651,000	590,864	(60,136)	582,724
Miscellaneous Fees	54,900	56,955	2,055	50,494
Charges for Services	99,100	60,689	(38,411)	99,632
<b>Total Charges for Services</b>	<u>805,000</u>	<u>708,508</u>	<u>(96,492)</u>	<u>732,850</u>
<b>Fines and Forfeits</b>	<u>35,500</u>	<u>20,422</u>	<u>(15,078)</u>	<u>32,880</u>
<b>Investment Earnings</b>	<u>34,000</u>	<u>4,368</u>	<u>(29,632)</u>	<u>23,946</u>
<b>Other Revenue</b>				
Refunds and Reimbursements	7,000	11,460	4,460	7,585
Sale of Assets	1,000	2,438	1,438	8,118
Insurance Proceeds	-	15,816	15,816	-
Donations	50,000	53,543	3,543	49,200
Indirect Revenue	33,000	73,500	40,500	3,484
Miscellaneous Revenue	105,500	147,183	41,683	102,753
<b>Total Other Revenues</b>	<u>196,500</u>	<u>303,940</u>	<u>107,440</u>	<u>171,140</u>
<b>TOTAL REVENUES</b>	<u>5,828,794</u>	<u>5,757,945</u>	<u>(70,849)</u>	<u>5,297,934</u>

(Continued)

See accompanying Independent Auditors' Report.

**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
BUDGET AND ACTUAL  
GENERAL FUND  
Year Ended December 31, 2016  
(With Comparative Totals for the Year Ended December 31, 2015)**

	2016		Variance with Final Budget	2015
	Original & Final Budget	Actual		Actual
<b>EXPENDITURES</b>				
<b>General Government</b>				
Commissioners	437,423	433,011	4,412	421,477
County Attorney	20,500	18,770	1,730	14,701
Planning & Zoning	19,733	18,504	1,229	16,935
Clerk & Recorder	371,896	362,250	9,646	328,135
Elections	120,568	108,172	12,396	86,653
Treasurer	224,967	218,036	6,931	202,542
Assessor	283,964	255,567	28,397	260,310
Grounds & Building	355,082	398,990	(43,908)	327,672
Self Insurance	320,000	331,866	(11,866)	292,150
CSU Extension Office	223,136	203,543	19,593	176,499
ECCOG	39,800	32,501	7,299	35,897
Administrator	126,238	133,342	(7,104)	126,999
Community Programs	229,727	235,903	(6,176)	243,989
Public Trustee	15,300	9,715	5,585	8,267
Information Technology	92,986	70,931	22,055	87,205
Treasurer's Fees	112,000	124,955	(12,955)	112,149
Reserves	218,467	-	218,467	-
<b>Total General Government</b>	<b>3,211,787</b>	<b>2,956,056</b>	<b>255,731</b>	<b>2,741,580</b>

(Continued)

See accompanying Independent Auditors' Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 GENERAL FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016			2015 Actual
	Original & Final Budget	Actual	Variance with Final Budget	
<b>Public Safety</b>				
Victims Assistance	77,052	69,114	7,938	70,515
Sheriff	653,064	602,393	50,671	559,635
Jail	720,003	702,798	17,205	598,632
Coroner	74,130	49,573	24,557	47,155
Emergency Management	63,944	63,533	411	48,446
Communications Center	321,976	304,111	17,865	266,970
Emergency Communications Towers	15,700	6,488	9,212	11,681
Useful Public Service	3,000	2,114	886	2,754
Court Security	105,424	91,442	13,982	98,871
Commissary	10,000	-	10,000	-
<b>Total Public Safety</b>	<u>2,044,293</u>	<u>1,891,566</u>	<u>152,727</u>	<u>1,704,659</u>
<b>Health, Welfare &amp; Sanitation</b>				
Veteran Officer	8,320	6,751	1,569	4,739
<b>Culture &amp; Recreation</b>				
Fair	129,100	149,059	(19,959)	152,982
Rodeo	146,500	134,793	11,707	139,487
<b>Total Culture &amp; Recreation</b>	<u>275,600</u>	<u>283,852</u>	<u>(8,252)</u>	<u>292,469</u>
<b>Capital Outlay</b>				
General Government	185,000	101,458	83,542	22,410
Public Safety	155,000	222,952	(67,952)	124,517
<b>Total Capital Outlay</b>	<u>340,000</u>	<u>324,410</u>	<u>15,590</u>	<u>146,927</u>
<b>TOTAL EXPENDITURES</b>	<u>5,880,000</u>	<u>5,462,635</u>	<u>417,365</u>	<u>4,890,374</u>
<b>REVENUES IN EXCESS (DEFICIENCY) OF EXPENDITURES</b>	<u>(51,206)</u>	<u>295,310</u>	<u>346,516</u>	<u>407,560</u>

(Continued)

See accompanying Independent Auditors' Report.

**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
BUDGET AND ACTUAL  
GENERAL FUND  
Year Ended December 31, 2016  
(With Comparative Totals for the Year Ended December 31, 2015)**

	2016		Variance with Final Budget	2015
	Original & Final Budget	Actual		Actual
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	70,000	-	(70,000)	-
Transfers Out	(692,526)	(415,969)	276,557	(87,171)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>(622,526)</u>	<u>(415,969)</u>	<u>206,557</u>	<u>(87,171)</u>
<b>CHANGE IN FUND BALANCE</b>	(673,732)	(120,659)	553,073	320,389
<b>FUND BALANCE, Beginning</b>	<u>3,248,768</u>	<u>3,037,834</u>	<u>(210,934)</u>	<u>2,717,445</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 2,575,036</u>	<u>\$ 2,917,175</u>	<u>\$ 342,139</u>	<u>\$ 3,037,834</u>

See accompanying Independent Auditors' Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 PUBLIC HEALTH FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016			2015 Actual
	Original & Final Budget	Actual	Variance with Final Budget	
<b>REVENUES</b>				
<b>Licenses and Permits</b>	\$ 20,000	\$ 16,658	\$ (3,342)	\$ 29,757
<b>Intergovernmental</b>				
Govt Grants and Contracts	1,289,288	755,107	(534,181)	930,385
Human Services Grants	49,021	58,143	9,122	71,107
Other Intergovernmental	(58,717)	44,001	102,718	811
<b>Total Intergovernmental</b>	<u>1,279,592</u>	<u>857,250</u>	<u>(422,342)</u>	<u>1,002,303</u>
<b>Charges for Services</b>				
Health Insurance Receipts	544	75,688	75,144	66,212
Miscellaneous Fees	<u>27,806</u>	<u>85,003</u>	<u>57,197</u>	<u>113,180</u>
<b>Total Charges for Services</b>	<u>28,350</u>	<u>160,692</u>	<u>132,342</u>	<u>179,392</u>
<b>Other Revenue</b>				
Refunds and Reimbursements	4,800	1,661	(3,139)	2,428
Donations	1,749	983	(766)	1,299
Indirect Revenue	-	1,152	1,152	398
Intergovernmental Revenue	61,041	-	(61,041)	-
Miscellaneous Revenue	<u>7,500</u>	<u>-</u>	<u>(7,500)</u>	<u>-</u>
<b>Total Other Revenues</b>	<u>75,090</u>	<u>3,796</u>	<u>(71,294)</u>	<u>4,125</u>
<b>TOTAL REVENUES</b>	<u>1,403,032</u>	<u>1,038,396</u>	<u>(364,636)</u>	<u>1,215,577</u>

See accompanying Independent Auditors' Report.

(Continued)

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 PUBLIC HEALTH FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016		Variance with Final Budget	2015 Actual
	Original & Final Budget	Actual		
<b>EXPENDITURES</b>				
<b>Health, Welfare &amp; Sanitation</b>				
Nurse	233,391	204,315	29,076	191,818
Prenatal	28,483	8,931	19,552	8,766
WIC	88,036	112,817	(24,781)	82,070
Healthy Communities	28,000	12,520	15,480	17,649
Health Officer	3,000	3,000	-	2,400
EPR	45,845	28,027	17,818	44,813
CVP	106,409	177,080	(70,671)	152,170
Single Entry Point/OLTC	203,182	107,457	95,725	113,859
Connect Colorado	75,016	5,745	69,271	37,092
Aging Resources	29,283	16,491	12,792	20,752
Family Planning	53,350	81,299	(27,949)	58,449
Health Specialist	71,126	68,517	2,609	62,832
Cancer Control	20,988	4,789	16,199	28,682
Health Promotion	123,344	33,073	90,271	89,238
Nurse Family Partnership	431,978	349,013	82,965	342,703
Reserves	12,000	11,156	844	12,253
<b>Total Health, Welfare &amp; Sanitation</b>	<b>1,614,511</b>	<b>1,277,583</b>	<b>336,928</b>	<b>1,265,548</b>
<b>Capital Outlay</b>				
Health, Welfare & Sanitation	-	4,088	(4,088)	-
<b>TOTAL EXPENDITURES</b>	<b>1,614,511</b>	<b>1,281,671</b>	<b>332,840</b>	<b>1,265,548</b>
<b>REVENUES IN EXCESS (DEFICIENCY) OF EXPENDITURES</b>	<b>(211,479)</b>	<b>(243,275)</b>	<b>(31,796)</b>	<b>(49,971)</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	211,479	-	(211,479)	-
<b>CHANGE IN FUND BALANCE</b>	<b>-</b>	<b>(243,275)</b>	<b>(243,275)</b>	<b>(49,971)</b>
<b>FUND BALANCE, Beginning</b>	<b>-</b>	<b>73,380</b>	<b>73,380</b>	<b>123,351</b>
<b>FUND BALANCE, Ending</b>	<b>\$ -</b>	<b>\$ (169,895)</b>	<b>\$ (169,895)</b>	<b>\$ 73,380</b>

See accompanying Independent Auditors' Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 ROAD AND BRIDGE FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016		Variance with Final Budget	2015	
	Original & Final Budget	Actual		Budget	Actual
<b>REVENUES</b>					
<b>Taxes</b>					
Property Taxes	\$ 1,111,242	\$ 1,110,835	\$ (407)	\$ 1,034,205	
Specific Ownership Taxes	<u>158,000</u>	<u>156,823</u>	<u>(1,177)</u>	<u>171,215</u>	
<b>Total Taxes</b>	<u>1,269,242</u>	<u>1,267,658</u>	<u>(1,584)</u>	<u>1,205,419</u>	
<b>Intergovernmental</b>					
IGA and MOU Agreements	356,000	356,000	-	-	
Other Intergovernmental	<u>2,611,645</u>	<u>2,786,305</u>	<u>174,660</u>	<u>2,758,754</u>	
<b>Total Intergovernmental</b>	<u>2,967,645</u>	<u>3,142,305</u>	<u>174,660</u>	<u>2,758,754</u>	
<b>Charges for Services</b>					
Miscellaneous Fees	5,500	390	(5,110)	1,370	
Charges for Services	<u>4,000</u>	<u>2,904</u>	<u>(1,096)</u>	<u>4,959</u>	
<b>Total Charges for Services</b>	<u>9,500</u>	<u>3,294</u>	<u>(6,206)</u>	<u>6,329</u>	
<b>Other Revenue</b>					
Refunds and Reimbursements	-	9,680	9,680	1,918	
Sale of Assets	25,000	80,246	55,246	19,979	
Insurance Proceeds	-	2,349	2,349	-	
Miscellaneous Revenue	<u>500</u>	<u>7,207</u>	<u>6,707</u>	<u>11,193</u>	
<b>Total Other Revenues</b>	<u>25,500</u>	<u>99,482</u>	<u>73,982</u>	<u>33,090</u>	
<b>TOTAL REVENUES</b>	<u>4,271,887</u>	<u>4,512,739</u>	<u>240,852</u>	<u>4,003,592</u>	

See accompanying Independent Auditors' Report.

(Continued)

**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
BUDGET AND ACTUAL  
ROAD AND BRIDGE FUND  
Year Ended December 31, 2016  
(With Comparative Totals for the Year Ended December 31, 2015)**

	2016		Variance with Final Budget	2015 Actual
	Original & Final Budget	Actual		
<b>EXPENDITURES</b>				
<b>General Government</b>				
Treasurer's Fees	58,000	65,420	(7,420)	58,509
<b>Public Works</b>				
Road & Bridge Dist #1	958,397	908,609	49,788	951,316
Road & Bridge Dist #2	947,049	852,883	94,166	849,301
Road & Bridge Dist #3	875,204	735,269	139,935	745,253
Weed District	103,169	71,594	31,575	77,562
Road and Bridge Improvement	1,160,784	1,182,928	(22,144)	4,807
CDL Testing	-	226	(226)	1,204
Reserves	250,000	-	250,000	-
<b>Total Public Works</b>	<b>4,294,603</b>	<b>3,751,509</b>	<b>543,094</b>	<b>2,629,443</b>
<b>Capital Outlay</b>				
Public Works	1,030,000	1,094,314	(64,314)	738,437
<b>TOTAL EXPENDITURES</b>	<b>5,382,603</b>	<b>4,911,243</b>	<b>471,360</b>	<b>3,426,389</b>
<b>CHANGE IN FUND BALANCE</b>	<b>(1,110,716)</b>	<b>(398,504)</b>	<b>712,212</b>	<b>577,203</b>
<b>FUND BALANCE, Beginning</b>	<b>2,391,162</b>	<b>2,529,931</b>	<b>138,769</b>	<b>1,952,728</b>
<b>FUND BALANCE, Ending</b>	<b>\$ 1,280,446</b>	<b>\$ 2,131,427</b>	<b>\$ 850,981</b>	<b>\$ 2,529,931</b>

See accompanying Independent Auditors' Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 HUMAN SERVICES FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016		Variance with Final Budget	2015 Actual
	Original & Final Budget	Actual		
<b>REVENUES</b>				
<b>Taxes</b>				
Property Taxes	\$ 183,374	\$ 96,737	\$ (86,637)	\$ 86,338
Specific Ownership Taxes	18,000	11,531	(6,469)	11,889
<b>Total Taxes</b>	201,374	108,268	(93,106)	98,227
<b>Intergovernmental</b>				
Human Services Grants	2,128,514	1,640,653	(487,861)	1,938,964
<b>Other Revenue</b>				
Miscellaneous Revenue	53,225	-	(53,225)	29,965
<b>TOTAL REVENUES</b>	2,383,113	1,748,921	(634,192)	2,067,156
<b>EXPENDITURES</b>				
<b>Health, Welfare &amp; Sanitation</b>				
Social Services	2,477,734	1,888,824	588,910	2,083,414
<b>CHANGE IN FUND BALANCE</b>	(94,621)	(139,903)	(45,282)	(16,258)
<b>FUND BALANCE, Beginning</b>	109,212	232,824	123,612	249,082
<b>Prior Period Restatement</b>	-	8,496	8,496	-
<b>FUND BALANCE, Beginning (As Restated)</b>	109,212	241,320	132,108	249,082
<b>FUND BALANCE, Ending</b>	\$ 14,591	\$ 101,417	\$ 86,826	\$ 232,824

See accompanying Independent Auditors' Report.

**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
BUDGET AND ACTUAL  
SOLID WASTE FUND  
Year Ended December 31, 2016  
(With Comparative Totals for the Year Ended December 31, 2015)**

	2016		Variance with Final Budget	2015 Actual
	Original & Final Budget	Actual		
<b>REVENUES</b>				
<b>Taxes</b>				
Property Taxes	\$ 464,378	\$ 464,126	\$ (252)	\$ 275,528
Specific Ownership Taxes	<u>42,000</u>	<u>55,350</u>	<u>13,350</u>	<u>45,989</u>
<b>Total Taxes</b>	506,378	519,476	13,098	321,517
<b>Charges for Services</b>				
Charges for Services	230,000	257,889	27,889	245,624
<b>Other Revenue</b>				
Refunds and Reimbursements	-	-	-	67
Miscellaneous Revenue	<u>-</u>	<u>123</u>	<u>123</u>	<u>-</u>
<b>Total Other Revenues</b>	<u>-</u>	<u>123</u>	<u>123</u>	<u>67</u>
<b>TOTAL REVENUES</b>	<u>736,378</u>	<u>777,488</u>	<u>41,110</u>	<u>567,208</u>
<b>EXPENDITURES</b>				
<b>Health, Welfare &amp; Sanitation</b>				
Solid Waste	459,214	378,274	80,940	333,956
Reserves	<u>95,786</u>	<u>-</u>	<u>95,786</u>	<u>-</u>
<b>Total Health, Welfare &amp; Sanitation</b>	555,000	378,274	176,726	333,956
<b>Capital Outlay</b>				
Health, Welfare & Sanitation	<u>395,000</u>	<u>321,431</u>	<u>73,569</u>	<u>12,484</u>
<b>TOTAL EXPENDITURES</b>	<u>950,000</u>	<u>699,705</u>	<u>250,295</u>	<u>346,440</u>
<b>CHANGE IN FUND BALANCE</b>	(213,622)	77,783	291,405	220,768
<b>FUND BALANCE, Beginning</b>	<u>902,416</u>	<u>904,489</u>	<u>2,073</u>	<u>683,721</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 688,794</u>	<u>\$ 982,272</u>	<u>\$ 293,478</u>	<u>\$ 904,489</u>

See accompanying Independent Auditors' Report.

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**OTHER SUPPLEMENTARY INFORMATION**

KIT CARSON COUNTY

BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS

December 31, 2016

(With Comparative Totals for December 31, 2015)

	Special Revenue Funds		Spec Rev	Cap Proj Fd	Total	
	Conservation		E-911 Fund	Capital Fund	2016	2015
	Contingent Fund	Trust Fund				
<b>ASSETS</b>						
Cash and Investments	\$ 377,000	\$ 40,335	\$ 98,386	\$ 102,188	\$ 617,909	\$ 424,173
Property Tax Receivable	-	-	-	-	-	19,324
Other Receivables	-	-	14,015	-	14,015	8,509
Internal Balances	-	-	-	-	-	-
Prepaid Expenses	-	-	1,414	-	1,414	1,347
<b>TOTAL ASSETS</b>	<u>377,000</u>	<u>40,335</u>	<u>113,815</u>	<u>102,188</u>	<u>633,338</u>	<u>453,353</u>
<b>LIABILITIES</b>						
<b>Current Liabilities</b>						
Accounts Payable	-	-	356	-	356	-
<b>DEFERRED INFLOWS OF FINANCIAL RESOURCES</b>						
Deferred Property Taxes	-	-	-	-	-	19,324
<b>FUND EQUITY</b>						
Unspendable	-	-	1,414	-	1,414	1,347
Restricted	377,000	40,335	-	-	417,335	238,665
Committed	-	-	112,045	102,188	214,233	194,017
<b>TOTAL NET POSITION</b>	<u>\$ 377,000</u>	<u>\$ 40,335</u>	<u>\$ 113,459</u>	<u>\$ 102,188</u>	<u>\$ 632,982</u>	<u>\$ 453,353</u>

See accompanying Independent Auditors' Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 NONMAJOR GOVERNMENTAL FUNDS  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	Special Revenue Funds		Spec Rev	Cap Proj Fd	Total		
	Contingent Fund	Conservation		E-911 Fund	Capital Fund	2016	2015
		Trust Fund					
<b>REVENUES</b>							
Taxes	\$ -	\$ -	\$ -	\$ 21,678	\$ 21,678	\$ 89,894	
Intergovernmental	-	25,454	5,899	-	31,353	27,913	
Charges for Services	-	-	106,194	-	106,194	98,432	
Investment Earnings	-	63	-	-	63	33	
<b>TOTAL REVENUES</b>	<u>-</u>	<u>25,517</u>	<u>112,093</u>	<u>21,678</u>	<u>159,288</u>	<u>216,272</u>	
<b>EXPENDITURES</b>							
Current:							
General Government	-	-	-	581	581	2,424	
Public Safety	-	-	107,446	-	107,446	101,894	
Culture & Recreation	-	24,251	-	-	24,251	17,715	
Capital Outlay	-	-	-	5,461	5,461	1,703	
<b>TOTAL EXPENDITURES</b>	<u>-</u>	<u>24,251</u>	<u>107,446</u>	<u>6,042</u>	<u>137,739</u>	<u>123,736</u>	
<b>REVENUES IN EXCESS (DEFICIENCY) OF EXPENDITURES</b>	-	1,266	4,647	15,636	21,549	92,536	
<b>OTHER FINANCING SOURCES (USES)</b>							
Transfers In	172,482	4,922	-	-	177,404	-	
<b>CHANGE IN FUND BALANCE</b>	172,482	6,188	4,647	15,636	198,953	92,536	
<b>FUND BALANCE, Beginning</b>	<u>204,518</u>	<u>34,147</u>	<u>108,812</u>	<u>86,552</u>	<u>434,029</u>	<u>341,493</u>	
<b>FUND BALANCE, Ending</b>	<u>\$ 377,000</u>	<u>\$ 40,335</u>	<u>\$ 113,459</u>	<u>\$ 102,188</u>	<u>\$ 632,982</u>	<u>\$ 434,029</u>	

See accompanying Independent Auditors' Report.

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### **SPECIAL REVENUE FUND**

Special Revenue Fund is established to account for the proceeds of specific revenue sources, other than special assessments, expendable trusts, or major capital projects that are legally restricted to expenditures for specified purposes.

**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 CONTINGENT FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)**

	2016		Variance with Final Budget	2015
	Original & Final Budget	Actual		Actual
<b>EXPENDITURES</b>				
<b>General Government</b>				
Reserves	\$ 377,000	\$ -	\$ 377,000	\$ -
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	172,482	172,482	-	-
<b>CHANGE IN FUND BALANCE</b>	(204,518)	172,482	377,000	-
<b>FUND BALANCE, Beginning</b>	204,518	204,518	-	204,518
<b>FUND BALANCE, Ending</b>	<u>\$ -</u>	<u>\$ 377,000</u>	<u>\$ 377,000</u>	<u>\$ 204,518</u>

See accompanying Independent Auditors' Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 CONSERVATION TRUST FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016			2015 Actual
	Original & Final Budget	Actual	Variance with Final Budget	
<b>REVENUES</b>				
<b>Intergovernmental</b>				
Govt Grants and Contracts	\$ 23,000	\$ 25,454	\$ 2,454	\$ 22,014
<b>Investment Earnings</b>	<u>35</u>	<u>63</u>	<u>28</u>	<u>33</u>
<b>TOTAL REVENUES</b>	<u>23,035</u>	<u>25,517</u>	<u>2,482</u>	<u>22,047</u>
<b>EXPENDITURES</b>				
<b>Culture &amp; Recreation</b>				
Conservation	18,000	24,251	(6,251)	17,715
Reserves	<u>18,985</u>	<u>-</u>	<u>18,985</u>	<u>-</u>
<b>TOTAL EXPENDITURES</b>	<u>36,985</u>	<u>24,251</u>	<u>12,734</u>	<u>17,715</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	<u>-</u>	<u>4,922</u>	<u>4,922</u>	<u>-</u>
<b>CHANGE IN FUND BALANCE</b>	(13,950)	6,188	20,138	4,332
<b>FUND BALANCE, Beginning</b>	<u>28,950</u>	<u>34,147</u>	<u>5,197</u>	<u>29,815</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 15,000</u>	<u>\$ 40,335</u>	<u>\$ 25,335</u>	<u>\$ 34,147</u>

See accompanying Independent Auditors' Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
BUDGET AND ACTUAL

E911 FUND

Year Ended December 31, 2016

(With Comparative Totals for the Year Ended December 31, 2015)

	2016			2015 Actual
	Original & Final Budget	Actual	Variance with Final Budget	
<b>REVENUES</b>				
<b>Intergovernmental</b>				
IGA and MOU Agreements	\$ 8,500	\$ 5,899	\$ (2,601)	\$ 5,899
<b>Charges for Services</b>				
Charges for Services	<u>98,644</u>	<u>106,194</u>	<u>7,550</u>	<u>98,432</u>
<b>TOTAL REVENUES</b>	<u>107,144</u>	<u>112,093</u>	<u>4,949</u>	<u>104,331</u>
<b>EXPENDITURES</b>				
<b>Public Safety</b>				
E-911	107,144	107,446	(302)	101,894
Reserves	<u>25,602</u>	<u>-</u>	<u>25,602</u>	<u>-</u>
<b>TOTAL EXPENDITURES</b>	<u>132,746</u>	<u>107,446</u>	<u>25,300</u>	<u>101,894</u>
<b>CHANGE IN FUND BALANCE</b>	(25,602)	4,647	30,249	2,437
<b>FUND BALANCE, Beginning</b>	<u>95,602</u>	<u>108,812</u>	<u>13,210</u>	<u>106,375</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 70,000</u>	<u>\$ 113,459</u>	<u>\$ 43,459</u>	<u>\$ 108,812</u>

See accompanying Independent Auditors' Report.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
 BUDGET AND ACTUAL  
 CAPITAL FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016			2015 Actual
	Original & Final Budget	Actual	Variance with Final Budget	
<b>REVENUES</b>				
<b>Taxes</b>				
Property Taxes	\$ 19,324	\$ 19,372	\$ 48	\$ 85,945
Specific Ownership Taxes	5,000	2,306	(2,694)	3,949
<b>TOTAL REVENUES</b>	<u>24,324</u>	<u>21,678</u>	<u>(2,646)</u>	<u>89,894</u>
<b>EXPENDITURES</b>				
<b>General Government</b>				
Reserves	25,524	581	24,943	2,424
<b>Capital Outlay</b>				
Other Capital	35,000	5,461	29,539	1,703
<b>TOTAL EXPENDITURES</b>	<u>60,524</u>	<u>6,042</u>	<u>54,482</u>	<u>4,127</u>
<b>CHANGE IN FUND BALANCE</b>	(36,200)	15,636	51,836	85,767
<b>FUND BALANCE, Beginning</b>	<u>86,200</u>	<u>86,552</u>	<u>352</u>	<u>785</u>
<b>FUND BALANCE, Ending</b>	<u>\$ 50,000</u>	<u>\$ 102,188</u>	<u>\$ 52,188</u>	<u>\$ 86,552</u>

See accompanying Independent Auditors' Report.

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## **ENTERPRISE FUNDS**

Enterprise Funds are used to account for operations that are financed in a manner similar to private business enterprises. The costs of providing goods or services to the general public on a continuing basis are recovered primarily from user charges.

KIT CARSON COUNTY

STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION  
 BUDGET AND ACTUAL  
 AMBULANCE FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)

	2016			2015 Actual
	Original & Final Budget	Actual	Variance with Final Budget	
<b>OPERATING REVENUES</b>				
Charges for Services	\$ 300,000	\$ 298,017	\$ (1,983)	\$ 314,918
<b>OPERATING EXPENSES</b>				
Personal Services	242,819	236,833	5,986	221,903
Contractual Services	18,629	13,164	5,465	47,112
Utilities and Telephone	18,000	19,989	(1,989)	10,961
Repairs and Maintenance	12,000	10,250	1,750	15,163
Supplies	25,700	21,733	3,967	1,437
Other Expenses	2,900	157,153	(154,253)	3,989
Travel and Training	19,600	8,369	11,231	5,460
Capital Outlay	355,000	247,442	107,558	38,473
<b>TOTAL OPERATING EXPENSES</b>	<u>694,648</u>	<u>714,933</u>	<u>(20,285)</u>	<u>344,498</u>
<b>OPERATING INCOME (LOSS)</b>	<u>(394,648)</u>	<u>(416,916)</u>	<u>(22,268)</u>	<u>(29,580)</u>
<b>OTHER REVENUES (EXPENSES)</b>				
Refunds and Reimbursements	-	1,515	1,515	1,722
Sale of Assets	-	-	-	897
Intergovernmental Revenue	156,083	159,313	3,230	31,205
<b>TOTAL OTHER REVENUES (EXPENSES)</b>	<u>156,083</u>	<u>160,828</u>	<u>4,745</u>	<u>33,824</u>
<b>NET INCOME (LOSS) BEFORE TRANSFERS</b>	(238,565)	(256,088)	(17,523)	4,244
<b>TRANSFERS</b>				
Transfers In	238,565	238,565	-	87,171
<b>CHANGE IN NET POSITION - BUDGET BASIS</b>	<u>\$ -</u>	<u>(17,523)</u>	<u>\$ (17,523)</u>	<u>91,415</u>
<b>RECONCILIATION OF BUDGET TO GAAP BASIS</b>				
Capital Outlay		243,537		32,767
Depreciation		(39,658)		(15,977)
<b>CHANGE IN NET POSITION - GAAP BASIS</b>		<u>186,356</u>		<u>108,205</u>
<b>NET POSITION, Beginning</b>		642,796		534,591
<b>Prior Period Restatement</b>		47,119		-
<b>NET POSITION, Beginning (As Restated)</b>		<u>689,915</u>		<u>534,591</u>
<b>NET POSITION, Ending</b>		<u>\$ 876,271</u>		<u>\$ 642,796</u>

See accompanying Independent Auditors' Report.

**KIT CARSON COUNTY**

**STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION  
 BUDGET AND ACTUAL  
 KIT CARSON COUNTY FACILITY FUND  
 Year Ended December 31, 2016  
 (With Comparative Totals for the Year Ended December 31, 2015)**

	2016		2015
	Original & Final Budget	Actual	
<b>OPERATING EXPENSES</b>			
Capital Outlay	\$ 15,000	\$ 15,000	\$ -
<b>RECONCILIATION OF BUDGET TO GAAP BASIS</b>			
Depreciation		(36,965)	(36,829)
<b>CHANGE IN NET POSITION - GAAP BASIS</b>		(51,965)	(36,829)
<b>NET POSITION, Beginning</b>		1,270,690	1,307,519
<b>NET POSITION, Ending</b>		<u>\$ 1,218,725</u>	<u>\$ 1,270,690</u>

See accompanying Independent Auditors' Report.

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**COMPLIANCE SECTION**

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## **State Compliance**

The public report burden for this information collection is estimated to average 380 hours annually.

<b>LOCAL HIGHWAY FINANCE REPORT</b>	City or County:
	YEAR ENDING : December 2014      December 2016

This Information From The Records Of (example - City of \_ or County of \_) Prepared By: \_\_\_\_\_  
Phone: \_\_\_\_\_

**I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE**

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

**II. RECEIPTS FOR ROAD AND STREET PURPOSES**

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A. Receipts from local sources:</b>		<b>A. Local highway disbursements:</b>	
1. Local highway-user taxes		1. Capital outlay (from page 2)	1,107,347
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	343,082
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	
2. General fund appropriations		b. Snow and ice removal	
3. Other local imposts (from page 2)	1,267,658	c. Other	
4. Miscellaneous local receipts (from page 2)	102,776	d. Total (a. through c.)	0
5. Transfers from toll facilities		4. General administration & miscellaneous:	3,374,489
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	
a. Bonds - Original Issues		6. Total (1 through 5)	4,824,918
b. Bonds - Refunding Issues		<b>B. Debt service on local obligations:</b>	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	1,370,434	b. Redemption	
<b>B. Private Contributions</b>		c. Total (a. + b.)	0
<b>C. Receipts from State government</b> (from page 2)	3,133,596	2. Notes:	
<b>D. Receipts from Federal Government</b> (from page 2)	0	a. Interest	
<b>E. Total receipts (A.7 + B + C + D)</b>	4,504,030	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		<b>C. Payments to State for highways</b>	
		<b>D. Payments to toll facilities</b>	
		<b>E. Total disbursements (A.6 + B.3 + C + D)</b>	4,824,918

**IV. LOCAL HIGHWAY DEBT STATUS**

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
<b>A. Bonds (Total)</b>				0
1. Bonds (Refunding Portion)				
<b>B. Notes (Total)</b>				0

**V. LOCAL ROAD AND STREET FUND BALANCE**

	A. Beginning Balance	B. Total Receipts	C. Total Disbursements	D. Ending Balance	E. Reconciliation
	2,310,689	4,504,030	4,824,918	1,989,800	(0)

**Notes and Comments:**

<b>LOCAL HIGHWAY FINANCE REPORT</b>	STATE: Colorado
	YEAR ENDING (mm/yy): December 2014

**II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL**

ITEM	AMOUNT	ITEM	AMOUNT
<b>A.3. Other local imposts:</b>		<b>A.4. Miscellaneous local receipts:</b>	
a. Property Taxes and Assessments	1,110,835	a. Interest on investments	
b. Other local imposts:		b. Traffic Fines & Penalties	
1. Sales Taxes		c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	
3. Liens		e. Sale of Surplus Property	80,246
4. Licenses		f. Charges for Services	2,904
5. Specific Ownership &/or Other	156,823	g. Other Misc. Receipts	7,208
6. Total (1. through 5.)	156,823	h. Other	12,418
c. Total (a. + b.)	1,267,658	i. Total (a. through h.)	102,776
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
<b>C. Receipts from State Government</b>		<b>D. Receipts from Federal Government</b>	
1. Highway-user taxes	2,750,308	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	27,288	d. Federal Transit Admin	
d. Other (Specify) - DOLA Grant	356,000	e. U.S. Corps of Engineers	
e. Other (Specify)		f. Other Federal	
f. Total (a. through e.)	383,288	g. Total (a. through f.)	0
4. Total (1. + 2. + 3.f)	3,133,596	3. Total (1. + 2.g)	
			(Carry forward to page 1)

**III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL**

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
<b>A.1. Capital outlay:</b>			
a. Right-Of-Way Costs			0
b. Engineering Costs			0
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements		1,107,347	1,107,347
(3). System Preservation			0
(4). System Enhancement & Operation			0
(5). Total Construction (1) + (2) + (3) + (4)	0	1,107,347	1,107,347
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	1,107,347	1,107,347
			(Carry forward to page 1)

**Notes and Comments:**  
C3D - EIG \$356,000