

**FLORENCE FIRE PROTECTION DISTRICT**  
**AUDITED FINANCIAL STATEMENTS**  
**WITH INDEPENDENT AUDITOR'S REPORT**  
**FLORENCE, COLORADO**

December 31, 2016



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# *Garren, Ross & DeNardo, Inc.*

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## **Independent Auditor's Report**

September 25, 2017

Board of Directors  
Florence Fire Protection District  
Florence, Colorado

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Florence Fire Protection District as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Florence Fire Protection District as of December 31, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the management's discussion and analysis and the Pension Trust Fund information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. The budgetary comparison information for the general fund is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements a whole.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Florence Fire Protection District's basic financial statements. The budgetary comparison schedule for the Capital Improvement Fund is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The budgetary comparison schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

*Gavin Row + DeNardo, Inc.*

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**Management's Discussion and Analysis**  
Florence Fire Protection District  
December 31, 2016

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As management of the Florence Fire Protection District (the District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2016. This discussion and analysis is designed to assist the reader in focusing on the significant financial issues and activities and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole.

**District Operation and Background**

The Florence Fire Protection District became a reality in 1953, when the towns of Florence, Rockvale, and Coal Creek, formed a Special District with the blessings of the District Court of Fremont County for the purpose of gathering funds to purchase fire equipment and to secure supplies in support of the fire fighting elements. The three towns (all incorporated cities) provided a mill levy through property taxes to support the fledgling District. Later, the entity of Penrose (not an incorporated city) and the town of Williamsburg (which is incorporated) joined the District. Subsequently, the station at Williamsburg has been closed. The two towns of Coal Creek and Rockvale have been combined and that is known as Station 3. The Florence Fire Protection District currently has three fire stations with the headquarters based in Florence at 300 West Main Street.

The west boundary of the Florence Fire Protection District was changed in 2009 when the Town of Brookside opted out to join the Canon City Fire Protection District. The new boundary on the west side of the District is now four mile or McKenzie Avenue and is four miles west of Florence. The other three boundaries; south, Custer County line, east, Pueblo County line and north, mile marker 23 on Colorado State Highway 115 remain the same.

The sole function of our District is fire suppression, fire safety, fire inspection and fire fighting. We operate some 20 fire units which are spread out in the three different stations and most are state of the art pumper-tankers due to the rural atmosphere of our District.

Our District is operated by some 50 firefighters, all volunteer, who serve at the pleasure of the Board of Directors. Their only compensation is a pension after successful completion of 20 years of service and reaching the age of fifty. Effective November 2, 2013, the monthly benefit increased from \$200 to \$300. The District presently has 43 retired firefighters drawing a pension.

**Financial Highlights**

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$2,390,084 (net position). Of this amount \$894,055 (37%) unrestricted net position, may be used to meet the District's ongoing obligations to citizens and creditors. A significant portion of the District's net position (48%) reflects its investment in capital assets. These assets include land, buildings and equipment. These capital assets are used to provide services to citizens; consequently, they are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.
- The District's total net position increased by \$376,747.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$912,355, an increase of \$207,458 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance of the general fund is \$857,640.
- Total revenues in the general fund increased by \$218,931 compared to the previous year.

**Management's Discussion and Analysis**  
Florence Fire Protection District  
December 31, 2016

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**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements consist of three components:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

The basic financial statements present two different views of the District through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the District.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the District's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

Both of the government-wide financial statements distinguish functions of the District that are principally supported by taxes. The governmental activities of the District primarily include community safety services. The government-wide financial statements can be found on pages 3 - 4 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, such as State Statutes. The funds of the District are all governmental funds.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflow and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Governmental funds are reported using an accounting method called modified accrual accounting which has a current financial resources focus. As a result, the governmental fund financial statements give the reader a detailed short-term view that helps him or her determine if there are more or less financial resources available to finance the District's programs.

**Management's Discussion and Analysis**  
Florence Fire Protection District  
December 31, 2016

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**Overview of the Financial Statements (Continued)**

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation, which is a part of the fund financial statements, to facilitate this comparison between governmental funds and governmental activities.

The District maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the general fund and the capital improvement fund.

The District adopts an annual appropriated budget for governmental funds. A budgetary comparison statement has been provided for these funds to demonstrate compliance with these budgets.

The basic governmental fund financial statements can be found on pages 5 and 7 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 9 - 21 of this report.

**Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of the government's financial position. In the case of the District, assets exceeded liabilities by \$2,390,184 at the close of fiscal year 2016. Increases or decreases in net position may serve as a useful indicator as to whether the financial condition of the District is improving or deteriorating over time.

A portion of the District's net position reflects its investment in capital assets (i.e., land, buildings, vehicles and equipment); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The following table reflects the condensed Statement of Net Position at December 31, 2016 and 2015:

**Management's Discussion and Analysis**  
 Florence Fire Protection District  
 December 31, 2016

**Government Wide Financial Analysis (Continued)**

| Assets:                                               | <u>2016</u>         | <u>2015</u>         |
|-------------------------------------------------------|---------------------|---------------------|
| Current and other assets                              | \$ 1,560,257        | \$ 1,314,731        |
| Capital assets                                        | 1,141,318           | 1,188,154           |
| Total Assets                                          | <u>2,701,575</u>    | <u>2,502,885</u>    |
| Deferred outflow of resources: Firemen's pension plan | <u>210,106</u>      | <u>120,253</u>      |
| <br>Liabilities:                                      |                     |                     |
| Current and other liabilities                         | 4,444               | 52,181              |
| Long-term liabilities outstanding                     | -                   | 43,190              |
| Total Liabilities                                     | <u>4,444</u>        | <u>95,371</u>       |
| Deferred inflow – property taxes                      | 517,153             | 514,430             |
| Net Position:                                         |                     |                     |
| Invested in capital assets, net of related debt       | 1,141,318           | 1,103,432           |
| Restricted                                            | 354,711             | 219,081             |
| Unrestricted                                          | 894,055             | 690,824             |
| Total Net Position                                    | <u>\$ 2,390,084</u> | <u>\$ 2,013,337</u> |

At the end of the current fiscal year, the Florence Fire Protection District is able to report a positive balance in all categories of net position.

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains the requirements of setting an emergency reserve. This reserve cannot be accessed except for an unexpected disaster. This reserve amounts to \$18,300 as of December 31, 2016.

The District has implemented GASB Statement No. 68 Employer Reporting for Pension Plans effective for fiscal years ending December 31, 2015.

The Statement of Activities presents information showing how the District's net position changed during the most recent fiscal year. Revenues and expenses in this statement are recorded when earned or when a liability is incurred. The following table reflects the condensed Statement of Activities for the year ended December 31, 2016 and 2015:

**Management's Discussion and Analysis**  
 Florence Fire Protection District  
 December 31, 2016

**Government Wide Financial Analysis (Continued)**

|                                            | <u>2016</u>         | <u>2015</u>         |
|--------------------------------------------|---------------------|---------------------|
| Revenues:                                  |                     |                     |
| Program revenues:                          |                     |                     |
| Charges for services                       | \$ 15               | \$ 5                |
| Operating and capital grants/contributions | 1,805               | -                   |
| General revenues:                          |                     |                     |
| Property taxes                             | 500,633             | 332,,445            |
| Penalty and interest                       | 1,764               | 1,817               |
| Specific ownership taxes                   | 82,426              | 54,923              |
| Unrestricted investment earnings           | 5,623               | 1,251               |
| Pension income                             | 129,430             | -                   |
| Other                                      | -                   | 1,744               |
| Total Revenues                             | <u>721,696</u>      | <u>392,185</u>      |
| Expenses:                                  |                     |                     |
| Public safety                              | 198,673             | 655,339             |
| General government                         | 144,063             | 132,896             |
| Interest on debt                           | 2,213               | 4,044               |
| Total Expenses                             | <u>344,949</u>      | <u>792,279</u>      |
| Change in net position                     | 376,747             | (400,094)           |
| Net position – beginning - restated        | 2,013,337           | 2,413,431           |
| Net position – ending                      | <u>\$ 2,390,084</u> | <u>\$ 2,013,337</u> |

**Budgetary Highlights**

The District's budget is prepared according to Colorado law and is based on accounting for certain transactions on a basis of cash receipts and disbursements. The most significant budgeted fund is the General Fund.

For 2016, the Directors appropriated \$470,300 for general fund expenditures.

**2016 General Fund Budget**

|              | <u>Original</u><br><u>Budget</u> | <u>Final</u><br><u>Budget</u> | <u>Actual</u> |
|--------------|----------------------------------|-------------------------------|---------------|
| Revenues     | \$ 539,997                       | \$ 539,997                    | \$ 512,440    |
| Expenditures | \$ 470,300                       | \$ 470,300                    | \$ 293,459    |

**Capital Asset and Debt Administration**

**Capital Assets.** The District's investment in capital assets as of December 31, 2016 amounts to \$1,141,318 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, vehicles, and equipment. The decrease in the District's investment in capital assets for the current fiscal year was due to current year depreciation expense of \$84,597 being more than current year purchases of \$37,761.

**Florence Fire Protection District's Capital Assets**

|                           |                     |
|---------------------------|---------------------|
| Land                      | \$ 56,182           |
| Building and improvements | 542,767             |
| Vehicles                  | 1,914,581           |
| Equipment                 | 991,051             |
|                           | <u>\$ 3,504,581</u> |

**Management's Discussion and Analysis**  
Florence Fire Protection District  
December 31, 2016

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**Capital Asset and Debt Administration (Continued)**

Additional information on the District's capital assets can be found in the notes section on page 16 of this report.

**Long-term debt.** The District entered into a new capital lease in 2013 for the purchase of the fire truck. The net obligation for the capital lease was \$200,000. The lease was paid in full during 2016.

**Final Comments**

The District continues to strive to achieve its mission of providing affordable, efficient, and reliable community safety services.

**Request for Information**

This financial report is designed to provide a general overview of the Florence Fire Protection District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional financial information should be addressed to:

Florence Fire Protection District  
Bill Simmons  
Secretary/Director  
P.O. Box 367  
Florence, CO 81226-0367

## **BASIC FINANCIAL STATEMENTS**

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## **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

**STATEMENT OF NET POSITION**  
**FLORENCE FIRE PROTECTION DISTRICT**  
**December 31, 2016**

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**Assets**

|                                            |    |                  |
|--------------------------------------------|----|------------------|
| Cash and equivalents                       | \$ | 4,986            |
| Investments                                |    | 898,089          |
| Taxes receivable                           |    | 524,166          |
| Other receivable                           |    | 792              |
| Prepaid expenses                           |    | 5,919            |
| Net pension asset - firemen's pension plan |    | 126,305          |
| Capital assets:                            |    |                  |
| Land                                       |    | 56,182           |
| Building and improvements                  |    | 542,767          |
| Vehicles                                   |    | 1,914,581        |
| Equipment                                  |    | 991,051          |
| Accumulated depreciation                   |    | (2,363,263)      |
| <b>Total Assets</b>                        |    | <u>2,701,575</u> |

**Deferred Outflows of Resources**

|                                   |                |
|-----------------------------------|----------------|
| Related to firemen's pension plan | <u>210,106</u> |
|-----------------------------------|----------------|

**Current Liabilities**

|                          |              |
|--------------------------|--------------|
| Accounts payable         | 4,402        |
| Due to fiduciary fund    | <u>42</u>    |
| <b>Total Liabilities</b> | <u>4,444</u> |

|                                  |                |
|----------------------------------|----------------|
| Deferred inflow - property taxes | <u>517,153</u> |
|----------------------------------|----------------|

**Net Position**

|                                                 |                     |
|-------------------------------------------------|---------------------|
| Invested in capital assets, net of related debt | 1,141,318           |
| Restricted for:                                 |                     |
| Emergency                                       | 18,300              |
| Firemen's pension fund                          | 336,411             |
| Unrestricted                                    | <u>894,055</u>      |
| <b>Total Net Position</b>                       | <u>\$ 2,390,084</u> |

The accompanying notes to the financial statements are an integral part of this statement.

**STATEMENT OF ACTIVITIES**  
**FLORENCE FIRE PROTECTION DISTRICT**  
For the year ended December 31, 2016

|                                            | Program Revenue                          |              |                                        |                 | Net (Expense)<br>Revenue and<br>Changes in<br>Net Position |
|--------------------------------------------|------------------------------------------|--------------|----------------------------------------|-----------------|------------------------------------------------------------|
|                                            | Operating<br>Grants and<br>Contributions |              | Capital<br>Grants and<br>Contributions |                 | Primary<br>Government<br>Governmental<br>Activities        |
|                                            | Charges for<br>Services                  |              |                                        | Total           |                                                            |
| <b>Primary Government:</b>                 |                                          |              |                                        |                 |                                                            |
| <b>Government activities:</b>              |                                          |              |                                        |                 |                                                            |
| General government                         | \$ 144,063                               | \$ -         | \$ -                                   | \$ -            | \$ (144,063)                                               |
| Public safety                              | 198,673                                  | 15           | 1,805                                  | 1,820           | (196,853)                                                  |
| Interest on debt                           | 2,213                                    | -            | -                                      | -               | (2,213)                                                    |
| <b>Total</b>                               | <b>\$ 344,949</b>                        | <b>\$ 15</b> | <b>\$ 1,805</b>                        | <b>\$ 1,820</b> | <b>\$ (343,129)</b>                                        |
| <b>General revenues and taxes</b>          |                                          |              |                                        |                 |                                                            |
| Taxes:                                     |                                          |              |                                        |                 |                                                            |
| General property taxes                     |                                          |              |                                        |                 | 500,633                                                    |
| Penalty and interest                       |                                          |              |                                        |                 | 1,764                                                      |
| Specific ownership taxes                   |                                          |              |                                        |                 | 82,426                                                     |
| Investment earnings                        |                                          |              |                                        |                 | 5,623                                                      |
| Pension income                             |                                          |              |                                        |                 | 129,430                                                    |
|                                            |                                          |              |                                        |                 | <u>719,876</u>                                             |
| <b>Total General Revenues and Taxes</b>    |                                          |              |                                        |                 | <u>719,876</u>                                             |
| <b>Change in Net Position</b>              |                                          |              |                                        |                 | <u>376,747</u>                                             |
| <b>Net Position - Beginning (Restated)</b> |                                          |              |                                        |                 | <u>2,013,337</u>                                           |
| <b>Net Position - Ending</b>               |                                          |              |                                        |                 | <u>\$ 2,390,084</u>                                        |

The accompanying notes to financial statements are an integral part of this statement.

## **GOVERNMENTAL FUND FINANCIAL STATEMENTS**

**BALANCE SHEET- GOVERNMENTAL FUNDS****FLORENCE FIRE PROTECTION DISTRICT**

December 31, 2016

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|                                  | <b><u>General<br/>Fund</u></b> | <b><u>Capital<br/>Improvement<br/>Fund</u></b> | <b><u>Total<br/>Governmental<br/>Funds</u></b> |
|----------------------------------|--------------------------------|------------------------------------------------|------------------------------------------------|
| <b><u>Assets</u></b>             |                                |                                                |                                                |
| Cash and cash equivalents        | \$ 4,854                       | \$ 132                                         | \$ 4,986                                       |
| Investments                      | 867,732                        | 30,357                                         | 898,089                                        |
| Receivables                      |                                |                                                |                                                |
| Taxes                            | 444,556                        | 79,610                                         | 524,166                                        |
| Other                            | 792                            | -                                              | 792                                            |
| Prepaid expenses                 | <u>5,919</u>                   | <u>-</u>                                       | <u>5,919</u>                                   |
| <b>Total Assets</b>              | <u>1,323,853</u>               | <u>110,099</u>                                 | <u>1,433,952</u>                               |
| <b><u>Liabilities</u></b>        |                                |                                                |                                                |
| Accounts payable                 | 4,402                          | -                                              | 4,402                                          |
| Due to other funds               | <u>42</u>                      | <u>-</u>                                       | <u>42</u>                                      |
| <b>Total Liabilities</b>         | <u>4,444</u>                   | <u>-</u>                                       | <u>4,444</u>                                   |
| Deferred inflow - property taxes | <u>437,550</u>                 | <u>79,603</u>                                  | <u>517,153</u>                                 |
| <b><u>Fund Balances</u></b>      |                                |                                                |                                                |
| Restricted                       | 18,300                         | -                                              | 18,300                                         |
| Nonspendable                     | 5,919                          | -                                              | 5,919                                          |
| Assigned                         | -                              | 30,496                                         | 30,496                                         |
| Unassigned                       | <u>857,640</u>                 | <u>-</u>                                       | <u>857,640</u>                                 |
| <b>Total Fund Balances</b>       | <u>\$ 881,859</u>              | <u>\$ 30,496</u>                               | <u>\$ 912,355</u>                              |

The accompanying notes to the financial statements are an integral part of this statement.

**RECONCILIATION OF GOVERNMENTAL FUNDS**  
**BALANCE SHEET TO THE STATEMENT OF NET POSITION**  
FLORENCE FIRE PROTECTION DISTRICT  
December 31, 2016

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|                                               |                   |
|-----------------------------------------------|-------------------|
| <b>Total Fund Balances - Government Funds</b> | <b>\$ 912,355</b> |
|-----------------------------------------------|-------------------|

Amounts reported for governmental activities in the Statement of Net Position were different because:

Capital assets used in governmental activities were not current financial resources and, therefore, are not reported in the governmental funds.

|                                 |                  |  |
|---------------------------------|------------------|--|
| Non-depreciable capital assets  | \$ 56,182        |  |
| Depreciable capital assets, net | <u>1,085,136</u> |  |

|                      |           |
|----------------------|-----------|
| Total Capital Assets | 1,141,318 |
|----------------------|-----------|

Net pension assets used in governmental activities were not current financial resources, therefore, they were not reported in the Governmental Funds Balance Sheet.

|  |                |
|--|----------------|
|  | <u>336,411</u> |
|--|----------------|

|                                                |                            |
|------------------------------------------------|----------------------------|
| <b>Net Position of Governmental Activities</b> | <b><u>\$ 2,390,084</u></b> |
|------------------------------------------------|----------------------------|

The accompanying notes to the financial statements are an integral part of this statement.

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES****FLORENCE FIRE PROTECTION DISTRICT****GOVERNMENTAL FUNDS**

For the Year Ended December 31, 2016

|                                                                              | <b>General<br/>Fund</b> | <b>Capital<br/>Improvement<br/>Fund</b> | <b>Total<br/>Governmental<br/>Funds</b> |
|------------------------------------------------------------------------------|-------------------------|-----------------------------------------|-----------------------------------------|
| <b>Revenues</b>                                                              |                         |                                         |                                         |
| General property tax                                                         | \$ 421,313              | \$ 79,320                               | \$ 500,633                              |
| Penalty and interest                                                         | 1,543                   | 221                                     | 1,764                                   |
| Specific ownership tax                                                       | 82,426                  | -                                       | 82,426                                  |
| Interest                                                                     | 5,338                   | 285                                     | 5,623                                   |
| Charges for services                                                         | 15                      | -                                       | 15                                      |
| Other                                                                        | 1,805                   | -                                       | 1,805                                   |
| <b>Total Revenues</b>                                                        | <u>512,440</u>          | <u>79,826</u>                           | <u>592,266</u>                          |
| <b>Expenditures</b>                                                          |                         |                                         |                                         |
| General government                                                           | 132,942                 | 2,391                                   | 135,333                                 |
| Public safety                                                                | 122,756                 | -                                       | 122,756                                 |
| Capital outlay                                                               | 37,761                  | -                                       | 37,761                                  |
| Debt Service:                                                                |                         |                                         |                                         |
| Principal retirement                                                         | -                       | 84,722                                  | 84,722                                  |
| Interest                                                                     | -                       | 4,186                                   | 4,186                                   |
| <b>Total Expenditures</b>                                                    | <u>293,459</u>          | <u>91,299</u>                           | <u>384,758</u>                          |
| <b>Excess (Deficiency) of Revenues<br/>Over Expenditures</b>                 | <u>218,981</u>          | <u>(11,473)</u>                         | <u>207,508</u>                          |
| <b>Other Financing Sources (Uses)</b>                                        |                         |                                         |                                         |
| Transfers in (out)                                                           | <u>(50)</u>             | <u>-</u>                                | <u>(50)</u>                             |
| <b>Excess of Revenues and Other Sources<br/>Over Expenses and Other Uses</b> | <u>218,931</u>          | <u>(11,473)</u>                         | <u>207,458</u>                          |
| <b>Fund balances - beginning</b>                                             | <u>662,928</u>          | <u>41,969</u>                           | <u>704,897</u>                          |
| <b>Fund balances- ending</b>                                                 | <u>\$ 881,859</u>       | <u>\$ 30,496</u>                        | <u>\$ 912,355</u>                       |

The accompanying notes to the financial statements are an integral part of this statement.

**RECONCILIATION OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

**FLORENCE FIRE PROTECTION DISTRICT**

For the Year Ended December 31, 2016

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|                                                               |            |
|---------------------------------------------------------------|------------|
| <b>Total Net Change in Fund Balances - Governmental Funds</b> | \$ 207,458 |
|---------------------------------------------------------------|------------|

Amounts reported for governmental activities in the Statement of Activities and Changes in Net Positions were different because:

Governmental funds report capital outlay as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense exceeds capital outlay in the current period.

|                      |                 |          |
|----------------------|-----------------|----------|
| Capital outlay       | \$ 37,761       |          |
| Depreciation expense | <u>(84,597)</u> |          |
|                      |                 | (46,836) |

|                                                                                                                                                   |         |
|---------------------------------------------------------------------------------------------------------------------------------------------------|---------|
| Deferred income related to the pension plan are not recognized in the governmental funds because they do not provide current financial resources. | 129,430 |
|---------------------------------------------------------------------------------------------------------------------------------------------------|---------|

|                                                                                                                                                                                                                        |       |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|
| Interest payable on the capital lease is not recorded on the fund statements because is not a current use of cash. Interest is accrued on the government wide statements and the change in the liability is recognized | 1,973 |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------|

|                                                                                                                                                                                                                                                              |               |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|
| Principle retirements - Retirements of principle outstanding on the District's debt result in a reduction of accumulated resources on the fund financial statements. The government wide statement shows these reductions against the long-term liabilities. | <u>84,722</u> |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|

|                                                         |                          |
|---------------------------------------------------------|--------------------------|
| <b>Change in Net Position - Governmental Activities</b> | <b><u>\$ 376,747</u></b> |
|---------------------------------------------------------|--------------------------|

The accompanying notes to the financial statements are an integral part of this statement.

## **NOTES TO FINANCIAL STATEMENTS**

**NOTES TO FINANCIAL STATEMENTS**  
**FLORENCE FIRE PROTECTION DISTRICT**  
December 31, 2016

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**Note A - Summary of Significant Accounting Policies**

The basic financial statements of Florence Fire Protection District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

**Financial Reporting Entity**

Florence Fire Protection District (the District) is organized under the laws of the State of Colorado. It operates under the jurisdiction of a local Board of Directors, whose members are elected by the voters of the District. The District provides fire protection services to the public. As required by generally accepted accounting principles, these financial statements present the Florence Fire Protection District (the primary government) and its component units, if any. No additional separate governmental units, agencies, or nonprofit corporations are included in the financial statements of the District, since none were discovered to fall within the oversight responsibility based upon the application of the following criteria: financial accountability, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

**Government Wide Financial Statements**

The District's government wide financial statements include a Statement of Net Position and a Statement of Activities and Changes in Net Position. These statements present summaries of governmental activities of the District.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Certain eliminations have been made in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated. The following interfund activities have been eliminated:

- Due from/to other funds
- Transfers in/out

**Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**FLORENCE FIRE PROTECTION DISTRICT**  
December 31, 2016

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**Note A - Summary of Significant Accounting Policies (Continued)**

**Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, are recorded only when payment is due.

Grants and similar items are recognized when requirements imposed by the provider have been met.

Expenditures are recorded when the related fund liability is incurred with the exception of capital lease debt service which is recognized when due.

**Governmental Fund Financial Statements**

Governmental fund financial statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances as presented in these statements to the net position presented in the Government-wide financial statements. The District has presented all major funds that met the applicable criteria. The following fund is a major fund:

**General Fund**

This fund records financial transactions for the regular operations of the District. All revenues and expenditures not allocated by law or contractual agreement to a special fund are accounted for in this fund.

**Capital Improvement Fund**

This fund accumulates resources for the purpose of making capital acquisitions and any long-term debt payments thereon related to the capital acquisitions.

**Use of Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reported period. Actual results could differ from those estimates.

**Cash and Cash Equivalents**

Cash and cash equivalents are short-term, liquid investments that are quickly converted to known cash amounts, including restricted cash and cash equivalents with maturities of three months or less so as to minimize the risk of value changes.

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**FLORENCE FIRE PROTECTION DISTRICT**  
December 31, 2016

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**Note A - Summary of Significant Accounting Policies (Continued)**

**Receivables**

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

**Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses in both government-wide and fund financial statements.

**Investments**

The District's policy is to state investments in their financial statements at fair value. Unrealized gain or loss resulting from the change in fair market value of investments is recognized in the statement of revenues, expenses and changes in net position.

**Capital Assets**

Capital assets are defined by the District as assets tangible in nature, with an initial individual cost of \$500 or more. Purchased or constructed capital assets are recorded at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of donation.

Capital assets are depreciated using the straight line method over the following estimated useful lives.

|                            |               |
|----------------------------|---------------|
| Buildings and improvements | 20 - 50 years |
| Equipment                  | 5 - 15 years  |
| Vehicles                   | 8 - 15 years  |

Land and related improvements are not depreciated and assets under construction are not depreciated until they become available for service.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has one item, pension plan.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item, property taxes.

**Accounts Payable**

Accounts payable represent obligations due to vendors for goods delivered or services rendered prior to December 31, 2016.

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**FLORENCE FIRE PROTECTION DISTRICT**  
December 31, 2016

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**Note A - Summary of Significant Accounting Policies (Continued)**

**Unearned Revenue**

Unearned revenues are reported in the governmental fund financial statements when potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period. Unearned revenues also arise in both government-wide and fund financial statements when resources are received before they are earned. In subsequent periods, when both revenue recognition criteria are met, the liability for unearned revenue is removed and revenue is recognized.

**Property Taxes**

Fremont County is responsible for assessing, collecting, and distributing property taxes in accordance with enabling state legislation. Property taxes become a lien on the first day of the levy year and may be paid in two equal installments before the last day of February and the 15th day of June or in full before the last day of April.

Property taxes are recognized as revenue when they are levied because they are considered to be both measurable and available. Available means due or past due and receivable within the current period and collected no more than 60 days after December 31.

**Interfund Transactions**

Transactions between funds that would be treated as revenues, expenditures, or expenses if they involved organizations external to the District are accounted for as revenues, expenditures, or expenses in the funds involved. Transactions which constitute reimbursements of a fund for expenditures initially made from that fund which are properly applicable to another fund are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditure or expenses in the fund that is reimbursed. At year end, outstanding balances between funds are reported as “due to/from other funds”. Interfund balances are generally expected to be repaid within one year of the financial statement date. Any residual balances outstanding between the governmental funds are eliminated in the government-wide statement of net position.

**Risk Management**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disaster. The District carries commercial insurance for such risks, including workers’ compensation and accident insurance. Settled claims resulting from these risks did not exceed commercial insurance coverage during 2016.

**New Accounting Pronouncements**

The District implemented Governmental Accounting Standards Board (GASB) Statement No. 67 *Financial Reporting for Pension Plans* which amends GASB Statement No. 25. GASB Statement 67 is effective for fiscal years beginning after June 15, 2013. This statement addresses certain financial reporting requirements of FPPA and other public pension plans. As such, the District pension contributions are reported as an agent multiple-employer pension plan of FPPA and no longer reported on the District’s financial statements.

The District implemented Governmental Accounting Standards Board (GASB) Statement No. 68 which amends GASB Statement No. 27. GASB Statement 68 is effective for fiscal years beginning after June 15, 2014. This statement requires state and local government employers that contribute to a defined benefit pension plan to recognize the net pension liability (asset) and the pension expense (income) on their financial statements along with the related deferred outflows of resources and deferred inflows of resources.

## **NOTES TO FINANCIAL STATEMENTS (Continued)**

### **FLORENCE FIRE PROTECTION DISTRICT**

December 31, 2016

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#### **Note B - Stewardship, Compliance, And Accountability**

##### **Budgets and Budgetary Data**

Formal budgetary accounting is employed as a management control tool for all funds of the District. Budgets are prepared on the modified accrual basis of accounting for all government fund types. Annual operating budgets are adopted each fiscal year through passage of an annual budget resolution. The Board of the District may amend the original adopted budget during the year by passing a new resolution to reflect current needs, changing conditions, or revised estimates. The budgetary amounts presented in the accompanying financial statements/schedules reflect original and most recent amended amounts which were adopted in accordance with the appropriate provisions of state law. Encumbrance accounting is not employed as part of the budgetary process. Encumbrance accounting allows a governmental entity to account for open purchase orders (purchase orders for which the underlying goods or services have not been received before the end of an accounting period) as expenditures against the budget of that accounting period. All unencumbered budget appropriations lapse at the end of each fiscal year. The District does not recognize encumbrances.

##### **Tax, Revenue, Spending and Debt Limitations**

In November, 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights (TABOR). TABOR imposes tax raising, revenue, spending and debt limitations on local government entities within the State of Colorado. These limitations became effective for the first fiscal year beginning after December 31, 1992.

On November 5, 1996 the Florence Fire Protection District passed a referendum regarding the revenue and spending limits imposed by Article X, section 20 of the Colorado constitution. The referendum allows the District, without increasing or adding any taxes of any kind, to collect, retain and expend all revenues and other funds collected during 1996 and thereafter.

In addition to the tax raising, revenue, spending and debt limitation provisions of TABOR, there is also a requirement that every entity to which TABOR applies must establish an "emergency reserve," to be used for declared emergencies only, each entity shall reserve 3% or more of its fiscal year spending excluding bonded debt service. For the year ended December 31, 2016, the District has reserved \$18,300, which represents 3% of fiscal year spending.

#### **Note C - Cash Deposits and Investments**

##### **Deposits**

The Colorado Public Deposit Protection Act, (PDPA) requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be equal to 102% of the aggregate uninsured deposits.

As of December 31, 2016, all of the District deposits were either insured by the Federal Deposit Insurance Corporation or held in eligible public depositories as required by PDPA.

**NOTES TO FINANCIAL STATEMENTS (Continued)**

**FLORENCE FIRE PROTECTION DISTRICT**

December 31, 2016

**Note C - Cash Deposits and Investments (Continued)**

**Deposits (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned to it. The District's policy for custodial credit risk parallels Colorado statutes.

A summary of cash and deposits held at year end follows:

|                         | <u>Carrying<br/>Amounts</u> | <u>Less Than<br/>One Year</u> | <u>Less Than<br/>Five Years</u> |
|-------------------------|-----------------------------|-------------------------------|---------------------------------|
| <b>Deposits:</b>        |                             |                               |                                 |
| Cash on hand            | \$ 25                       | \$ 25                         | \$ -                            |
| Checking                | 4,961                       | 4,961                         | -                               |
| <b>Investments:</b>     |                             |                               |                                 |
| ColoTrust               | 898,089                     | 898,089                       | -                               |
| <b>Total</b>            | <u>\$ 903,075</u>           | <u>\$ 903,075</u>             | <u>\$ -</u>                     |
| Governmental Activities | <u>\$ 903,075</u>           |                               |                                 |

**Investments**

Credit Risk - The District does not have a policy which would further limit its investment choices beyond the requirements of Colorado statutes. Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local government entities may invest. The law outlines the types of securities that public entities in Colorado may acquire and hold as investments. These include:

- Obligations of the United States and certain U.S. government agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The District has invested \$898,089 in the Colorado Government Liquid Asset Trust (ColoTrust), an investment vehicle established for local government entities in Colorado to pool surplus funds. ColoTrust operates similarly to a money market fund and each share is equal in value to \$1. Investments of ColoTrust consist of U.S. Treasury bills, notes and note strips, and repurchase agreements collateralized by U.S. Treasury securities. A designated custodial bank provides safekeeping and depository services to ColoTrust in connection with the direct investment and withdrawal functions of ColoTrust. Substantially all securities owned by ColoTrust are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by ColoTrust.

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**FLORENCE FIRE PROTECTION DISTRICT**  
December 31, 2016

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**Note C - Cash Deposits and Investments (Continued)**

**Investments (Continued)**

Interest Rate Risk - The District's policy of limiting investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates parallels Colorado statutes. Specifically all securities are limited to a maximum maturity of five years from date of purchase unless the governing body authorizes a longer period.

Credit Risk - The District does not have a policy which would further limit its investment choices beyond the requirements of Colorado statutes. As of December 31, 2016, the District's investment in ColoTrust rates AAAM by Standard and Poor's and Aaa by Moody's.

**Note D - Property Tax Accrual**

Property taxes which have been levied for 2016 which will not be collected until 2017 have been accrued as a receivable at December 31, 2016. An offsetting amount for deferred inflow of resources - unavailable property tax revenue has also been recorded in each of the affected funds.

**Note E - Interfund Transactions**

**Due to/from other funds**

The District reports interfund balances between some of its funds. The sum of all the balances in the table agrees with the sum of the interfund balances presented in the balance sheet for the governmental and fiduciary funds. The balances result from the time lag between the dates when interfund goods or services are provided, transactions are recorded in the accounting system and the payments between funds are made. Interfund balances are generally expected to be repaid within one year of the financial statement date.

As of December 31, 2016 interfund receivables and payables that resulted from various interfund transactions were as follows:

|                | <b><u>Due From</u></b><br><b><u>Other Funds</u></b> | <b><u>Due to</u></b><br><b><u>Other Funds</u></b> |
|----------------|-----------------------------------------------------|---------------------------------------------------|
| General Fund   | \$ -                                                | \$ 42                                             |
| Fiduciary Fund | 42                                                  | -                                                 |
| <b>Total</b>   | <b><u>\$ 42</u></b>                                 | <b><u>\$ 42</u></b>                               |

**NOTES TO FINANCIAL STATEMENTS (Continued)****FLORENCE FIRE PROTECTION DISTRICT**

December 31, 2016

**Note F - Change in Capital Assets**

The following is a summary of the changes in capital assets:

|                                  | <b>Balance</b>      |                    |                  | <b>Balance</b>      |
|----------------------------------|---------------------|--------------------|------------------|---------------------|
| <b>Governmental Activities</b>   | <b>12-31-15</b>     | <b>Additions</b>   | <b>Deletions</b> | <b>12-31-16</b>     |
| Capital assets, not depreciated  |                     |                    |                  |                     |
| Land                             | \$ 56,182           | \$ -               | \$ -             | \$ 56,182           |
| In progress                      | -                   | -                  | -                | -                   |
| Capital Assets - Not depreciated | <u>56,182</u>       | <u>-</u>           | <u>-</u>         | <u>56,182</u>       |
| Capital assets, depreciated      |                     |                    |                  |                     |
| Buildings and improvements       | 533,601             | 9,166              | -                | 542,767             |
| Equipment                        | 962,456             | 28,595             | -                | 991,051             |
| Trucks                           | <u>1,914,581</u>    | <u>-</u>           | <u>-</u>         | <u>1,914,581</u>    |
| Capital Assets Depreciated       | 3,410,638           | 37,761             | -                | 3,448,399           |
| Accumulated depreciation         | <u>(2,278,666)</u>  | <u>(84,597)</u>    | <u>-</u>         | <u>(2,363,263)</u>  |
| Total Capital Assets             |                     |                    |                  |                     |
| Depreciated, Net                 | <u>1,131,972</u>    | <u>(46,836)</u>    | <u>-</u>         | <u>1,085,136</u>    |
| <b>Governmental Activities</b>   |                     |                    |                  |                     |
| Capital Assets, Net              | <u>\$ 1,188,154</u> | <u>\$ (46,836)</u> | <u>\$ -</u>      | <u>\$ 1,141,318</u> |

Depreciation expense by function:

|                    |                  |
|--------------------|------------------|
| General Government | \$ 8,680         |
| Public Safety      | <u>75,917</u>    |
|                    | <u>\$ 84,597</u> |

**Note G - Firemen's Pension Plan****Summary of Significant Accounting Policies**

For purposes of measuring the net pension liability / (asset), deferred outflows of resources and deferred inflows of resources, and expense, information about FPPA's fiduciary net position and additions to/deductions from FPPA's fiduciary net position have been determined on the same basis as they are reported by FPPA. For this purpose, benefit payments (including refunds of contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Plan Description**

The Florence Fire Protection District contributes to a defined benefit pension plan called the Florence Volunteer Firemen's Pension Plan. The plan was adopted and first effective September 1, 1998. The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The benefit provisions are established and may be amended by the Florence Fire Protection District Board of Directors under the provisions of applicable State statutes. The plan is affiliated with the Volunteer Firefighter Defined Benefit Pension Plan, which is an agent multiple-employer Public Employee Retirement System (PERS) and is administered by the Fire and Police Pension Association (FPPA). FPPA issues a publicly available annual financial report that includes financial statements and required supplementary information for the Florence Volunteer Firemen's Pension Plan. That report may be obtained by contacting FPPA directly or on FPPA's website at <http://www.fppaco.org>.

All active members of the District are eligible to participate. Membership in the plan, per the latest actuarial study dated January 1, 2017, is 55 active members and 41 retired members.

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**FLORENCE FIRE PROTECTION DISTRICT**  
**December 31, 2016**

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**Note G - Firemen's Pension Plan (Continued)**

**Benefits Provided**

Retirement and death benefits are paid in accordance with the plan provisions. Full retirement is when the retiree has twenty years of qualified service and is at least 50 years of age. Death benefits are a one time lump sum payment. The current maximum monthly benefit is \$300.

**Funding Policy**

The contribution requirements of the plan members and the District are established and may be amended by the Florence Fire Protection District Board of Directors under the provisions of applicable State statutes.

The matching contribution requirements of the State are established and may be amended by the State legislature. The plan covers only volunteer firefighters. As such, plan members are not required nor allowed to contribute to the plan, and employer contributions have no relationship to any payroll the District may have. The District is required to contribute one mill based on the total assessed valuation each year. The State is required to contribute 90% of District appropriations from the General Fund to the Pension Trust Fund, up to a maximum of a one half mill levy on total assessed valuation.

During the year ended December 31, 2016 the District contributed \$139,018 and the State contributed \$44,330.

**Funded Status and Funding Progress**

As of January 1, 2017, the most recent actuarial valuation date, the Plan was 119% funded. The actuarial liability for accrued benefits was \$1,515,763, and the actuarial value of the assets was \$1,642,068, resulting in an excess of \$126,305. Since the plan covers volunteer firefighters only there is no covered payroll.

The schedule of changes in net pension liability / (asset) and related ratios and the schedule of District contributions, presented as RSI following the notes to the financial statements, presents multi-year information for the pension plan. Actuarial studies are compiled on January 1 of odd numbered years.

**Pension Liabilities, Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

At December 31, 2016, the District reported an asset of \$126,305 for its proportionate share of the net pension liability / asset. The net pension asset was measured as of January 1, 2017 and the total pension liability / asset used to calculate the net pension liability / asset was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability / asset was based on a projection of the District's long-term share of contributions to the pension plan relative to the contributions of the District and all participants, actuarially determined. At January 1, 2017, the District's portion was 119%.

As a result of its requirement to contribute to FPPA, the District recognized income of \$129,430 for the year ended December 31, 2016. At December 31, 2016, the District reported deferred outflows of resources and deferred inflows of resources from the following sources as a result of its requirement to contribute to FPPA:

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**FLORENCE FIRE PROTECTION DISTRICT**  
**December 31, 2016**

**Note G - Firemen's Pension Plan (Continued)**

|                                                                                     | <u>Deferred Outflows<br/>of Resources</u> | <u>Deferred Inflows<br/>of Resources</u> |
|-------------------------------------------------------------------------------------|-------------------------------------------|------------------------------------------|
| Difference between expected and actual experience                                   | \$ 18,220                                 | \$ -                                     |
| Changes in assumptions                                                              | -                                         | -                                        |
| Net difference between projected and actual earnings<br>on pension plan investments | 80,857                                    | -                                        |
| District contributions subsequent to the measurement<br>date                        | 111,029                                   | -                                        |
|                                                                                     | <u>\$ 210,106</u>                         | <u>\$ -</u>                              |

Deferred outflows and inflows will be recognized in pension expense in future years as follows:

|                          |                   |
|--------------------------|-------------------|
| Year ending December 31: |                   |
| 2017                     | \$ 139,018        |
| 2018                     | 27,989            |
| 2019                     | 24,479            |
| 2020                     | 18,620            |
| Thereafter               | -                 |
|                          | <u>\$ 210,106</u> |

**Actuarial Methods and Assumptions**

In the January 1, 2017 actuarial valuation, the actuarial assumptions included:

|                               |                                                                                                                        |
|-------------------------------|------------------------------------------------------------------------------------------------------------------------|
| Actuarial cost method         | Entry age normal                                                                                                       |
| Amortization method           | Level dollar, open                                                                                                     |
| Remaining amortization period | 20 years                                                                                                               |
| Asset valuation method        | 5 year smoothed market                                                                                                 |
| Inflation                     | 3.00%                                                                                                                  |
| Salary increases              | N/A                                                                                                                    |
| Investment rate of return     | 7.50%                                                                                                                  |
| Retirement age                | 50 years of age with 20 years of service                                                                               |
|                               | 50% per year of eligibility until 100% at age 65                                                                       |
| Mortality                     | Pre-retirement: RP-2000 Combined Mortality Table with Blue<br>Collar Adjustment, 40% multiplier for off duty mortality |
|                               | Post-retirement: RP-2000 Combined Mortality Table with Blue<br>Collar Adjustment                                       |
|                               | Disabled: RP-2000 Disabled Mortality Table                                                                             |
|                               | All tables with Scale AA                                                                                               |

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**FLORENCE FIRE PROTECTION DISTRICT**  
**December 31, 2016**

**Note G - Firemen's Pension Plan (Continued)**

The long-term expected rate of return on the pension plan investments is 7.5%; the municipal bond rate is 3.57% (based on the weekly rate closest to but not later than the measurement date of the "state and local bonds" rate from Federal Reserve statistical release (H.15)); and the resulting Single Discount Rate of 7.5%.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in Discount Rate**

The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.5%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

|                                                                          | 1% Decrease<br><u>6.5%</u> | Current Single<br>Discount Rate<br>Assumption<br><u>7.5%</u> | 1% Increase<br><u>8.5%</u> |
|--------------------------------------------------------------------------|----------------------------|--------------------------------------------------------------|----------------------------|
| District's proportionate share of the net<br>pension liability / (asset) | \$ <u>13,455</u>           | \$ <u>(126,305)</u>                                          | \$ <u>(245,085)</u>        |

**NOTE H - Capital Lease**

The following is a summary of the District's capital lease transaction for the year ending December 31, 2016:

|               | <u>Debt<br/>Outstanding<br/>January 1,</u> | <u>Additions<br/>of<br/>New Debt</u> | <u>Retirements<br/>and<br/>Repayments</u> | <u>Debt<br/>Outstanding<br/>December 31,</u> | <u>Due Within<br/>One Year</u> |
|---------------|--------------------------------------------|--------------------------------------|-------------------------------------------|----------------------------------------------|--------------------------------|
| Capital lease | \$ <u>84,722</u>                           | \$ <u>-</u>                          | \$ <u>84,722</u>                          | \$ <u>-</u>                                  | \$ <u>-</u>                    |

The asset acquired through this capital lease totals \$394,926 less accumulated depreciation of \$67,467.

**NOTE I - Fund Balances**

**Government-wide Net Position**

Government-wide net position is divided into three components:

- Invested in capital assets, net of related debt - consists of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets.

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
FLORENCE FIRE PROTECTION DISTRICT  
December 31, 2016

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**NOTE I - Fund Balances (Continued)**

**Government-wide Net Position (Continued)**

- Restricted net position - consists of net position that is restricted by the District's creditors (for example, through debt covenants), by the state enabling legislation (through restrictions on shared revenues), by grantors, (both federal and state), and by other contributors.
- Unrestricted - all other net position is reported in this category.

**Governmental Fund Balances**

In the fund financial statements that following classifications describe the relative strength of the spending constraints.

- *Non-spendable fund balance* - The portion of fund balance that cannot be spent because it is either not in spendable form (such as inventory) or is legally or contractually required to be maintained intact.
- *Restricted fund balance* - The portion of fund balance constrained to being used for a specific purpose by external parties (such as grantors or bondholders), constitutional provisions or enabling legislation.
- *Committed fund balance* - The portion of fund balance constrained for specific purposes according to limitations imposed by the District's highest level of decision making authority, the Board of Directors, prior to the end of the current fiscal year. The constraint may be removed or changed only through formal action of the Board of Directors.
- *Assigned fund balance* - The portion of fund balance set aside for planned or intended purposes. The intended use may be expressed by the Board of Directors or other individuals authorized to assign funds to be used for a specific purpose. Assigned fund balance in special revenue funds will also include any remaining fund balance that is not restricted or committed. This classification is necessary to indicate that those funds are, at a minimum intended to be used for the purpose of that particular fund.
- *Unassigned fund balance* - The residual portion of fund balance that does not meet any of the above criteria. The District will only report a positive unassigned fund balance in the General Fund.

If both restricted and unrestricted amounts of fund balance are available for use when an expenditure is incurred, it is District policy to use restricted amounts first. Unrestricted fund balance will be used in the following order; committed, assigned and unassigned.

The specific purposes for each fund balance classification on the balance sheet are detailed in the table below:

**NOTES TO FINANCIAL STATEMENTS (Continued)**  
**FLORENCE FIRE PROTECTION DISTRICT**  
December 31, 2016

**NOTE I - Fund Balances (Continued)**

|                            | <b><u>General<br/>Fund</u></b> | <b><u>Capital<br/>Improvement<br/>Fund</u></b> | <b><u>Total</u></b> |
|----------------------------|--------------------------------|------------------------------------------------|---------------------|
| <b>Fund Balances</b>       |                                |                                                |                     |
| <b>Nonspendable</b>        |                                |                                                |                     |
| Prepaid expenses           | \$ 5,919                       | \$ -                                           | \$ 5,919            |
| <b>Restricted</b>          |                                |                                                |                     |
| Tabor reserve              | 18,300                         | -                                              | 18,300              |
| <b>Assigned</b>            |                                |                                                |                     |
| Capital spending           | -                              | 30,496                                         | 30,496              |
| <b>Unassigned</b>          |                                |                                                |                     |
| General Government         | 857,640                        | -                                              | 857,640             |
| <b>Total Fund Balances</b> | <u>\$ 881,859</u>              | <u>\$ 30,496</u>                               | <u>\$ 912,355</u>   |

**Note J - Restatement of Net Position**

For the year ended December 31, 2016, a difference was found in the deferred outflow - pension information as originally reported on the financial statements for the year ending December 31, 2015.

A summary of changes to fund balance follows:

|                                                          |                     |
|----------------------------------------------------------|---------------------|
| Net position at December 31, 2015 (as originally stated) | \$ 2,088,339        |
| Deferred outflows of resources                           | (75,002)            |
| Net position at December 31, 2015 (restated)             | <u>\$ 2,013,337</u> |

## **REQUIRED SUPPLEMENTARY INFORMATION**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE**  
**BUDGET TO ACTUAL - GENERAL FUND**  
**FLORENCE FIRE PROTECTION DISTRICT**  
For the Year Ended December 31, 2016

|                                                                                      | <u>Original<br/>Budget</u> | <u>Final<br/>Budget</u> | <u>Actual</u>     | <u>Variance<br/>Favorable<br/>(Unfavorable)</u> |
|--------------------------------------------------------------------------------------|----------------------------|-------------------------|-------------------|-------------------------------------------------|
| <b>Revenues</b>                                                                      |                            |                         |                   |                                                 |
| General property taxes                                                               | \$ 433,097                 | \$ 433,097              | \$ 421,313        | \$ (11,784)                                     |
| Penalty and interest                                                                 | 3,000                      | 3,000                   | 1,543             | (1,457)                                         |
| Specific ownership taxes                                                             | 60,000                     | 60,000                  | 82,426            | 22,426                                          |
| Interest income                                                                      | 800                        | 800                     | 5,338             | 4,538                                           |
| Charges for services                                                                 | 100                        | 100                     | 15                | (85)                                            |
| Grants                                                                               | 20,000                     | 20,000                  | -                 | (20,000)                                        |
| Other revenues                                                                       | 23,000                     | 23,000                  | 1,805             | (21,195)                                        |
| <b>Total Revenues</b>                                                                | <u>539,997</u>             | <u>539,997</u>          | <u>512,440</u>    | <u>(27,557)</u>                                 |
| <b>Expenditures</b>                                                                  |                            |                         |                   |                                                 |
| Capital outlay                                                                       | 95,000                     | 95,000                  | 37,761            | 57,239                                          |
| Contingency reserve                                                                  | 50,000                     | 50,000                  | -                 | 50,000                                          |
| Insurance                                                                            | 60,000                     | 60,000                  | 41,677            | 18,323                                          |
| Salaries                                                                             | 45,000                     | 45,000                  | 37,800            | 7,200                                           |
| Supplies and expenses                                                                |                            |                         |                   |                                                 |
| Administration                                                                       | 25,000                     | 25,000                  | 36,781            | (11,781)                                        |
| Fire fighting                                                                        | 80,000                     | 80,000                  | 59,233            | 20,767                                          |
| Fire prevention                                                                      | 2,100                      | 2,100                   | 1,512             | 588                                             |
| Training                                                                             | 5,000                      | 5,000                   | 1,050             | 3,950                                           |
| Communications                                                                       | 30,000                     | 30,000                  | 27,540            | 2,460                                           |
| Equipment repair                                                                     | 40,000                     | 40,000                  | 8,345             | 31,655                                          |
| Medical                                                                              | 1,500                      | 1,500                   | -                 | 1,500                                           |
| Stations, buildings and grounds                                                      | 35,000                     | 35,000                  | 25,076            | 9,924                                           |
| Treasurer's fees                                                                     | 1,700                      | 1,700                   | 16,684            | (14,984)                                        |
| <b>Total Expenditures</b>                                                            | <u>470,300</u>             | <u>470,300</u>          | <u>293,459</u>    | <u>176,841</u>                                  |
| <b>Excess of Revenue Over<br/>(Under) Expenditures</b>                               | <u>69,697</u>              | <u>69,697</u>           | <u>218,981</u>    | <u>149,284</u>                                  |
| <b>Other Financing Sources (Uses)</b>                                                |                            |                         |                   |                                                 |
| Transfers in (out)                                                                   | <u>-</u>                   | <u>-</u>                | <u>(50)</u>       | <u>(50)</u>                                     |
| <b>Excess of Revenues and Other Sources<br/>Over (Under) Expenses and Other Uses</b> | <u>69,697</u>              | <u>69,697</u>           | <u>218,931</u>    | <u>149,234</u>                                  |
| <b>Fund Balance - Beginning</b>                                                      | <u>591,110</u>             | <u>591,110</u>          | <u>662,928</u>    | <u>71,818</u>                                   |
| <b>Fund Balance - Ending</b>                                                         | <u>\$ 660,807</u>          | <u>\$ 660,807</u>       | <u>\$ 881,859</u> | <u>\$ 221,052</u>                               |

The accompanying notes to the financial statements are an integral part of this statement.

**SCHEDULE OF CHANGES IN NET PENSION LIABILITY/(ASSET) AND RELATED RATIOS****FLORENCE FIRE PROTECTION DISTRICT**

December 31, 2016

| <b><u>Measurement Period Ending December 31,</u></b>                             | <b><u>2015</u></b>         | <b><u>2014</u></b>         |
|----------------------------------------------------------------------------------|----------------------------|----------------------------|
| <b>Total Pension Liability</b>                                                   |                            |                            |
| Service cost                                                                     | \$ 11,570                  | \$ 8,144                   |
| Interest on the total pension liability                                          | 110,735                    | 73,278                     |
| Benefit changes                                                                  | -                          | 537,213                    |
| Difference between expected and actual experience of the total pension liability | -                          | 32,708                     |
| Changes of assumptions                                                           | -                          | -                          |
| Benefit payments                                                                 | (151,920)                  | (155,220)                  |
| <b>Net Change in Total Pension Liability</b>                                     | <b>(29,615)</b>            | <b>496,123</b>             |
| Total Pension Liability - Beginning                                              | <u>1,545,378</u>           | <u>1,049,255</u>           |
| <b>Total Pension Liability - Ending</b>                                          | <b><u>\$ 1,515,763</u></b> | <b><u>\$ 1,545,378</u></b> |
| <b>Plan Fiduciary Net Position</b>                                               |                            |                            |
| Contributions - Employer                                                         | \$ 86,287                  | \$ 105,540                 |
| Net investment income                                                            | 28,621                     | 104,013                    |
| Benefit payments                                                                 | (151,920)                  | (155,220)                  |
| Pension plan administrative expense                                              | (3,658)                    | (2,776)                    |
| State of Colorado supplemental discretionary payment                             | <u>50,632</u>              | <u>51,588</u>              |
| <b>Net Change in Plan Fiduciary Net Position</b>                                 | <b>9,962</b>               | <b>103,145</b>             |
| Plan Fiduciary Net Position - Beginning                                          | <u>1,632,106</u>           | <u>1,528,961</u>           |
| <b>Plan Fiduciary Net Position - Ending</b>                                      | <b><u>\$ 1,642,068</u></b> | <b><u>\$ 1,632,106</u></b> |
| <b>Net Pension Liability (Asset)</b>                                             | <b><u>\$ (126,305)</u></b> | <b><u>\$ (86,728)</u></b>  |
| <b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>    | <b>108.33%</b>             | <b>105.61%</b>             |
| Covered Employee Payroll                                                         | N/A                        | N/A                        |
| Net Pension Liability (asset) as a percentage of covered employee payroll        | N/A                        | N/A                        |

This schedule will report ten years of data when available

The accompanying notes to the financial statements are an integral part of this statement.

**SCHEDULE OF DISTRICT CONTRIBUTIONS**  
**FLORENCE FIRE PROTECTION DISTRICT**  
December 31, 2016

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| <b><u>Fiscal Year<br/>Ending<br/>December 31,</u></b> | <b><u>Actuarially<br/>Determined<br/>Contribution</u></b> | <b><u>Actual<br/>Contribution</u></b> | <b><u>Contribution<br/>Deficiency<br/>(Excess)</u></b> | <b><u>Covered<br/>Payroll</u></b> | <b><u>Actual<br/>Contribution<br/>as a % of<br/>Covered<br/>Payroll</u></b> |
|-------------------------------------------------------|-----------------------------------------------------------|---------------------------------------|--------------------------------------------------------|-----------------------------------|-----------------------------------------------------------------------------|
| 2012                                                  | \$ 135,739                                                | \$ 141,172                            | \$ (5,433)                                             | N/A                               | N/A                                                                         |
| 2013                                                  | \$ 154,502                                                | \$ 151,350                            | \$ 3,152                                               | N/A                               | N/A                                                                         |
| 2014                                                  | \$ 154,502                                                | \$ 157,128                            | \$ (2,626)                                             | N/A                               | N/A                                                                         |
| 2015                                                  | \$ 139,688                                                | \$ 136,919                            | \$ 2,769                                               | N/A                               | N/A                                                                         |
| 2016                                                  | \$ 200,084                                                | \$ 183,348                            | \$ 16,736                                              | N/A                               | N/A                                                                         |

This schedule will report ten years of data when available.

The accompanying notes to the financial statements are an integral part of this schedule.

## **OTHER SUPPLEMENTARY INFORMATION**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE**  
**BUDGET TO ACTUAL - CAPITAL IMPROVEMENT FUND**  
**FLORENCE FIRE PROTECTION DISTRICT**  
**For the Year Ended December 31, 2016**

|                                                                                            | <b><u>Original</u></b><br><b><u>Budget</u></b> | <b><u>Final</u></b><br><b><u>Budget</u></b> | <b><u>Actual</u></b> | <b>Variance</b><br><b>Favorable</b><br><b><u>(Unfavorable)</u></b> |
|--------------------------------------------------------------------------------------------|------------------------------------------------|---------------------------------------------|----------------------|--------------------------------------------------------------------|
| <b>Revenues</b>                                                                            |                                                |                                             |                      |                                                                    |
| General property taxes                                                                     | \$ 81,333                                      | \$ 81,333                                   | \$ 79,320            | \$ (2,013)                                                         |
| Penalty and interest                                                                       | 200                                            | 200                                         | 221                  | 21                                                                 |
| Interest income                                                                            | 400                                            | 400                                         | 285                  | (115)                                                              |
| <b>Total Revenues</b>                                                                      | <u>81,933</u>                                  | <u>81,933</u>                               | <u>79,826</u>        | <u>(2,107)</u>                                                     |
| <b>Expenditures</b>                                                                        |                                                |                                             |                      |                                                                    |
| Administrative expenses                                                                    | 100                                            | 100                                         | 5                    | 95                                                                 |
| Treasurer's fees                                                                           | 2,500                                          | 2,500                                       | 2,386                | 114                                                                |
| Capital outlay                                                                             | 20,000                                         | -                                           | -                    | -                                                                  |
| Debt Service:                                                                              |                                                |                                             |                      |                                                                    |
| Principal payments                                                                         | 41,532                                         | 84,722                                      | 84,722               | -                                                                  |
| Interest                                                                                   | 3,381                                          | 4,186                                       | 4,186                | -                                                                  |
| <b>Total Expenditures</b>                                                                  | <u>67,513</u>                                  | <u>91,508</u>                               | <u>91,299</u>        | <u>209</u>                                                         |
| <b>Excess of Revenues Over</b><br><b>(Under) Expenditures</b>                              | 14,420                                         | (9,575)                                     | (11,473)             | (1,898)                                                            |
| <b>Other Financing Sources (Uses)</b>                                                      |                                                |                                             |                      |                                                                    |
| Transfers in (out)                                                                         | <u>100</u>                                     | <u>100</u>                                  | <u>-</u>             | <u>(100)</u>                                                       |
| <b>Excess of Revenues and Other Sources</b><br><b>Over (Under) Expenses and Other Uses</b> | 14,520                                         | (9,475)                                     | (11,473)             | (1,998)                                                            |
| <b>Fund Balance - Beginning</b>                                                            | <u>27,974</u>                                  | <u>27,974</u>                               | <u>41,969</u>        | <u>13,995</u>                                                      |
| <b>Fund Balance - Ending</b>                                                               | <u>\$ 42,494</u>                               | <u>\$ 18,499</u>                            | <u>\$ 30,496</u>     | <u>\$ 11,997</u>                                                   |

The accompanying notes to the financial statements are an integral part of this statement.